

**SUWANNEE COUNTY, FLORIDA**

**ANNUAL FINANCIAL REPORT**

**For the Fiscal Year Ended September 30, 2022**

**SUWANNEE COUNTY, FLORIDA**  
**ANNUAL FINANCIAL REPORT**  
For the Fiscal Year Ended September 30, 2022  
**TABLE OF CONTENTS**

	<b>PAGE NO.</b>
<b>INTRODUCTORY SECTION</b>	
List of Principal Officials	6
<b>COUNTY-WIDE FINANCIAL REPORT</b>	
Independent Auditor's Report	8
Management's Discussion and Analysis	11
<b>BASIC FINANCIAL STATEMENTS</b>	
Statement of Net Position	20
Statement of Activities	22
Governmental Funds - Balance Sheet	23
Governmental Funds - Statement of Revenues, Expenditures, and Changes in Fund Balances	24
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	25
Statement of Net Position - Proprietary Fund Types	26
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund Types	28
Statement of Cash Flows - Proprietary Funds	29
Statement of Fiduciary Net Position - Custodial Funds	31
Statement of Changes in Fiduciary Net Position - Custodial Funds	32
Notes to Financial Statements	33
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
General Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	75
Road and Bridge Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	76

**SUWANNEE COUNTY, FLORIDA**  
**ANNUAL FINANCIAL REPORT**  
For the Fiscal Year Ended September 30, 2022  
**TABLE OF CONTENTS – continued**

	<b>PAGE NO.</b>
Fine and Forfeiture Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	77
Library Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	78
Sheriff Operating Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	80
Schedule of the County's Proportionate Share of the Net Pension Liability - Florida Retirement System	81
Schedule of the County's Contributions - Florida Retirement System	82
Schedule of Changes in the Net OPEB Liability, the Plan's Fiduciary Net Position, the Net OPEB Liability as a Percentage of Covered Payroll and Changes in the OPEB Liability by Source	83
Notes to the Required Supplementary Information	84
 <b>OTHER SUPPLEMENTARY INFORMATION</b>	
 <b>CAPITAL PROJECTS FUNDS STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL COMBINING STATEMENTS</b>	
Reserve Capital Infrastructure Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	93
Road and Bridge Construction Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	94
Nonmajor Governmental Funds - Combining Balance Sheet	95
Nonmajor Governmental Funds - Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	97
Custodial Funds - Combining Statement of Fiduciary Net Position	99
Custodial Funds - Combining Statement of Changes in Fiduciary Net Position	100

**SUWANNEE COUNTY, FLORIDA**  
**ANNUAL FINANCIAL REPORT**  
For the Fiscal Year Ended September 30, 2022  
**TABLE OF CONTENTS – continued**

	<b>PAGE NO.</b>
<b>SINGLE AUDIT AND COMPLIANCE SECTION</b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	102
Report on Compliance for Each Major Federal Program and Report on Internal Control over Compliance Required by the Uniform Guidance - Independent Auditor's Report	104
Report on Compliance for Each Major State Project and Report on Internal Control over Compliance in Accordance with Chapter 10.550, Rules of the Auditor General, Office of the Auditor General - Independent Auditor's Report	107
Schedule of Expenditures of Federal Awards and State Financial Assistance	110
Notes to Schedule of Expenditures of Federal Awards and State Financial	113
Schedule of Findings and Questioned Costs	114
Management Letter	116
Independent Accountant's Report	119

## **INTRODUCTORY SECTION**

**SUWANNEE COUNTY, FLORIDA**

**LIST OF PRINCIPAL OFFICIALS**

**September 30, 2022**

<b><u>Title</u></b>	<b><u>Name</u></b>
<b>Board of County Commissioners</b>	
<b>District I</b>	<b>Don Hale, Jr.</b>
<b>District II</b>	<b>Maurice Perkins</b>
<b>District III</b>	<b>Travis Land</b>
<b>District IV</b>	<b>Leo Mobley</b>
<b>District V</b>	<b>Franklin White</b>
<b>Clerk of the Circuit Court</b>	<b>Barry A. Baker</b>
<b>Property Appraiser</b>	<b>Ricky Gamble</b>
<b>Sheriff</b>	<b>Sam St. John</b>
<b>Supervisor of Elections</b>	<b>Jennifer M. Kinsey</b>
<b>Tax Collector</b>	<b>Sharon W. Jordan</b>

## **COUNTY-WIDE FINANCIAL REPORT**



## **Powell and Jones CPA**

1359 S.W. Main Blvd.  
Lake City, FL 32025  
Phone 386.755.4200  
Fax 386.719.5504

### **INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS**

To the Board of County Commissioners  
and Constitutional Officers  
Live Oak, Florida

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Suwannee County, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise Suwannee County, Florida's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Suwannee County, Florida, as of September 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in Government auditing standard, issued by the Comptroller of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Suwannee County, Florida, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter – Adoption of New Accounting Pronouncement and Related Restatement**

As discussed in Note 1, effective October 1, 2021, Suwannee County, Florida has adopted the provisions contained in Statement of Governmental Accounting Standards No. 87, *Leases*. The adoption of this standard resulted in the restatement of certain balances as of the year ending September 30, 2022. The restatement is further discussed in Note 1. Our opinions are not modified with respect to these matters.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Suwannee County, Florida's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



## **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and government auditing standards we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Suwannee County, Florida's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Suwannee County, Florida's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

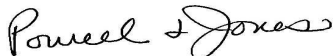
Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension and other post-employment benefit schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Suwannee County, Florida's basic financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations ("CFR") Part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"), and Section 215.97, Florida Statutes, *Florida Single Audit Act*; Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, as listed in the table of contents and the combining and certain individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and State Financial Assistance and the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated July 27, 2023, our consideration of Suwannee County, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Suwannee County, Florida's internal control over financial reporting and compliance.



**POWELL & JONES**  
Certified Public Accountants  
Lake City, Florida  
July 27, 2023

**SUWANNEE COUNTY, FLORIDA**  
**Management's Discussion and Analysis**

**For the Fiscal Year Ended September 30, 2022**

The Suwannee County, Florida (the "County") management's discussion and analysis ("MD&A") presents an overview of the County's financial activities for the fiscal year ended September 30, 2022. The analysis provides summary financial information for the County and should be read in conjunction with the County's financial statements.

The County has followed the guidelines of Governmental Accounting Standards Board (GASB) Statement 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. This statement requires governmental entities to report finances in accordance with specific guidelines. Among those guidelines are the components of this section dealing with management's discussion and analysis.

The intent of the MD&A is to provide a brief, objective, and easily readable analysis of the County's financial performance for the year and its financial position at fiscal year ended September 30, 2022.

One of the key requirements of GASB 34 in financial presentation is the requirement to capitalize infrastructure assets and record depreciation. Consequently, these guidelines have a significant impact on the reporting of fixed assets, long term liabilities, and fund balances.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This MD&A is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The **Government-wide financial statements** present an overall picture of the County's financial position and results of operations. The **Fund financial statements** present financial information for the County's major funds. The **Notes to the financial statements** provide additional information concerning the County's finances that are not disclosed in the government-wide or fund financial statements.

##### **Government-wide financial statements**

The government-wide financial statements consist of the **statement of net position** and the **statement of activities**, and are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. Emphasis is placed on the net position of governmental activities and business-type activities and the change in net position. Governmental activities are primarily supported by property taxes, sales and use taxes, federal and state grants, and state shared revenues. Business-type activities are supported by charges to the users of those activities.

The **statement of net position** presents information on all assets and liabilities of the County, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Net position is reported in three categories: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental Activities separate from those of business-type activities.

The **statement of activities** presents information on all revenues and expenses of the County and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the County. To assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental activities financed by the County include public safety, physical environment, transportation, economic environment, human services, culture and recreation, and general government services. Business-type activities financed by user charges include solid waste collection and disposal operations.

## Fund financial statements

A fund is a separate accounting entity with a self-balancing set of accounts and is used to maintain control over resources that have been segregated for specific activities or objectives in accordance with special regulations, restrictions, or limitations. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental fund financial statements* provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

*Proprietary fund financial statements* provide information on all assets and liabilities of the fund, changes in the economic resources (revenues and expenses), and total economic resources.

*Fiduciary fund financial statements* provide information on all assets and liabilities of the fund, changes in economic resources (additions and deductions), and total economic resources.

Fund financial statements include a **balance sheet** and a **statement of revenues, expenditures, and changes in fund balances** for all governmental funds. A **statement of revenues, expenditures, and changes in fund balances - budget and actual**, is provided for the County's general fund and major special revenue, capital projects, and debt service funds. For the proprietary funds, which include business-type activities, a **statement of net position**; a **statement of revenues, expenses, and changes in fund net position**; and a **statement of cash flows** are presented. A combined statement of fiduciary net position and a statement of changes in fiduciary net position are presented for the County's custodial funds.

*Fund financial statements* provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The *government-wide financial statements* and the *fund financial statements* provide different pictures of the County. The government-wide financial statements provide an overall picture of the County's financial standing, split between governmental activities and business-type activities. These statements are comparable to private-sector companies and give a good understanding of the County's overall financial health and how the County paid for the various activities, or functions, provided by the County. All assets of the County, including buildings, land, roads, bridges and operating lease assets are reported in the **statement of net position**. All liabilities, including principal outstanding on bonds, landfill closure liabilities, future employee benefits obligated but not paid by the County, the County's portion of the FRS net pension liability, and capital and operating lease liabilities are included. The **statement of activities** includes depreciation on all long-lived assets of the County, but transactions between the different functions of the County have been eliminated in order to avoid "doubling up" the revenues and expenses.

The *fund financial statements* provide a picture of the major funds of the County and a column for all non-major funds. In the case of governmental activities, outlays for long-lived assets are reported as expenditures, and long-term liabilities are not included in the fund financial statements. To provide a link from the *fund financial statements* to the *government-wide financial statements*, a reconciliation is provided from the fund financial statements to the *government wide financial statements*.

## Notes to the financial statements

The **notes to the financial statements** provide additional detail concerning the financial activities and financial balances of the County. Additional information about the accounting practices of the County, investments of the County, long-term debt, and pension plan are some of the items included in the notes to the financial statements.

## FINANCIAL HIGHLIGHTS

Total assets and deferred outflows of the County exceeded total liabilities and deferred inflows by \$104,910,844 (net position). Unrestricted net position for governmental activities was \$9,037,220, and for business-type activities was \$1,157,292. Governmental Activities restricted net position was \$7,325,661 and was \$309,179 for Business-type Activities.

Total net position increased by \$2,788,084. Of that amount, a decrease of \$474,936 was attributable to Governmental Activities and an increase of \$3,263,020 is attributable to Business-type Activities. This increase was primarily due to capital grants and contributions.

Governmental Activities revenues increased by approximately \$2 million to \$60,060,830 while Governmental expenses increased by approximately \$10 million to \$59,699,590. This increase in expense of was due to increased spending in General Government, Public Safety, and Transportation.

Business-type activities revenues decreased by approximately \$1 million to \$7,320,795 while business-type expenses increased by close to \$500 thousand to \$4,976,781. The increase in net position of \$3,263,020 was primarily due to continuing to receive grants to fund capital projects.

## FINANCIAL ANALYSIS OF THE COUNTY

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At September 30, 2022, the assets of the County exceed liabilities by \$104,910,844.

The following schedule provides a summary of the assets, liabilities, and net position of the County:

NET POSITION				
	Governmental	Business-type	Total Government	
	Activities	Activities	2022	2021 (Restated)
<b>Assets</b>				
Current assets	\$ 63,770,750	\$ 3,155,007	\$ 66,925,757	\$ 58,675,559
Restricted assets	-	1,656,990	1,656,990	1,644,876
Non-current assets	85,114,694	9,206,084	94,320,778	95,557,014
Total assets	<u>148,885,444</u>	<u>14,018,081</u>	<u>162,903,525</u>	<u>155,877,449</u>
<b>Deferred Outflows of Resources</b>	<u>8,975,563</u>	<u>510,755</u>	<u>9,486,318</u>	<u>7,344,702</u>
<b>Liabilities</b>				
Current liabilities (payable from current assets)	24,880,069	1,067,088	25,947,157	14,603,253
Current liabilities (payable from restricted assets)	-	89,854	89,854	86,315
Non-current liabilities	33,375,181	2,598,622	35,973,803	25,167,669
Total liabilities	<u>58,255,250</u>	<u>3,755,564</u>	<u>62,010,814</u>	<u>39,857,237</u>
<b>Deferred Inflows of Resources</b>	<u>5,333,247</u>	<u>134,938</u>	<u>5,468,185</u>	<u>21,242,154</u>
<b>Net Position</b>				
Net assets, invested in capital assets, net of related debt	77,909,629	9,171,863	87,081,492	87,206,658
Net assets - restricted	7,325,661	309,179	7,634,840	6,884,135
Net assets - unrestricted	<u>9,037,220</u>	<u>1,157,292</u>	<u>10,194,512</u>	<u>8,031,967</u>
<b>Total Net Position</b>	<u>\$ 94,272,510</u>	<u>\$ 10,638,334</u>	<u>\$ 104,910,844</u>	<u>\$ 102,122,760</u>

83% of the County's net position reflects its investment in capital assets (land, buildings, infrastructure, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 10% of the County's net position represents resources that are dedicated or subject to restrictions on how they may be used. Certain of these assets have only been restricted by action of the Board of County Commissioners and are subject to reclassification to unrestricted net position as required. The remaining balance of unrestricted net position was \$10,194,512.

The following schedule provides a summary of the changes in net position. The decrease in Governmental Activities net position of \$474,936 is due primarily to increased spending in the areas of general government, public safety, and transportation. The Business-type Activities' net position increased by \$3,263,020. This increase was primarily due to continued funding that was received for capital projects during the year.

#### CHANGES IN NET POSITION

	Governmental Activities	Business-type Activities	Total Government 2022	2021 (Restated)
<b>Revenues:</b>				
Program Revenues				
Charges for services	\$ 11,126,755	\$ 1,690,887	\$ 12,817,642	\$ 16,104,067
Operating grants/ contributions	2,616,777	93,750	2,710,527	7,809,996
Capital grants/ contributions	1,826,179	1,939,675	3,765,854	5,412,789
General Revenues				
Property taxes	18,250,843	-	18,250,843	17,337,130
Sales and use taxes	9,471,669	-	9,471,669	8,493,310
Communications surtax	194,519	-	194,519	195,733
Special assessment	2,595,385	3,578,570	6,173,955	-
State shared revenues	10,906,420	-	10,906,420	9,477,089
State payments in lieu of taxes	17,846	-	17,846	-
Interest	216,017	17,913	233,930	137,455
Other	2,838,420	-	2,838,420	1,387,133
Total Revenues	<u>60,060,830</u>	<u>7,320,795</u>	<u>67,381,625</u>	<u>66,354,702</u>
<b>Expenses:</b>				
General government	12,079,532	-	12,079,532	10,575,039
Public safety	22,077,211	-	22,077,211	17,450,608
Physical environment	801,867	4,976,781	5,778,648	5,354,615
Transportation	13,674,298	-	13,674,298	11,314,786
Economic environment	658,957	-	658,957	1,039,407
Human services	994,556	-	994,556	1,241,592
Culture/recreation	5,834,356	-	5,834,356	4,910,331
Court related	3,379,657	-	3,379,657	2,369,207
Interest on long-term debt	199,156	-	199,156	87,923
Total Expenses	<u>59,699,590</u>	<u>4,976,781</u>	<u>64,676,371</u>	<u>54,343,508</u>
Net gain on sale of assets	82,830	-	82,830	-
Transfers In (Out)	(919,006)	919,006	-	-
Change in net position	(474,936)	3,263,020	2,788,084	12,011,194
Net position - beginning (restated)	94,747,446	7,375,314	102,122,760	90,111,566
Net position - ending	<u>\$ 94,272,510</u>	<u>\$ 10,638,334</u>	<u>\$ 104,910,844</u>	<u>\$ 102,122,760</u>

Property taxes provide 30% of the revenues for Governmental Activities, while sales taxes provide 16%. Charges for services provide 19% of governmental revenues and State shared revenues provide 18%. Most of the Governmental Activities resources are spent for Public Safety (37%), General Government (20%), and Transportation (22%). The majority of revenues in the Business-type activities were attributable to services provided (72%) and the receipt of capital grants (26%). All of the expenses are considered to be related to the physical environment.

## **FUND FINANCIAL INFORMATION**

### **Governmental Funds**

#### **General Fund**

The County's General Fund is the main operating fund of the County. It is used to account for all financial resources that are not restricted by State or Federal laws, County Ordinances or other externally imposed requirements. As of September 30, 2022, total assets were \$32,974,230 and total liabilities and deferred inflows of resources were \$9,083,983. The ending fund balance was \$23,890,247, \$18,853,690 of which is unassigned. Fund balance decreased by \$1,612,794 during the year.

In the year ended September 30, 2022, total revenues and receipts of loan proceeds of \$30,636,158, exceeded total expenditures of \$22,358,953 by \$8,277,205. The net amount of \$9,889,999 was transferred to other funds for operational and capital related purposes resulted in an decrease in the fund balance in the General Fund of \$1,612,794.

During the fiscal year, the County reduced the General Fund budget by \$2,063,355, primarily to adjust for a lower than expected expenditures for in the general government. Overall revenues exceeded expectations by approximately \$2.25 million.

#### **Other Governmental Funds**

The *Road and Bridge (Transportation) Fund* accounts for motor fuel taxes designated for the annual maintenance of roads, bridges, right-of-way, drainage systems, etc. The County has the legal authority to levy ad valorem taxes for the Transportation Fund, but has elected not to do so. As of September 30, 2022, revenues, transfers in and proceeds of long-term debt exceeded expenditures in the amount of \$1,792,007. The ending fund balance was \$7,405,152.

The *Fine and Forfeiture Fund* accounts for expenditures relating to the judicial system and the funding of the operations of the Sheriff, a separate Constitutional Officer. Financing is provided by ad valorem and local option sales taxes, state shared revenues, and current related fines and fees. For the fiscal year ended September 30, 2022, expenditures and transfers out exceeded revenues by \$311,155, increasing the fund balance to \$2,874,774.

The *Library Fund* accounts for expenditures relating to the operation of the Suwannee River Regional Library System, which includes the County library services. Financing is provided by state and local government grants and library related fees. For the fiscal year ended September 30, 2022, revenues and transfers in exceeded expenditures by \$87,525, increasing the fund balance to \$2,528,028.

The *Sheriff General Fund* is the operating fund of the Sheriff, a Constitutional Officer. The primary source of funds are transfers from the Board of County Commissioners Fine and Forfeiture Fund. Expenditures totaled \$10,372,600 for the year and by law this fund has no ending fund balance.

The *Reserve Capital Infrastructure Fund* is a capital projects fund established by the County to fund future infrastructure improvements. In the current year, interest income of \$29,203 and an expenditure of \$60 brought the fund balance to \$4,497,414.



The *Road and Bridge Construction Fund* is a capital projects fund established by the County to fund road improvement projects throughout the County. It is funded by County-levied fuel taxes and had an ending fund balance of \$1,760,422.

### **Proprietary Funds**

The *Solid Waste Collection Fund* accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste collection service provided to residential and commercial customers within the County. This is operated like a business where the rates established by the County generate sufficient funds to pay the costs of current operations and provide for the accumulation of funding for capital asset acquisitions. Total assets as of September 30, 2022, were \$1,804,280, total liabilities were \$1,728,014, net deferred outflows and inflows of resources were \$319,395 and net position was \$395,661. Total revenue was \$2,648,454. The net loss for the year was \$(86,081).

The *Solid Waste Disposal Fund* accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services. This fund is substantially financed by tipage fees and special assessments charged to users of the services. Total assets as of September 30, 2022, were \$3,759,948, total liabilities were \$1,841,862, net deferred outflows and inflows of resources were \$56,422 and net position was \$1,974,408. Total revenue was \$2,717,039.

The *Water Plant Fund* accounts for the revenues, expenses, assets and liabilities associated with the County operated water plant. This fund earned \$15,627 of income, \$1,939,675 in capital grants and incurred \$61,440 of expenses during the year. An interfund operating transfer in of \$404,781 brought net position to \$8,268,165.

### **CAPITAL ASSETS ACTIVITY**

The County's capital assets for its governmental and business-type activities as of September 30, 2022, was \$91,678,464 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, infrastructure, and construction in progress, net of depreciation. In previous years, general fixed assets were recorded at cost or fair market value at the time of acquisition.

The most significant change in capital assets during the fiscal year was the progress and completion made on various road and other capital projects.

The following schedule provides a summary of the County's capital assets activity for the year ended September 30, 2022:

	<b>Capital Assets</b>			
	Governmental	Business-type	Totals	
	Activities	Activities	2022	2021
Land and improvements	\$ 9,922,109	\$ 286,790	\$ 10,208,899	\$ 9,680,654
Construction in progress	1,701,804	-	1,701,804	6,910,351
Roads and infrastructure	92,858,576	7,702,277	100,560,853	92,833,546
Buildings and improvements	33,181,647	5,261,316	38,442,963	37,880,569
Equipment	26,904,414	3,071,480	29,975,894	28,126,486
Total	164,568,550	16,321,863	180,890,413	175,431,606
Less accumulated depreciation	(82,061,949)	(7,150,000)	(89,211,949)	(82,627,270)
Total	<u>\$ 82,506,601</u>	<u>\$ 9,171,863</u>	<u>\$ 91,678,464</u>	<u>\$ 92,804,336</u>

## DEBT MANAGEMENT

### Government Activities Debt

A total of \$2,610,430 in principal reductions were made on governmental activities debt and \$108,621 were made on proprietary fund debt, leaving the following balances at September 30, 2022:

Governmental Funds:	2022	2021
Capital leases	\$ 2,623,770	\$ 2,999,614
Revenue bonds	1,973,202	2,598,064
	<u>4,596,972</u>	<u>5,597,678</u>
Proprietary Funds:		
Capital leases	-	108,621
	<u>\$ 4,596,972</u>	<u>\$ 5,706,299</u>

## OTHER FINANCIAL INFORMATION

### Economic Factors and Next Year's Budget

- The current unemployment rate for the County, was 2.7%. This was an increase from the prior fiscal year.
- The official estimated population for the County in 2022 was 44,485 and is estimated to be 44,050 by the end of 2023.
- The ad valorem tax millage rate for the County was 9.00 mills in 2022, which was the same as the prior year.

### REQUEST FOR INFORMATION

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. Questions concerning this report or requests for additional information should be addressed to the Clerk of the Circuit Court, 200 S. Ohio Ave., Live Oak, Florida 32064, or by calling (386) 362-0545.

## **BASIC FINANCIAL STATEMENTS**

**SUWANNEE COUNTY, FLORIDA**  
**STATEMENT OF NET POSITION**  
**September 30, 2022**

	Governmental Activities	Business - type Activities	Total
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 49,015,663	\$ 2,748,628	\$ 51,764,291
Accounts receivable - net	295,614	97,930	393,544
Internal balances	421,049	(421,049)	-
Due from custodial funds	146,300	-	146,300
Due from other governmental units	2,585,265	729,498	3,314,763
Due from other organizations	39,230	-	39,230
Prepaid expenses	453,241	-	453,241
Investments	10,694,742	-	10,694,742
Fuel inventory	111,256	-	111,256
Other current assets	8,390	-	8,390
Total current assets	<u>63,770,750</u>	<u>3,155,007</u>	<u>66,925,757</u>
Restricted assets:			
Investments	-	1,656,990	1,656,990
Total restricted assets	<u>-</u>	<u>1,656,990</u>	<u>1,656,990</u>
Noncurrent assets:			
Lease assets	2,608,093	34,221	2,642,314
Capital assets not being depreciated	11,623,913	286,790	11,910,703
Capital assets being depreciated, net	70,882,688	8,885,073	79,767,761
Total noncurrent assets	<u>85,114,694</u>	<u>9,206,084</u>	<u>94,320,778</u>
Total assets	<u>148,885,444</u>	<u>14,018,081</u>	<u>162,903,525</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Florida State Retirement pension and OPEB	<u>\$ 8,975,563</u>	<u>\$ 510,755</u>	<u>\$ 9,486,318</u>
<b>LIABILITIES</b>			
Current liabilities (payable from current assets):			
Accounts payable	\$ 2,342,649	\$ 311,078	\$ 2,653,727
Accrued salaries	459,484	38,718	498,202
Accrued liabilities	668,104	7,190	675,294
Due to custodial funds	47,591	-	47,591
Due to other governmental units	211,408	-	211,408
Unearned revenues	7,385,707	-	7,385,707
Deposits	-	108,753	108,753
Accrued compensated absences	490,683	22,054	512,737
Current portion capital leases payable	912,762	-	912,762
Current portion operating lease liability	1,640,214	58,286	1,698,500
Current portion revenue bonds payable	642,300	-	642,300
Current portion OPEB liability	778,564	-	778,564
Current portion FRS pension liability	9,130,725	521,009	9,651,734
Other current liabilities	169,878	-	169,878
Total current liabilities (payable from current assets)	<u>24,880,069</u>	<u>1,067,088</u>	<u>25,947,157</u>
Current liabilities (payable from restricted assets)			
Landfill postclosure costs	-	89,854	89,854
Total current liabilities (payable from restricted assets)	<u>-</u>	<u>89,854</u>	<u>89,854</u>
Noncurrent liabilities			
Accrued compensated absences	2,780,535	124,975	2,905,510
OPEB obligation	4,411,865	-	4,411,865
Landfill post-closure costs	-	1,257,957	1,257,957
Revenue bonds payable	1,330,902	-	1,330,902
Capital leases payable	1,711,008	-	1,711,008
Operating lease payable	1,835,845	-	1,835,845
FRS pension liability	21,305,026	1,215,690	22,520,716
Total long-term liabilities	<u>33,375,181</u>	<u>2,598,622</u>	<u>35,973,803</u>
Total liabilities	<u>\$ 58,255,250</u>	<u>\$ 3,755,564</u>	<u>\$ 62,010,814</u>

(Continued)

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**STATEMENT OF NET POSITION**  
**September 30, 2022**

	<u>Governmental Activities</u>	<u>Business - type Activities</u>	<u>Total</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 5,333,247</b>	<b>\$ 134,938</b>	<b>\$ 5,468,185</b>
<b>NET POSITION</b>			
Invested in capital assets, net of related debt	77,909,629	9,171,863	87,081,492
Restricted for:			
Road projects	1,760,422	-	1,760,422
Other purposes	5,565,239	309,179	5,874,418
Unrestricted	9,037,220	1,157,292	10,194,512
<b>Total net position</b>	<b>\$ 94,272,510</b>	<b>\$ 10,638,334</b>	<b>\$ 104,910,844</b>
See notes to financial statements.			

**SUWANNEE COUNTY, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
For the Fiscal Year Ended September 30, 2022

		Program Services			Net (Expenses) Revenues and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business Type Activities	Total
<b>Functions/Programs</b>	<b>Expenses</b>						
<b>Governmental Activities</b>							
General Government	\$ 12,079,532	\$ 4,634,189	\$ 62,186	\$ 1,616,800	\$ (5,766,357)	\$ -	\$ (5,766,357)
Public Safety	22,077,211	2,773,622	548,866	-	(18,754,723)	-	(18,754,723)
Physical Environment	801,867	-	-	-	(801,867)	-	(801,867)
Transportation	13,674,298	358,947	850,471	209,379	(12,255,501)	-	(12,255,501)
Economic Environment	658,957	-	-	-	(658,957)	-	(658,957)
Human Services	994,556	-	-	-	(994,556)	-	(994,556)
Culture/recreation	5,834,356	2,555,688	913,672	-	(2,364,996)	-	(2,364,996)
Court related	3,379,657	804,309	241,582	-	(2,333,766)	-	(2,333,766)
Interest on long-term debt	199,156	-	-	-	(199,156)	-	(199,156)
Total governmental activities	59,699,590	11,126,755	2,616,777	1,826,179	(44,129,879)	-	(44,129,879)
<b>Business - type activities</b>							
Physical Environment							
Solid waste and water services	4,976,781	1,690,887	93,750	1,939,675	-	(1,252,469)	(1,252,469)
Total government	64,676,371	12,817,642	2,710,527	3,765,854	(44,129,879)	(1,252,469)	(45,382,348)
<b>General revenues</b>							
Ad valorem taxes					18,250,843	-	18,250,843
Sales and use taxes					9,471,669	-	9,471,669
Communications service tax					194,519	-	194,519
Special assessment					2,595,385	3,578,570	6,173,955
State shared revenue					10,906,420	-	10,906,420
State payments in lieu of taxes					17,846	-	17,846
Interest					216,017	17,913	233,930
Miscellaneous					2,838,420	-	2,838,420
Net gain on disposition of fixed assets					82,830	-	82,830
Transfers in (out)					(919,006)	919,006	-
Total general revenue					43,654,943	4,515,489	48,170,432
Change in net position					(474,936)	3,263,020	2,788,084
Net position - beginning (restated)					94,747,446	7,375,314	102,122,760
Net position - ending					\$ 94,272,510	\$ 10,638,334	\$ 104,910,844

See notes to the financial statements

**SUWANNEE COUNTY, FLORIDA  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
September 30, 2022**

	Major Special Revenue Funds					Capital Projects Funds			
	General Fund	Road and Bridge	Fine and Forfeiture	Library	Sheriff Operating	Reserve Capital Infrastructure	Road and Bridge Construction	Other Governmental Funds	Total Governmental Funds
<b>ASSETS</b>									
Current assets									
Cash	\$ 29,101,177	\$ 1,868,377	\$ 2,149,298	\$ 2,600,526	\$ 1,028,689	\$ 252,863	\$ 1,760,422	\$ 10,254,311	\$ 49,015,663
Accounts receivable, net	294,882	-	-	-	732	-	-	-	295,614
Due from other funds	860,454	32,301	318,404	122	16,752	-	-	204,723	1,432,756
Due from other governmental units	1,559,791	418,684	466,100	14	37,317	-	-	103,359	2,585,265
Due from other organizations	-	-	-	-	39,230	-	-	-	39,230
Prepaid items	-	-	-	-	-	-	-	8,390	8,390
Investments	1,105,242	5,344,949	-	-	-	4,244,551	-	-	10,694,742
Fuel inventory	52,684	58,572	-	-	-	-	-	-	111,256
<b>Total assets</b>	<b>\$ 32,974,230</b>	<b>\$ 7,722,883</b>	<b>\$ 2,933,802</b>	<b>\$ 2,600,662</b>	<b>\$ 1,122,720</b>	<b>\$ 4,497,414</b>	<b>\$ 1,760,422</b>	<b>\$ 10,570,783</b>	<b>\$ 64,182,916</b>
<b>LIABILITIES AND FUND BALANCES</b>									
<b>LIABILITIES</b>									
Accounts payable	\$ 841,818	\$ 186,676	\$ 58,669	\$ 9,975	\$ 799,379	\$ -	\$ -	\$ 446,132	\$ 2,342,649
Accrued wages	245,445	109,172	-	52,047	-	-	-	52,820	459,484
Other accrued liabilities	553,262	21,605	-	10,612	-	-	-	19,185	604,664
Due to other funds	35,332	278	359	-	286,582	-	-	590,447	912,998
Due to other governmental units	43,536	-	-	-	-	-	-	167,872	211,408
Unearned revenues	6,943,583	-	-	-	20,007	-	-	422,117	7,385,707
Other current liabilities	59,559	-	-	-	-	-	-	110,319	169,878
<b>Total liabilities</b>	<b>8,722,535</b>	<b>317,731</b>	<b>59,028</b>	<b>72,634</b>	<b>1,105,968</b>	<b>-</b>	<b>-</b>	<b>1,808,892</b>	<b>12,086,788</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>									
Unavailable grant revenue	361,448	-	-	-	16,752	-	-	-	378,200
<b>FUND BALANCES</b>									
Nonspendable:									
Due from other funds	860,454	32,301	318,404	122	-	-	-	-	1,211,281
Restricted	73,880	-	-	2,527,906	-	-	1,760,422	2,963,453	7,325,661
Assigned	1,673,775	7,372,851	2,556,370	-	-	-	-	2,660,638	14,263,634
Committed	2,428,448	-	-	-	-	4,497,414	-	3,137,800	10,063,662
Unassigned	18,853,690	-	-	-	-	-	-	-	18,853,690
<b>Total fund balances</b>	<b>23,890,247</b>	<b>7,405,152</b>	<b>2,874,774</b>	<b>2,528,028</b>	<b>-</b>	<b>4,497,414</b>	<b>1,760,422</b>	<b>8,761,891</b>	<b>51,717,928</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 32,974,230</b>	<b>\$ 7,722,883</b>	<b>\$ 2,933,802</b>	<b>\$ 2,600,662</b>	<b>\$ 1,122,720</b>	<b>\$ 4,497,414</b>	<b>\$ 1,760,422</b>	<b>\$ 10,570,783</b>	

Amounts reported for governmental activities in the statement of net position differ for the following reasons:

Capital assets used in governmental activities are not current financial resources, and therefore are not reported in the funds.	82,506,601
Long-term liabilities, including revenue bonds payable of \$1,973,202, capital leases of \$2,623,770, compensated absences of \$3,271,218, OBEB obligations of \$5,190,429, FRS pension liability of \$30,435,751, and accrued interest of \$63,440. These amounts will not be paid with current resources and are therefore not reported in the funds.	(43,557,810)
Prepaid items utilize current resources to fund future benefits. The County treats them as current expenses in the fund statements and converts them to assets for the government-wide statements.	453,241
GASB's SGAS 87, Leases, treats operating leases in substantially the same manner as capital leases. The result is that the County reports a lease asset of \$2,608,093 and a corresponding lease liability of \$3,476,059. These are not extinguished using current resources and are not reported on the fund statements.	(867,966)
Deferred outflows of resources of \$ and deferred inflows of resources of \$ are not recognized in the current period and therefore are not reported in the funds	4,020,516
<b>Net position of governmental activities</b>	<b>\$ 94,272,510</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**For the Fiscal Year Ended September 30, 2022**

	Special Revenue Funds					Capital Projects Funds			
	General Fund	Road and Bridge	Fine and Forfeiture	Library	Sheriff Operating	Reserve Capital Infrastructure	Road and Bridge Construction	Other Governmental Funds	Total Governmental Funds
<b>REVENUES</b>									
Taxes	\$ 12,891,468	\$ 3,322,132	\$ 11,587,185	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 27,800,785
Special assessments	-	-	-	-	-	-	-	2,595,385	2,595,385
Licenses and permits	35,649	37,625	-	-	-	-	-	376,343	449,617
Intergovernmental	10,360,311	2,083,867	619,000	2,313,031	923,238	-	-	2,093,779	18,393,226
Charges for services	3,195,418	358,946	136,171	130,000	8,702	-	-	3,055,030	6,884,267
Fines and forfeitures	15,089	-	125,881	18,083	-	-	-	305,860	464,913
Other grants and donati	-	-	-	-	-	-	-	40,000	40,000
Miscellaneous	3,121,319	10,170	46,420	99,796	96,612	-	-	318,183	3,692,500
Interest	102,216	43,047	-	3,547	2,825	29,203	3,545	31,634	216,017
<b>Total revenues</b>	<b>29,721,470</b>	<b>5,855,787</b>	<b>12,514,657</b>	<b>2,564,457</b>	<b>1,031,377</b>	<b>29,203</b>	<b>3,545</b>	<b>8,816,214</b>	<b>60,536,710</b>
<b>EXPENDITURES</b>									
<b>Current expenditures</b>									
General government	7,556,331	-	800	-	-	60	-	4,154,358	11,711,549
Public safety	8,221,609	-	460,150	-	10,586,602	-	-	1,612,765	20,881,126
Physical environment	723,855	-	-	-	-	-	-	-	723,855
Transportation	666,035	8,491,611	-	-	-	-	-	-	9,157,646
Economic environment	281,012	-	-	-	-	-	-	375,851	656,863
Human services	994,556	-	-	-	-	-	-	-	994,556
Culture / recreation	204,209	-	-	3,780,219	-	-	-	1,476,971	5,461,399
Court related	-	-	820,281	-	-	-	-	2,398,177	3,218,458
<b>Capital outlay</b>									
General government	1,109,167	-	-	-	-	-	-	255,539	1,364,706
Public safety	459,823	-	-	-	817,375	-	-	179,532	1,456,730
Physical environment	37,332	-	-	-	-	-	-	-	37,332
Transportation	326,684	579,687	-	-	-	-	-	-	906,371
Economic environment	170,092	-	-	-	-	-	-	-	170,092
Human services	-	-	-	-	-	-	-	-	-
Culture / recreation	-	-	-	9,290	-	-	-	386,367	395,657
Court related	-	-	204,627	-	-	-	-	122,291	326,918
<b>Debt service</b>									
Principal	1,539,550	-	-	-	-	-	-	-	1,539,550
Interest	68,698	-	-	-	-	-	-	-	68,698
<b>Total expenditures</b>	<b>22,358,953</b>	<b>9,071,298</b>	<b>1,485,858</b>	<b>3,789,509</b>	<b>11,403,977</b>	<b>60</b>	<b>-</b>	<b>10,961,851</b>	<b>59,071,506</b>
<b>Excess of revenues over (under) expenditures</b>	<b>7,362,517</b>	<b>(3,215,511)</b>	<b>11,028,799</b>	<b>(1,225,052)</b>	<b>(10,372,600)</b>	<b>29,143</b>	<b>3,545</b>	<b>(2,145,637)</b>	<b>1,465,204</b>
<b>OTHER FINANCING SOURCES (USES)</b>									
Proceeds of long-term	914,688	-	-	-	-	-	-	-	914,688
Interfund transfers in	1,816,626	5,007,518	-	1,312,577	10,372,600	-	-	5,198,922	23,708,243
Interfund transfers out	(11,706,625)	-	(10,717,644)	-	-	-	-	(2,188,755)	(24,613,024)
<b>Total other financing sources (uses)</b>	<b>(8,975,311)</b>	<b>5,007,518</b>	<b>(10,717,644)</b>	<b>1,312,577</b>	<b>10,372,600</b>	<b>-</b>	<b>-</b>	<b>3,010,167</b>	<b>9,907</b>
<b>Net change in fund balances</b>	<b>(1,612,794)</b>	<b>1,792,007</b>	<b>311,155</b>	<b>87,525</b>	<b>-</b>	<b>29,143</b>	<b>3,545</b>	<b>864,530</b>	<b>1,475,111</b>
<b>Fund balances at beginning of year</b>	<b>25,503,041</b>	<b>5,613,145</b>	<b>2,563,619</b>	<b>2,440,503</b>	<b>-</b>	<b>4,468,271</b>	<b>1,756,877</b>	<b>7,897,361</b>	<b>50,242,817</b>
<b>Fund balances at end of year</b>	<b>\$ 23,890,247</b>	<b>\$ 7,405,152</b>	<b>\$ 2,874,774</b>	<b>\$ 2,528,028</b>	<b>\$ -</b>	<b>\$ 4,497,414</b>	<b>\$ 1,760,422</b>	<b>\$ 8,761,891</b>	<b>\$ 51,717,928</b>

See notes to financial statements.



**SUWANNEE COUNTY, FLORIDA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES OF**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**For the Fiscal Year Ended September 30, 2022**

Net change in fund balances - total governmental funds		\$ 1,475,111
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures.		
However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Expenditures for capital assets	\$ 4,322,104	
Book value of fixed asset disposals	(771,250)	
Other reclassifications and additions	(14,225)	
Less current year depreciation	(6,486,482)	(2,949,853)
Prepaid items utilize current resources for future benefits. The County treats them as expenses in the fund statements. These expenses are recognized as the benefit is received in the government-wide statements.		
Prepaid items		453,241
GASB's SGAS 87, Leases, allows for operating leases to be treated in substantially the same manner as capital leases. The resulting lease asset and lease liability are amortized over the life of the lease and do not use current resources to do so		
Net amortization of the lease asset and lease liability		(383,618)
Receipt of loan proceeds and repayments of loan principal and capital lease liabilities are revenues and expenditures in the governmental funds, respectively, but the transactions increase and reduce long-term liabilities in the statement of net assets		
Receipt of loan proceeds	(914,688)	
Debt principal payments	1,539,550	
Capital lease liability principal payments	375,844	1,000,706
Some expenses reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.		
Net change in compensated absences	(139,829)	
Net change in OPEB obligation	1,672,388	
Net change in accrued interest	15,158	
FRS pension current net change in liability and deferred inflows and outflows of resources	(19,109,979)	(70,523)
		17,491,739
Change in net position Statement of Activities		\$ (474,936)
See notes to the financial statements		

SUWANNEE COUNTY, FLORIDA  
STATEMENT OF NET POSITION  
PROPRIETARY FUND TYPES  
September 30, 2022

	Business Type Activities			
	Enterprise Funds			
	Solid Waste Collection	Solid Waste Disposal	Water Plant	Total
<b>ASSETS</b>				
<b>Current assets</b>				
Cash	\$ 528,795	\$ 1,769,004	\$ 450,829	\$ 2,748,628
Accounts receivable	20,439	98,670	-	119,109
Allowance for doubtful accounts	(11,677)	(9,502)	-	(21,179)
Due from other governmental units	6,151	1,551	721,796	729,498
<b>Total current assets</b>	<b>543,708</b>	<b>1,859,723</b>	<b>1,172,625</b>	<b>3,576,056</b>
<b>Restricted assets</b>				
Investments	-	1,656,990	-	1,656,990
<b>Noncurrent assets</b>				
Lease asset	-	34,221	-	34,221
<b>Capital assets not being depreciated</b>				
Land	93,575	193,215	-	286,790
Construction in progress	-	-	-	-
<b>Total capital assets not being depreciated</b>	<b>93,575</b>	<b>193,215</b>	<b>-</b>	<b>286,790</b>
<b>Capital assets being depreciated</b>				
Infrastructure	-	-	7,702,277	7,702,277
Buildings and Improvements	1,597,171	3,664,145	-	5,261,316
Equipment	2,568,910	502,570	-	3,071,480
<b>Total capital assets being depreciated</b>	<b>4,166,081</b>	<b>4,166,715</b>	<b>7,702,277</b>	<b>16,035,073</b>
Allowance for depreciation	(2,999,084)	(4,150,916)	-	(7,150,000)
<b>Total capital assets being depreciated, net</b>	<b>1,166,997</b>	<b>15,799</b>	<b>7,702,277</b>	<b>8,885,073</b>
<b>Total noncurrent assets</b>	<b>1,260,572</b>	<b>243,235</b>	<b>7,702,277</b>	<b>9,206,084</b>
<b>Total assets</b>	<b>1,804,280</b>	<b>3,759,948</b>	<b>8,874,902</b>	<b>14,439,130</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>\$ 434,074</b>	<b>\$ 76,681</b>	<b>\$ -</b>	<b>\$ 510,755</b>
<b>LIABILITIES AND NET POSITION</b>				
<b>LIABILITIES</b>				
<b>Current liabilities (payable from current assets)</b>				
Accounts payable	\$ 31,004	\$ 76,837	\$ 203,237	\$ 311,078
Wages payable	33,267	5,451	-	38,718
Accrued payroll liabilities	6,099	1,091	-	7,190
Due to other funds	16,694	855	403,500	421,049
Deposits	26,909	81,844	-	108,753
Accrued compensated absences	20,712	1,342	-	22,054
Current portion operating lease liability	-	58,286	-	58,286
Current portion FRS pension liability	442,788	78,221	-	521,009
<b>Total current liabilities (payable from current assets)</b>	<b>577,473</b>	<b>303,927</b>	<b>606,737</b>	<b>1,488,137</b>
<b>Current liabilities (payable from restricted assets)</b>				
Landfill postclosure costs	-	89,854	-	89,854
<b>Total current liabilities (payable from restricted assets)</b>	<b>-</b>	<b>89,854</b>	<b>-</b>	<b>89,854</b>

(continued)

**SUWANNEE COUNTY FLORIDA  
STATEMENT OF NET POSITION  
PROPRIETARY FUND TYPES  
September 30, 2022**

	Business Type Activities			
	Enterprise Funds			
	Solid Waste Collection	Solid Waste Disposal	Water Plant	Total
<b>Noncurrent liabilities</b>				
Accrued compensated absences	\$ 117,366	\$ 7,609	\$ -	\$ 124,975
Estimated liability for landfill closure	-	1,257,957	-	1,257,957
Operating lease liability	-	-	-	-
FRS pension liability	1,033,175	182,515	-	1,215,690
<b>Total noncurrent liabilities</b>	<b>1,150,541</b>	<b>1,448,081</b>	<b>-</b>	<b>2,598,622</b>
<b>Total liabilities</b>	<b>1,728,014</b>	<b>1,841,862</b>	<b>606,737</b>	<b>4,176,613</b>
 <b>DEFERRED INFLOWS OF RESOURCES</b>	 <b>114,679</b>	 <b>20,259</b>	 <b>-</b>	 <b>134,938</b>
 <b>NET POSITION</b>				
Invested in capital assets, net of related debt	1,260,572	209,014	7,702,277	9,171,863
Restricted for landfill closure	-	309,179	-	309,179
Unrestricted	(864,911)	1,456,315	565,888	1,157,292
<b>Total net position</b>	<b>\$ 395,661</b>	<b>\$ 1,974,508</b>	<b>\$ 8,268,165</b>	<b>\$ 10,638,334</b>
<b>See notes to the financial statements</b>				

**SUWANNEE COUNTY, FLORIDA**  
**STATEMENT OF REVENUES, EXPENSES AND**  
**CHANGES IN NET POSITION**  
**PROPRIETARY FUND TYPES**  
For the Fiscal Year Ended September 30, 2022

	Business Type Activities			
	Enterprise Funds			
	Solid Waste	Solid Waste	Water	
	Collection	Disposal	Plant	Total
OPERATING REVENUES				
Physical environment				
State grants	\$ -	\$ 93,750	\$ -	\$ 93,750
Charges for services	164,083	1,345,084	14,859	1,524,026
Container rental	22,193	-	-	22,193
Miscellaneous	111,437	-	-	111,437
Change in landfill closure liability	-	33,231	-	33,231
Total operating revenues	297,713	1,472,065	14,859	1,784,637
OPERATING EXPENSES				
Garbage, solid waste and water services				
Personnel services				
Salaries	\$ 984,392	\$ 145,829	\$ -	1,130,221
Employee benefits	815,597	130,921	-	946,518
Total personnel services	1,799,989	276,750	-	2,076,739
Operating expenses				
Professional and contractual services	35,100	1,708,625	34,651	1,778,376
Communications	15,960	-	980	16,940
Utility services	19,363	5,150	14,219	38,732
Rental and leases	192,057	34,221	-	226,278
Insurance	85,000	1,757	-	86,757
Repairs and maintenance	136,883	90,931	5,674	233,488
Supplies	185,848	34,208	5,783	225,839
Miscellaneous	14,668	18,934	133	33,735
Depreciation	175,418	7,090	-	182,508
Total operating expenses	860,297	1,900,916	61,440	2,822,653
Total garbage, solid waste and water services	2,660,286	2,177,666	61,440	4,899,392
Operating (loss)	(2,362,573)	(705,601)	(46,581)	(3,114,755)
NONOPERATING REVENUES (EXPENSES)				
Capital grants	-	-	1,939,675	1,939,675
Interest income	1,273	15,872	768	17,913
Special assessments	2,349,468	1,229,102	-	3,578,570
Tax Collector fees	(69,929)	-	-	(69,929)
Interest expense	(4,320)	(3,140)	-	(7,460)
Total nonoperating revenues (expenses)	2,276,492	1,241,834	1,940,443	5,458,769
Net income (loss)	(86,081)	536,233	1,893,862	2,344,014
Operating transfers in	264,225	250,000	404,781	919,006
Operating transfer out	-	-	-	-
Net position beginning of year (restated)	217,517	1,188,275	5,969,522	7,375,314
Net position end of year	\$ 395,661	\$ 1,974,508	\$ 8,268,165	\$ 10,638,334

See notes to the financial statements.

**SUWANNEE COUNTY, FLORIDA  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
For the Fiscal Year Ended September 30, 2022**

	<b>Business Type Activities Enterprise Funds</b>			
	<b>Solid Waste Collection Fund</b>	<b>Solid Waste Disposal Fund</b>	<b>Water Plant Fund</b>	<b>Totals</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash received from customers and users, operating grants	\$ 283,205	\$ 2,111,443	\$ 1,306,164	\$ 3,700,812
Cash payments to employees and benefits	(1,305,242)	(240,283)	-	(1,545,525)
Cash payments for operating expenses	(659,778)	(1,976,457)	(331,168)	(2,967,403)
Net cash provided/(used) for operating activities	(1,681,815)	(105,297)	974,996	(812,116)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers In (out)	112,158	250,000	(527,540)	(165,382)
Cash received from special and service assessments net of collection fees	2,349,468	1,229,102	-	3,578,570
Cash paid to Tax Collector	(69,929)	-	-	(69,929)
Net cash provided/(used) in noncapital financing activities	2,391,697	1,479,102	(527,540)	3,343,259
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Proceeds of capital grants	-	-	1,939,675	1,939,675
Interest expense	(4,320)	(3,140)	-	(7,460)
Payment of principal on capital lease	(108,621)	-	-	(108,621)
Purchase of plant, property and equipment	(69,419)	-	(1,937,070)	(2,006,489)
Net cash provided/(used) in capital and related financing activities	(182,360)	(3,140)	2,605	(182,895)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
(Increase)/decrease in investments	-	(12,114)	-	(12,114)
Interest revenue	1,273	15,872	768	17,913
Net cash provided by investing activities	1,273	3,758	768	5,799
 Net increase in cash and cash equivalents	 528,795	 1,374,423	 450,829	 2,354,047
Cash and cash equivalents - beginning of year	-	394,581	-	394,581
Cash and cash equivalents - end of year	\$ 528,795	\$ 1,769,004	\$ 450,829	\$ 2,748,628

(continued)

**SUWANNEE COUNTY, FLORIDA**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
For the Fiscal Year Ended September 30, 2022

	Business Type Activities			
	Enterprise Funds			
	Solid	Solid	Water	
	Waste	Waste	Plant	
	Collection	Disposal		
	Fund	Fund	Fund	Totals
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH USED FOR OPERATING ACTIVITIES				
Operating (loss)	\$ (2,362,573)	\$ (705,601)	\$ (46,581)	\$ (3,114,755)
Adjustments to reconcile operating (loss) to net cash used for operating activities:				
Depreciation	175,418	7,090	-	182,508
Changes in assets and liabilities				
Decrease (increase) in:				
Accounts receivable	2,146	(7,402)	-	(5,256)
Due from other governmental units	(142)	604,759	1,291,305	1,895,922
Lease asset	-	34,221	-	34,221
Increase (decrease) in :				
Accounts payable	25,101	(19,499)	(269,728)	(264,126)
Wages payable	3,582	404	-	3,986
Accrued payroll liabilities	8,827	-	-	8,827
Due to other funds	-	87	-	87
Deposits	(16,512)	7,800	-	(8,712)
Accrued compensated absences	-	(26,509)	-	(26,509)
Estimated liability in landfill closure	-	(33,231)	-	(33,231)
Operating lease liability	-	(29,988)	-	(29,988)
FRS pension liability, deferred outflows and inflows	482,338	62,572	-	544,910
Total adjustments	680,758	600,304	1,021,577	2,302,639
Net cash used for operating activities	\$ (1,681,815)	\$ (105,297)	\$ 974,996	\$ (812,116)

See notes to the financial statements

SUWANNEE COUNTY, FLORIDA  
FIDUCIARY FUNDS  
STATEMENT OF FIDUCIARY NET POSITION  
CUSTODIAL FUNDS  
September 30, 2022

	Custodial Funds
<b>ASSETS</b>	
Cash	\$ 2,164,588
Accounts receivable	5,969
Due from other funds	47,591
Due from other governmental units	20,534
Total assets	<u>\$ 2,238,682</u>
<b>LIABILITIES</b>	
Accounts payable	\$ 71,557
Due to individuals	90,152
Due to other funds	146,300
Due to other governmental units	99,540
Installments payable	523,731
Other current liabilities	15,428
Total liabilities	<u>946,708</u>
<b>NET POSITION</b>	
Restricted - held for others	<u>\$ 1,291,974</u>

See notes to the financial statements

**SUWANNEE COUNTY, FLORIDA  
FIDUCIARY FUNDS  
STATEMENT CHANGES IN FIDUCIARY NET POSITION  
CUSTODIAL FUNDS  
For the Fiscal Year Ended September 30, 2022**

	<u>Custodial Funds</u>
<b>ADDITIONS</b>	
Funds held for others	\$ 2,682,897
Cash bonds	140,692
Property Taxes collected for other other governmental units	43,465,106
Tax Collector licenses and fees	6,307,359
Sheriff civil fees	80,072
Fines, fees and court costs and payments	60,470
Total additions	<u>52,736,596</u>
<b>DEDUCTIONS</b>	
Funds held for others	2,462,939
Cash bonds	94,541
Fines, fees and court costs and payments	33,743
Taxes and fees payable	49,769,596
Sheriff civil fees	69,088
Total deductions	<u>52,429,907</u>
Change in net position	306,689
Net position - beginning of year	985,285
Net position - end of year	<u><u>\$ 1,291,974</u></u>

See notes to the financial statements



**SUWANNEE COUNTY, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**September 30, 2022**

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Suwannee County, Florida, (the "County") is a political subdivision of the State pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. The County is governed by the Board of County Commissioners and five elected constitutional officers (Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector) in accordance with state statutes and regulations. The constitutional officers maintain separate accounting records and budgets from the Board of County Commissioners. The Constitution of the State of Florida, Article VIII, Section 1(d) created the constitutional officers and Article VIII, Section 1(e), created the Board of County Commissioners.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund types in accordance with GASB Statement 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

**A. Reporting Entity**

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity's financial statements should allow users to distinguish between the primary government (the "Board") and its component units. However, some component units, because of the closeness of their relationships with the Board, should be blended as though they are part of the Board. Otherwise, most component units should be discretely presented. As required by generally accepted accounting principles, the financial reporting entity consists of (1) the primary government (the Board), (2) organizations for which the Board is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Board is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Board. The Board may be financially accountable if an organization is fiscally dependent on the Board regardless of whether the organization has (a) separately elected governing board, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. Based on these criteria, County management examined all organizations which are legally separate in order to determine which organizations, if any, should be included in the County's financial statements. Management determined that there are no organizations that should be included in the County's financial statements as component units under current accounting pronouncements.

**B. Measurement Focus and Basis of Accounting**

The basic financial statements of the County are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements
- Required supplementary information

## **Government-wide Financial Statements**

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component units), as well as its discreetly presented component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and agency fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 - Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure. Prepaid items are recognized as expenses when the benefit for the payment is received.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. As applicable, the County also chooses to eliminate the indirect costs between governmental activities to avoid "doubling up" effect.

### **1. Fund Financial Statements**

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. The fiduciary statements includes financial information for the custodial funds. The custodial funds of the County primarily represent assets held by the County in a custodial capacity for other individuals or governments.

## **Governmental Funds**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting, except for prepaid items, which are recognized as expenditures when paid, not when the benefit for payment is received. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be the measure of "available spendable resources." Governmental funds operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any non-current portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Non-current portions of other long-term receivables are offset by fund balance reserve accounts.

Because of their spending measurement focus, expenditure recognition for governmental fund types exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as another financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

## **Proprietary Funds**

The County's enterprise funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position. The County applies all GASB pronouncements as well as all FASB Statements and Interpretations, APB Opinions and Accounting Research Bulletins, issued on or before November 30, 1989, which do not conflict with or contradict GASB pronouncements.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, taxes, and investment earnings, result from nonexchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

## **C. Basis of Presentation**

GASB Statement 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB 34 minimum criteria for major fund determination and has also electively disclosed funds which either had debt outstanding or specific community focus as major funds. The non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

### **1. Governmental Major Funds:**

**General Fund** - The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

**Road and Bridge Fund** - The Road and Bridge Fund accounts for expenditures incurred for the maintenance and repairs of County roads. Financing is provided by local option fuel taxes and distributions of state shared fuel taxes.

**Fine and Forfeiture Fund** - The Fine and Forfeiture Fund accounts for expenditures relating to the judicial system and the funding of the operations of the Sheriff, a separate Constitutional Officer. Financing is provided by ad valorem and local option sales taxes, state shared revenues, and current related fines and fees.

**Library Fund** - The Library Fund accounts for expenditures relating to the operation of the Suwannee River Regional Library System, which includes the County library services. Financing is provided by state and local government grants and library related fees.

**Sheriff Operating Fund** - The Sheriff Operating Fund is the general operating fund of the Sheriff, a Constitutional Officer. It is used to account for all financial resources and expenditures of the Sheriff, except those required to be accounted for in another fund.

**Reserve Capital Infrastructure Fund** - The Reserve Capital Infrastructure Fund is a capital projects reserve fund established by the Board to fund future infrastructure improvements.

**Road and Bridge Construction Fund** - The Road and Bridge Construction Fund is a capital projects fund established by the Board to fund road and bridge construction and improvements.

### **2. Proprietary Funds:**

**Solid Waste Collection Fund** - The Solid Waste Collection Fund accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste collection service provided to residential and commercial customers within the County.

**Solid Waste Disposal Fund** - The Solid Waste Disposal Fund accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services.

**Water Plant Fund** - The Water Plant Fund accounts for the revenues, expenses, assets and liabilities associated with the County operated water plant.

### **2. Non-current Governmental Assets/Liabilities:**

GASB Statement 34 requires that non-current governmental assets, such as land and buildings, and non-current governmental liabilities, such as general obligation bonds and capital leases, be reported in the governmental activities column in the government-wide statement of net position.

## **D. Assets, Liabilities and Net position or Equity**

### **1. Cash and Cash Equivalents**

The County maintains a cash pool that is available for use by all funds. Earnings from the pooled cash are allocated to the respective funds based on applicable cash participation by each fund. The cash pool is managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts. Therefore, all balances representing participants' equity in the cash pools are classified as cash and cash equivalents for financial statement purposes. In addition, longer-term investments are held by certain of the County's funds and are reported as investments on these statements.

### **2. Investments**

Investments include bank certificates of deposit, which are fully insured by depository insurance and pledged collateral.

### **3. Allowance for Doubtful Accounts**

The County provides an allowance for Solid Waste Collection and Solid Waste Disposal accounts receivable that may become uncollectible. At September 30, 2022, this allowance was \$11,677 for the Solid Waste Collection Fund and \$9,502 for the Solid Waste Disposal Fund. No other allowances for doubtful accounts are maintained since other fund accounts receivable are considered collectible as reported at September 30, 2022.

### **4. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

All receivables are shown net of an allowance for doubtful accounts.

### **5. Inventories**

Inventories are valued at cost, which approximates market, using the "first-in, first-out" method of accounting. Supplies inventories of certain governmental funds are recorded as expenditures when consumed rather than when purchased.

### **6. Restricted Assets**

Certain net position of the County is classified as restricted assets on the statement of net position because its use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributions, or laws or regulations of other governments. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

### **7. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, right-of-ways, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the Board as assets with an initial, individual cost of \$2,500 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are reported at estimated historical cost. Donated capital are reported at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

The Board of County Commissioners holds legal title to the capital assets used in the operations of the Board, Clerk of the Circuit Court, Property Appraiser, Supervisor of Elections and Tax Collector, as is accountable for them under Florida Law.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building and improvements	7 - 40
Machinery and equipment	5 - 20
Road and bridge infrastructure	40 - 50

#### **8. Capitalization of Interest**

Interest costs related to enterprise fund bond issues are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the County did not have any such capitalized interest.

#### **9. Unearned Revenues**

Unearned revenues reported in government-wide financial statements represent revenues that have been received by the County but for which the legal requirements necessary to earn the revenues have not been met. The unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Unearned revenues reported in governmental fund financial statements represent unearned revenues or revenues which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as unearned revenues.

#### **10. Accrued Compensated Absences**

The County accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The non-current portion is the amount estimated to be used in subsequent fiscal years. Both the current and non-current estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentation.

#### **11. Obligation for Bond Arbitrage Rebate**

Pursuant to Section 148(f) of the U.S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The County uses the "revenue reduction" approach in accounting to rebatable arbitrage. This approach treats excess earnings as a reduction of revenue. Management believes the County has no arbitrage liability outstanding as of September 30, 2022.

## 12. Landfill Closure Costs

Under the terms of current state and federal regulations, the County was required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of thirty years after closure. The County recognizes these costs of post-closure maintenance annually. Required obligations for closure and post-closure costs are recognized in the Solid Waste Disposal Fund.

### E. Adoption of New Accounting Pronouncements -

In June 2017, The Governmental Accounting Standards Board issued Statement of Governmental Accounting Standards No. 87, Leases ("GASB No. 87"). GASB No. 87 requires the recognition by lessees of lease assets and lease liabilities that arise from all lease transactions, except for leases with a term of 12 months or less. The lessee accounting model under GASB No. 87 results in all leases with a lease term of more than 12 months being accounted for in substantially the same manner as the existing accounting for capital leases. GASB No. 87 also requires expanded qualitative and quantitative disclosures regarding amount, timing, and uncertainty of cash flows arising from leases. The County adopted the provisions of GASB No. 87 as of October 1, 2021. The implementation of GASB No. 87 has resulted in a change to the County's net position from prior years and is further described below in the section of Note 1 entitled Prior period adjustment.

### F. Prior Period Adjustment

The County's implementation of GASB No. 87 required restatement of certain final amounts on the government-wide statements of net position and activities as of September 30, 2021. The impact of the implementation of this standard on the prior year financial statements as shown on the current financial statements is as follows:

<u>Management Discussion And Analysis</u>		
<u>Total Government</u>		
<i>Statement of Financial Position:</i>	2021	2021 (Restated)
Non-current assets	\$ 92,804,336	\$ 95,557,014
Current liabilities	13,710,716	14,603,253
Non-current liabilities	22,803,348	25,167,669
Net assets-unrestricted	8,536,147	8,031,967
Total net position	102,626,940	102,122,760
<i>Statement of Activities:</i>		
Expenses		
General government	10,369,991	10,575,039
Physical environment	5,292,430	5,354,615
Change in net position	12,278,427	12,011,194
Net position - beginning (result of earliest restatement presented)	90,348,513	90,111,566
Net position - ending *	102,626,940	102,122,760
<u>Governmental Activities</u>		
<i>Government Wide Statement of Activities:</i>		
Net Position - ending *	95,231,794	94,747,446
<u>Business Type Activities</u>		
<i>Statement of Revenue, Expenses, and Changes in Net Position:</i>		
Solid Waste Disposal Fund -		
Total net position *	1,208,107	1,188,275

\* - Ending net position for 2021 impacted the beginning net position for 2022

## NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position.

"Total fund balances" of the County's governmental funds \$51,717,928 differs from "net position" of governmental activities \$94,272,510 reported in the statement of net position. This difference primarily results from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheet.

#### Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the costs of these assets are reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the County as a whole.

Cost of capital assets	\$ 164,568,550
Accumulated depreciation	(82,061,949)
Total	<u>\$ 82,506,601</u>

#### Prepaid Items

The County recognizes, prepaid items using the purchases method in its governmental funds. . Under the purchases method, prepaid items are recognized as expenditures when purchased rather than being accounted for as an asset. However, in the statement of net position prepaid items are recognized as assets and expensed as the benefit is received. .

Prepaid items	<u>\$ 453,241</u>
---------------	-------------------

#### Long-term debt transactions

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at September 30, 2022, were:

Revenue bonds payable	\$ (1,973,202)
Capital leases	(2,623,770)
Compensated absences	(3,271,218)
OPEB obligation	(5,190,429)
FRS pension liability	(30,435,751)
Accrued interest	(63,440)
Total	<u>\$ (43,557,810)</u>



#### Deferred outflows/inflows of resources

Deferred outflows of resources represent a consumption of net position in a future period while deferred inflows of resources represent an acquisition of net position in a future period and accordingly, are not reported in the governmental fund statements. However, the statement of net position included those deferred outflows/inflows of resources.

Governmental funds recognize amounts that are earned and readily available to be used to satisfy current obligations as revenues in the current period. Funds that are earned but not received within 60 days of the end of the year are not considered readily available and are recognized as deferred inflows of resources. However amounts that are earned in the year will be recognized as revenues on the statement of activities and will reduce the deferred inflows of resources that are on the statement of net position. .

Deferred outflows of resources	\$ 8,975,563
Deferred inflows of resources	(5,333,247)
Deferred inflows of resources recognized as revenues on the statement of activities	378,200
	<u>\$ 4,020,516</u>

#### Lease Asset and Lease Liability

Due to the implementation of GASB SGAS 87, *Leases*, the County accounts for operating leases whose terms exceed 12 months in substantially the same manner as capital leases. The result is the recognition of a Lease Asset and a Lease Liability on the statement of net position. These amounts are not amortized or satisfied, respectively, with current available resources and are therefore not included on the governmental balance sheet.

Operating lease asset	\$ 2,608,093
Operating lease liability	(3,476,059)
	<u>\$ (867,966)</u>

#### Elimination of interfund receivables/payables

Interfund receivables, payables and advances in the amount of \$865,407 between governmental funds must be eliminated for the statement of net position.

# SUWANNEE COUNTY, FLORIDA

## A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

	Total Governmental Funds	Capital Related Items	Prepaid Items	GASB 87 Lease-Related Items	Long-Term Debt Transactions	OPEB Obligation/ Compensated Absences	Deferred Inflows/Outflows of Resources/ FRS Pension	Reclassifications and Eliminations	Statement of Net Position
<b>ASSETS</b>									
Cash and cash equivalents	\$ 49,015,663	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 49,015,663
Accounts receivable - net	295,614	-	-	-	-	-	-	-	295,614
Due from other funds	1,432,756	-	-	-	-	-	-	(865,407)	567,349
Due from other governmental units	2,585,265	-	-	-	-	-	-	-	2,585,265
Due from other organizations	39,230	-	-	-	-	-	-	-	39,230
Investments	10,694,742	-	-	-	-	-	-	-	10,694,742
Fuel inventory	111,256	-	-	-	-	-	-	-	111,256
Other current assets	8,390	-	-	-	-	-	-	-	8,390
Prepaid items	-	-	453,241	-	-	-	-	-	453,241
Lease asset	-	-	-	2,608,093	-	-	-	-	2,608,093
Capital assets - net	-	82,506,601	-	-	-	-	-	-	82,506,601
<b>Total assets</b>	<b>64,182,916</b>	<b>82,506,601</b>	<b>453,241</b>	<b>2,608,093</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(865,407)</b>	<b>148,885,444</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>24,548</b>	<b>8,951,015</b>	<b>-</b>	<b>8,975,563</b>
<b>LIABILITIES AND FUND BALANCES</b>									
<b>Liabilities:</b>									
Accounts payable	\$ 2,342,649	\$ -	\$ -	-	\$ -	\$ -	\$ -	\$ -	\$ 2,342,649
Accrued wages	459,484	-	-	-	-	-	-	-	459,484
Accrued liabilities	604,664	-	-	-	63,440	-	-	-	668,104
Due to other funds	912,998	-	-	-	-	-	-	(865,407)	47,591
Due to other governmental units	211,408	-	-	-	-	-	-	-	211,408
Unearned revenues	7,385,707	-	-	-	-	-	-	-	7,385,707
Other current liabilities	169,878	-	-	-	-	-	-	-	169,878
Accrued compensated absences	-	-	-	-	-	3,271,218	-	-	3,271,218
Revenue bonds payable	-	-	-	-	1,973,202	-	-	-	1,973,202
GASB 87 lease liability	-	-	-	3,476,059	-	-	-	-	3,476,059
Capital leases payable	-	-	-	-	2,623,770	-	-	-	2,623,770
OPEB obligation	-	-	-	-	-	5,190,429	-	-	5,190,429
FRS pension liability	-	-	-	-	-	-	30,435,751	-	30,435,751
<b>Total liabilities</b>	<b>12,086,788</b>	<b>-</b>	<b>-</b>	<b>3,476,059</b>	<b>4,660,412</b>	<b>8,461,647</b>	<b>30,435,751</b>	<b>(865,407)</b>	<b>58,255,250</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>378,200</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,968,465</b>	<b>2,364,782</b>	<b>(378,200)</b>	<b>5,333,247</b>
<b>Fund balances/net position</b>	<b>51,717,928</b>	<b>82,506,601</b>	<b>453,241</b>	<b>(867,966)</b>	<b>(4,660,412)</b>	<b>(11,405,564)</b>	<b>(23,849,518)</b>	<b>378,200</b>	<b>94,272,510</b>
<b>Total liabilities, deferred inflows/outflows of resources and net position</b>	<b>\$ 64,182,916</b>	<b>\$ 82,506,601</b>	<b>\$ 453,241</b>	<b>\$ 2,608,093</b>	<b>\$ -</b>	<b>\$ 24,548</b>	<b>\$ 8,951,015</b>	<b>\$ (865,407)</b>	<b>\$ 157,861,007</b>

**B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities**

The “net change in fund balances” for governmental funds \$1,475,111, differs from the “change in net position” for governmental activities \$(474,936) reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

**Capital related items**

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net position decreases by the amount of depreciation expense charged for the year. Losses or gains on disposal of fixed assets are not reported as expenditures or revenue in the governmental funds; however, in the statement of activities, these losses and gains are reported. Capital assets that are transferred to other funds are not recognized as transfers in governmental funds. However they decrease the value of capital assets on the statement of net position and are shown as transfers in the statement of changes in net position.

Capital outlay and additions	\$ 4,322,104
Depreciation expense	(6,486,482)
Disposition and transfers of capital assets	(868,305)
Net gain on sale of capital assets	82,830
Difference	<u>\$ (2,949,853)</u>

Repayments of debt and capital lease principal are reported as an expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. However, the principal payments reduce the liabilities in the statement of net position and do not result in an expense in the statement of activities. Proceeds of long-term debt are recorded as other financing sources in the governmental funds but are increase liabilities in the statement of net position. Interest accrued on capital leases and other debt as of year-end is not recorded on the governmental balance sheet, but it is recorded on the statement of net position. Decreases in the accrued leave balance result in an increase in net position on the statement of changes in net position.

Change in accrued interest	\$ 15,158
Debt principal payments made	1,539,550
Capital lease principal payments made	375,844
Debt proceeds received	(914,688)
	<u>\$ 1,015,864</u>

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Net change in compensated absences	<u>\$ (139,829)</u>
Net change in the obligation for post-employment benefits and deferred outflows of resources	<u>\$ 1,672,388</u>
Change in pension liability and deferred inflows and outflows of resources	<u>\$ (1,618,240)</u>

#### Prepaid Items

Prepaid items utilize current resources for future benefits. The County treats them as expenses in the fund statements. These expenses are recognized as the benefit is received in the government-wide statements.

Net change in prepaid items	<u>\$ 453,241</u>
-----------------------------	-------------------

#### Changes in Lease Asset and Lease Liability

GASB's SGAS 87, *Leases*, allows for operating leases to be treated in substantially the same manner as capital leases. The resulting lease asset and lease liability are amortized over the life of the lease and do not use current resources to do so.

Net amortization of the operating lease asset and liability	<u>\$ (383,618)</u>
---	---------------------

#### Reclassification and Eliminations

Transfers in and transfers out in the amount of \$23,708,243 between governmental funds should be eliminated.

## SUWANNEE COUNTY, FLORIDA

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### B. Explanation of Differences Between Government Fund Operating Statements and the Statement of Activities

	Total Governmental Funds	Capital Related Items	Prepaid Items	GASB 87 Lease-Related Items	Long-term Debt Transactions	OPEB Obligation/ Compensated Absences	Deferred Inflows/Outflows of Resources/ FRS Pension	Reclassifications and Eliminations	Statement of Activities
<b>REVENUES</b>									
Taxes	\$ 27,800,785	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 27,800,785
Special assessments	2,595,385	-	-	-	-	-	-	-	2,595,385
Licenses and permits	449,617	-	-	-	-	-	-	-	449,617
Intergovernmental	18,393,726	-	-	-	-	-	-	378,200	18,771,926
Charges for services	6,884,267	-	-	-	-	-	-	-	6,884,267
Fines and forfeitures	464,913	-	-	-	-	-	-	-	464,913
Other grants and donations	40,000	-	-	-	-	-	-	-	40,000
Miscellaneous	3,692,000	(854,080)	-	-	-	-	-	-	2,837,920
Interest	216,017	-	-	-	-	-	-	-	216,017
<b>Total revenues</b>	<b>60,536,710</b>	<b>(854,080)</b>		<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>378,200</b>	<b>60,060,830</b>
<b>EXPENDITURES</b>									
<b>Current Expenditures</b>									
General government	11,711,549	316,301	-	2,047	-	18,336	31,299	-	12,079,532
Public safety	20,881,126	1,336,005	(117,539)	3,332	(218,516)	124,625	68,178	-	22,077,211
Physical environment	723,855	219,699	-	2,237	(157,328)	9,354	4,050	-	801,867
Transportation	9,157,646	4,229,594	-	228,315	-	40,435	18,308	-	13,674,298
Economic environment	656,863	339	-	476	-	907	372	-	658,957
Human services	994,556	-	-	-	-	-	-	-	994,556
Culture/recreation	5,461,399	326,538	-	1,595	-	30,855	13,969	-	5,834,356
Court related	3,218,458	58,006	-	-	-	101,608	1,585	-	3,379,657
<b>Capital outlay</b>									
General government	1,364,706	(1,029,004)	(335,702)	-	-	-	-	-	-
Public safety	1,456,730	(1,456,730)	-	-	-	-	-	-	-
Physical environment	37,332	(37,332)	-	-	-	-	-	-	-
Transportation	906,371	(906,371)	-	-	-	-	-	-	-
Economic environment	170,092	(170,092)	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-
Culture/recreation	395,657	(395,657)	-	-	-	-	-	-	-
Court related	326,918	(326,918)	-	-	-	-	-	-	-
<b>Debt Service</b>									
Principal	1,539,550	-	-	-	(1,539,550)	-	-	-	-
Interest	68,698	-	-	145,616	(15,158)	-	-	-	199,156
<b>Total expenditures</b>	<b>59,071,506</b>	<b>2,164,378</b>	<b>(453,241)</b>	<b>383,618</b>	<b>(1,930,552)</b>	<b>326,120</b>	<b>137,761</b>	<b>-</b>	<b>59,699,590</b>
<b>Excess of revenues over (under) expenditures</b>	<b>1,465,204</b>	<b>(3,018,458)</b>	<b>453,241</b>	<b>(383,618)</b>	<b>1,930,552</b>	<b>(326,120)</b>	<b>(137,761)</b>	<b>378,200</b>	<b>361,240</b>
<b>OTHER FINANCING SOURCES (USES)</b>									
Proceeds of long-term debt	914,688	-	-	-	(914,688)	-	-	-	-
Net gain on disposal of fixed assets	-	82,830	-	-	-	-	-	-	82,830
Transfers in	23,708,243	-	-	-	-	-	-	(23,708,243)	-
Transfers out	(24,613,024)	(14,225)	-	-	-	-	-	23,708,243	(919,006)
<b>Total other financing sources (uses)</b>	<b>9,907</b>	<b>68,605</b>	<b>-</b>	<b>-</b>	<b>(914,688)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(836,176)</b>
<b>Net change in fund balance</b>	<b>1,475,111</b>	<b>(2,949,853)</b>	<b>453,241</b>	<b>(383,618)</b>	<b>1,015,864</b>	<b>(326,120)</b>	<b>(137,761)</b>	<b>378,200</b>	<b>(474,936)</b>
<b>Fund balances at beginning of year (restated)</b>	<b>50,242,817</b>	<b>85,456,454</b>	<b>-</b>	<b>(484,348)</b>	<b>(5,676,276)</b>	<b>(11,079,444)</b>	<b>(23,711,757)</b>	<b>-</b>	<b>94,747,446</b>
<b>Fund balances at end of year</b>	<b>\$ 51,717,928</b>	<b>\$ 82,506,601</b>	<b>\$ 453,241</b>	<b>\$ (867,966)</b>	<b>\$ (4,660,412)</b>	<b>\$ (11,405,564)</b>	<b>\$ (23,849,518)</b>	<b>\$ 378,200</b>	<b>\$ 94,272,510</b>

### **NOTE 3. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

#### **Budgets and Budgetary Accounting**

The Board uses the following procedures in establishing the budgetary data reflected in the financial statements.

1. Prior to July 15, the County Administrator serving as Budget Officer submits to the Board of County Commissioners a tentative budget for the fiscal year commencing October 1.
2. Public hearings are conducted by the Board of County Commissioners to obtain taxpayer comments.
3. Prior to September 30, the budget is legally enacted through passage of a resolution by the Board of County Commissioners.
4. The Constitutional Officers submit, at various times, to the Board and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the *Florida Statutes*.
5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and the Property Appraiser, which are classified as separate special revenue funds.
6. The Board of County Commissioners is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund; or appropriate for the special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
7. Formal budgetary integration is employed as a management control device in all governmental funds.
8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2022, are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis. The Enterprise Fund budgets are adopted on the accrual basis.
9. Legal control of the budget is exercised pursuant to applicable provisions of *Florida Statutes*.
10. Appropriations for the County lapse at the close of the fiscal year.

11. The following is a comparison of the appropriations to total expenses for the proprietary funds for the fiscal year ended September 30, 2022.

	Appropriations	Capital Additions, Expenses and Transfers	Variance Positive
Primary Government			
Enterprise Funds:			
Solid Waste Collection	\$ 2,407,187	\$ 2,898,347	\$ (491,160)
Solid Waste Disposal	2,295,424	2,140,487	154,937
Water Plant	1,775,991	1,776,897	(906)
	<u>\$ 6,478,602</u>	<u>\$ 6,815,731</u>	<u>\$ (337,129)</u>

Expenses include \$182,508 in depreciation, \$52,670 in tax collection fees, an adjustment to deferred inflows and outflows of resources and the FRS pension liability of that increased noncash expenses by \$544,908, and \$7,460 in interest.

#### NOTE 4. CASH AND CASH EQUIVALENTS

The Board maintains a cash pool that is available for use by all Board funds except those whose cash and investments must be segregated due to bond covenants or other legal restrictions. Constitutional Officers maintain separate cash accounts.

##### 1. Deposits

At September 30, 2022, the carrying amount of the County's deposits was \$58,771,074. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Chief Financial Officer pursuant to the Public Depository Security Act of the State of Florida. The Act established a Trust Fund, maintained by the State Chief Financial Officer. This Trust Fund is a multiple financial institution pool and has the ability to assess its member financial institutions for collateral shortfalls if a member fails.

##### 2. Investments

*Florida Statutes*, and various bond covenants authorize investments in certificates of deposit, money market accounts, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund, obligations by the Florida State Board of Administration, Florida Local Government Investment Trust Fund, obligations of the U.S. Government, obligations of government agencies unconditionally guaranteed by the U.S. Government, obligations of the Federal Farm Credit Banks, obligations of the Federal Home Loan Mortgage Corporation, including Federal Home Loan Mortgage Corporation participation certificates, obligations of the Federal Home Loan Bank, obligations of the Government National Mortgage Association, obligations of the Federal National Mortgage Association and securities of any management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss.80a-1 et seq., provided the portfolio is limited to U.S. Government obligations and to repurchase agreements fully collateralized by U.S. Government obligations. The County invested in only these types of instruments during the fiscal year.

In accordance with generally accepted accounting principles, the County's investments are categorized to give an indication of the level of custodial credit risk assumed at year end. Category 1 includes investments that are insured or registered, or for which the securities are held by the County or its agent in the County's name. Any investments in the Local Government Surplus Funds Trust Fund, the Florida Local Government Investment Trust Fund, money market accounts and guaranteed investment contracts would not be categorized since the investments are not evidenced by securities that exist in physical or book entry form.

Investments consist of amounts placed with the State Board of Administration for participation in the Local Government Surplus Funds Trust Fund investment pool created by Sections 218.405, *Florida Statutes* and those made locally. The local investments operate under the guidelines established by Section 218.415, *Florida Statutes*.

The following is a schedule of investments held at September 30, 2022:

Investment	Maturities	Fair Value	Category
Certificates of Deposit	2 years or less	\$ 7,006,783	1
State Board of Administration Local Government - Florida PRIME	21 Day Average	5,344,949	-
		<u>\$ 12,351,732</u>	

### ***Florida PRIME***

The County's investment in Florida PRIME is administered by the Florida State Board of Administration (SBA). Florida PRIME is an external investment pool that is not a registrant with the SEC; however, the SBA has adopted operating procedures consistent with the requirements for a SEC Rule 2a-7 fund. Florida PRIME is governed by Chapter 19-7 of the Florida Administrative Code, which identifies the Rules of the SBA. These rules provide guidance and establish the general operating procedures for the administration of Florida PRIME. Additionally, the State of Florida, Office of the Auditor General performs the operational audit of the activities and investments of the SBA. Throughout the year and as of September 30, 2022, Florida PRIME contained certain floating rate and adjustable rate securities that were indexed based on the prime rate and/or one- and three-month LIBOR. These floating rate and adjustable rate securities are used to hedge against interest risk and provide diversification to the portfolio. Exposure to a single issuer is limited to 5% of the portfolio's amortized cost. Investments in Florida PRIME are not evidenced by securities that exist in physical or book entry form.

At September 30, 2022, the County had \$5,344,949 invested in Florida PRIME. Florida PRIME's most recent financial statements can be found at <https://www.sbafla.com/prime/Audits/tabid/582Default.aspx>. The investment policies related to Florida PRIME can be found at <https://www.sbafla.com/prime/home/RiskManagementOversight.aspx>.

**Interest Rate Risk:** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County's investment policy to minimize interest rate risk is by structuring the investment portfolio so that the investments are readily convertible to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

**Foreign Currency Risk:** Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment on a deposit. The County does not hold foreign or foreign currency investments and therefore is not subject to foreign currency risk.

**Credit Risk:** The County also mitigates credit risk, which is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of investment or collateral securities that are held in the possession of an outside party. The County generally limits this risk by investing only in permitted investments.

**Concentrations of Credit Risk:** Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The implementation of GASB Statement No. 40 requires the disclosure of investments in any one issuer that represent 5% or more of total investments.



**Credit Risk.** Investments in the Florida State Board of Administration Pools (SBA) consist of the Local Government Surplus Funds Trust (Florida PRIME). The Florida PRIME is rated by Standard and Poor's. The current rating is AAAM. The Investment Manager of the Florida PRIME manages credit risk by purchasing only high quality securities, performing a credit analysis to develop a database of issuers and securities that meet the Investment Manager's minimum standard and by regularly reviewing the portfolio's securities financial data, issuer news and developments, and ratings of the nationally recognized statistical rating organizations.

### **Fair Value Measurements**

In February 2015, GASB issued GASB Statement No. 72. GASB 72 applicability related to the application of fair value is limited to assets and liabilities that are currently measured at fair value and certain investments that are not currently measured at fair value.

Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Therefore, the participant account balance is considered the fair value of the investment. Florida PRIME investment is exempt from the GASB 72 fair value hierarchy disclosures.

As of September 30, 2022, the County's investment in the Florida PRIME investment pool is rated AAAM by Standard & Poors.

### **Investment Objective**

The primary investment objectives for Florida PRIME, in priority order, are safety, liquidity, and competitive returns with minimization of risks. Investment performance of Florida PRIME will be evaluated on a monthly basis against the Standard & Poors U.S. AAA & AA Rated GIP All 30 Day Net Yield Index. While there is no assurance that Florida PRIME will achieve its investment objectives, it endeavors to do so by following the investment strategies described in this Policy.

### **Interest Rate Risk**

The dollar weighted average days to maturity (WAM) of Florida PRIME at September 30, 2022, is 21 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2022, is 72 days.

### **Foreign Currency Risk**

Florida PRIME was not exposed to any foreign currency risk during the period from October 1, 2021 through September 30, 2022.

### **Securities Lending**

Florida PRIME did not participate in a securities lending program in the period October 1, 2021 through September 30, 2022.

### **Fair Value Hierarchy**

Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost; therefore, participant account balances should be also reported at amortized cost.

### **Disclosures per GASB 79**

GASB 79 provides that if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states, “The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days.”

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2022, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

#### NOTE 5. PROPERTY TAX REVENUES

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2021-2022 fiscal year were levied in October 2021. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

#### NOTE 6. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2022 was as follows:

	Beginning Balance	Additions/ Capital Outlay	Reclassifications/ Deletions	Ending Balance
<b>Governmental activities:</b>				
Capital assets not being depreciated				
Land and improvements	\$ 9,393,864	\$ 1,084,779	\$ (556,534)	\$ 9,922,109
Construction in progress	1,145,144	1,187,229	(630,569)	1,701,804
Total capital assets not being depreciated	10,539,008	2,272,008	(1,187,103)	11,623,913
Capital assets being depreciated				
Infrastructure	92,833,546	25,030	-	92,858,576
Buildings and improvements	32,619,253	127,420	434,974	33,181,647
Equipment	25,124,425	1,923,572	(143,583)	26,904,414
Total capital assets being depreciated	150,577,224	2,076,022	291,391	152,944,637
Less accumulated depreciation	(75,659,778)	(6,486,482)	84,311	(82,061,949)
Capital assets being depreciated net of accumulated depreciation	74,917,446	(4,410,460)	375,702	70,882,688
Governmental activities capital assets net	\$ 85,456,454	\$ (2,138,452)	\$ (811,401)	\$ 82,506,601

	Beginning Balance	Additions/ Capital Outlay	Reclassifications/ Deletions	Ending Balance
<b>Business-type activities:</b>				
Capital assets not being depreciated				
Land	\$ 286,790	\$ -	\$ -	\$ 286,790
Construction in progress	5,765,207	1,714,517	(7,479,724)	-
Total capital assets not being depreciated	6,051,997	1,714,517	(7,479,724)	286,790
Capital assets being depreciated				
Infrastructure	-	222,553	7,479,724	7,702,277
Equipment	3,002,061	55,194	14,225	3,071,480
Collection sites	1,597,171	-	-	1,597,171
Landfill	3,664,145	-	-	3,664,145
Total capital assets being depreciated	8,263,377	277,747	7,493,949	16,035,073
Less accumulated depreciation	(6,967,492)	(182,508)	-	(7,150,000)
Capital assets being depreciated net of accumulated depreciation	1,295,885	95,239	7,493,949	8,885,073
Governmental activities capital assets net	\$ 7,347,882	\$ 1,809,756	\$ 14,225	\$ 9,171,863

Depreciation expense was charged to functions/programs of the County as follows:

<b>Governmental activities:</b>	
General Government	\$ 316,301
Public Safety	1,336,005
Transportation	4,229,594
Culture/Recreation	326,538
Economic Environment	339
Physical Environment	219,699
Court Related	58,006
Total depreciation expense - governmental activities	<u>\$ 6,486,482</u>
<b>Business-type activities:</b>	
Solid waste collection	\$ 175,418
Solid waste disposal	7,090
Total depreciation expense - business-type activities	<u>\$ 182,508</u>

**NOTE 7. INTERFUND RECEIVABLES/PAYABLES**

Balances at September 30, 2022, were:

	Receivable	Payable
General Fund	\$ 860,454	\$ 35,332
Special Revenue Funds:		
911 Addressing	-	107
Clerk of the Circuit Court Court Related	116,788	104,473
Clerk of the Circuit Court Noncourt Related	70	133,313
Fine and Forfeiture	318,404	359
Fire Protection	7,933	73,939
Juror/Witness	2,100	-
Library	122	-
Local Housing Assistance	-	3,166
Municipal Services	67	134
Property Appraiser Operating	-	140,051
Public Records Modernization Trust	-	4,830
Recreation	-	1,845
Road and Bridge	32,301	278
Sheriff Operating	16,752	286,582
Tax Collector Operating	28,441	125,589
Tourist Development Trust	49,323	3,000
Agency Funds:		
Ad Valorem Tax	46,461	28,658
Civil Depositors	-	6,654
Domestic Relations	8	70
Registry of the Court	85	
Tag Agency	1,030	110,918
Tax Deed Agency	7	
Proprietary Funds:		
Solid Waste Collection	-	16,694
Solid Waste Disposal	-	854
Water Plant	-	403,500
	<u>\$ 1,480,346</u>	<u>\$ 1,480,346</u>

The outstanding balances between funds result mainly from the time lag between the dates that interfund goods and services are provided and reimbursable expenditures occur, transactions are recorded in the accounting system and payments between funds are made.

## NOTE 8. INTERFUND TRANSFERS

Interfund transfers for the year ended September 30, 2022, consisted of the following:

<b>Transfer from General Fund to:</b>	
Fire Protection Fund	\$ 71,980
Road and Bridge	5,007,518
Recreation Fund	1,007,446
Library Fund	1,312,577
Solid Waste Collection Fund	250,000
Solid Waste Disposal Fund	264,225
Water Plant Fund	404,781
Clerk of Circuit Court Court Related	78,705
Clerk of Circuit Court Noncourt Related Fund	1,267,277
Property Appraiser Operating Fund	1,316,941
Supervisor Operating Fund	739,400
<b>Transfer from Fine and Forfeiture Fund to:</b>	
Sheriff Operating Fund	10,372,600
Clerk of Circuit Court Public Records Modernization Trust	345,044
<b>Transfer from Fire Protection Fund to:</b>	
General Fund	1,809,380
<b>Transfer from Tourist Development Fund to:</b>	
General Fund	7,246
<b>Transfer from Clerk of Circuit Court, Court Related Fund to:</b>	
Clerk of Circuit Court Noncourt Related Fund	296,644
<b>Transfer from Clerk of Circuit Court, Noncourt Related Fund to:</b>	
Clerk of Circuit Court Court Related	75,485
	<u>\$ 24,627,249</u>

Transfers are used to 1) move revenues from the fund that state law requires to collect them to the fund that state law requires to expend them, 2) provide matching funds for grants, and 3) use unrestricted general fund revenues to finance transportation activities which must be accounted for in another fund.

## NOTE 9. RECEIVABLE AND PAYABLE BALANCES

Receivables, net of allowances for doubtful accounts, at September 30, 2022, were as follows:

	Accounts	Due from Other Governments	Total Receivables
<b>Governmental Activities:</b>			
General	\$ 294,882	\$ 1,559,791	\$ 1,854,673
Road and Bridge	-	418,684	418,684
Fine and forfeiture	-	466,100	466,100
Library	-	14	14
Sheriff Operating	732	37,317	38,049
Other governmental	-	103,359	103,359
Total governmental activities	<u>\$ 295,614</u>	<u>\$ 2,585,265</u>	<u>\$ 2,880,879</u>
<b>Business-type activities:</b>			
Solid Waste Collection	\$ 8,762	\$ 6,151	\$ 14,913
Solid Waste Disposal	89,168	1,551	90,719
Water Plant	-	721,796	721,796
Total business-type activities	<u>\$ 97,930</u>	<u>\$ 729,498</u>	<u>\$ 827,428</u>

Payables at September 30, 2022, were as follows:

	Vendors	Salaries and Benefits	Other Governmental Units	Deposits and Accrued Current Liabilities	Total Payables
<b>Governmental Activities:</b>					
General	\$ 841,818	\$ 245,445	\$ 43,536	\$ 553,262	\$ 1,684,061
Road and Bridge	186,676	109,172	-	21,605	317,453
Fine and Forfeiture	58,669	-	-	10,612	69,281
Library	9,975	52,047	-	-	62,022
Sheriff Operating	799,379	-	-	-	799,379
Other governmental	446,132	52,820	167,872	18,118	684,942
<b>Total governmental activities</b>	<b>\$ 2,342,649</b>	<b>\$ 459,484</b>	<b>\$ 211,408</b>	<b>\$ 603,597</b>	<b>\$ 3,617,138</b>
<b>Business-type activities:</b>					
Solid Waste Collection	\$ 31,004	\$ 39,366	\$ -	\$ 26,909	\$ 97,279
Solid Waste Disposal	76,837	6,543	-	81,844	165,224
Water Plant	203,237	-	-	-	203,237
<b>Total business-type activities</b>	<b>\$ 311,078</b>	<b>\$ 45,909</b>	<b>\$ -</b>	<b>\$ 108,753</b>	<b>\$ 465,740</b>

#### NOTE 10. LONG-TERM LIABILITIES

##### Governmental Activities

##### **Notes Payable - Direct Borrowings**

##### **1. Bonds Payable – Series 2014**

In February, 2014 the County entered into a loan with Capital City Bank in the amount of \$4,500,000. The loan is comprised of a tax exempt amount of \$1,850,000 and a taxable amount of \$2,650,000. The loan is repayable over the first five years in quarterly payments of \$129,430 including interest of 2.15% on the tax exempt portion and 3.25% on the taxable part. At the end of five years, interest on the remaining balance will be calculated at 70% of the Capital City Bank prime rate, adjusted annually with a floor of 3.25%. This loan is secured by a pledge of the County's Half Cent Sales Tax revenues. Proceeds of the loan are being used to finance the County's Catalyst Site economic development project. The payments due on the taxable amount of the issue at the current interest rate is as follows:

<u>Fiscal Year End</u>	<u>Interest</u>	<u>Principal</u>	<u>Total</u>
2023	\$ 11,320	\$ 300,897	\$ 312,217
2024	1,924	153,678	155,602
	<u>\$ 13,244</u>	<u>\$ 454,575</u>	<u>\$ 467,819</u>

The payments due on the tax free portion of the issue at the current interest rate is as follows based upon an average interest rate of 3.0%:

<u>Fiscal Year End</u>	<u>Interest</u>	<u>Principal</u>	<u>Total</u>
2023	\$ 5,015	\$ 202,399	\$ 207,414
2024	849	102,617	103,466
	<u>\$ 5,864</u>	<u>\$ 305,016</u>	<u>\$ 310,880</u>

## 2. Revenue Bond Payable Series 2015

On July 28, 2015, the County entered into a loan with First Federal Bank of Florida in the amount of \$2,000,000. The tax-exempt bond issue is repayable in twenty-eight semi-annual payments, including interest of 2.47%. This loan is secured by a pledge of the County's Half Cent Sales Tax revenues. Proceeds of the loan were used to finance the construction of a County-owned office building. Interest on the bond issue is payable monthly, beginning September 1, 2015 through September 1, 2016. Principal and interest is due on this bond beginning each October 1, and April 1, commencing October 1, 2016. A schedule of principal and interest payments at September 30, 2022 follows:

<u>Fiscal Year End</u>	<u>Interest</u>	<u>Principal</u>	<u>Total</u>
2023	\$ 29,126	\$ 139,004	\$ 168,130
2024	25,739	142,391	168,130
2025	22,133	145,997	168,130
2026	18,504	149,626	168,130
2027	14,786	153,344	168,130
2028 - 2030	21,139	483,249	504,388
	<u>\$ 131,427</u>	<u>\$ 1,213,611</u>	<u>\$ 1,345,038</u>

These loan agreements contain provisions that allow the lenders to sue to protect their rights, including the appointment of a receiver to enforce the performance of all duties required by the loan agreements.

## 3. Capital Leases Payable

The Board has several capital leases for equipment with varying terms as follows:

**Pump trucks** - The Board has a lease purchase with Leasing 2 for 3 pumper trucks used by the fire department. The terms of the agreement call for 10 annual payments of \$161,429 including interest at 3.41%, beginning December 20, 2018. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Freightliner tanker trucks** - The Board has a lease purchase with Leasing 2 for 2 pumper trucks used by the fire department. The terms of the agreement call for 10 annual payments of \$79,855 including interest at 3.96%, beginning October 15, 2019. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Ambulances** - The Board has a lease purchase with Leasing 2 for two ambulances used by the County EMS department. The terms of the agreement call for 4 annual payments of \$147,303 including interest at 2.79%, beginning October 25, 2018. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Ambulances** - The Board has a lease purchase with Leasing 2 for 2 ambulances used by the County EMS department. The terms of the agreement call for 4 annual payments of \$157,335 including interest at 3.93%, beginning October 15, 2019. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Five Mack Trucks** - The Board has a lease purchase with Leasing 2 for 5 Mack Dump Trucks used by the County road department. The terms of the agreement call for one payment of \$75,000 on June 15, 2020 and four annual payments of \$192,522 including interest at 3.14%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Two Mack Trucks** - The Board has a lease purchase with Leasing 2 for two Mack Dump Trucks used by the County road department. The terms of the agreement call for one payment of \$30,000 on January 1, 2020 and four annual payments of \$76,065 including interest at 3.59%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Three Mack Trucks** - The Board has a lease purchase with Leasing 2 for 3 Mack Dump Trucks used by the County road department. The terms of the agreement call for one payment of \$45,000 on September 2, 2019 and four annual payments of \$114,258 including interest at 3.49%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Physio-Control Lifepaks** - The Board has a lease purchase with Leasing 2 for four Physio-Control cardiac monitors. The terms of the agreement call for sixty payments of \$1,086 on August 15, 2019 including interest at 5.19%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

**Hydraulic Excavator** - The Board has a lease purchase with Ring Investments, LLC for a Caterpillar 336F hydraulic excavator used by the County road department. The terms of the agreement call for five annual payments of \$63,986 that began in March of 2018 and a final payment of \$100,000 due in March 2023. These payments include interest at 3.48%. The County does in fact plan to exercise the purchase option of \$100,000 and retain the hydraulic excavator at the conclusion of the lease term.

**SCBA Gear** - The Board has a lease purchase SCBA used the County's public safety department. The terms of the agreement call for five annual payments of \$99,891 beginning in January 2022. This includes interest of 2.85%. The County plans to assume responsibility for the equipment at the conclusion of the lease term.

The following is a schedule of interest and principal payments under these leases:

<u>Fiscal Year End</u>	<u>Interest</u>	<u>Principal</u>	<u>Total</u>
2023	\$ 90,259	\$ 912,762	\$ 1,003,021
2024	54,467	569,351	623,818
2025	38,820	301,355	340,175
2026	29,710	311,465	341,175
2027	19,257	222,028	241,285
2028	11,292	229,993	241,285
2029	3,039	76,816	79,855
	<u>\$ 246,844</u>	<u>\$ 2,623,770</u>	<u>\$ 2,870,614</u>



## Changes in Long-term Liabilities

Long-term liability activity for the year ended September 30, 2022, was as follows:

	Balance at 9/30/2021	Additions	Adjustments/ Deletions	Balance at 09/30/22	Due Within One Year	Accrued Interest Payable
<b>Governmental activities:</b>						
<b>Direct Borrowings:</b>						
Revenue bonds payable	\$ 503,062	\$ -	\$ (198,046)	\$ 305,016	\$ 202,399	\$ -
Revenue bonds payable	745,758	-	(291,183)	454,575	300,897	-
Revenue bond payable	1,349,244	-	(135,633)	1,213,611	139,004	-
	-	914,688	(914,688)	-	-	-
Capital leases	2,999,614	695,036	(1,070,880)	2,623,770	912,762	63,440
	<u>5,597,678</u>	<u>1,609,724</u>	<u>(2,610,430)</u>	<u>4,596,972</u>	<u>1,555,062</u>	<u>63,440</u>
<b>Other liabilities -</b>						
Compensated absences payable	3,131,389	139,829	-	3,271,218	490,683	-
Other post-employment benefits	6,862,817	-	(1,672,388)	5,190,429	778,564	-
FRS retirement liability	11,325,772	19,109,979	-	30,435,751	9,130,725	-
	<u>\$ 26,917,656</u>	<u>\$ 20,859,532</u>	<u>\$ (4,282,818)</u>	<u>\$ 38,897,398</u>	<u>\$ 11,955,034</u>	<u>\$ 63,440</u>
<b>Business Activities:</b>						
<b>Direct Borrowings:</b>						
Capital lease payable	\$ 108,621	\$ -	\$ (108,621)	\$ -	\$ -	\$ -
<b>Other liabilities -</b>						
Compensated absences payable	164,711	-	(17,682)	147,029	22,054	-
Pension liability	389,743	-	(851,618)	1,736,699	521,009	-
Estimated liability for landfill closure	1,381,042	-	(33,231)	1,347,811	89,854	-
	<u>\$ 2,857,678</u>	<u>\$ -</u>	<u>\$ (1,011,152)</u>	<u>\$ 3,231,539</u>	<u>\$ 632,917</u>	<u>\$ -</u>

## NOTE 11. LANDFILL CLOSURE AND POSTCLOSURE COST

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The \$1,347,811 reported as landfill closure and postclosure care liability at September 30, 2022, represents the cumulative amount reported to date based on the two closed landfills for fifteen years remaining for postclosure care of the landfill. This amount is based on what it would cost to perform all annual postclosure care for the required years. Actual cost may be higher because of inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to an escrow account to finance closure and postclosure. The County is in compliance with these requirements, and at September 30, 2022, restricted cash of \$1,656,990 was held for its purpose. The County expects future inflation costs to be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (because of changes in technology or applicable laws and regulations, for example), these costs may need to be covered by charges to future landfill users or from other future revenues of the County.

## **NOTE 12. COST-SHARING MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLAN**

### **Florida Retirement System**

**General Information** - All of the County's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

[www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

### **Pension Plan**

**Plan Description** - The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program ("DROP") for eligible employees.

**Benefits Provided** - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants

**Contributions** – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2021 through June 30, 2022 and from July 1, 2022 through September 30, 2022, respectively, were as follows:

Class	October 1, 2021-	July 1, 2022-
	June 30, 2022	September 30, 2022
Regular Class	10.82%	11.91%
Special Risk Class	25.89%	27.83%
Special Risk Administrative Support	37.76%	38.65%
County Elected Officers Class	51.42%	57.00%
Senior Management Class	29.01%	31.57%
Deferred Retirement Option Program	18.34%	18.60%

These employer contribution rates include a 1.66% and 1.66% HIS Plan subsidy for the periods October 1, 2021 through June 30, 2022 and from July 1, 2022 through September 30, 2022, respectively.

The County's contributions, to the Pension Plan totaled \$3,682,612 for the fiscal year ended September 30, 2022.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** – At September 30, 2022, the County reported a liability of \$26,284,429 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The County's proportionate share of the net pension liability was based on the County's 2021-22 fiscal year contributions relative to the 2020-21 fiscal year contributions of all participating members. At June 30, 2022, the County's proportionate share was .0706418065%, which was a increase of 4.28% from its proportionate share measured as of June 30, 2021.

For the fiscal year ended September 30, 2022, the County recognized pension expense of \$4,285,596. In addition the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,248,359	\$ -
Changes in assumptions	3,237,037	-
Net difference between projected and actual earnings on Pension Plan investments	1,735,557	-
Changes in proportion and differences between County Pension Plan contributions and proportionate share of contributions	1,264,149	1,437,600
County Pension Plan contributions subsequent to the measurement date	862,559	-
Total	<u>\$ 8,347,661</u>	<u>\$ 1,437,600</u>

The deferred outflows of resources related to the Pension Plan, totaling \$862,559 resulting from County contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	
2022	\$ 1,065,117
2023	1,242,025
2024	1,645,205
2025	2,108,215
2026	(13,060)
Thereafter	-
	<u>\$ 6,047,502</u>

**Actuarial Assumptions** – The total pension liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.70%, net of pension plan investment expense, including inflation
Discount rate	6.70%

Mortality rates were based on the PUB-2010 base table, generationally mortality using the gender specific MP 2018 mortality improvement projection scale.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation*	Annual Arithmetic Return	Compound Annual (Geometric) Return	Annual Standard Deviation
Cash Equivalents	1.0%	2.6%	2.6%	1.1%
Fixed Income	19.8%	4.4%	4.4%	3.2%
Global equity	54.0%	8.8%	7.3%	17.8%
Real estate	10.3%	7.4%	6.3%	15.7%
Private equity	11.1%	12.0%	8.9%	26.3%
Strategic investments	3.8%	6.2%	5.9%	7.8%
	<u>100.0%</u>			
Assumed inflation-mean			2.4%	1.3%

**Discount Rate** - The discount rate used to measure the total pension liability was 6.70%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

**Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate**

- The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

	1% Decrease 5.70%	Current Discount Rate 6.70%	1% Increase 7.70%
County's proportionate share of the net pension liability	\$ 45,457,113	\$ 26,284,429	\$ 10,253,784

**Pension Plan Fiduciary Net Position** - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

**Payables to the Pension Plan** - At September 30, 2022, the County reported a payable in the amount of \$300,971 for outstanding contributions to the Pension Plan required for the fiscal year.

**HIS Plan**

**Plan Description** - The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

**Benefits Provided** – For the fiscal year ended September 30, 2022, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

**Contributions** – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2022, the HIS contribution for the period October 1, 2021 through June 30, 2022 and from July 1, 2022 through September 30, 2022 was 1.66% and 1.66%, respectively. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contribution are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled. The County's contributions to the HIS Plan totaled \$410,938 for the fiscal year ended September 30, 2022.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** – At September 30, 2022, the County reported a liability of \$5,888,020 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2022. The County's proportionate share of the net pension liability was based on the County's 2021-22 fiscal year contributions relative to the 2020-21 fiscal year contributions of all participating members. At June 30, 2022, the County's proportionate share was 0.0555914387%, which was an increase of 3.25 percent from its proportionate share measured as of June 30, 2021.

For the fiscal year ended September 30, 2022, the County recognized pension expense of \$490,623. In addition, the County reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 178,715	\$ 25,908
Changes in assumptions	337,505	910,873
Net difference between projected and actual earnings on HIS Plan investments	8,525	-
Changes in proportion and differences between County HIS Plan contributions and proportionate share of contributions	498,513	125,338
County Plan contributions subsequent to the measurement date	90,851	-
Total	<u>\$ 1,114,109</u>	<u>\$ 1,062,119</u>

The deferred outflows of resources related to the HIS Plan, totaling \$90,851 resulting from County contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	
2022	\$ (10,705)
2023	(3,410)
2024	(7,036)
2025	(9,339)
2026	(6,984)
Thereafter	(1,387)
	<u>\$ (38,861)</u>

**Actuarial Assumptions** – The total pension liability in the July 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Municipal bond rate	3.54%

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2022, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

**Discount Rate** - The discount rate used to measure the total pension liability was 3.54%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate** - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 3.54%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.54%) or one percentage point higher (4.54%) than the current rate:

	1% Decrease 2.54%	Current Discount Rate 3.54%	1% Increase 4.54%
County's proportionate share of the net pension liability	\$ 6,736,379	\$ 5,888,020	\$ 5,186,022

**Pension Plan Fiduciary Net Position** - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

**Payables to the Pension Plan** - At September 30, 2022, the County reported a payable in the amount of \$33,585 for outstanding contributions to the HIS Plan required for the fiscal year.

### **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2021-22 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 6.30%, Special Risk Administrative Support class 7.95%, Special Risk class 14.00%, Senior Management Service class 7.67% and County Elected Officers class 11.34%. Each of these member classes pay 3% of the contribution.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2022, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's had no pension expense for the Investment Plan for the fiscal year ended September 30, 2022.

### **NOTE 13. OPERATING LEASES**

#### **Governmental Funds**

The Board has several operating lease agreements for equipment, buildings and office space with noncancellable terms that exceed 12 months. These leases are considered, for accounting purposes, to be operating leases, and with the implementation of GASB 87, *Leases*, receive accounting treatment that is substantially the same in nature as capital leases. The result is that the County discounts future lease outflows at a specified discount rate and reports the resulting lease asset and lease liability on its government-wide statement of net position. The asset is amortized on a straight-line basis while each lease payment reduces the lease liability by the payment amount less any applicable interest on the statement of activities. As of September 30, 2022, the County reported a lease asset, net of amortization and lease liability of \$2,559,745 and \$3,425,817, respectively.



The Clerk of the Circuit Court has various leases for equipment. These leases are considered, for accounting purposes, to be operating leases. In the year ending September 30, 2022, the portions of the County's lease asset, net of amortization and lease liability attributable to the Clerk's leases on the government-wide statement of net position were \$32, 690 and \$32,971, respectively

The Property Appraiser has an operating lease agreements for equipment with noncancellable terms. These leases are considered for accounting purposes to be operating leases. In the year ending September 30, 2022, the portions of the County's lease asset, net of amortization and lease liability attributable to the Property Appraiser's leases on the government-wide statement of net position were \$10,563 and \$10,829, respectively

The Sheriff has several operating lease agreements for equipment with noncancellable terms. These leases are considered for accounting purposes to be operating leases. In the year ending September 30, 2022, the portions of the County's lease asset, net of amortization and lease liability attributable to the Sheriff's leases on the government-wide statement of net position were \$1,334 and \$2,529, respectively

The Supervisor of Elections has an operating lease agreement for equipment with noncancellable In the year ending September 30, 2022, the portions of the County's lease asset, net of amortization and lease liability attributable to the Supervisor of Elections' leases on the government-wide statement of net position were \$3,761 and \$3,913 respectively

#### Proprietary Funds

The County's Solid Waste Disposal Fund has an operating lease agreement for equipment with noncancellable terms. In the year ending September 30, 2022, the Solid Waste Disposal fund reported a related lease asset, net of amortization and lease liability of \$34,221 and \$58,286, respectively, on its statement of net position.

Amortization expense for the lease asset and reduction of the lease liability for governmental and proprietary funds for the year ending September 30, 2022, were as follows:

	<u>Governmental Funds</u>	<u>Proprietary Funds</u>
Amortization Expense	1,246,157	34,221
Liability Reduction	(862,539)	(29,988)

#### **NOTE 14. FUND EQUITY**

##### **GOVERNMENTAL FUNDS**

As of September 30, 2022, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners. The Board is the highest level of decision making authority for the County. Commitments may be established, modified, or rescinded only through resolutions approved by the BCC.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Board of County Commissioners.

**Unassigned** – all other spendable amounts.

**Fund balances at September 30, 2022 with restrictions, consist of the following:**

	Restricted	Committed	Assigned
General Fund			
Equipment replacement	\$ -	\$ -	\$ 1,673,775
Capital improvements	-	2,428,448	
Florida boating revenue	73,880	-	-
Fine and Forfeiture Fund			
Law enforcement	-	-	2,556,370
Fire Protection Fund	-	-	
Fire protection	-	-	1,951,187
Library Fund			
Library services	2,527,906	-	-
Renovation Construction Fund			
Building improvements	-	3,084,786	-
Recreation Fund			
First Federal Sportsplex and recreation services	-	-	51,266
Municipal Services	-	-	260,103
Clerk Court-Related Operating Fund			
Court-Related functions	100	-	-
Clerk Noncourt-Related Operating Fund			
Noncourt-Related functions	257,700	-	-
Juror/Witness Fund			
Juror and witness management	1,735	-	-
Public Records Modernization Trust Fund			
Public records maintenance	358,270	-	-
Road and Bridge Fund			
Road projects	-	-	7,372,851
Road and Bridge Construction Fund			
Road projects	1,760,422	-	-
Teen Court Fund			
Teen Court services	-	-	446
911 Addressing Fund			
911 Addressing services	1,193,529	-	-
Reserve Capital Infrastructure Fund			
Capital projects	-	4,497,414	-
Tourist Development Fund			
Tourist Development	453,660	-	-
Law Education Fund			
Law education	20,398	-	-
Law Enforcement Trust Fund			
Law enforcement	312,751	-	-
Local Housing Assistance Fund			
State Program for Local Housing Assistance	299,806	-	-
Emergency Management Fund			
Emergency management services	1,166	-	-
EMS State Grant Fund			
EMS projects	151	-	-
Voting Equipment Fund	-	53,014	-
Drug Task Force			
Sheriff Drug Task Force	19,565	-	-
Community Funds			
Community Purposed Funding	24,975	-	-
Inmate Welfare Fund			
Inmate Services	-	-	289,545
Animal Control Expense Fund			
Animal Control Services	-	-	108,091
K-9 Fund			
Sheriff Canine Law Enforcement	19,647	-	-
	<u>\$ 7,325,661</u>	<u>\$ 10,063,662</u>	<u>\$ 14,263,634</u>

**PROPRIETARY FUNDS**

The County had not established any reserves within the fund equity section of the Proprietary Funds at September 30, 2022.

#### **NOTE 15. CONTINGENT LIABILITIES**

**Grants** - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the state and federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Board expects such amounts, if any, to be immaterial.

**Litigation** - The County is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

**COVID** - In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) was characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the County. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel and meeting, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

#### **NOTE 16. RISK MANAGEMENT**

The County participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Board's entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The County continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the County.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the County.

#### **NOTE 17. CONSTRUCTION COMMITMENTS**

During the year, the County had in progress several construction projects including road improvements and economic development related infrastructure. At year end, the projects were ongoing and the existing funds had been earmarked for completion of the projects.

#### **NOTE 18. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

Pursuant to Section 112.0801, *Florida Statutes*, The County is required to permit participation in the single-employer health insurance program (the "Plan") by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees.

Based on Governmental Accounting Standards Board (GASB) approval of Statement Number 75 which set for the guidelines for reporting and disclosure of Other Post-Employment Benefits (OPEB), the County had an actuary calculate future funding requirements using an appropriate actuarial cost method. The valuation was performed as of October 1, 2021, and covers the subsidies for medical benefits.

The following is a description of the plan, the plan, the contributions requirement, and a description of the benefits.

#### **OPEB PLAN DESCRIPTION**

Plan sponsor and administrator:	Suwannee County, Florida
Plan type:	Single-employer OPEB plan (unfunded)
Number of covered individuals:	378 (21 inactive employees and beneficiaries currently receiving benefits; no inactive employees entitled to but not yet receiving benefits; 357 active employees)
Contribution requirement:	With respect to Sheriff's Office retirees who have earned at least 10 years of service and who are not eligible for Medicare, retirees must contribute \$150.00 per month for single coverage plus the 100% of the additional health insurance premium for dependent coverage; with respect to all other retirees, retirees must contribute 100% of the applicable health insurance premium charged by the insurance carrier; there are no minimum required employer contributions other than the explicit subsidy that is described above.

#### **Description of the benefit terms**

Employees covered:	Regular, full-time employees of Suwannee County
Types of benefits offered:	Post-retirement healthcare benefits
Medical coverage:	Post-retirement health insurance coverage is provided to eligible individuals under the same fully-insured plan that covers active employees; no explicit subsidy is provided to retirees other than the explicit subsidy that is described above for retirees from the Sheriff's Office who have earned at least 10 years of service; the explicit subsidy is only provided until the retiree becomes eligible for Medicare; retirees may choose from an HMO plan, an HSA plan, or a PPO plan.
Legal Authority:	Under Florida State law, the County is required to offer retirees health insurance on the same basis as employees provided that the retiree pays the full premium for the relevant coverage; the explicit subsidy may be eliminated or changed at any time.
Changes:	The benefit terms did not change from the prior measurement date.

The following is a schedule of Changes in the Net OPEB Liability:

	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability
Balance as of September 30, 2021	\$ 6,862,817	\$ -	\$ 6,862,817
Change due to:			
Service cost	439,385	-	439,385
Expected interest growth	342,336	-	342,336
Unexpected investment income	-	-	-
Demographic experience	(1,327,246)	-	(1,327,246)
Employer contributions	-	-	-
Employee contributions	-	-	-
Benefit payments & refunds	(253,656)	-	(253,656)
Administrative expenses	-	-	-
Changes in benefit terms	-	-	-
Assumption changes	(873,207)	-	(873,207)
Balance as of September 30, 2022	<u>\$ 5,190,429</u>	<u>\$ -</u>	<u>\$ 5,190,429</u>

**Sensitivity of the County's Proportionate Share of the OPEB Liability to Changes in the Discount Rate** - The following represents the County's OPEB liability calculated using alternative discount rates and alternative healthcare cost trend rates. The first table shows the discount rate of 4.77%, as well as what the County's OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate. The second table shows the current healthcare rate as well as what the County's OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate.

	Discount Rate Minus 1.00%	4.77% Discount Rate	Discount Rate Plus 1.00%
Total OPEB liability	\$ 5,696,313	\$ 5,190,429	\$ 4,746,327
Less fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 5,696,313</u>	<u>\$ 5,190,429</u>	<u>\$ 4,746,327</u>

	Trend Rates Minus 1.00%	8.00% graded down to 5.00%	Trend Rates Plus 1.00%
Total OPEB liability	\$ 4,591,987	\$ 5,190,429	\$ 5,900,453
Less fiduciary net position	-	-	-
Net OPEB liability	<u>\$ 4,591,987</u>	<u>\$ 5,190,429</u>	<u>\$ 5,900,453</u>

The following are schedules of the Net OPEB Liability, the fiscal year OPEB expense, deferred inflows and outflows of resources and the expense as related to the beginning and ending net OPEB liability and historical trend information.

NET OPEB LIABILITY AS OF SEPTEMBER 30, 2022

Total OPEB liability	\$ 5,190,429
Less fiduciary net position	-
<b>Net OPEB liability</b>	<b>\$ 5,190,429</b>

\* This amount has been rolled forward from October 1, 2021.

\*\* This amount is recognized on the employer's balance sheet.

OPEB EXPENSE FOR THE 2021/22 FISCAL YEAR

Service cost	\$ 439,385
Other recognized changes in net pension liability	
Expected interest growth	342,336
Investment gain/loss	-
Demographic gain/loss	(219,321)
Employee contributions	-
Benefit payments & refunds	(253,656)
Administrative expenses	-
Changes in benefit terms	-
Assumption changes	(122,453)
<b>OPEB expense</b>	<b>\$ 186,291</b>

\* This amount is recognized on the County's income statement.

DEFERRED INFLOW AND OUTFLOW OF RESOURCES

	Deferred Outflows Of Resources	Deferred Inflows of Resources
Balance as of September 30, 2021	\$ 29,153	\$1,114,391
Change due to:		
Amortization payments	(4,605)	(346,379)
Investment gain/loss	-	-
Demographic gain/loss	-	1,327,246
Assumption changes	-	873,207
Total Change	(4,605)	1,854,074
Balance as of September 30, 2022	\$ 24,548	\$2,968,465

BALANCE EQUATION

Net OPEB liability as of September 30, 2021	\$ 6,862,817
Plus OPEB expense for the 2021/22 fiscal year	186,291
Minus employer contribution for the 2021/22 fiscal year	-
Plus change in balance of deferred outflows of resources	(4,605)
Minus change in balance of deferred inflows of resources	(1,854,074)
Net OPEB liability as of September 30, 2022	<b>\$ 5,190,429</b>

## DEFERRED INFLOW AND OUTFLOW OF RESOURCES CONTINUED

Amortization schedule for deferred outflows and inflows of resources:		
	Deferred Outflows of Resources	Deferred Outflows of Resources
Balance as of September 30, 2022	\$ 24,548	\$ 2,968,465
Amount recognized in OPEB expense:		
2022/23 OPEB expense:		
Investment gain/loss	-	-
Demographic gain/loss	-	219,321
Assumption changes	4,605	127,058
Total	4,605	346,379
Balance as of September 30, 2023	\$ 19,943	\$ 2,622,086
2023/24 OPEB expense:		
Investment gain/loss	-	-
Demographic gain/loss	-	219,321
Assumption changes	4,605	127,058
Total	4,605	346,379
Balance as of September 30, 2024	\$ 15,338	\$ 2,275,707
2024/25 OPEB expense:		
Investment gain/loss	-	-
Demographic gain/loss	-	219,321
Assumption changes	4,605	127,058
Total	4,605	346,379
Balance as of September 30, 2025	\$ 10,733	\$ 1,929,328
2025/26 OPEB expense:		
Investment gain/loss	-	-
Demographic gain/loss	-	219,321
Assumption changes	4,605	127,058
Total	4,605	346,379
Balance as of September 30, 2026	\$ 6,128	\$ 1,582,949
2026/27 OPEB expense:		
Investment gain/loss	-	-
Demographic gain/loss	-	219,321
Assumption changes	4,605	127,058
Total	4,605	346,379
Balance as of September 30, 2027	\$ 1,523	\$ 1,236,570

## Historical Trend Information

Measurement Date	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability	Funded Percentage	Covered Payroll	Net OPEB Liability as a % of Covered Payroll
September 30, 2022	\$ 5,190,429	\$ -	\$ 5,190,429	0.00%	15382316	33.74%
September 30, 2021	\$ 6,862,817	\$ -	\$ 6,862,817	0.00%	\$ 15,027,125	45.67%
September 30, 2020	\$ 6,636,269	\$ -	\$ 6,636,269	0.00%	\$ 15,027,125	44.16%
September 30, 2019	\$ 7,355,068	\$ -	\$ 7,355,068	0.00%	\$ 13,359,624	55.05%
September 30, 2018	\$ 6,844,415	\$ -	\$ 6,844,415	0.00%	\$ 13,359,624	51.23%
September 30, 2017	\$ 6,373,014	\$ -	\$ 6,373,014	0.00%	\$ 13,359,624	47.70%

Changes in the net OPEB liability by source

Fiscal Year	Service Cost	Expected Interest Growth	Unexpected Investment Income	Demographic Experience	Employer Contributions	Employee Contributions	Benefit Payments & Refunds	Administrative Expenses	Changes in Benefit Terms	Assumption Changes
2017/18	\$ 514,067	\$ 245,492	\$ -	\$ -	\$ -	\$ -	\$ (288,158)	\$ -	\$ -	\$ -
2018/19	\$ 519,858	\$ 258,135	\$ -	\$ -	\$ -	\$ -	\$ (310,308)	\$ -	\$ -	\$ 42,968
2019/20	\$ 561,469	\$ 166,572	\$ -	\$ (943,032)	\$ -	\$ -	\$ (266,979)	\$ -	\$ -	\$ (236,829)
2020/21	\$ 532,261	\$ 170,720	\$ -	\$ -	\$ (287,792)	\$ -	\$ -	\$ -	\$ -	\$ (188,641)
2021/22	\$ 439,385	\$ 342,336	\$ -	\$ (1,327,246)	\$ -	\$ -	\$ (253,656)	\$ -	\$ -	\$ (873,207)

The amortization period for demographic experience and assumption changes was 9.33 years for the 2018/2019 fiscal year, 10.11 years for the 2019/2020 fiscal year, 9.11 for the 2020/2021 fiscal year, and 10.53 years for the 2021/22 fiscal year.

The following is information on the information and assumptions used to determine the OPEB liability:

**INFORMATION USED TO DETERMINE THE NET OPEB LIABILITY**

Employer's reporting date: September 30, 2022

Measurement date: September 30, 2022

Actuarial valuation date: October 1, 2021

**Actuarial assumptions**

Discount rate: 4.77% per annum; this rate was used to discount all future benefit payments and is based on the return of the S&P Municipal Bond 20-year High Grade Index as of the measurement date.

Salary increases: 3.00% per annum

Cost-of-living increases: Retiree contributions, health insurance premiums, and the implied subsidy have been assumed to increase in accordance with the healthcare cost trend rates.

Healthcare cost trend rates: Increases in healthcare costs are assumed to be 8.00% for the 2021/22 fiscal year graded down by 0.50% per year to 5.00% for the 2027/28 and later fiscal years.

Age-related morbidity: Healthcare costs are assumed to increase at the rate of 3.50% for each year of age.

Implied subsidy: Because the insurance carrier charges the same monthly rate for health insurance regardless of age, an implied monthly subsidy has been assumed; for the 2021/22 fiscal year at age 62, the implied subsidy is \$550.00 for the retiree and \$575.00 for the retiree's spouse under the HMO plan, \$525 for the retiree and \$350.00 for the retiree's spouse under the HSA plan, and \$400 for the retiree and \$425.00 for the retiree's spouse under the PPO plan; at other ages, the implied subsidy was developed based on the age-related morbidity assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates; the implied subsidy is assumed to disappear at age 65.

Mortality basis: Sex-distinct rates set forth in the PUB-2010 Mortality Table (without income adjustments) for general and public safety employees, with full generational improvements in mortality using Scale MP-2020.



<b>Retirement:</b>	For general employees hired prior to July, 2011, retirement is assumed to occur at age 62 with six years of service or at any age with 30 years of service; for general employees hired after June, 2011, retirement is assumed to occur at age 65 with eight years of service or at any age with 33 years of service; for police officers hired prior to July, 2011, retirement is assumed to occur at age 55 with six years of service or at any age with 25 years of service; for police officers hired after June, 2011, retirement is assumed to occur at age 60 with eight years of service or at any age with 30 years of service.
<b>Other decrements:</b>	Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 for general employees and Class 4 for police officers).
<b>Coverage election:</b>	A percentage of eligible employees are assumed to elect medical coverage until age 65 upon retirement or disability; this percentage is 100% with respect to employees of the Sheriff's Office who have earned at least 10 years of service, 25% with respect to all other police officers, and 10% with respect to all other general employees; coverage for spouses has been assumed in accordance with the employees' current election
<b>Spousal age:</b>	Husbands are assumed to be three years older than wives.
<b>COBRA:</b>	Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.
<b>Changes:</b>	Since the prior measurement date, the discount rate was increased from 2.43% per annum to 4.77%; the healthcare cost trend rates were increased from 6.00% for the 2021/22 graded down to 5.00% for the 2023/24 and later fiscal years to 8.00% for the 2021/22 fiscal year and graded down to 5.00% for the 2027/28 and later fiscal year; and the implied subsidy at age 62 for the 2021/22 fiscal year was changed from \$484.31 for the retiree and \$512.80 for the retiree's spouse under the HMO plan, \$712.22 for the retiree and \$484.31 for the retiree's spouse under the HSA plan, and \$427.33 for the retiree and \$455.82 for the retiree's spouse under the PPO plan to the amounts shown above.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**SUWANNEE COUNTY, FLORIDA**

**GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	11,407,595	11,407,595	\$ 12,891,468	\$ 1,483,873
Licenses and permits	27,400	27,400	35,649	8,249
Intergovernmental	12,897,614	12,897,614	10,360,311	(2,537,303)
Charges for services	2,324,180	2,324,180	3,195,418	871,238
Fines and forfeitures	9,078	9,078	15,089	6,011
Miscellaneous	773,498	773,498	3,121,319	2,347,821
Interest	34,098	34,098	102,216	68,118
Total revenues	<u>27,473,463</u>	<u>27,473,463</u>	<u>29,721,470</u>	<u>2,248,007</u>
<b>EXPENDITURES</b>				
Current expenditures				
General government	7,718,563	7,237,269	7,556,331	(319,062)
Public safety	8,834,581	8,168,407	8,221,609	(53,202)
Physical environment	1,266,176	1,181,160	723,855	457,305
Transportation	500,165	661,058	666,035	(4,977)
Economic environment	404,477	259,164	281,012	(21,848)
Human services	1,275,129	1,192,110	994,556	197,554
Culture / recreation	206,709	204,209	204,209	-
Capital outlay				
General government	2,102,170	1,128,762	1,109,167	19,595
Public safety	402,838	459,823	459,823	-
Physical environment	40,560	37,648	37,332	316
Transportation	1,082,000	1,084,771	326,684	758,087
Economic environment	-	170,092	170,092	-
Human services			-	-
Debt service				
Principal	1,539,551	1,539,551	1,539,550	1
Interest	83,158	68,698	68,698	-
Total expenditures	<u>25,456,077</u>	<u>23,392,722</u>	<u>22,358,953</u>	<u>1,033,769</u>
Excess of revenues over (under) expenditures	<u>2,017,386</u>	<u>4,080,741</u>	<u>7,362,517</u>	<u>3,281,776</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Interfund transfers in	1,876,980	1,876,980	1,816,626	(60,354)
Interfund transfers out	(11,808,894)	(11,502,021)	(11,706,625)	(204,604)
Debt proceeds	-	-	914,688	914,688
Total other financing sources (uses)	<u>(9,931,914)</u>	<u>(9,625,041)</u>	<u>(8,975,311)</u>	<u>649,730</u>
Net change in fund balance	(7,914,528)	(5,544,300)	(1,612,794)	3,931,506
Fund balance at beginning of year	25,503,041	25,503,041	25,503,041	-
Fund balance at end of year	<u>\$ 17,588,513</u>	<u>\$ 19,958,741</u>	<u>23,890,247</u>	<u>\$ 3,931,506</u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**ROAD AND BRIDGE FUND**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL**  
**For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Taxes	\$ 3,187,362	\$ 3,187,362	\$ 3,322,132	\$ 134,770
Licenses and permits	11,000	11,000	37,625	26,625
Intergovernmental	3,708,617	3,708,617	2,083,867	(1,624,750)
Charges for services	293,892	293,892	358,946	65,054
Miscellaneous	-	-	10,170	10,170
Interest	-	-	43,047	43,047
Total revenues	<u>7,200,871</u>	<u>7,200,871</u>	<u>5,855,787</u>	<u>(1,345,084)</u>
<b>EXPENDITURES</b>				
Current expenditures				
Transportation	12,883,239	10,357,217	8,491,611	1,865,606
Capital outlay				
Transportation	<u>1,141,917</u>	<u>470,831</u>	<u>579,687</u>	<u>(108,856)</u>
Total expenditures	<u>14,025,156</u>	<u>9,431,919</u>	<u>9,071,298</u>	<u>1,756,750</u>
Excess of revenues over (under) expenditures	<u>(6,824,285)</u>	<u>(2,231,048)</u>	<u>(3,215,511)</u>	<u>411,666</u>
<b>OTHER FINANCING SOURCES</b>				
Interfund transfers in	<u>5,008,812</u>	<u>5,008,812</u>	<u>5,007,518</u>	<u>(1,294)</u>
Total other financing sources	<u>5,008,812</u>	<u>5,008,812</u>	<u>5,007,518</u>	<u>(1,294)</u>
Net change in fund balance			1,792,007	410,372
Fund balance at beginning of year	<u>5,613,145</u>	<u>5,613,145</u>	<u>5,613,145</u>	-
Fund balance at end of year	<u>\$ 5,613,145</u>	<u>\$ 5,613,145</u>	<u>\$ 7,405,152</u>	<u>\$ 410,372</u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**FINE AND FORFEITURE FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE – BUDGET AND ACTUAL**  
**For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Taxes	\$ 10,166,220	\$ 10,166,220	\$ 11,587,185	\$ 1,420,965
Intergovernmental	460,000	611,000	619,000	8,000
Charges for services	134,094	134,094	136,171	2,077
Fines and forfeitures	122,521	122,521	125,881	3,360
Miscellaneous	46,400	46,400	46,420	20
Total revenues	<u>10,929,235</u>	<u>11,080,235</u>	<u>12,514,657</u>	<u>1,434,422</u>
<b>EXPENDITURES</b>				
Current expenditures				
General government	800	800	800	-
Public safety	233,900	393,011	460,150	(67,139)
Court related	788,171	780,152	820,281	(40,129)
Capital outlay				
Court related	-	211,329	204,627	6,702
Total expenditures	<u>1,022,871</u>	<u>1,173,963</u>	<u>1,485,858</u>	<u>(100,566)</u>
Excess of revenues over expenditures	<u>9,906,364</u>	<u>12,238,518</u>	<u>11,028,799</u>	<u>1,333,856</u>
<b>OTHER FINANCING SOURCES USES</b>				
Interfund transfers out	(11,004,226)	(12,389,518)	(10,717,644)	1,671,874
Total other financing sources (uses)	<u>(11,004,226)</u>	<u>(12,389,518)</u>	<u>(10,717,644)</u>	<u>1,671,874</u>
Net change in fund balance	(1,097,862)	(151,000)	311,155	3,005,730
Fund balance at beginning of year	2,563,619	2,563,619	2,563,619	-
Fund balance at end of year	<u>\$ 1,465,757</u>	<u>\$ 2,412,619</u>	<u>\$ 2,874,774</u>	<u>\$ 3,005,730</u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**LIBRARY FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE – BUDGET AND ACTUAL**  
**For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Intergovernmental revenue				
State grants				
Culture/recreation				
Aid to libraries	\$ 450,000	\$ 450,000	\$ 544,866	\$ 94,866
Regional state aid to libraries	390,324	390,324	350,000	(40,324)
Other governmental grants	-	-	-	-
Grants from other local units				
Culture/recreation				
Hamilton County	682,544	682,544	733,787	51,243
Madison County	677,231	677,231	684,378	7,147
Total intergovernmental revenue	2,200,099	2,200,099	2,313,031	112,932
Charges for Services	130,000	130,000	130,000	-
Fines and forfeitures				
Library fines				
Library fines	10,000	10,000	11,527	1,527
Library fees	12,500	12,500	6,556	(5,944)
Total fines and forfeitures	22,500	22,500	18,083	(4,417)
Other miscellaneous				
Other contributions	3,000	3,000	6,704	3,704
Other miscellaneous	46,137	46,137	93,092	46,955
Total miscellaneous	49,137	49,137	99,796	50,659
Total revenues	2,401,736	2,401,736	2,560,910	159,174
<b>EXPENDITURES</b>				
Culture/recreation				
Library Suwannee				
Personnel services	924,455	841,383	841,383	-
Operating expenses	1,222,490	1,134,220	1,134,217	3
Books and capital outlay	23,551	9,290	9,290	-
Total library	2,170,496	1,984,893	1,984,890	3

(Continued)

**SUWANNEE COUNTY, FLORIDA**  
**LIBRARY FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE – BUDGET AND ACTUAL(Continued)**  
**For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Library Madison</b>				
Personnel services	322,429	343,219	343,218	1
Operating expenses	358,948	359,645	363,194	(3,549)
Books and capital outlay	8,000	-	-	-
Total Madison County library	689,377	702,864	706,412	(3,548)
<b>Regional State Aid</b>				
Personnel services	52,244	528,743	528,741	2
Operating expenses	-	28,426	28,424	2
Total regional state aid	424,484	457,020	557,165	(100,145)
<b>Library Hamilton</b>				
Personnel services	380,067	280,600	280,600	-
Operating expenses	309,816	260,442	260,442	-
Books and capital outlay	5,600	-	-	-
Total Hamilton County library	695,483	541,042	541,042	-
<b>Total expenditures</b>	<b>3,979,840</b>	<b>3,685,819</b>	<b>3,789,509</b>	<b>(103,690)</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(1,360,458)</b>	<b>(1,360,458)</b>	<b>(1,228,599)</b>	<b>131,859</b>
<b>OTHER FINANCING SOURCES</b>				
Interest income	-	-	3,547	3,547
Interfund transfer in	1,312,577	1,312,577	1,312,577	-
Total Other Financing Sources	1,312,577	1,312,577	1,316,124	3,547
<b>Net change in fund balance</b>	<b>(47,881)</b>	<b>(47,881)</b>	<b>87,525</b>	<b>135,406</b>
<b>Fund balance at beginning of year</b>	<b>2,440,503</b>	<b>2,440,503</b>	<b>2,440,503</b>	<b>-</b>
<b>Fund balance at end of year</b>	<b>\$ 2,392,622</b>	<b>\$ 2,392,622</b>	<b>\$ 2,528,028</b>	<b>\$ 135,406</b>

See notes to the financial statements

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
OPERATING FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	Positive (Negative)
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ -	\$ 923,738	\$ 923,738
Charges for services	-	-	8,702	8,702
Miscellaneous	-	-	96,112	96,112
Interest	-	-	2,825	2,825
Total revenues	-	-	1,031,377	1,031,377
<b>EXPENDITURES</b>				
Current expenditures				
Public safety	10,441,682	10,441,682	10,586,602	(144,920)
Capital outlay				
Public safety	217,500	217,500	817,375	(599,875)
Total expenditures	10,659,182	10,659,182	11,403,977	(744,795)
Excess of revenues over (under) expenditures	(10,659,182)	(10,659,182)	(10,372,600)	286,582
<b>OTHER FINANCING SOURCES</b>				
Transfers from Board of County Commissioners	10,659,182	10,659,182	10,372,600	(286,582)
Total other financing sources	10,659,182	10,659,182	10,372,600	(286,582)
Net change in fund balance	-	-	-	-
Fund balance at beginning of year	-	-	-	-
Fund balance at end of year	\$ -	\$ -	\$ -	\$ -

See notes to the financial statements



**SUWANNEE COUNTY, FLORIDA**  
**SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**FLORIDA RETIREMENT SYSTEM**

	2022	2021	2020	2019	2018	2017	2016	2015	2014
County's proportion of the net pension liability									
Retirement	0.070641807%	0.067743751%	0.072974583%	0.07210%	0.07610%	0.06920%	0.06940%	0.06470%	0.06130%
Health insurance subsidy	0.055591439%	0.537907620%	0.542162630%	0.05280%	0.05150%	0.04890%	0.04870%	0.04790%	0.04750%
County's proportionate share of the net pension liability									
Retirement	\$ 26,284,429	\$ 5,117,270	\$ 31,628,260	\$ 24,841,497	\$ 21,567,859	\$ 20,467,306	\$ 17,529,170	\$ 8,357,337	\$ 3,740,280
Health insurance subsidy	5,888,020	6,598,245	6,619,717	5,908,296	5,454,053	5,230,883	5,680,113	4,886,732	4,442,614
Total	<u>\$ 32,172,449</u>	<u>\$ 11,715,515</u>	<u>\$ 38,247,977</u>	<u>\$ 30,749,793</u>	<u>\$ 27,021,912</u>	<u>\$ 25,698,189</u>	<u>\$ 23,209,283</u>	<u>\$ 13,244,069</u>	<u>\$ 8,182,894</u>
County's covered payroll	\$ 20,164,617	\$ 20,032,030	\$ 19,703,913	\$ 18,802,179	\$ 17,552,740	\$ 16,080,215	\$ 15,782,452	\$ 15,447,533	\$ 14,919,721
County's proportionate share of the net pension liability as a percentage of its covered payroll									
Retirement	130.35%	25.55%	160.52%	132.12%	122.87%	127.28%	111.07%	54.10%	25.07%
Health insurance subsidy	29.20%	32.94%	33.60%	31.42%	31.07%	32.53%	35.99%	31.63%	29.78%
Total	159.55%	58.48%	194.11%	163.54%	153.95%	159.81%	147.06%	85.74%	54.85%
Plan fiduciary net position as a percentage of the total pension liability									
Retirement	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	79.00%	92.00%	69.09%
Health insurance subsidy	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%			
Combined	87.70%	99.96%	81.85%	85.24%	86.41%	85.53%			

GASB 68 requires information for 10 years. Until a full 10 year trend has been compiled, only those years for which information is available has been presented.

See notes to the required supplementary information.

**SUWANNEE COUNTY, FLORIDA  
SCHEDULE OF THE COUNTY'S CONTRIBUTIONS  
FLORIDA RETIREMENT SYSTEM**

	2022	2021	2020	2019	2018	2017	2016	2015	2014
Contractually required contributions									
Pension plan	\$ 3,014,414	\$ 3,037,495	\$ 2,806,501	\$ 2,594,234	\$ 2,799,602	\$ 2,492,219	\$ 2,405,289	\$ 1,712,712	\$ 960,232
Health insurance subsidy	336,375	391,394	361,630	340,099	383,377	358,211	359,411	211,846	118,771
	<u>\$ 3,350,789</u>	<u>\$ 3,428,889</u>	<u>\$ 3,168,131</u>	<u>\$ 2,934,333</u>	<u>\$ 3,182,979</u>	<u>\$ 2,850,430</u>	<u>\$ 2,764,700</u>	<u>\$ 1,924,558</u>	<u>\$ 1,079,003</u>
Contributions in relation to contractually required contributions	3,350,789	3,428,889	3,168,131	2,934,333	3,182,979	2,850,430	2,764,700	1,924,558	1,079,003
Contribution deficiency	-	-	-	-	-	-	-	-	-
County's covered employee payroll	20,164,617	20,032,030	19,703,913	18,802,179	17,552,740	16,080,215	15,782,452	15,447,533	14,919,721
Contributions as a percentage of covered employee payroll									
Pension plan	14.95%	15.16%	14.24%	13.80%	15.95%	15.50%	15.24%	11.09%	6.44%
Health insurance subsidy	1.67%	1.95%	1.84%	1.81%	2.18%	2.23%	2.28%	1.37%	0.80%
Total	16.62%	17.12%	16.08%	15.61%	18.13%	17.73%	17.52%	12.46%	7.23%

GASB 68 requires information for 10 years. Until a full 10 year trend has been compiled, only those years for which information is available has been presented.

See notes to the required supplementary information.

**SUWANNEE COUNTY, FLORIDA**  
**SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY, THE PLAN'S FIDUCIARY NET POSTION,**  
**THE NET OPEB LIABILITY AS A PERCENTAGE OF COVERED PAYROLL AND CHANGES IN THE OPEB**  
**LIABILITY BY SOURCE**

**For the Fiscal Year Ended September 30, 2022**

	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability
Balance as of September 30, 2021	\$ 6,862,817	\$ -	\$ 6,862,817
Change due to:			
Service cost	439,385	-	439,385
Expected interest growth	342,336	-	342,336
Unexpected investment income	-	-	-
Demographic experience	(1,327,246)	-	(1,327,246)
Employer contributions	-	-	-
Employee contributions	-	-	-
Benefit payments & refunds	(253,656)	-	(253,656)
Administrative expenses	-	-	-
Changes in benefit terms	-	-	-
Assumption changes	(873,207)	-	(873,207)
Balance as of September 30, 2022	<u>\$ 5,190,429</u>	<u>\$ -</u>	<u>\$ 5,190,429</u>

Measurement Date	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability	Funded Percentage	Covered Payroll	Net OPEB Liability as a % of Covered Payroll
September 30, 2022	\$ 5,190,429	\$ -	\$ 5,190,429	0.00%	15382316	33.74%
September 30, 2021	\$ 6,862,817	\$ -	\$ 6,862,817	0.00%	\$ 15,027,125	45.67%
September 30, 2020	\$ 6,636,269	\$ -	\$ 6,636,269	0.00%	\$ 15,027,125	44.16%
September 30, 2019	\$ 7,355,068	\$ -	\$ 7,355,068	0.00%	\$ 13,359,624	55.05%
September 30, 2018	\$ 6,844,415	\$ -	\$ 6,844,415	0.00%	\$ 13,359,624	51.23%
September 30, 2017	\$ 6,373,014	\$ -	\$ 6,373,014	0.00%	\$ 13,359,624	47.70%

Changes in the net OPEB liability by source

Fiscal Year	Service Cost	Expected Interest Growth	Unexpected Investment Income	Demographic Experience	Employer Contributions	Employee Contributions	Benefit Payments & Refunds	Administrative Expenses	Changes in Benefit Terms	Assumption Changes
2017/18	\$ 514,067	\$ 245,492	\$ -	\$ -	\$ -	\$ -	\$ (288,158)	\$ -	\$ -	\$ -
2018/19	\$ 519,858	\$ 258,135	\$ -	\$ -	\$ -	\$ -	\$ (310,308)	\$ -	\$ -	\$ 42,968
2019/20	\$ 561,469	\$ 166,572	\$ -	\$ (943,032)	\$ -	\$ -	\$ (266,979)	\$ -	\$ -	\$ (236,829)
2020/21	\$ 532,261	\$ 170,720	\$ -	\$ -	\$ (287,792)	\$ -	\$ -	\$ -	\$ -	\$ (188,641)
2021/22	\$ 439,385	\$ 342,336	\$ -	\$ (1,327,246)	\$ -	\$ -	\$ (253,656)	\$ -	\$ -	\$ (873,207)

The amortization period for demographic experience and assumption changes was 9.33 years for the 2018/2019 fiscal year, 10.11 years for the 2019/2020 fiscal year, 9.11 for the 2020/2021 fiscal year, and 10.53 years for the 2021/22 fiscal year.

**GASB requires 10 year information for these tables. Only five years of information is available at September 30, 2022.**

**SUWANNEE COUNTY, FLORIDA**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Fiscal Year Ended September 30, 2022**

**NOTE 1. BUDGETARY INFORMATION**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the governmental and enterprise funds. All annual appropriations lapse at fiscal year end.

The County generally follows these procedures in establishing the budgetary data for the governmental and enterprise funds as reflected in the financial statements:

1. Prior to September 30, the County Administrator, serving as Budget Officer, submits to the Board of County Commissioners (BOCC) a tentative budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted by the BOCC to obtain taxpayer comments.
3. Prior to September 30, the budget is legally enacted through passage of a resolution by the BOCC.
4. The Constitutional Officers submit, at various times prior to September 30, to the BOCC and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the *Florida Statutes*.
5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and Property Appraiser, which are classified as separate special revenue funds.
6. The BOCC is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund, or appropriate for special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
7. Formal budgetary integration is employed as a management control device in all governmental and enterprise funds.
8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2022 are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis.
9. Enterprise fund budgets are adopted on the accrual basis except that depreciation is not budgeted.
10. Legal control of the budget is exercised pursuant to applicable provisions of the *Florida Statutes*.
11. Appropriations for the County lapse at the close of the fiscal year.

## NOTE 2. FLORIDA STATE RETIREMENT PENSION PLAN

### Net Pension Liability

The components of the collective net pension liability of the participating employers for each defined benefit plan for the measurement date of September 30, 2022, are shown below:

	FRS	HIS
Total Pension Liability	\$ 217,434,441,000	\$ 11,126,965,688
Plan fiduciary net position	(180,226,404,807)	(535,368,479)
Net Pension Liability	<u>\$ 37,208,036,193</u>	<u>\$ 10,591,597,209</u>

The total pension liability for each plan was determined by the plans' actuary and reported in the plans' GASB 67 valuation as of June 30, 2022. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

The total pension liability for the HIS was determined by the plan's actuary and reported in the plan's GASB 67 valuation as of June 30, 2022. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements.

### Basis for Allocation

The employer's proportionate share reported in the pension allocation schedules was calculated using accrued retirement contributions related to the reporting periods included in the System's fiscal years ending June 30, 2013 through June 30, 2022, for employers that were members of the FRS and HIS during those fiscal years. For fiscal years June 30, 2015 through June 30, 2022, in addition to contributions from employers the required accrued contributions for the Division (paid on behalf of the Division's employees who administer the Plans) were allocated to each employer on a proportionate basis. The Division administers the Plans, and therefore, cannot allocate a portion of the liability to itself. Although GASB 68 encourages the use of the employers' projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is acceptable. The aggregate employer contribution amounts for each fiscal year agree to the employer contribution amounts reported in the system's ACFR for that fiscal year.

The proportion calculated based on contributions for each of the fiscal years presented in the pension allocation schedules was applied to the net pension liability and other pension amounts applicable for that fiscal year to determine each employer's proportionate share of the liability, deferred outflows of resources, deferred inflow of resources and associated pension expense.

For the purposes of the pension allocation schedules, pension amounts are allocated to reporting employers. The pension amounts of participating employers whose payrolls are reported and contributions are remitted by another entity are included in the reporting employer's amounts and will be allocated to the participating employer by the reporting employer.

## **Actuarial Methods and Assumptions**

The Florida Retirement System (FRS) Actuarial Assumption Conference is responsible for setting the assumptions used in the funding valuations of the defined benefit pension plan pursuant to section 216.136(10), Florida Statutes. The division determines the assumptions in the valuations for GASB 67 reporting purposes. The FRS Pension Plan's GASB 67 is performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in 2019 for the period July 1, 2013 through June 30, 2018. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increases for both Plans is assumed at 2.40%. Payroll growth, including inflation, for both Plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for the FRS Pension Plan is 6.70%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 2.16% was used to determine the total pension liability for the program (Bond Buyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both Plans were based on the PUB-2010 base table.

The following changes in actuarial assumptions occurred in 2022:

- FRS: The long-term expected rate of return was decreased from 6.80% to 6.70%.
- HIS: The demographic assumptions for the Special Risk class were updated to reflect plan changes due HB007, HB689, and SB838.
- HIS: The election assumption for vested terminated members was updated from 20% to 50% to reflect recent experience.
- HIS: The municipal bond rate used to determine total pension liability was increased from 2.16% to 3.54%.
- HIS: The municipal bonds rate used to determine total pension liability was decreased from 2.21% to 2.16%.

## SENSITIVITY ANALYSIS

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis show the impact to the collective net pension liability of the participating employers if the discount rate was 1.00% higher or 1.00% lower than the current discount rate at June 30, 2022:

	FRS Pension Liability		
	1% Decrease 5.70%	Current	1% Increase 7.70%
		Discount Rate	
		6.70%	
County's proportionate share of the net pension liability	\$ 45,457,113	\$ 26,284,429	\$ 10,253,784

	HIS Pension Liability		
	1% Decrease 2.54%	Current	1% Increase 4.54%
		Discount Rate	
		3.54%	
County's proportionate share of the net pension liability	\$ 6,736,379	\$ 5,888,020	\$ 5,186,022

## PENSION EXPENSE AND DEFERRED OUTFLOWS / INFLOWS OF RESOURCES

### PENSION EXPENSE AND DEFERRED OUTFLOWS / INFLOWS OF RESOURCES

In accordance with GASB 68, paragraphs 54 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current reporting period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes of assumptions or other inputs are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes in proportion and differences between contributions and proportionate share of contributions are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Differences between expected and actual earnings on pension plan investments – amortized over five years

Employer contributions to the pension plans from employers are not included in collective pension expense; however, employee contributions are used to reduce pension expense.

The average expected remaining service life of all employees provided with pensions through the pension plans at June 30, 2022, was 5.5 years for FRS and 6.4 years for HIS. The components of collective pension expense reported in the pension allocation schedules for the fiscal year ended June 30, are presented below for each plan.

FRS			
Description	Recognized in Expense Reporting Period Ended 2022	Deferred Outflows of Resources	Deferred Inflows of Resources
Service Cost	\$ 2,635,672,488	\$ -	\$ -
Interest Cost	14,012,135,121	-	-
Effect of plan changes	99,285,000	-	-
Effect of economic, demographic, gains of losses (difference between expected and actual experience)	770,756,657	1,767,166,815	-
Effects of assumptions changes or inputs	3,024,039,521	4,582,325,338	-
Member contributions	(769,227,774)	-	-
Projected investment earnings	(13,486,916,285)	-	-
Changes in proportion and differences between Pension Plan contributions and proportionate share of contributions	-	1,518,682,253	(1,518,682,253)
Net difference between projected and actual investment earnings	(1,083,277,220)	2,456,841,704	-
Administrative expenses	22,494,571	-	-
Total	<u>\$ 5,224,962,079</u>	<u>\$ 10,325,016,110</u>	<u>\$ (1,518,682,253)</u>
HIS			
Description	Recognized in Expense Reporting Period Ended 2022	Deferred Outflows of Resources	Deferred Inflows of Resources
Service Cost	\$ 290,824,676	\$ -	\$ -
Interest Cost	275,385,816	-	-
Effect of plan changes	5,215,372	-	-
Effect of economic, demographic, gains of losses (difference between expected and actual experience)	76,234,960	321,479,995	(46,603,942)
Effects of assumptions changes or inputs	(95,499,894)	607,117,164	(1,638,513,312)
Member contributions	(48,424)	-	-
Projected investment earnings	(10,646,011)	-	-
Changes in proportion and differences between Pension Plan contributions and proportionate share of contributions	-	483,666,109	(483,666,109)
Net difference between projected and actual investment earnings	6,287,188	15,334,367	-
Administrative expenses	189,390	-	-
Total	<u>\$ 547,943,073</u>	<u>\$ 1,427,597,635</u>	<u>\$ (2,168,783,363)</u>



Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension liability in the subsequent reporting period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension expense will be recognized as follows:

Reporting Period Ending	FRS	HIS
2023	\$ 2,129,674,028	\$ (177,501,199)
2024	803,626,645	(95,717,591)
2025	(719,200,160)	(43,764,688)
2026	6,257,613,685	(96,873,244)
2027	334,619,659	(224,855,455)
Thereafter	-	(102,473,561)
	<u>\$ 8,806,333,857</u>	<u>\$ (741,185,738)</u>

### NOTE 3. INFORMATION USED TO DETERMINE THE NET OPEB LIABILITY

Employer's reporting date: September 30, 2022

Measurement date: September 30, 2022

Actuarial valuation date: October 1, 2021

#### Actuarial assumptions

Discount rate: 4.77% per annum; this rate was used to discount all future benefit payments and is based on the return of the S&P Municipal Bond 20-year High Grade Index as of the measurement date.

Salary increases: 3.00% per annum

Cost-of-living increases: Retiree contributions, health insurance premiums, and the implied subsidy have been assumed to increase in accordance with the healthcare cost trend rates.

Healthcare cost trend rates: Increases in healthcare costs are assumed to be 8.00% for the 2021/22 fiscal year graded down by 0.50% per year to 5.00% for the 2027/28 and later fiscal years.

Age-related morbidity: Healthcare costs are assumed to increase at the rate of 3.50% for each year of age.

Implied subsidy: Because the insurance carrier charges the same monthly rate for health insurance regardless of age, an implied monthly subsidy has been assumed; for the 2021/22 fiscal year at age 62, the implied subsidy is \$550 for the retiree and \$575 for the retiree's spouse under the HMO plan, \$525 for the retiree and \$350 for the retiree's spouse under the HSA plan, and \$400 for the retiree and \$425 for the retiree's spouse under the PPO plan; at other ages, the implied subsidy was developed based on the age-related morbidity

assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates; the implied subsidy is assumed to disappear at age 65.

<b>Mortality basis:</b>	Sex-distinct rates set forth in the PUB-2010 Mortality Table (without income adjustments) for general and public safety employees, with full generational improvements in mortality using Scale MP-2020.
<b>Retirement:</b>	For general employees hired prior to July, 2011, retirement is assumed to occur at age 62 with six years of service or at any age with 30 years of service; for general employees hired after June, 2011, retirement is assumed to occur at age 65 with eight years of service or at any age with 33 years of service; for police officers hired prior to July, 2011, retirement is assumed to occur at age 55 with six years of service or at any age with 25 years of service; for police officers hired after June, 2011, retirement is assumed to occur at age 60 with eight years of service or at any age with 30 years of service.
<b>Other decrements:</b>	Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 for general employees and Class 4 for police officers).
<b>Coverage election:</b>	A percentage of eligible employees are assumed to elect medical coverage until age 65 upon retirement or disability; this percentage is 100% with respect to employees of the Sheriff's Office who have earned at least 10 years of service, 25% with respect to all other police officers, and 10% with respect to all other general employees; coverage for spouses has been assumed in accordance with the employees' current election
<b>Spousal age:</b>	Husbands are assumed to be three years older than wives.

**COBRA:** Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.

**Changes:** Since the prior measurement date, the discount rate was increased from 2.43% to 4.77% per annum; the healthcare cost trend rates were increased from 6.00% for the 2021/22 fiscal year graded down to 5.00% for the 2023/24 and later fiscal years to 8.00% for the 2021/22 fiscal year graded down to 5.00% for the 2027/28 and later fiscal years; and the implied subsidy at age 62 for the 2021/22 fiscal year was changed from \$484.31 for the retiree and \$512.80 for the retiree's spouse under the HMO plan, \$712.22 for the retiree and \$484.31 for the retiree's spouse under the HSA plan, and \$427.33 for the retiree and \$455.82 for the retiree's spouse under the PPO plan to the amounts shown above.

**CAPITAL PROJECTS FUNDS STATEMENTS OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES – BUDGET AND ACTUAL  
COMBINING STATEMENTS**

**SUWANNEE COUNTY, FLORIDA  
RESERVE CAPITAL INFRASTRUCTURE FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Interest	\$ 35,000	\$ 35,000	29,203	\$ (5,797)
Total revenues	35,000	35,000	29,203	(5,797)
<b>EXPENDITURES</b>				
Current expenditures				
General government	60	60	60	-
Total expenditures	60	60	60	-
Excess of revenues over expenditures	34,940	34,940	29,143	(5,797)
Net change in fund balance	34,940	34,940	29,143	(5,797)
Fund balance at beginning of year	4,468,271	4,468,271	4,468,271	-
Fund balance at end of year	\$ 4,503,211	\$ 4,503,211	\$ 4,497,414	\$ (5,797)

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
ROAD AND BRIDGE CONSTRUCTION FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget Positive (Negative)
<b>REVENUES</b>				
Interest	\$ 1,752	\$ 1,752	\$ 3,545	\$ 1,793
Total revenues	<u>1,752</u>	<u>1,752</u>	<u>3,545</u>	<u>1,793</u>
<b>EXPENDITURES</b>				
Current expenditures				
Transportation	-	-	-	-
Total expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	1,752	1,752	3,545	1,793
Fund balance at beginning of year	<u>1,756,877</u>	<u>1,756,877</u>	<u>1,756,877</u>	<u>-</u>
Fund balance at end of year	<u><u>\$ 1,758,629</u></u>	<u><u>\$ 1,758,629</u></u>	<u><u>\$ 1,760,422</u></u>	<u><u>\$ 1,793</u></u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
September 30, 2022**

Special Revenue Funds													
Clerk of the Circuit Court					Property Appraiser	Sheriff					Supervisor of Elections	Tax Collector	
Noncourt Related Operating		Court Related Operating		Public Records Moderniza- tion Trust	Teen Court	Drug Task Force	Community Funds	Inmate Welfare	Animal Control	K-9	Operating	Operating	
Juror/Witness													
<b>ASSETS</b>													
Current Assets													
Cash	\$ 353,826	\$ 1,790	\$ 335,521	\$ 383,192	\$ 446	\$ 140,086	\$ 19,565	\$ 24,975	\$ 289,545	\$ 108,091	\$ 19,647	\$ 6,168	\$ 134,516
Accounts receivable	-	-	-	-	-	-	-	-	-	-	-	-	-
Due from other funds	116,788	2,100	70	-	-	-	-	-	-	-	-	-	28,441
Due from other governmental units	-	-	38,632	-	-	-	-	-	-	-	-	-	7,434
Other current assets	-	-	-	-	-	-	-	-	-	-	-	-	7,323
<b>Total assets</b>	<b>\$ 470,614</b>	<b>\$ 3,890</b>	<b>\$ 374,223</b>	<b>\$ 383,192</b>	<b>\$ 446</b>	<b>\$ 140,086</b>	<b>\$ 19,565</b>	<b>\$ 24,975</b>	<b>\$ 289,545</b>	<b>\$ 108,091</b>	<b>\$ 19,647</b>	<b>\$ 6,168</b>	<b>\$ 177,714</b>
<b>LIABILITIES AND FUND BALANCES</b>													
<b>LIABILITIES</b>													
Current Liabilities													
Accounts payable	\$ 77,909	\$ 2,155	\$ 3,220	\$ 19,850	\$ -	\$ 281	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,168	\$ 10,326
Accrued liabilities	881	-	517	-	-	(583)	-	-	-	-	-	-	10,689
Accrued wages	-	-	-	-	-	-	-	-	-	-	-	-	21,963
Due to other funds	104,473	-	133,313	4,830	-	140,051	-	-	-	-	-	-	125,589
Due to other governmental units	29,651	-	134,348	242	-	337	-	-	-	-	-	-	1,553
Other current liabilities	-	-	102,725	-	-	-	-	-	-	-	-	-	7,594
<b>Total liabilities</b>	<b>212,914</b>	<b>2,155</b>	<b>374,123</b>	<b>24,922</b>	<b>-</b>	<b>140,086</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>6,168</b>	<b>177,714</b>
<b>FUND BALANCES</b>													
Restricted	257,700	1,735	100	358,270	-	-	19,565	24,975	-	-	19,647	-	-
Assigned	-	-	-	-	446	-	-	-	289,545	108,091	-	-	-
Committed	-	-	-	-	-	-	-	-	-	-	-	-	-
<b>Total fund balances</b>	<b>257,700</b>	<b>1,735</b>	<b>100</b>	<b>358,270</b>	<b>446</b>	<b>-</b>	<b>19,565</b>	<b>24,975</b>	<b>289,545</b>	<b>108,091</b>	<b>19,647</b>	<b>-</b>	<b>-</b>
<b>Total liabilities and fund balances</b>	<b>\$ 470,614</b>	<b>\$ 3,890</b>	<b>\$ 374,223</b>	<b>\$ 383,192</b>	<b>\$ 446</b>	<b>\$ 140,086</b>	<b>\$ 19,565</b>	<b>\$ 24,975</b>	<b>\$ 289,545</b>	<b>\$ 108,091</b>	<b>\$ 19,647</b>	<b>\$ 6,168</b>	<b>\$ 177,714</b>

**SUWANNEE COUNTY, FLORIDA  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
September 30, 2022**

	Special Revenue Funds									Capital Projects Fund			
	Board of County Commissioners												
	911	Emergency	EMS	Fire	Law	Law	Local	Municipal		Tourist	Voting	Renovation	Total
	Addressing	Management	State Grant	Protection	Education	Enforcement	Housing	Services	Recreation	Development	Equipment	Construction	Nonmajor
							Assistance			Trust			Funds
ASSETS													
Current Assets													
Cash	\$ 1,177,868	\$ 1,166	\$ 151	\$ 2,052,232	\$ 19,737	\$ 312,751	\$ 732,476	\$ 271,375	\$ 313,955	\$ 449,267	\$ 53,014	\$ 3,052,952	\$ 10,254,311
Accounts receivable	-	-	-	-	-	-	-	-	-	-	-	-	-
Due from other funds	-	-	-	7,933	-	-	-	67	-	49,323	-	-	204,723
Due from other governmental unit	19,331	-	-	-	661	-	-	562	4,905	-	-	31,834	103,359
Prepaid items	-	-	-	-	-	-	-	-	-	-	-	-	8,390
Total assets	\$ 1,197,199	\$ 1,166	\$ 151	\$ 2,060,165	\$ 20,398	\$ 312,751	\$ 732,476	\$ 272,004	\$ 318,860	\$ 498,590	\$ 53,014	\$ 3,084,786	\$ 10,570,783
LIABILITIES AND FUND BALANCES													
LIABILITIES													
Current Liabilities													
Accounts payable	\$ 1,285	\$ -	\$ -	\$ 35,039	\$ -	\$ -	\$ 7,387	\$ 2,305	\$ 238,277	\$ 41,930	\$ -	\$ -	\$ 446,132
Accrued liabilities	370	-	-	-	-	-	-	1,235	5,009	-	-	-	19,185
Accrued wages	1,908	-	-	-	-	-	-	6,486	22,463	-	-	-	52,820
Due to other funds	107	-	-	73,939	-	-	3,166	134	1,845	3,000	-	-	590,447
Due to other governmental units	-	-	-	-	-	-	-	1,741	-	-	-	-	167,872
Unearned revenues	-	-	-	-	-	-	422,117	-	-	-	-	-	422,117
Other current liabilities	-	-	-	-	-	-	-	-	-	-	-	-	110,319
Total liabilities	3,670	-	-	108,978	-	-	432,670	11,901	267,594	44,930	-	-	1,808,892
FUND BALANCES													
Prepaid items	-	-	-	-	-	-	-	-	-	-	-	-	-
Restricted	1,193,529	1,166	151	-	20,398	312,751	299,806	-	-	453,660	-	-	2,963,453
Assigned	-	-	-	1,951,187	-	-	-	260,103	51,266	-	-	-	2,660,638
Committed	-	-	-	-	-	-	-	-	-	-	53,014	3,084,786	3,137,800
Total fund balances	1,193,529	1,166	151	1,951,187	20,398	312,751	299,806	260,103	51,266	453,660	53,014	3,084,786	8,761,891
Total liabilities and fund balances	\$ 1,197,199	\$ 1,166	\$ 151	\$ 2,060,165	\$ 20,398	\$ 312,751	\$ 732,476	\$ 272,004	\$ 318,860	\$ 498,590	\$ 53,014	\$ 3,084,786	\$ 10,570,783
See notes to financial statements.													



**SUWANNEE COUNTY, FLORIDA**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**For the Fiscal Year Ended September 30, 2022**

	Special Revenue Funds												
	Clerk of the Circuit Court					Property Appraiser	Sheriff					Supervisor of Elections	Tax Collector
	Noncourt Related Operating	Juror/Witness	Court Related Operating	Public Records Modernization Trust	Teen Court	Operating	Drug Task Force	Community Funds	Inmate Welfare	Animal Control	K-9	Operating	Operating
REVENUES													
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	-	501,717	111,300	-	-	-	-	-	-	-	62,186	-
Charges for services	222,085	-	706,860	86,991	10,456	73,018	-	-	135,663	29,722	-	-	1,215,645
Fines and forfeitures	-	-	304,543	-	-	-	-	-	-	-	-	-	-
Other grants and donations	-	-	-	-	-	-	-	25,000	-	-	15,000	-	-
Miscellaneous	4,360	1,735	19,973	11,000	-	-	-	-	-	-	-	14,231	12,384
Interest	865	-	12,953	-	-	31	39	-	-	-	-	13	-
Total revenues	227,310	1,735	1,546,046	209,291	10,456	73,049	39	25,000	135,663	29,722	15,000	76,430	1,228,029
EXPENDITURES													
Current Expenditures													
General government	861,750	-	-	-	-	1,345,705	-	-	-	-	-	751,079	1,195,656
Public safety	-	-	-	-	-	-	-	25	51,166	5,591	3,539	-	-
Physical environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-	-	-	-
Court related	482,166	-	1,403,492	502,079	10,440	-	-	-	-	-	-	-	-
Capital outlay													
General government	114,130	-	-	-	-	44,285	-	-	-	-	-	64,751	32,373
Public safety	-	-	-	-	-	-	-	-	95,938	-	-	-	-
Physical environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-	-	-	-
Court related	-	-	-	122,291	-	-	-	-	-	-	-	-	-
Total expenditures	1,458,046	-	1,403,492	624,370	10,440	1,389,990	-	25	147,104	5,591	3,539	815,830	1,228,029
Excess of revenues over (under) expenditures	(1,230,736)	1,735	142,554	(415,079)	16	(1,316,941)	39	24,975	(11,441)	24,131	11,461	(739,400)	-
OTHER FINANCING SOURCES (USES)													
Interfund transfers in	1,563,921	-	154,190	345,044	-	1,316,941	-	-	-	-	-	739,400	-
Interfund transfers out	(75,485)	-	(296,644)	-	-	-	-	-	-	-	-	-	-
Total other financing sources (uses)	1,488,436	-	(142,454)	345,044	-	1,316,941	-	-	-	-	-	739,400	-
Net changes in fund balances	257,700	1,735	100	(70,035)	16	-	39	24,975	(11,441)	24,131	11,461	-	-
Fund balances at beginning of year	-	-	-	428,305	430	-	19,526	-	300,986	83,960	8,186	-	-
Fund balances at end of year	\$ 257,700	\$ 1,735	\$ 100	\$ 358,270	\$ 446	\$ -	\$ 19,565	\$ 24,975	\$ 289,545	\$ 108,091	\$ 19,647	\$ -	\$ -
See notes to financial statements.													

**SUWANNEE COUNTY, FLORIDA**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES**  
**For the Fiscal Year Ended September 30, 2022**

	Special Revenue Funds											Capital Projects Fund	
	911 Addressing	Emergency Management	EMS State Grant	Fire Protection	Law Education	Law Enforcement	Local Housing Assistance	Municipal Services	Recreation	Tourist Development Trust	Voting Equipment	Renovation Construction	Total Nonmajor Funds
REVENUES													
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	376,343	-	-	-	-	376,343
Intergovernmental	58,670	-	-	4,526	-	-	350,000	-	408,688	349,495	-	247,197	2,093,779
Special assessments	-	-	-	2,595,385	-	-	-	-	-	-	-	-	2,595,385
Charges for services	236,084	-	-	28,051	6,261	-	-	-	304,194	-	-	-	3,055,030
Fines and forfeitures	-	-	-	-	-	1,317	-	-	-	-	-	-	305,860
Other grants and donations	-	-	-	-	-	-	-	-	-	-	-	-	40,000
Miscellaneous	12,200	-	-	8,237	-	-	26,400	269	207,394	-	-	-	318,183
Interest	2,256	1	-	6,624	-	633	1,233	-	-	876	107	6,003	31,634
Total revenues	309,210	1	-	2,642,823	6,261	1,950	377,633	376,612	920,276	350,371	107	253,200	8,816,214
EXPENDITURES													
Current Expenditures													
General government	-	-	-	-	-	-	-	-	-	-	168	-	4,154,358
Public safety	260,365	-	-	952,509	61	6,202	-	333,307	-	-	-	-	1,612,765
Physical environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	156,813	-	-	219,038	-	-	375,851
Human services	-	-	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	1,476,971	-	-	-	1,476,971
Court related	-	-	-	-	-	-	-	-	-	-	-	-	2,398,177
Capital outlay													
General government	-	-	-	-	-	-	-	-	-	-	-	-	255,539
Public safety	7,266	-	-	76,328	-	-	-	-	-	-	-	-	179,532
Physical environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	386,367	-	-	-	386,367
Court related	-	-	-	-	-	-	-	-	-	-	-	-	122,291
Total expenditures	267,631	-	-	1,028,837	61	6,202	156,813	333,307	1,863,338	219,038	168	-	10,961,851
Excess of revenues over (under) expenditures	41,579	1	-	1,613,986	6,200	(4,252)	220,820	43,305	(943,062)	131,333	(61)	253,200	(2,145,637)
OTHER FINANCING SOURCES (USES)													
Interfund transfers in	-	-	-	71,980	-	-	-	-	1,007,446	-	-	-	5,198,922
Interfund transfers out	-	-	-	(1,809,380)	-	-	-	-	-	(7,246)	-	-	(2,188,755)
Total other financing sources (uses)	-	-	-	(1,737,400)	-	-	-	-	1,007,446	(7,246)	-	-	3,010,167
Net changes in fund balances	41,579	1	-	(123,414)	6,200	(4,252)	220,820	43,305	64,384	124,087	(61)	253,200	864,530
Fund balances at beginning of year	1,151,950	1,165	151	2,074,601	14,198	317,003	78,986	216,798	(13,118)	329,573	53,075	2,831,586	7,897,361
Fund balances at end of year	\$ 1,193,529	\$ 1,166	\$ 151	\$ 1,951,187	\$ 20,398	\$ 312,751	\$ 299,806	\$ 260,103	\$ 51,266	\$ 453,660	\$ 53,014	\$ 3,084,786	\$ 8,761,891
See notes to financial statements.													

**SUWANNEE COUNTY, FLORIDA  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF FIDUCIARY NET POSITION  
September 30, 2022**

	State Attorney	Domestic Relations	Registry of Court	Tax Deed	Bond and Fine	Civil Depositors	Inmate Welfare	Evidence Trust	Valorem Tax	Tag Agency	Totals
<b>ASSETS</b>											
Cash	\$ 122,858	\$ 62	\$ 519,253	\$ 480,766	\$ 157,349	\$ 18,638	\$ 53,041	\$ 36,617	\$ 601,413	\$ 174,591	\$ 2,164,588
Accounts receivable	-	-	-	-	-	-	-	-	954	5,015	5,969
Due from other funds	-	8	85	7	-	-	-	-	46,461	1,030	47,591
Due from other governmental units	-	-	-	-	-	-	-	-	26	20,508	20,534
Total assets	<u>\$ 122,858</u>	<u>\$ 70</u>	<u>\$ 519,338</u>	<u>\$ 480,773</u>	<u>\$ 157,349</u>	<u>\$ 18,638</u>	<u>\$ 53,041</u>	<u>\$ 36,617</u>	<u>\$ 648,854</u>	<u>\$ 201,144</u>	<u>\$ 2,238,682</u>
<b>LIABILITIES</b>											
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 71,557	\$ -	\$ 71,557
Due to individuals	-	-	83,152	-	7,000	-	-	-	-	-	90,152
Due to other funds	-	70	-	-	-	6,654	-	-	28,658	110,918	146,300
Due to other governmental units	-	-	-	-	-	-	-	-	10,160	89,380	99,540
Installments payable	-	-	-	-	-	-	-	-	523,731	-	523,731
Other current liabilities	-	-	-	6,160	-	-	-	-	9,268	-	15,428
Total liabilities	<u>-</u>	<u>70</u>	<u>83,152</u>	<u>6,160</u>	<u>7,000</u>	<u>6,654</u>	<u>-</u>	<u>-</u>	<u>643,374</u>	<u>200,298</u>	<u>946,708</u>
<b>NET POSITION</b>											
Restricted - held for others	<u>\$ 122,858</u>	<u>\$ -</u>	<u>\$ 436,186</u>	<u>\$ 474,613</u>	<u>\$ 150,349</u>	<u>\$ 11,984</u>	<u>\$ 53,041</u>	<u>\$ 36,617</u>	<u>\$ 5,480</u>	<u>\$ 846</u>	<u>\$ 1,291,974</u>

**SUWANNEE COUNTY, FLORIDA  
CUSTODIAL FUNDS  
COMBINING STATEMENT CHANGES IN FIDUCIARY NET POSITION  
For the Fiscal Year Ended September 30, 2022**

	Clerk of the Circuit Court				Sheriff				Tax Collector		
	State Attorney	Domestic Relations	Registry of Court	Tax Deed	Bond and Fine	Civil Depositors	Inmate Welfare	Evidence Trust	Valorem Tax	Tag Agency	Totals
ADDITIONS											
Funds held for others	\$ 291,862	\$ -	\$ 1,370,405	\$ 695,828	\$ -	\$ -	\$ 324,802	\$ -	\$ -	\$ -	\$ 2,682,897
Cash bonds	-	-	-	-	140,692	-	-	-	-	-	140,692
Property Taxes collected for other											
other governmental units	-	-	-	-	-	-	-	-	43,465,106		43,465,106
Tax Collector licenses and fees	-	-	-	-	-	-	-	-		6,307,359	6,307,359
Sheriff civil fees	-	-	-	-	-	80,072	-	-	-	-	80,072
Fines, fees and court costs and payments	-	25,889	-	-	-	-	-	34,581	-	-	60,470
Total additions	291,862	25,889	1,370,405	695,828	140,692	80,072	324,802	34,581	43,465,106	6,307,359	52,736,596
DEDUCTIONS											
Funds held for others	284,673	-	1,368,234	492,313	-	-	317,719	-	-	-	2,462,939
Cash bonds	-	-	-	-	94,541	-	-	-	-	-	94,541
Fines, fees and court costs and payments	-	25,889	-	-	-	-	-	7,854	-	-	33,743
Taxes and fees payable	-	-	-	-	-	-	-	-	43,462,237	6,307,359	49,769,596
Sheriff civil fees	-	-	-	-	-	69,088	-	-	-	-	69,088
Total deductions	284,673	25,889	1,368,234	492,313	94,541	69,088	317,719	7,854	43,462,237	6,307,359	52,429,907
Change in net position	7,189	-	2,171	203,515	46,151	10,984	7,083	26,727	2,869	-	306,689
Net position - beginning of year	115,669	-	434,015	271,098	104,198	1,000	45,958	9,890	2,611	846	985,285
Net position - end of year	\$ 122,858	\$ -	\$ 436,186	\$ 474,613	\$ 150,349	\$ 11,984	\$ 53,041	\$ 36,617	\$ 5,480	\$ 846	\$ 1,291,974

## **SINGLE AUDIT AND COMPLIANCE SECTION**

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

To the Board of County Commissioners  
and Constitutional Officers  
Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Suwannee County, Florida, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise Suwannee County, Florida's basic financial statements, and have issued our report thereon dated July 27, 2023.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Suwannee County, Florida's internal control over financial reporting ("internal control") as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Suwannee County, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of Suwannee County, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

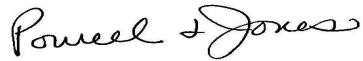
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Suwannee County, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".

POWELL & JONES  
Certified Public Accountants  
July 27, 2023

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL  
CONTROL OVER COMPLIANCE REQUIRED BY THE *UNIFORM GUIDANCE***

July 27, 2023

To the Honorable Board of County Commissioners  
and Constitutional Officers  
Suwannee County, Florida

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Suwannee County, Florida's (the "County's") compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the County's major federal programs for the year ended September 30, 2022. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for Federal Awards Programs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.



### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than not detecting material noncompliance resulting from an error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

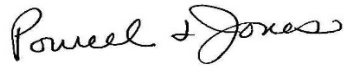
### ***Report on Internal Control over Compliance***

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".

POWELL & JONES  
Certified Public Accountants  
July 27, 2023

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND ON  
INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE  
AUDITOR GENERAL, OFFICE OF THE AUDITOR GENERAL**

July 27, 2023

To the Honorable Board of County Commissioners  
and Constitutional Officers  
Suwannee County, Florida

**Report on Compliance for Each Major State Project**

***Opinion on Each Major State Project***

We have audited the Suwannee County, Florida's (the "County's") compliance with the types of compliance requirements in the State of Florida, Department of Financial Services State Projects Compliance and Supplement that could have a direct and material effect on each of the County's major state projects for the year ended September 30, 2022. The County's major state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for State Projects.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2022.

***Basis for Opinion on Each Major State Project***

We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its state projects.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's state projects.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than noncompliance that results from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major state project as a whole.

In performing an audit in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

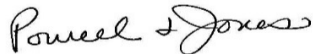
### ***Report on Internal Control over Compliance***

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Pursuant to Chapter 119, *Florida Statutes*, this report is a public record, and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of the County's management, State awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in cursive script that reads "Powell & Jones".

**Powell and Jones CPA**  
Lake City, Florida  
July 27, 2023

**SUWANNEE COUNTY FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE**  
For The Fiscal Year Ended September 30, 2022

Federal and State Grantor/Pass Through Grantor Program Title	CFDA#	GRANT #	PROGRAM OR AWARD AMOUNT	REPORTED IN PRIOR YEARS	UNEARNED IN PRIOR YEARS	EXPENDITURES
<b>FEDERAL AWARDS</b>						
<b>US Department of the Treasury</b>						
Coronavirus State and Local Fiscal Recovery Funds	21.027	SUW C0 SVCS-2021	\$ 8,627,482	\$ 67,100	\$ -	\$ 1,616,800
			<u>8,627,482</u>	<u>67,100</u>	<u>-</u>	<u>1,616,800</u>
<b>US Department of Justice</b>						
Bulletproof Vest Partnership	16.607	PLBVP-22	4,249	-	-	4,249
<i>passed through the State of Florida Attorney General</i>						
Victim of Crime Act	16.575	VOCA-2021-SC-SHERIFF-00598	63,304	-	-	54,647
<b>Total U.S. Department of Justice</b>			<u>67,553</u>	<u>-</u>	<u>-</u>	<u>58,896</u>
<b>US Department of Transportation</b>						
Airport Improvement Program	20.106	3-12-0043-016-2021	301,797	88,501	-	209,379
<i>passed through the Florida Department of Transportation</i>						
Highway Planning and Construction	20.205	G1V76	381,388	142,121	-	238,077
			<u>683,185</u>	<u>230,622</u>	<u>-</u>	<u>447,456</u>
<b>US Elections Assistance Commission</b>						
<i>Passed through the Florida Department of State Division of Elections</i>						
Federal Elections Security	90.404	MOA#2021-001-SUW 19.e.es.000.080	62,186	-	-	62,186
			<u>62,186</u>	<u>-</u>	<u>-</u>	<u>62,186</u>
<b>US Department of Health and Human Services</b>						
<i>Passed through the Florida Department of Revenue</i>						
Title IV-D Funds	93.563		241,582	-	-	241,582
<b>Total U.S. Department of Health and Human Services</b>			<u>241,582</u>	<u>-</u>	<u>-</u>	<u>241,582</u>
<b>U.S. Department of Homeland Security</b>						
<i>passed through the Florida Division of Emergency Management</i>						
Emergency Management Performance Grant	97.042	EMA-2021-EP-0007	48,940	8,102	-	40,838
Emergency Management Performance Grant	97.042	EMA-2021-EP-0006	13,926	3,530	-	10,396
Emergency Management Performance Grant	97.042	EMA-2021-EP-0006	50,000	-	-	50,000
<i>passed through the Florida Commission on Community Service</i>						
Emergency Management Performance Grant	97.042	CERT 22-013	5,000	-	-	5,000
<b>Total US Department of Homeland Security</b>			<u>117,866</u>	<u>11,632</u>	<u>-</u>	<u>106,234</u>
<b>Total Federal Awards</b>			<u>\$ 12,369,802</u>	<u>\$ 2,091,906</u>	<u>\$ -</u>	<u>\$ 2,533,154</u>

(Continued)

**SUWANNEE COUNTY FLORIDA**  
**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**  
For The Fiscal Year Ended September 30, 2022

State Grantor/Pass Through Grantor Program Title	CSFA#	GRANT #	PROGRAM OR AWARD AMOUNT	REPORTED IN PRIOR YEARS	UNEARNED IN PRIOR YEARS	EXPENDITURES
<b>STATE OF FLORIDA FINANCIAL ASSISTANCE</b>						
<b>Division of Emergency Management</b>						
Emergency Management Program	31.063	A0205	\$ 105,806	\$ 10,252	\$ -	\$ 95,554
Emergency Management Program	31.063	A0275	105,806	-	-	37,318
<b>Total Division of Emergency Management</b>			<u>211,612</u>	<u>10,252</u>	<u>-</u>	<u>132,872</u>
<b>Department of Law Enforcement</b>						
Law Enforcement Salary Assistance for Fiscally Constrained Counties	71.067	7G039	604,000	-	-	151,000
<b>Total Department of Law Enforcement</b>						
<b>Fish and Wildlife Conservation Commission</b>						
Florida Boating Improvement Program	77.006	20111	47,816	29,010	-	18,806
<b>Department of Environmental Protection</b>						
Florida Springs Grant Program	37.052	LP61040	3,287,986	2,456,195	-	831,791
Small County Solid Waste Grant Agreement	37.012	SC227	93,750	-	-	93,750
<b>Total Department of Environmental Protection</b>			<u>3,381,736</u>	<u>2,456,195</u>	<u>-</u>	<u>925,541</u>
<b>Department of State</b>						
State Aid to Libraries Operating/Equalization Grant-County	45.030	22.1.sa.000.239	544,866	-	-	544,866
State Aid to Libraries	45.030	22.1sa.0000.240	350,000	-	-	350,000
<b>Total Department of State</b>			<u>894,866</u>	<u>-</u>	<u>-</u>	<u>894,866</u>
<b>Florida Department of Economic Opportunity passed through Enterprise Florida, Inc.</b>						
Florida Job Growth Infrastructure	40.043	G0028	3,125,000	2,241,259	-	883,741
<b>Total Department of Economic Opportunity</b>			<u>3,125,000</u>	<u>2,241,259</u>	<u>-</u>	<u>883,741</u>
<b>Florida Department of Transportation</b>						
<b>Public Transportation Joint Participation Agreements</b>						
<b>Economic Development Transportation Projects</b>						
Aviation Grant Program	55.004	G1V16	300,000	-	-	22,794
Aviation Grant Program	55.004	G1764	282,000	-	-	94,407
Aviation Grant Program	55.004	G1W39	444,000	-	-	118,328
			<u>1,026,000</u>	<u>-</u>	<u>-</u>	<u>235,529</u>

(Continued)

**SUWANNEE COUNTY FLORIDA**  
**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**  
For The Fiscal Year Ended September 30, 2022

State Grantor/Pass Through Grantor Program Title	CSFA#	GRANT #	PROGRAM OR AWARD AMOUNT	REPORTED IN PRIOR YEARS	UNEARNED IN PRIOR YEARS	EXPENDITURES
<b>Florida Department of Transportation (Continued)</b>						
Small County Outreach Program Grant (SCOP)	55.009	G1V79	\$ 294,864	\$ 22,115	\$ -	\$ 1,264
Small County Outreach Program Grant (SCOP)	55.009	G1V78	488,072	33,159	-	1,750
Small County Outreach Program Grant (SCOP)	55.009	G2084	280,335	-	-	33,427
Small County Outreach Program Grant (SCOP)	55.009	G2241	1,300,000	-	-	104,895
<b>Total Florida Department of Transportation</b>			<u>3,389,271</u>	<u>55,274</u>	<u>-</u>	<u>376,865</u>
<b>Department of Management Services/Wireless 911 Board</b>						
Rural County Grant Program	72.001	22-04-06	58,760	-	-	58,760
<b>Total Department of Management Services/Wireless 911 Board</b>			<u>58,760</u>	<u>-</u>	<u>-</u>	<u>58,760</u>
<b>Florida Department of Education</b>						
Guardian Program	48.140	615-90210-2-D001	100,000	-	-	100,000
<b>Total State Financial Assistance</b>			<u>\$ 11,813,061</u>	<u>\$ 4,791,990</u>	<u>\$ -</u>	<u>\$ 3,777,980</u>

See notes to schedule of expenditures of federal awards and state financial assistance.



## **SUWANNEE COUNTY, FLORIDA**

### **Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance**

**For the Fiscal Year Ended September 30, 2022**

#### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and presentation of the Single Audit Report of Suwannee County, Florida, (the "County") have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General.

##### **A. Reporting Entity**

The reporting entity consists of Suwannee County, the primary government, and each of its component units. The County includes a Schedule of Federal Awards and State Financial Assistance in the Compliance Section.

##### **B. Basis of Accounting**

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state award activity of Suwannee County, Florida, and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus.

The modified accrual basis of accounting is followed in the Schedule of Federal Awards and State Financial Assistance. Under the modified accrual basis, revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

The County did not elect to use the 10% de minimis indirect cost rate.

**SUWANNEE COUNTY, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**  
**For the Fiscal Year Ended September 30, 2022**

**Summary of Auditor's Results**

**Financial Statements**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness identified? No
- Reportable condition identified not considered to be material weaknesses? None reported

Noncompliance material to financial statements noted? No

**Federal Awards**

Internal control over major programs:

- Material weaknesses identified? No
- Reportable condition identified not considered to be material weaknesses? None reported

Type of auditor's report issued on compliance for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2CFR200.516(a) No

Identification of major programs:

CFDA Number

21.027

Name of Federal Programs

**U.S. Department of Treasury**

Coronavirus State and Local Fiscal Recovery Funds

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee? Yes

**Financial Statement Findings**

None

**Federal Award Findings and Questioned Costs**

None

(Continued)

**SUWANNEE COUNTY, FLORIDA**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)**  
**For the Fiscal Year Ended September 30, 2022**

**State Financial Assistance**

Internal control over major projects:

- Material weakness identified? No
- Reportable condition identified that are not considered to be material weaknesses? None reported

Type of auditor's report issued on compliance for major projects: Unmodified

Any audit findings disclosed that are required to be reported in accordance with Rule 10.656, *Rules of the Auditor General*? No

Identification of major projects:

<u>CSFA Number</u>	<u>Name of State Projects</u>
45.030	<b><u>Department of State and Secretary of State</u></b> State Aid to Libraries
40.043	<b><u>Department of Economic Opportunity</u></b> Economic Development Grant Program/ Florida Job Growth Grant Fund
71.067	<b><u>Department of Law Enforcement</u></b> Law Enforcement Salary Assistance for Fiscally Constrained Counties

Dollar threshold used to distinguish between Type A and Type B projects: \$300,000

**Financial Statement Findings**

None

**State Financial Assistance Findings and Questioned Costs**

None

## **MANAGEMENT LETTER**

Honorable Board of  
County Commissioners  
and Constitutional Officers  
Suwannee County, Florida

We have audited the financial statements of Suwannee County, Florida, (the "County") as of and for the year ended September 30, 2022, and have issued our report thereon dated July 27, 2023.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our Independent Auditor's Report on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance with Requirements that Could have a Direct and Material Effect on Each Major State Project and on Internal Control over Compliance in Accordance with Chapter 10.550 *Rules of the Auditor General*, and Schedule of Findings. Disclosures in those reports and schedule, which are dated May 15, 2023, should be considered in conjunction with this management letter. Additionally, our audit was conducted in accordance with Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following items be addressed in this letter.

### **BOARD OF COUNTY COMMISSIONERS**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

### **CLERK OF THE CIRCUIT COURT**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

### **PROPERTY APPRAISER**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

## **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.  
**SHERIFF**

## **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

## **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

## **SUPERVISOR OF ELECTIONS**

### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

## **TAX COLLECTOR**

### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

## **AUDITOR GENERAL COMPLIANCE MATTERS**

Financial Emergency Status – We determined that the County had not met any of conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment - As required by the *Rules of the Auditor General*, Sections 10.544(1)(i)5.a. and 10.556(7), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with appropriate County officials and management and have provided them with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the County. We look forward to a long and mutually beneficial relationship with the Board of County Commissioners and other County Officials and employees. We also appreciate the helpful assistance and courtesy afforded us by all County employees.

*Powell & Jones*

**POWELL & JONES**  
Certified Public Accountants  
July 27, 2023

*Powell & Jones*

## INDEPENDENT ACCOUNTANT'S REPORT

To the Board of County Commissioners  
Suwannee County, Florida

We have examined the Suwannee County, Florida's (the "County") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2022. We have also examined the Clerk of the Circuit Court's ("Clerk's") compliance with Section 61.181 *Florida Statutes*, regarding alimony and child support payments and Section 28.35 and 28.36 *Florida Statutes* as to the following during the fiscal year ended September 30, 2022:

- a. The budget and performance standards developed and certified by the Florida Clerk of Courts Operations Corporation and Sections 28.35, 28.36 and 61.181 *Florida Statutes*.

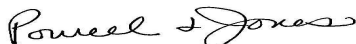
We also examined the County's compliance with Sections 365.172(10) and 365.173(2)(d) *Florida Statutes* and requirements specified by the E911 Board grant and special disbursement programs. These laws require that E911 fee revenues, interest, and E911 grant funding to be used to pay for authorized expenditures as specified in the Statutes.

Management is responsible for the County's and Clerk's respective compliance with those requirements. Our responsibility is to express an opinion on the County's and the Clerk's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the County's and the Clerk's compliance with those respective requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the County's and the Clerk's compliance with specified requirements.

In our opinion, Suwannee County, Florida and the Suwannee County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

This report is intended solely for the information and use of Suwannee County, Florida, the Clerk, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



**POWELL & JONES**  
Certified Public Accountants  
July 27, 2023

**CLERK OF THE CIRCUIT COURT**



**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT**

**SPECIAL PURPOSE FINANCIAL STATEMENTS**

For the Fiscal Year Ended September 30, 2022

**TABLE OF CONTENTS**

	<b>PAGE NO.</b>
Independent Auditor's Report	123
<b>FINANCIAL STATEMENTS</b>	
<b>GOVERNMENTAL FUNDS</b>	
Balance Sheet	127
Statement of Revenues, Expenditures and Changes in Fund Balance	128
<b>FIDUCIARY FUNDS</b>	
Statement of Fiduciary Net Position	129
Statement of Changes in Fiduciary Net Position	130
Notes to Financial Statements	131
<b>COMBINING AND INDIVIDUAL FUND STATEMENTS</b>	
<b>NONCOURT RELATED FUND</b>	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	137
<b>COURT RELATED FUND</b>	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	138
<b>PUBLIC RECORDS MODERNIZATION TRUST FUND</b>	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	139
<b>NONMAJOR SPECIAL REVENUE FUNDS</b>	
Combining Balance Sheet	141
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	142

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT**

**SPECIAL PURPOSE FINANCIAL STATEMENTS**

**For the Fiscal Year Ended September 30, 2022**

**TABLE OF CONTENTS**

	<b>PAGE NO.</b>
<b>CUSTODIAL FUNDS</b>	
Combining Statement of Fiduciary Net Position	<b>144</b>
Combining Statement of Changes in Fiduciary Net Position	<b>145</b>
<b>COMPLIANCE SECTION</b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	<b>147</b>
Management Letter	<b>149</b>
Independent Accountant's Report	<b>150</b>

# Powell and Jones CPA

1359 S.W. Main Blvd.  
Lake City, FL 32025  
Phone 386.755.4200  
Fax 386.719.5504

## INDEPENDENT AUDITOR'S REPORT

Honorable Clerk of the Circuit Court, Barry Baker  
Suwannee County, Florida

### Report on the Audit of the Financial Statements

#### ***Opinions***

We have audited the accompanying financial statements of the major funds and aggregate remaining fund information of Suwannee County, Florida Clerk of the Circuit Court (the "Clerk of the Court"), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Clerk of the Court's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major funds and aggregate remaining fund information of the Clerk of the Court, as of September 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Suwannee County Clerk of the Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5) of Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*. As described in Note 1 to the financial statements, the Clerk of the Court is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk of the Court's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Clerk of the Court's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk of the Court's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during

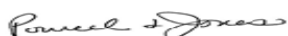
our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Suwannee County Clerk of the Court's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report July 27, 2023, on our consideration of the Clerk of the Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk of the Court's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in the Clerk of the Court's internal control over financial reporting and compliance.



**Powell and Jones CPA**  
Lake City, FL  
July 27, 2023

## **FINANCIAL STATEMENTS**

SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
September 30, 2022

	Noncourt Related	Court Related	Public Records Moderniza- tion Trust	Other Governmental Funds	Totals
<b>ASSETS</b>					
Cash	\$ 353,825	\$ 335,521	\$ 383,192	\$ 2,236	\$ 1,074,774
Due from other funds	116,342	70	-	2,100	118,512
Due from other governmental units	447	38,632	-	-	39,079
Total assets	<u>\$ 470,614</u>	<u>\$ 374,223</u>	<u>\$ 383,192</u>	<u>\$ 4,336</u>	<u>\$ 1,232,365</u>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 77,909	\$ 3,220	\$ 19,850	\$ 2,155	\$ 103,134
Accrued liabilities	881	517	-	-	1,398
Due to other funds	104,473	133,313	4,830	-	242,616
Due to other governmental units	29,651	134,348	242	-	164,241
Other current liabilities	-	102,725	-	-	102,725
Total liabilities	<u>212,914</u>	<u>374,123</u>	<u>24,922</u>	<u>2,155</u>	<u>614,114</u>
<b>FUND BALANCES</b>					
Assigned	-	-	-	446	446
Restricted	257,700	100	358,270	1,735	617,805
Total fund balances	<u>257,700</u>	<u>100</u>	<u>358,270</u>	<u>2,181</u>	<u>618,251</u>
Total liabilities and fund balances	<u>\$ 470,614</u>	<u>\$ 374,223</u>	<u>\$ 383,192</u>	<u>\$ 4,336</u>	<u>\$ 1,232,365</u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended September 30, 2022**

	Noncourt Related	Court Related	Public Records Modernization Trust	Other Governmental	Totals
<b>REVENUES</b>					
Intergovernmental	\$ -	\$ 501,717	\$ 111,300	\$ -	\$ 613,017
Charges for services	222,085	706,860	86,991	10,456	1,026,392
Fines and forfeitures	-	304,543	-	-	304,543
Miscellaneous	4,360	19,973	11,000	1,735	37,068
Interest	865	12,953	-	-	13,818
Total revenues	<u>227,310</u>	<u>1,546,046</u>	<u>209,291</u>	<u>12,191</u>	<u>1,994,838</u>
<b>EXPENDITURES</b>					
Current Expenditures					
General government	861,750	-	-	-	861,750
Court related	482,166	1,403,492	502,079	10,440	2,398,177
Capital outlay					
General government	114,130	-	-	-	114,130
Court related	-	-	122,291	-	122,291
Total expenditures	<u>1,458,046</u>	<u>1,403,492</u>	<u>624,370</u>	<u>10,440</u>	<u>3,496,348</u>
Excess of revenues over (under) expenditures	<u>(1,230,736)</u>	<u>142,554</u>	<u>(415,079)</u>	<u>1,751</u>	<u>(1,501,510)</u>
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers from the Board of County Commissioners	1,267,277	78,705	345,044	-	1,691,026
Interfund transfers in	296,644	75,485	-	-	372,129
Interfund transfers out	(75,485)	(296,644)	-	-	(372,129)
Total other financing sources (uses)	<u>1,488,436</u>	<u>(142,454)</u>	<u>345,044</u>	<u>-</u>	<u>1,691,026</u>
Net changes in fund balances	257,700	100	(70,035)	1,751	189,516
Fund balances at beginning of year	-	-	428,305	430	428,735
Fund balances at end of year	<u>\$ 257,700</u>	<u>\$ 100</u>	<u>\$ 358,270</u>	<u>\$ 2,181</u>	<u>\$ 618,251</u>

See notes to financial statements.



**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
FIDUCIARY FUNDS  
STATEMENT OF FIDUCIARY NET POSITION  
CUSTODIAL FUNDS  
September 30, 2022**

	<b>Custodial Funds</b>
<b>ASSETS</b>	
Cash	\$ 1,000,081
Due from other funds	100
<b>Total assets</b>	<b>\$ 1,000,181</b>
<b>LIABILITIES</b>	
Due to other funds	\$ 70
Due to individuals	83,152
Other current liabilities	6,160
<b>Total liabilities</b>	<b>89,382</b>
<b>NET POSITION</b>	
Restricted - held for others	<b>\$ 910,799</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
FIDUCIARY FUNDS  
STATEMENT OF CHANGES IN FIDUCUARY NET POSITION  
CUSTODIAL FUNDS  
For the Fiscal Year Ended September 30, 2022**

	<u>Custodial Funds</u>
<b>ADDITIONS</b>	
Funds held for others	\$ 2,066,233
Fines, fees and court costs and payments	<u>25,889</u>
<b>Total additions</b>	<u>2,092,122</u>
 <b>DEDUCTIONS</b>	
Funds held for others	1,860,547
Fines, fees and court costs and payments	<u>25,889</u>
<b>Total deductions</b>	<u>1,886,436</u>
<b>Change in net position</b>	<u>205,686</u>
<b>Net position - beginning of year</b>	<u>705,113</u>
<b>Net position - end of year</b>	<u><u>\$ 910,799</u></u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2022**

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The following is a summary of the more significant accounting policies of the Suwannee County Clerk of the Circuit Court (Clerk).

**A. Reporting Entity** - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Clerk of the Circuit Court, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Clerk's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Clerk is reported as a part of the primary government of Suwannee County, Florida. The Clerk's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Clerk are issued separately to comply with Section 10.557(4), *Rules of the Auditor General for Local Governmental Entity Audits*, pursuant to Section 11.45(3), *Florida Statutes*.

**B. Fund Accounting** - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds utilized by the Clerk are as follows:

(i) **Governmental Funds**

**General Fund/Noncourt Related Fund** - The General Fund of the Clerk of the Circuit Court is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2022, the Clerk maintained the following Special Revenue Funds:

Jury and Witness Fund  
Public Records Modernization Trust Fund  
Teen Court Fund  
Court Related Fund

(ii) **Fiduciary Funds**

**Custodial** - Custodial Funds are used to account for assets held by the Clerk of the Circuit Court as an agent for individuals, private organizations, other governments, and/or other funds. The following Custodial Funds are maintained by the Clerk of the Circuit Court.

Domestic Relations Fund  
Tax Deed Fund  
Registry of Court Fund

**C. Basis of Accounting** - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Clerk of the Circuit Court currently maintains the accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.

**D. Budget** - Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes appropriations to the General Fund of the Clerk of the Circuit Court.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Clerk of the Circuit Court.

**E. Cash and Investments** - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2022, the book balance of the Clerk's deposits was \$2,074,855 and the bank balances were \$2,147,336. This bank balance was covered by federal depository insurance and pledged collateral from various qualified public depositories. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Clerk's deposits is categorized to give an indication of the level of risk assumed by the Clerk at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Clerk or his agent in the Clerk's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Clerk's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Clerk's name. All of the collateral covering the Clerk's deposits was Category 1.

**F. Inventories** - It is the policy of the Clerk of the Circuit Court to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

**G. Fixed Assets** - Fixed assets used in governmental fund type operations are accounted for in the County's capital assets records, except for any infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's capital assets in the governmental funds. Assets purchased by the Clerk of the Circuit Court are reported in the County's capital assets.

**H. Compensated Absences** - Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability totaling \$191,224 is reported in governmental long-term liabilities of Suwannee County, Florida.

**I. Estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**J. Risk Management** - The Clerk is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Clerk directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

## **NOTE 2. PENSION PLAN**

**Plan Description** - The Clerk contributes to the Florida Retirement System (System), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee non-contributory through June 30, 2011. Effective July 2011, employees are required to contribute 3% of their gross wages. The Clerk is required to contribute at an actuarially determined rate. The rates at September 30, 2022 were as follows:

Class	July 1, 2022 - September 30, 2022	October 1, 2021 - June 30, 2022
Regular Class	10.82%	11.91%
Special Risk Class	25.89%	27.83%
Special Risk Administrative Support Class	37.76%	38.65%
Elected County Officers Class	51.42%	57.00%
Senior Management Service Class	29.01%	31.57%
Deferred Retirement Option Program	18.34%	18.60%

The contribution requirements of plan members and the Clerk are established and may be amended by the Florida Legislature. The Clerk's contributions to the System for the years ending September 30, 2020, 2021 and 2022 were \$263,738, \$294,573, and \$321,886 respectively, equal to the required contributions for each year. Full information on the System is contained in the Suwannee County County-wide Financial Report.

### NOTE 3. INTERFUND RECEIVABLES AND PAYABLES

Balances at September 30, 2022, were:

	Interfund Receivables	Interfund Payables
Court Related Fund	\$ 70	\$ 118,542
Domestic Relations Fund	8	70
Juror Witness	2,100	-
Tax Deed Fund	7	-
Registry of Court Fund	85	-
General Fund	116,342	-
	<u>\$ 118,612</u>	<u>\$ 118,612</u>

### NOTE 4. LEASE COMMITMENTS

L. Leases - The Clerk has various leases for office equipment with remaining terms of one to five years at various monthly rates. The Clerk reports leases as expenditures which totaled \$5,011 for the year ending September 30, 2022. Leases held by the Clerk are reported as a right of use asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87. The schedule below shows the annual interest expense and lease principal payments to maturity as of September 30, 2022:

Year Ending September 30	Interest	Principal	Total
2022	\$ 622	\$ 4,389	\$ 5,011
2023	1,010	8,012	9,022
2024	690	9,333	10,023
2025	358	9,665	10,023
2026	51	4,961	5,012
	<u>\$ 2,731</u>	<u>\$ 36,360</u>	<u>\$ 39,091</u>

## NOTE 5. FUND BALANCES

As of September 30, 2022, fund balances of the governmental and custodial funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the governing body. Commitments may be established, modified, or rescinded only through resolutions approved by the governing body.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Clerk.

**Unassigned** - all other spendable amounts.

Fund balances with restrictions are as follows at September 30, 2022:

	Assigned	Restricted	Committed	Unassigned	Total
<b>Governmental Funds:</b>					
Noncourt Related	\$ -	\$ 257,700	\$ -	\$ -	\$ 257,700
Court Related	-	100	-	-	100
Public Records					
Modernization Trust	-	358,270	-	-	358,270
Jury Witness	-	1,735	-	-	1,735
Teen Court	446	-	-	-	446
	<u>\$ 446</u>	<u>\$ 617,805</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 618,251</u>
<b>Custodial Funds:</b>					
Domestic Relations	\$ -	\$ -	\$ -	\$ -	\$ -
Registry of the Court	436,186	-	-	-	436,186
Tax Deed	474,613	-	-	-	474,613
	<u>910,799</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 910,799</u>

## **INDIVIDUAL FUND STATEMENTS**



**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
NONCOURT RELATED FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	Original Budget	Final Budget	General Fund	Variance with Final Budget Positive (Negative)
<b>REVENUES</b>				
Charges for services	\$ 178,400	\$ 178,400	\$ 222,085	\$ 43,685
Miscellaneous	1,350	1,350	4,360	3,010
Interest	125	125	865	740
<b>Total revenues</b>	<b>179,875</b>	<b>179,875</b>	<b>227,310</b>	<b>47,435</b>
<b>EXPENDITURES</b>				
Current Expenditures				
General government	1,157,998	1,157,998	889,104	268,894
Court related	476,528	476,528	482,166	(5,638)
Capital outlay				
General government	10,968	10,968	86,776	(75,808)
Court related			-	
<b>Total expenditures</b>	<b>1,645,494</b>	<b>1,645,494</b>	<b>1,458,046</b>	<b>187,448</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(1,465,619)</b>	<b>(1,465,619)</b>	<b>(1,230,736)</b>	<b>234,883</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers from the Board of County Commissioners	1,212,346	1,212,346	1,267,277	54,931
Interfund transfers in	353,920	353,920	296,644	(57,276)
Interfund transfers out	(100,647)	(100,647)	(75,485)	25,162
<b>Total other financing sources (uses)</b>	<b>1,465,619</b>	<b>1,465,619</b>	<b>1,488,436</b>	<b>22,817</b>
<b>Net changes in fund balances</b>	<b>-</b>	<b>-</b>	<b>257,700</b>	<b>257,700</b>
<b>Fund balances at beginning of year</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances at end of year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 257,700</b>	<b>\$ 257,700</b>
See notes to financial statements.				

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
COURT RELATED FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Court Related</b>	<b>Variance with Final Budget Positive Negative</b>
<b>REVENUES</b>				
Intergovernmental	\$ 361,695	\$ 501,716	\$ 501,717	\$ 1
Charges for services	594,300	639,367	706,860	67,493
Fines and forfeitures	371,000	371,000	304,543	(66,457)
Miscellaneous	3,500	7,400	19,973	12,573
Interest	5,200	1,300	12,953	11,653
<b>Total revenues</b>	<b>1,335,695</b>	<b>1,520,783</b>	<b>1,546,046</b>	<b>25,263</b>
<b>EXPENDITURES</b>				
Current Expenditures				
Court related	1,320,530	1,403,492	1,403,492	-
<b>Total expenditures</b>	<b>1,320,530</b>	<b>1,403,492</b>	<b>1,403,492</b>	<b>-</b>
<b>Excess of revenues over (under) expenditures</b>	<b>15,165</b>	<b>117,291</b>	<b>142,554</b>	<b>25,263</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers from the Board of County Commissioners	179,352	78,705	78,705	-
Interfund transfers In	-	100,648	75,485	(25,163)
Interfund transfers out	(194,517)	(296,644)	(296,644)	-
<b>Total other financing sources (uses)</b>	<b>(15,165)</b>	<b>(117,291)</b>	<b>(142,454)</b>	<b>(25,163)</b>
<b>Net changes in fund balances</b>	<b>-</b>	<b>-</b>	<b>100</b>	<b>100</b>
<b>Fund balances at beginning of year</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balances at end of year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 100</b>	<b>\$ 100</b>
See notes to financial statements.				

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
PUBLIC RECORDS MODERNIZATION TRUST FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Public Records Modernization Trust</b>	<b>Variance with Final Budget Positive Negative</b>
<b>REVENUES</b>				
Intergovernmental	\$ 122,300	\$ 122,300	\$ 111,300	\$ (11,000)
Charges for services	78,667	78,667	86,991	8,324
Miscellaneous	-	-	11,000	11,000
<b>Total revenues</b>	<b>200,967</b>	<b>200,967</b>	<b>209,291</b>	<b>8,324</b>
<b>EXPENDITURES</b>				
Current Expenditures				
Court related	485,511	502,079	502,079	-
Capital outlay				
Court related	60,500	122,291	122,291	-
<b>Total expenditures</b>	<b>546,011</b>	<b>624,370</b>	<b>624,370</b>	<b>-</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(345,044)</b>	<b>(423,403)</b>	<b>(415,079)</b>	<b>8,324</b>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers from the Board of County Commissioners	345,044	345,044	345,044	-
Interfund transfers in	-	-	-	-
Interfund transfers out	-	-	-	-
<b>Total other financing sources (uses)</b>	<b>345,044</b>	<b>345,044</b>	<b>345,044</b>	<b>-</b>
<b>Net changes in fund balances</b>	<b>-</b>	<b>(78,359)</b>	<b>(70,035)</b>	<b>8,324</b>
<b>Fund balances at beginning of year</b>	<b>428,305</b>	<b>428,305</b>	<b>428,305</b>	<b>-</b>
<b>Fund balances at end of year</b>	<b>\$ 428,305</b>	<b>\$ 349,946</b>	<b>\$ 358,270</b>	<b>\$ 8,324</b>
<b>See notes to financial statements.</b>				

## **COMBINING STATEMENTS**

**SUWANNEE COUNTY, FLORIDA**

**CLERK OF THE CIRCUIT COURT  
SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
September 30, 2022**

	<u>Juror/Witness</u>	<u>Teen Court</u>	<u>Totals</u>
<b>ASSETS</b>			
Current Assets			
Cash	\$ 1,790	\$ 446	\$ 2,236
Due from other funds	2,100	-	2,100
<b>Total assets</b>	<u><b>\$ 3,890</b></u>	<u><b>\$ 446</b></u>	<u><b>\$ 4,336</b></u>
<b>LIABILITIES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Current Liabilities			
Accounts payable	\$ 2,155	\$ -	\$ 2,155
<b>Total liabilities</b>	<u><b>2,155</b></u>	<u><b>-</b></u>	<u><b>2,155</b></u>
<b>FUND BALANCES</b>			
Assigned	-	446	446
Restricted	1,735	-	1,735
<b>Total fund balances</b>	<u><b>1,735</b></u>	<u><b>-</b></u>	<u><b>2,181</b></u>
<b>Total liabilities and fund balances</b>	<u><b>\$ 3,890</b></u>	<u><b>\$ -</b></u>	<u><b>\$ 4,336</b></u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended September 30, 2022**

	<u>Juror/Witness</u>	<u>Teen Court</u>	<u>Totals</u>
<b>REVENUES</b>			
Charges for services	\$ -	\$ 10,456	\$ 10,456
Miscellaneous	<u>1,735</u>	<u>-</u>	<u>1,735</u>
Total revenues	<u>1,735</u>	<u>10,456</u>	<u>12,191</u>
 <b>EXPENDITURES</b>			
Current Expenditures			
Court related	<u>-</u>	<u>10,440</u>	<u>10,440</u>
Total expenditures	<u>-</u>	<u>10,440</u>	<u>10,440</u>
 Excess of revenues over (under) expenditures	<u>1,735</u>	<u>16</u>	<u>1,751</u>
 Net changes in fund balances	<u>1,735</u>	<u>16</u>	<u>1,751</u>
Fund balances at beginning of year	<u>-</u>	<u>430</u>	<u>430</u>
Fund balances at end of year	<u><u>\$ 1,735</u></u>	<u><u>\$ 446</u></u>	<u><u>2,181</u></u>

See notes to financial statements.

## **CUSTODIAL FUNDS**

**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF FIDUCIARY NET POSITION  
September 30, 2022**

	<b>Domestic Relations</b>	<b>Registry of Court</b>	<b>Tax Deed</b>	<b>Totals</b>
<b>ASSETS</b>				
Cash	\$ 62	\$ 519,253	480,766	\$ 1,000,081
Due from other funds	8	85	7	100
<b>Total assets</b>	<b>\$ 70</b>	<b>\$ 519,338</b>	<b>\$ 480,773</b>	<b>\$ 1,000,181</b>
<b>LIABILITIES</b>				
Due to other funds	\$ 70	\$ -	\$ -	\$ 70
Due to individuals	-	83,152	-	83,152
Other current liabilities	-	-	6,160	6,160
<b>Total liabilities</b>	<b>70</b>	<b>83,152</b>	<b>6,160</b>	<b>89,382</b>
<b>NET POSITION</b>				
Restricted - held for others	\$ -	\$ 436,186	\$ 474,613	\$ 910,799

See notes to financial statements.



**SUWANNEE COUNTY, FLORIDA  
CLERK OF THE CIRCUIT COURT  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
For the Fiscal Year Ended September 30, 2022**

	<b>Domestic Relations</b>	<b>Registry of Court</b>	<b>Tax Deed</b>	<b>Totals</b>
<b>ADDITIONS</b>				
Funds held for others	\$ -	\$ 1,370,405	\$ 695,828	\$ 2,066,233
Fines, fees and court costs and payments	25,889	-	-	25,889
<b>Total additions</b>	<b>25,889</b>	<b>1,370,405</b>	<b>695,828</b>	<b>2,092,122</b>
<b>DEDUCTIONS</b>				
Funds held for others	-	1,368,234	492,313	1,860,547
Fines, fees and court costs and payments	25,889	-	-	25,889
<b>Total deductions</b>	<b>25,889</b>	<b>1,368,234</b>	<b>492,313</b>	<b>1,886,436</b>
<b>Change in net position</b>	<b>-</b>	<b>2,171</b>	<b>203,515</b>	<b>205,686</b>
<b>Net position - beginning of year</b>	<b>-</b>	<b>434,015</b>	<b>271,098</b>	<b>705,113</b>
<b>Net position - end of year</b>	<b>\$ -</b>	<b>\$ 436,186</b>	<b>\$ 474,613</b>	<b>\$ 910,799</b>

See notes to financial statements.

## **COMPLIANCE SECTION**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Clerk of the Circuit Court  
Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the special purpose financial statements of the Suwannee County Clerk of the Circuit Court as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Suwannee County Clerk of the Circuit Court's basic financial statements, and have issued our report thereon dated July 27, 2022.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Suwannee County Clerk of Courts' internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Clerk of Courts' internal control. Accordingly, we do not express an opinion on the effectiveness of the Suwannee County Clerk of Courts' internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Suwannee County Clerk of the Circuit Courts' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests

disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".

**POWELL & JONES**

Certified Public Accountants

July 27, 2022

**MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

Honorable Clerk of the Circuit Court  
Suwannee County, Florida

We have audited the financial statements of the Suwannee County Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2022, and have issued our report thereon dated July 27, 2022. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**AUDITOR GENERAL COMPLIANCE MATTERS**

Financial Emergency Status – We have determined that the Clerk did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.554(1)(f).

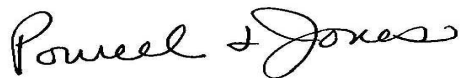
Financial Management – Section 10.554(1)(i)2., *Rules of the Auditor General* requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters – Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.550.

## **CONCLUSION**

We have reviewed information regarding our audit with the Clerk of the Circuit Court and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Clerk of the Circuit Court's Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

A handwritten signature in cursive script that reads "Powell & Jones".

**POWELL & JONES**  
Certified Public Accountants  
July 27, 2022

## INDEPENDENT ACCOUNTANT'S REPORT

Honorable Clerk of the Circuit Court  
Suwannee County, Florida

We have examined the Suwannee County, Florida's Clerk of the Circuit Court's (Clerk's) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2022. We have also examined the Clerk's compliance with Section 61.181 *Florida Statutes* regarding the Clerk's alimony and child support payments and Sections 28.35 and 28.36; *Florida Statutes* as to the following during the fiscal year ended September 30, 2022:

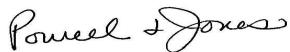
- a. The budget and performance standards developed and certified by the Florida Clerk of Courts Operations Corporation and Section 28.35 and 28.36 *Florida Statutes*.

Management is responsible for the Clerk's respective compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Clerk's compliance with those respective requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Suwannee County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

This report is intended solely for the information and use of Suwannee County, Florida, the Clerk, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



**POWELL & JONES**  
Certified Public Accountants  
July 27, 2022

**PROPERTY APPRAISER**



**SUWANNEE COUNTY, FLORIDA  
PROPERTY APPRAISER  
ANNUAL FINANCIAL REPORT  
For the Fiscal Year Ended September 30, 2022  
TABLE OF CONTENTS**

	<b>PAGE NO.</b>
 <b>FINANCIAL STATEMENTS</b>	
Independent Auditor's Report	154
 <b>Basic financial Statements</b>	
General Fund Balance Sheet	158
General Fund Statement of Revenues, Expenditures and Changes in Fund Balance	159
Notes to Financial Statements	160
 <b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
General Fund Statement of Revenues, Expenditures and Changes in Fund Balance- Budget and Actual	164
 <b>COMPLIANCE SECTION</b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	166
Management Letter	168
Independent Accountant's Report on Compliance with Section 218.415 <i>Florida Statutes Regarding Investment of Public Funds</i>	170



**Powell and Jones CPA**

1359 S.W. Main Blvd.  
Lake City, FL 32025  
Phone 386.755.4200  
Fax 386.719.5504

## **INDEPENDENT AUDITOR'S REPORT**

Honorable Richard Lee Gamble, Property Appraiser  
Suwannee County, Florida

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the major fund of Suwannee County, Florida Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund of the Property Appraiser, as of September 30, 2022, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Suwannee County Property Appraiser and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5) of Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*. As described in Note 1 to the financial statements, the Tax Collector is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for a reasonable period of time.

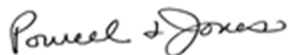
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated July 18, 2023 on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in the Property Appraiser's internal control over financial reporting and compliance.



**Powell and Jones CPA**  
Lake City, FL  
July 18, 2022

## **FINANCIAL STATEMENTS**

**SUWANNEE COUNTY, FLORIDA  
PROPERTY APPRAISER  
GENERAL FUND  
BALANCE SHEET  
September 30, 2022**

**ASSETS**

Cash	\$ 140,086
Other current assets	1,067
Total assets	<u>\$ 141,153</u>

**LIABILITIES AND FUND BALANCE**

**LIABILITIES**

Accounts payable and accrued liabilities	\$ 1,102
Due to other governmental units	140,051
Total liabilities and fund balance	<u>\$ 141,153</u>

See notes to financial statements.

SUWANNEE COUNTY, FLORIDA  
PROPERTY APPRAISER  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE  
For the Fiscal Year Ended September 30, 2022

**REVENUES**

Charges for services	\$ 73,018
Mixcellaneous	31
Total charges for revenues	<u>73,049</u>

**EXPENDITURES**

General Government	
Personnel services	900,379
Operating expenses	445,326
Capital Outlay	44,285
Total expenditures	<u>1,389,990</u>

Excess of revenues over (under) expenditures	<u>(1,316,941)</u>
---	--------------------

**OTHER FINANCING SOURCES**

Transfers from Board of County Commissioners	<u>1,316,941</u>
---	------------------

Net change in fund balance	-
----------------------------	---

Fund balance at beginning of year	-
-----------------------------------	---

Fund balance at end of year	<u>\$ -</u>
-----------------------------	-------------

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**PROPERTY APPRAISER**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2022

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The following is a summary of the significant accounting policies of the Suwannee County, Florida Property Appraiser (the "Property Appraiser").

**A. Reporting Entity** - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39, "Determining Whether Certain Organizations are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Property Appraiser, as established by Article VIII of the Constitution of the State of Florida, is an elected official of Suwannee County, Florida (the "County"). Although the Property Appraiser's Office is operationally autonomous from the County, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Property Appraiser is reported as a part of the primary government of the County. The Property Appraiser's financial statements do not purport to reflect the financial position or the results of operations of the County, taken as a whole.

The financial statements of the Property Appraiser are issued separately to comply with Section 10.557(4), *Rules of the Auditor General for Local Governmental Entity Audits*, pursuant to Section 11.45(3), *Florida Statutes*.

**B. Fund Accounting** - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Property Appraiser are as follows:

(i) **Governmental Fund**

**General Fund** - The General Fund of the Property Appraiser is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**C. Basis of Accounting** - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Property Appraiser currently maintains its accounting records on the cash basis. However, for financial statement purposes appropriate adjustments are made to report the governmental fund type using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Property Appraiser.



**D. Budget** - Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the operating budget of the Property Appraiser. The Property Appraiser's budget is also subject to approval by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Property Appraiser, which was amended during the year.

**E. Cash and Investments** - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2022, the book balance of the Property Appraiser's deposits was \$140,086. The total bank balance was covered by federal depository insurance.

**F. Inventories** - It is the policy of the Property Appraiser to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

**G. Fixed Assets** - Fixed assets used in the Property Appraiser's operations are accounted for in the County's general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation on equipment is provided on the straight-line basis over useful lives of three to twelve years.

**H. Compensated Absences** - The Property Appraiser follows generally accepted accounting principles in accounting for accrued compensated absences. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid by the Property Appraiser and this practice is expected to continue in the future. The Property Appraiser maintained compensated absence records for the hours earned, used and available. As of September 30, 2022, the balance of compensated absences is \$70,944.

**I. Estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**J. Risk Management** - The Property Appraiser is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others.

The Property Appraiser directly purchases insurance and participates in the risk management program through the County, which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

**K. Leases** - The Property Appraiser has various leases for office equipment with remaining terms of one to five years at various monthly rates. The Property Appraiser reports leases as expenditures which totaled \$3,938 for the year ending September 30, 2022. Leases held by the Property Appraiser are reported as a right of use asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87. The schedule below shows the annual interest expense and lease principal payments to maturity as of September 30, 2022:

<u>Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Payment</u>
2023	\$ 3,535	\$ 347	\$ 3,882
2024	3,174	209	3,383
2025	2,925	102	3,027
2026	1,193	13	1,206
	<u>\$ 10,827</u>	<u>\$ 671</u>	<u>\$ 11,498</u>

### **NOTE 3. PENSION PLAN**

**Plan Description** - The Property Appraiser contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee non-contributory through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their gross wages. The employer rates at September 30, 2022 were as follows:

<u>Class</u>	<u>July 1, 2022 - September 30, 2022</u>	<u>Ocotober 1, 2021 - June 30, 2022</u>
Regular Class	10.82%	11.91%
Special Risk Class	25.89%	27.83%
Special Risk Administrative Support	37.76%	38.65%
County Elected Officers Class	51.42%	57.00%
Senior Management Class	29.01%	31.57%
Deferred Retirement Option Program (Drop)	18.34%	18.60%

The contribution requirements of plan members and the Property Appraiser are established and may be amended by the Florida Legislature. The Property Appraiser's contributions to the System for the years ending September 30, 2022, 2021 and 2020 were \$119,181, \$116,938, and \$108,218 respectively equal to the required contributions for each year.

## **REQUIRED SUPPLEMENTARY INFORMATION**

SUWANNEE COUNTY, FLORIDA  
PROPERTY APPRAISER  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022

	Final Budget	Actual	Variance Positive (Negative)
<b>REVENUES</b>			
Charges for services			
General government			
Sale of maps	\$ -	\$ 1,040	\$ 1,040
Trim Notices	-	40,892	40,892
Suwannee County Water Management District	31,086	31,086	-
Total charges for services	31,086	73,018	41,932
Miscellaneous			
Interest earnings	-	31	31
Total miscellaneous	-	31	31
Total revenues	31,086	73,049	41,963
<b>EXPENDITURES</b>			
General government			
Financial and administrative			
Personnel services			
Executive salaries	117,172	117,156	16
Regular salaries	539,699	503,764	35,935
Payroll tax	49,638	48,558	1,080
Retirement	139,548	119,181	20,367
Life and health insurance	125,068	111,720	13,348
Total personnel services	971,125	900,379	70,746
Operating expenses			
Aerial Photography	38,331	-	38,331
Books, publications, and subscriptions	3,500	4,835	(1,335)
Communications	13,000	13,404	(404)
Contractual services	72,500	127,875	(55,375)
Dues and memberships	5,800	5,473	327
Education	3,270	4,143	(873)
Legal costs	31,200	16,946	14,254
Office supplies	25,000	48,495	(23,495)
Operating supplies	15,000	11,240	3,760
Other current charges	30,931	19,473	11,458
Postage	14,000	21,256	(7,256)
Printing and binding	8,000	26,770	(18,770)
Professional services	110,410	117,136	(6,726)
Rentals	3,000	3,938	(938)
Repairs and maintenance	5,010	7,653	(2,643)
Travel and per diem	13,658	16,689	(3,031)
Total operating expenses	392,610	445,326	(52,716)
Capital outlay	95,724	44,285	51,439
Total expenditures	1,459,459	1,389,990	87,499
Excess of revenues over (under) expenditures	(1,428,373)	(1,316,941)	111,432
<b>OTHER FINANCING SOURCES</b>			
Transfers from Board of County Commissioners	1,428,373	1,316,941	(111,432)
Net change in fund balance	-	-	-
Fund balance at beginning of year	-	-	-
Fund balance at end of year	-	-	-

## **COMPLIANCE SECTION**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Property Appraiser, Richard Lee Gamble  
Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the of the Suwannee County, Florida Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements, and have issued our report thereon dated July 18, 2023.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

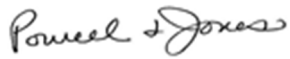
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".**POWELL & JONES**

Certified Public Accountants

July 18, 2023

**MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

Honorable Property Appraiser, Jeff Hampton  
Suwannee County, Florida

We have audited the financial statements of the Suwannee County, Florida Property Appraiser (the "Property Appraiser"), as of and for the year ended September 30, 2022, and have issued our report thereon dated July 18, 2023.

We have issued our Report on Internal Control Over Financial Reporting and on Compliance and Other Matters on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* dated July 18, 2023. Disclosures in that report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**FINANCIAL COMPLIANCE MATTERS**

Financial Emergency Status – We have determined that the Property Appraiser did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.554(1)(f).

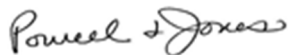
Financial Management – Section 10.554(1)(i)2., *Rules of the Auditor General* requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.



Additional Matters – Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we found that the Property Appraiser did not include certain charge-for-service revenues received over the last two years from the Board of County Commissioners (the “Board”) when calculating the amount that was due back to the Board at the end of the year. The error has been discussed with the Property Appraiser and the Board and is planned to be resolved in future years. .

## **CONCLUSION**

We have reviewed information regarding our audit with the Property Appraiser and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Property Appraiser’s Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.



**POWELL & JONES**  
Certified Public Accountants  
July 18, 2023

**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415,  
FLORIDA STATUTES, REGARDING INVESTMENT OF PUBLIC FUNDS**

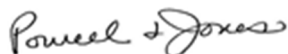
To The Property Appraiser, Richard Lee Gamble  
Suwannee County, Florida

We have examined the Suwannee County, Florida Property Appraiser's (the "Property Appraiser") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2022. Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Property Appraiser's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

This report is intended solely for the information and use of the Suwannee County, Florida Property Appraiser, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



**Powell and Jones CPA**  
Lake City, FL  
July 18, 2023

**SHERIFF**

SUWANNEE COUNTY, FLORIDA  
SHERIFF  
ANNUAL FINANCIAL REPORT  
For the Fiscal Year Ended September 30, 2022  
TABLE OF CONTENTS

	<b>PAGE NO.</b>
Independent Auditor's Report	174
<b>FINANCIAL STATEMENTS</b>	
Governmental Funds	
Balance Sheet	178
Statement of Revenues, Expenditures and Changes in Fund Balances	179
Fiduciary Funds	
Statement of Fiduciary Net Position	180
Statement of Changes in Fiduciary Net Position	181
Notes to Financial Statements	182
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Statement of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual	188
<b>SUPPLEMENTARY INFORMATION</b>	
Special Revenue Funds	
Combining Balance Sheet	191
Combining Statement of Revenues, Expenditures and Changes in Fund Balances	192
Fiduciary Funds	
Statement of Fiduciary Net Position	194
Statement of Changes in Fiduciary Net Position	195

SUWANNEE COUNTY, FLORIDA  
SHERIFF  
ANNUAL FINANCIAL REPORT  
For the Fiscal Year Ended September 30, 2022  
TABLE OF CONTENTS

	<b>PAGE NO.</b>
<b>COMPLIANCE SECTION</b>	
Schedule of Expenditures of Federal Awards	197
Notes to the Schedule of Expenditures of Federal Awards	198
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	199
Management Letter	201
Independent Accountant's Report	203



## Powell and Jones CPA

1359 S.W. Main Blvd.  
Lake City, FL 32025  
Phone 386.755.4200  
Fax 386.719.5504

### INDEPENDENT AUDITOR'S REPORT

To the Honorable Sam St. John  
The Sheriff of Suwannee County, Florida

#### Report on the Audit of the Financial Statements

##### *Opinions*

We have audited the accompanying fund financial statements of the major fund and aggregate remaining funds of the Suwannee County Sheriff as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Suwannee County Sheriff' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and aggregate remaining funds of the Suwannee County Sheriff, as of September 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

##### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Suwannee County Sheriff and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Sheriff is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

##### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Sheriff' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether these financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Sheriff' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Sheriff' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historic context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements, and other knowledge we obtained during our audit for the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 27, 2023, on our consideration of the Suwannee County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Suwannee County Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Suwannee County Sheriff's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Powell & Jones".

**Powell and Jones CPA**

Lake City, Florida

\*July 27, 2023



## **FINANCIAL STATEMENTS**

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
September 30, 2022**

	Governmental Funds		
	General	Special	
	Fund	Revenue Funds	Totals
<b>ASSETS</b>			
Cash	\$ 1,028,689	\$ 461,823	\$ 1,490,512
Accounts receivable	732	-	732
Due from other funds	16,752	-	16,752
Due from state	37,317	-	37,317
Due from other organizations	39,230	-	39,230
<b>Total assets</b>	<b>\$ 1,122,720</b>	<b>\$ 461,823</b>	<b>\$ 1,584,543</b>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities			
Accounts payable	\$ 799,379	\$ -	\$ 799,379
Due to Board of County Commissioners	286,582	-	286,582
Unearned revenue	20,007	-	20,007
<b>Total liabilities</b>	<b>1,105,968</b>	<b>-</b>	<b>1,105,968</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable grant revenue	16,752	-	16,752
<b>Fund balance</b>			
Restricted	-	64,187	64,187
Assigned	-	397,636	397,636
<b>Total fund balances</b>	<b>-</b>	<b>461,823</b>	<b>461,823</b>
<b>Total liabilities, deferred inflows of and fund balances</b>	<b>\$ 1,122,720</b>	<b>\$ 461,823</b>	<b>\$ 1,584,543</b>
See notes to the financial statements.			

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended September 30, 2022**

	Governmental Funds		
	General Fund	Special Revenue Funds	Totals
<b>REVENUES</b>			
Intergovernmental	\$ 923,238	\$ -	\$ 923,238
Charges for services	8,702	165,385	174,087
Other operating grants and donations	-	40,000	40,000
Interest	2,825	39	2,864
Miscellaneous	96,612	-	96,612
Total revenues	<u>1,031,377</u>	<u>205,424</u>	<u>1,236,801</u>
<b>EXPENDITURES</b>			
Public safety			
Law enforcement			
Personnel services	5,696,956	-	5,696,956
Operating expenses	1,678,089	9,130	1,687,219
Capital outlay	809,935	-	809,935
Total law enforcement	<u>8,184,980</u>	<u>9,130</u>	<u>8,194,110</u>
Detention and correction			
Personnel services	2,279,969		2,279,969
Operating expenses	931,588	51,166	982,754
Capital outlay	7,440	95,938	103,378
Total detention and correction	<u>3,218,997</u>	<u>147,104</u>	<u>3,366,101</u>
Total expenditures	<u>11,403,977</u>	<u>156,234</u>	<u>11,560,211</u>
Excess of revenues over (under) expenditures	<u>(10,372,600)</u>	<u>49,190</u>	<u>(10,323,410)</u>
<b>OTHER FINANCING SOURCES</b>			
Transfers from the Board of County Commissioners	10,372,600	-	10,372,600
Bank charges	-	(25)	(25)
Total other financing sources	<u>10,372,600</u>	<u>(25)</u>	<u>10,372,575</u>
Net change in fund balance	-	49,165	49,165
Fund balance beginning of year	-	412,658	412,658
Fund balance end of year	<u>\$ -</u>	<u>\$ 461,823</u>	<u>\$ 461,823</u>

See notes to the financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**SHERIFF**  
**FIDUCIARY FUNDS**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**September 30, 2022**

	<u>Totals</u>
<b>ASSETS</b>	
Cash	\$ 265,645
Total assets	<u>\$ 265,645</u>
 <b>LIABILITIES</b>	
Due to individuals	\$ 7,000
Due to the Board of County Commissioners	<u>6,654</u>
Total liabilities	<u>13,654</u>
 <b>NET POSITION</b>	
Restricted for:	
Other individuals and organizations	<u>251,991</u>
Total net position	<u>\$ 251,991</u>

See notes to the financial statements.

SUWANNEE COUNTY, FLORIDA  
SHERIFF  
FIDUCIARY FUNDS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
For the Fiscal Year Ended September 30, 2022

	Custodial Funds
	<hr/>
<b>ADDITIONS</b>	
Funds held for others	\$ 404,874
Court related	175,273
Total additions	<hr/> 580,147 <hr/>
 <b>DEDUCTIONS</b>	
Funds held for others	386,807
Court related	102,395
Total deductions	<hr/> 489,202 <hr/>
Change in net position	90,945
 Net position - beginning of year	 <hr/> 161,046
Net position - end of year	 <hr/> \$ 251,991 <hr/>

See notes to the financial statements.

SUWANNEE COUNTY, FLORIDA  
SHERIFF  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2022

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity** - The Governmental Accounting Standards Board ("GASB") in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations are Component Units, an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Sheriff, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Sheriff's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is reported as a part of the primary government of Suwannee County, Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Sheriff are issued separately to comply with Section 10.557(4), *Rules of the Auditor General for Local Governmental Entity Audits*, pursuant to Section 11.45(3), *Florida Statutes*.

**B. Fund Accounting** - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Sheriff are as follows:

**(i) Governmental Funds**

**General Fund** - The General Fund of the Sheriff is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2022, the Sheriff maintained the following Special Revenue Funds:

Drug Task Force Fund  
Inmate Welfare Fund  
Animal Control Fund  
K-9 Fund  
Community Fund

(ii) **Fiduciary Funds**

**Custodial Funds** - Custodial Funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, other governments, and/or other funds. The following Custodial Funds are maintained by the Sheriff:

Bond Fund  
Civil Depositors Trust Fund  
Inmate Trust Fund  
Evidence Trust Fund

**C. Basis of Accounting** - The "Basis of Accounting" refers to when revenues and expenditures, and the related assets and liabilities, are recognized in the accounting records and reported in the financial statements. The Sheriff currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Sheriff.

**D. Budget** - Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Sheriff.

**E. Cash and Investments** - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash."

At September 30, 2022, the book balance of the Sheriff's deposits was \$1,756,157. The bank balances were \$1,862,696. These balances were covered by federal depository insurance and collateral held at various qualified public depositories. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Sheriff's deposits is categorized to give an indication of the level of risk assumed by the Sheriff at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Sheriff or his agent in the Sheriff's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Sheriff's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Sheriff's name.

Bank Deposit Covered By:	Category			Bank Balance
	1	2	3	
Eligible Collateral	\$ -	\$ 1,612,696	\$ -	\$1,612,696
FDIC Insurance	250,000	-	-	250,000
Total deposits	\$ 250,000	\$ 1,612,696	\$ -	\$1,862,696

**F. Inventories** - It is the policy of the Sheriff to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

**G. Fixed Assets** - Fixed assets used in governmental fund type operations are accounted for in the general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated.

**H. Compensated Absences** - The Sheriff follows generally accepted accounting principles in accounting for accrued compensated absences. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Sheriff and this practice is expected to continue in the future. The Sheriff maintained compensated absence records for the hours earned, used and available as of September 30, 2022. The balance of compensated absences is \$1,235,789.

**I. Leases** - The Sheriff has various leases for various equipment with remaining terms of one to five years at various monthly rates. The Sheriff reports leases as expenditures which totaled \$28,303 for the year ending September 30, 2022. Leases whose term exceeds 12 months that are held by the Sheriff are reported as a lease asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87. The schedule below shows the annual interest expense and lease principal payments to maturity as of September 30, 2022:

Year Ending September 30	Interest	Principal	Total
2023	\$ 58	\$ 1,374	\$ 1,432
2024	20	1,155	1,175
	<u>\$ 78</u>	<u>\$ 2,529</u>	<u>\$ 2,607</u>

**J. Estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**K. Risk Management** - The Sheriff is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Sheriff directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

## **NOTE 2. CHANGES IN GENERAL FIXED ASSETS**

A summary of changes in general fixed assets follows:

	Balance 10/1/2021	Additions	Deletions	Balance 9/30/2022
Equipment	<u>\$ 5,678,595</u>	<u>\$ 913,313</u>	<u>\$ -</u>	<u>\$ 6,591,908</u>



### NOTE 3. PENSION PLAN

**Plan Description** - The Sheriff contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee noncontributory through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their gross wages. The Sheriff is required to contribute at an actuarially determined rate. The rates from October 1, 2021 through June 30, 2022 and from July 1, 2022 through September 30, 2022, were as follows:

Class	October 1, 2021 -	July 1, 2022 -
	June 30, 2022	September 30, 2022
Regular Class	10.82%	11.91%
Special Risk Class	25.89%	27.83%
Special Risk Administrative Support	37.76%	38.65%
County Elected Officers	51.42%	57.00%
Senior Management Class	29.01%	31.57%
Deferred Retirement Option Program (DROP)	18.34%	18.60%

The contribution requirements of plan members and the Sheriff are established and may be amended by the Florida Legislature. The Sheriff's contributions to the System for the years ending September 30, 2022, 2021, and 2020 were \$1,177,714 \$1,060,735, and \$998,971, respectively, which are equal to the required contributions for each year.

### NOTE 4. CONTINGENT LIABILITIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State and Federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Sheriff and Board of County Commissioners expect such amounts, if any, to be immaterial.

The Sheriff is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Sheriff's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Sheriff.

### NOTE 5. RISK MANAGEMENT

The Sheriff participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Sheriff's entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The Sheriff continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the Sheriff.

The pooling agreements require the pools to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the Sheriff.

#### **NOTE 6. UNEARNED REVENUE**

The Sheriff reports unearned revenue, if applicable, on the combined balance sheet. Unearned revenues arise when a potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. Unearned revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

#### **NOTE 7. FUND BALANCES – GOVERNMENTAL FUNDS**

As of September 30, 2022, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the governing body. Commitments may be established, modified, or rescinded only through resolutions approved by the governing body.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Sheriff.

**Unassigned** - all other spendable amounts.

Fund balances with restrictions are as follows at September 30, 2022:

Fund	Classification		Total
	Restricted	Assigned	
Special Revenue Funds			
Drug Task Force	\$ 19,565	\$ -	\$ 19,565
Inmate Welfare	289,545	-	289,545
Animal Control	108,091	-	108,091
K-9	19,647	-	19,647
Community Funds	24,975	-	24,975
Total fund balances	<u>\$ 461,823</u>	<u>\$ -</u>	<u>\$ 461,823</u>

## **REQUIRED SUPPLEMENTARY INFORMATION**

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
GENERAL FUND  
STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	Original Budget	Final	Actual Amounts	Variance With Final Budget Positive (Negative)
<b>REVENUES</b>				
Intergovernmental revenue	\$ -	\$ -	\$ 923,238	\$ 923,238
Charges for services	-	-	8,702	8,702
Interest	-	-	2,825	2,825
Miscellaneous	-	-	96,612	96,612
Total revenue	-	-	1,031,377	1,031,377
<b>EXPENDITURES</b>				
Public safety				
Law enforcement				
Personnel services	5,884,848	5,884,848	5,696,956	187,892
Operating expenses	1,424,331	1,424,331	1,678,089	(253,758)
Capital outlay	210,000	210,000	809,935	(599,935)
Total law enforcement	7,519,179	7,519,179	8,184,980	(665,801)
Detention and correction				
Personnel services	2,522,075	2,522,075	2,279,969	242,106
Operating expenses	610,428	610,428	931,588	(321,160)
Capital outlay	7,500	7,500	7,440	60
Total detention and correction	3,140,003	3,140,003	3,218,997	(78,994)
Total expenditures	10,659,182	10,659,182	11,403,977	(744,795)
Excess of revenues over (under) expenditures	(10,659,182)	(10,659,182)	(10,372,600)	286,582
<b>OTHER FINANCING SOURCES</b>				
Transfers from the Board of County Commissioners	10,659,182	10,659,182	10,372,600	(286,582)
Total other financing sources	10,659,182	10,659,182	10,372,600	(286,582)
Net change in fund balance	-	-	-	-
Fund balance beginning of year	-	-	-	-
Fund balance end of year	\$ -	\$ -	\$ -	\$ -

## **SUPPLEMENTARY INFORMATION**

## **SPECIAL REVENUE FUNDS**

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
SPECIAL REVENUE FUNDS  
COMBINING BALANCE SHEET  
September 30, 2022**

	<u>Drug Task Force Grant</u>	<u>Inmate Welfare</u>	<u>Animal Control</u>	<u>K-9</u>	<u>Community Funds</u>	<u>Totals</u>
<b>ASSETS</b>						
Cash	\$ 19,565	\$ 289,545	\$ 108,091	\$ 19,647	\$ 24,975	\$ 461,823
Total assets	<u>\$ 19,565</u>	<u>\$ 289,545</u>	<u>\$ 108,091</u>	<u>\$ 19,647</u>	<u>\$ 24,975</u>	<u>\$ 461,823</u>
<b>LIABILITIES AND FUND BALANCES</b>						
<b>LIABILITIES</b>						
Liabilities	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>						
Restricted	19,565	-	-	19,647	24,975	64,187
Assigned	-	289,545	108,091	-	-	397,636
Total liabilities and fund balances	<u>\$ 19,565</u>	<u>\$ 289,545</u>	<u>\$ 108,091</u>	<u>\$ 19,647</u>	<u>\$ 24,975</u>	<u>\$ 461,823</u>

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
SPECIAL REVENUE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended September 30, 2022**

	Drug Task Force Grant	Inmate Welfare	Animal Control	K-9	Community Funds	Totals
<b>REVENUES</b>						
Public safety						
Charges for services	\$ -	\$ 135,663	\$ 29,722	\$ -	\$ -	\$ 165,385
Operating grants and donations	-	-	-	15,000	25,000	40,000
Interest	39	-	-	-	-	39
Total revenues	39	135,663	29,722	15,000	25,000	205,424
<b>EXPENDITURES</b>						
Public safety						
Law enforcement						
Operating expenditures	-	-	5,591	3,539	-	9,130
Total law enforcement	-	-	5,591	3,539	-	9,130
Corrections and detention						
Operating expenditures	-	51,166	-	-	-	51,166
Capital Outlay	-	95,938	-	-	-	95,938
Total corrections and detention	-	147,104	-	-	-	147,104
Total expenditures	-	147,104	5,591	3,539	-	156,234
Excess of revenues over expenditures	39	(11,441)	24,131	11,461	25,000	24,190
<b>OTHER FINANCING SOURCES</b>		-	-	-	(25)	(25)
Net change in fund balance	39	(11,441)	24,131	11,461	24,975	49,165
Fund balances - beginning of year	19,526	300,986	83,960	8,186	-	412,658
Fund balances - end of year	\$ 19,565	\$ 289,545	\$ 108,091	\$ 19,647	\$ 24,975	\$ 461,823

Seen notes to the financial statements.



## **FIDUCIARY FUNDS**

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF FIDUCIARY NET POSITION  
For the Fiscal Year Ended September 30, 2022**

	<u>Bond</u>	<u>Civil Depositors</u>	<u>Inmate Trust</u>	<u>Evidence Trust</u>	<u>Totals</u>
<b>ASSETS</b>					
Current assets					
Cash	\$ 157,349	\$ 18,638	\$ 53,041	\$ 36,617	\$ 265,645
Total current assets	<u>\$ 157,349</u>	<u>\$ 18,638</u>	<u>\$ 53,041</u>	<u>\$ 36,617</u>	<u>\$ 265,645</u>
<b>LIABILITIES</b>					
Current liabilities					
Due to individuals	\$ 7,000	\$ -		\$ -	\$ 7,000
Due to Board of County Commissioners	-	6,654		-	6,654
Total current liabilities	<u>7,000</u>	<u>6,654</u>	<u>-</u>	<u>-</u>	<u>13,654</u>
<b>NET POSITION</b>					
Restricted - held for others	<u>\$ 150,349</u>	<u>\$ 11,984</u>	<u>\$ 53,041</u>	<u>\$ 36,617</u>	<u>\$ 251,991</u>

Seen notes to the financial statements.

SUWANNEE COUNTY, FLORIDA  
SHERIFF  
CUSTODIAL FUNDS  
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
For the Fiscal Year Ended September 30, 2022

	Bond	Civil Depositors	Inmate Trust	Evidence Trust	Totals
<b>ADDITIONS</b>					
Funds held for others	\$ -	\$ 80,072	\$ 324,802	\$ -	\$ 404,874
Court related	140,692			34,581	175,273
Total additions	<u>140,692</u>	<u>80,072</u>	<u>324,802</u>	<u>34,581</u>	<u>580,147</u>
<b>DEDUCTIONS</b>					
Funds held for others	-	69,088	317,719	-	386,807
Court related	94,541	-	-	7,854	102,395
Total deductions	<u>94,541</u>	<u>69,088</u>	<u>317,719</u>	<u>7,854</u>	<u>489,202</u>
Change in net position	46,151	10,984	7,083	26,727	90,945
Net position - beginning of year	104,198	1,000	45,958	9,890	161,046
Net position - end of year	<u>\$ 150,349</u>	<u>\$ 11,984</u>	<u>\$ 53,041</u>	<u>\$ 36,617</u>	<u>\$ 251,991</u>

Seen notes to the financial statements.

## **COMPLIANCE SECTION**

SUWANNEE COUNTY, FLORIDA  
SHERIFF  
SCHEDULE OF EXPENDITURE OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
For the Fiscal Year Ended September 30, 2022

<u>Program titles and grant numbers</u>	<u>FAIN/CFSA</u>	<u>Award Number</u>	<u>Award/Contract Amount</u>	<u>Program Expenses</u>
<b>Federal Awards</b>				
<i>U.S. Department of Justice</i>				
Bulletproof Vest Partnership	16.607	PLBVP-22	\$ 4,249	\$ 4,249
<i>passed through the State of Florida Attorney General</i>				
Victim of Crime Act	16.575	VOCA-2021-SC SHERIFF-00598	63,304	54,647
<i>Total U.S. Department of Justice</i>			<u>67,553</u>	<u>58,896</u>
<i>Federal Emergency Management Administration</i>				
<i>passed through the Florida Division of Emergency Management</i>				
Emergency Management Performance Grant	97.042	EMA-2021-EP-0007	48,940	40,838
Emergency Management Performance Grant	97.042	EMA-2021-EP-0006	13,926	10,396
Emergency Management Performance Grant	97.042	EMA-2021-EP-0006	50,000	50,000
<i>passed through the Florida Commission on Community Service</i>				
Emergency Management Performance Grant	97.042	CERT 22-013	5,000	5,000
<i>Total U.S. Federal Emergency Management System</i>			<u>117,866</u>	<u>106,234</u>
<b>Total Federal Awards</b>			<u>\$ 185,419</u>	<u>\$ 165,130</u>
<b>State Awards</b>				
<i>State of Florida Department of Law Enforcement</i>				
Law Enforcement Salary Assistance for Fiscally Constrained Counties	71.067	7G039	\$ 604,000	\$ 151,000
<i>Total State of Florida Department of Law Enforcement</i>			<u>604,000</u>	<u>151,000</u>
<i>Florida Division of Emergency Management</i>				
Emergency Management Performance Grant	31.063	A0205	105,806	95,554
Emergency Management Performance Grant	31.063	A0275	105,806	37,318
<i>Total Florida Division of Emergency Management</i>			<u>211,612</u>	<u>132,872</u>
<i>State of Florida Department of Education</i>				
Coach Aaron Feis Guardian Program	48.140	615-90210-2-D001	100,000	100,000
<i>Total State of Florida Department of Education</i>			<u>100,000</u>	<u>100,000</u>
<b>Total State Awards</b>			<u>\$ 915,612</u>	<u>\$ 383,872</u>

See notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance.

**SUWANNEE COUNTY, FLORIDA**  
**SHERIFF**  
Notes to Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended September 30, 2022

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and presentation of the special purpose financial statements of the Suwannee County, Florida Sheriff have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements of the Audits of States, Local Governments, and Non-Profit Organizations and Office of Management and Budget *Uniform Guidance*.

**A. Reporting Entity**

The Sheriff, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Sheriff's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is reported as a part of the primary government of Suwannee County, Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Sheriff are issued separately to comply with Section 10.557(4), *Rules of the Auditor General for Local Governmental Entity Audits*, pursuant to Section 11.45(3), *Florida Statutes*.

**B. Basis of Accounting**

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting related to the timing of the measurements made, regardless of the measurement focus.

The modified accrual basis of accounting is followed in the Schedule of Expenditures of Federal Awards. Under the modified accrual basis, revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Suwannee County Sheriff considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Sam St. John  
The Sheriff of Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the special purpose financial statements of the Suwannee County Sheriff as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Suwannee County Sheriff's special purpose financial statements, and have issued our report thereon dated July 27, 2023.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Suwannee County Sheriff's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Suwannee County Sheriff's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Suwannee County Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".

**Powell and Jones CPA**  
Lake City, Florida  
July 27, 2023



**MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

To the Honorable Sam St. John  
The Sheriff of Suwannee County, Florida

We have audited the special purpose fund financial statements of the Suwannee County Sheriff, as of and for the year ended September 30, 2022, and have issued our report thereon dated July 27, 2023.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and Chapter 10.550, *Rules of the Florida Auditor General*.

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards. Disclosures in this report which is dated July 27, 2023 should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with the Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida. The Letter includes the following information, which is not included in the aforementioned auditor's reports or schedule:

Section 10.554(l)(i)l., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no prior findings or recommendations.

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**AUDITOR GENERAL COMPLIANCE MATTERS**

Financial Emergency Status – We determined that the Sheriff had not met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.554(1)(f).

Financial Management – Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. In connection with our audit, see our management recommendations below:

**Rec 2022-1.**

Based on our review of internal controls and the accompanying walkthrough, it was noted that the finance director is in a position to perform many of the steps in the disbursement process. We recommend that the Sheriff's office have one who has been charged with governance or another management-level individual review invoices and approve prior to disbursement being made. This additional procedure will help to mitigate the risks associated with low segregation of duties.

Additional Matters – Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.550.

**CONCLUSION**

We have reviewed information regarding our audit with the Sheriff and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Sheriff's Office. We appreciate the overall high quality of the financial records and personnel in the Sheriff's Office. We also appreciate the helpful assistance, professionalism and courtesy afforded us by these employees.

A handwritten signature in cursive script that reads "Powell & Jones".

**Powell and Jones CPA**  
Lake City, Florida  
July 27, 2023

## INDEPENDENT ACCOUNTANT'S REPORT

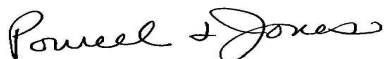
To the Honorable Sam St. John  
The Sheriff of Suwannee County, Florida

We have examined the Suwannee County, Florida Sheriff's (the "Sheriff") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2022. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Sheriff's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

This report is intended solely for the information and use of the Suwannee County, Florida Sheriff, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



**Powell and Jones CPA**  
Lake City, Florida  
July 27, 2023

## **SUPERVISOR OF ELECTIONS**

**SUWANNEE COUNTY, FLORIDA  
SUPERVISOR OF ELECTIONS  
SPECIAL PURPOSE FINANCIAL STATEMENTS  
For the Fiscal Year Ended September 30, 2022  
TABLE OF CONTENTS**

	<b>PAGE NO.</b>
Independent Auditor's Report	206
<b>FINANCIAL STATEMENTS</b>	
<b>GOVERNMENTAL FUND</b>	
Balance Sheet	210
Statement of Revenues, Expenditures and Changes in Fund Balance	211
Notes to Financial Statements	212
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	217
<b>COMPLIANCE SECTION</b>	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	220
Management Letter	222
Independent Accountant's Report	224



## Powell and Jones CPA

1359 S.W. Main Blvd.  
Lake City, FL 32025  
Phone 386.755.4200  
Fax 386.719.5504

### INDEPENDENT AUDITOR'S REPORT

Honorable Supervisor of Elections  
Suwannee County, Florida

#### ***Opinions***

We have audited the accompanying financial statements of the major fund of Suwannee County, Florida Supervisor of Election (the "Supervisor of Election"), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise Supervisor of Election's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund of the Supervisor of Election, as of September 30, 2022, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Supervisor of Election and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5) of Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*. As described in Note 1 to the financial statements, the Supervisor of Election is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Election's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Election's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Election's ability to continue as a going concern for a reasonable period of time.

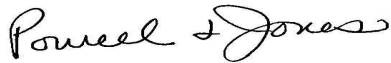
We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated April 11, 2023, on our consideration of the Supervisor of Election's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Suwannee County Supervisor of Election's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in Suwannee County Supervisor of Election's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Powell & Jones".

**POWELL & JONES**

Certified Public Accountants

July 27, 2023



## **FINANCIAL STATEMENTS**

SUWANNEE COUNTY, FLORIDA  
SUPERVISOR OF ELECTIONS  
BALANCE SHEET  
GOVERNMENTAL FUND  
September 30, 2022

	<u>General Fund</u>
<b>ASSETS</b>	
Cash	\$ 6,168
Total assets	<u>\$ 6,168</u>
 <b>LIABILITIES AND FUND BALANCE</b>	
<b>LIABILITIES</b>	
Accounts payable	\$ 6,168
Total liabilities	<u>6,168</u>
<b>FUND BALANCE</b>	<u>-</u>
Total liabilities and fund balance	<u>\$ 6,168</u>

See notes to financial statements.

SUWANNEE COUNTY, FLORIDA  
 SUPERVISOR OF ELECTIONS  
 GOVERNMENTAL FUND  
 STATEMENT OF REVENUES, EXPENDITURES  
 AND CHANGES IN FUND BALANCE  
 For the Fiscal Year Ended September 30, 2022

	General Fund
<b>REVENUES</b>	
Intergovernmental	\$ 62,186
Miscellaneous	14,231
	13
Total revenues	<u>76,430</u>
<b>EXPENDITURES</b>	
General government	
Personnel services	418,795
Operating expenses	332,284
Capital outlay	64,751
Total expenditures	<u>815,830</u>
Excess of revenues over (under) expenditures	(739,400)
<b>OTHER FINANCING SOURCES</b>	
Transfers from Board of County Commissioners	739,400
Net Change in Fund Balance	<u>-</u>
Fund balance at beginning of year	-
Fund balance at end of year	<u><u>\$ -</u></u>

See notes to financial statements.

SUWANNEE COUNTY, FLORIDA  
SUPERVISOR OF ELECTIONS  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2022

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The following is a summary of the more significant accounting policies of the Suwannee County Supervisor of Elections (Supervisor of Elections).

**A. Reporting Entity** - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Supervisor of Elections, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Supervisor of Elections' Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Supervisor of Elections is reported as a part of the primary government of Suwannee County, Florida. The Supervisor of Elections' financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Supervisor of Elections are issued separately to comply with Section 10.557(4), *Rules of the Auditor General for Local Governmental Entity Audits*, pursuant to Section 11.45(3), *Florida Statutes*.

**B. Fund Accounting** - Accounts are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds utilized by the Supervisor of Elections are as follows:

(i) **Governmental Fund**

**General Fund** - The General Fund of the Supervisor of Elections is used to account for all financial resources, which are generated from operations of the Office or any other resources not required to be accounted for in another fund.

**C. Basis of Accounting** - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Supervisor of Elections currently maintains accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Supervisor of Elections.

The Supervisor of Elections reports unearned revenue, if applicable, on its combined balance sheet. Unearned revenues arise when a potential revenue does not meet both the “measurable” and “available” criteria for recognition in the current period. Unearned revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

**D. Budget** - Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes the operating budget of the Supervisor of Elections.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Supervisor of Elections, as amended by the Supervisor of Elections.

**E. Cash and Investments** - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2022, the book balance of the Supervisor of Elections' deposits was \$6,168. The total balance was covered by federal depository insurance.

**F. Inventories** - It is the policy of the Supervisor of Elections to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

**G. Fixed Assets** - Fixed assets used in governmental fund type operations are accounted for in the County Capital Assets Accounts, except for its infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's general fixed assets. Assets purchased by the Supervisor of Elections are reported in the Board of County Commissioners' Capital Assets Accounts.

**H. Compensated Absences** - Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences of \$24,554 that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Accounts of the Board of County Commissioners.

**I. Estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**J. Risk Management** - The Supervisor of Elections is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Supervisor of Elections directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

## **NOTE 2. PENSION PLAN**

**Plan Description** - The Supervisor of Elections contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee noncontributory through June 30, 2011. Effective July 1, 2011, employees must contribute 3% of their gross wages. The Supervisor of Elections is required to contribute at an actuarially determined rate. The rates at September 30, 2022 were as follows:

<b>Class</b>	<b>October 1, 2021 - June 30, 2022</b>	<b>July 1, 2022 - September 2022</b>
<b>Regular Class</b>	<b>10.82%</b>	<b>11.91%</b>
<b>Special Risk Class</b>	<b>25.88%</b>	<b>27.83%</b>
<b>Special Risk Class Administrative Support</b>	<b>37.78%</b>	<b>38.65%</b>
<b>County Elected Officers</b>	<b>51.42%</b>	<b>57.00%</b>
<b>Senior Management class</b>	<b>29.01%</b>	<b>31.57%</b>
<b>Deferred Retirement Option Program (DROP)</b>	<b>18.34%</b>	<b>18.60%</b>

The contribution requirements of plan members and the Supervisor of Elections are established and may be amended by the Florida Legislature. The Supervisor of Elections' contributions to the System for the years ending September 30, 2022, 2021 and 2020 were \$87,105, \$66,165, and \$32,227, respectively, equal to the required contributions for each year. Full information on the System is contained in the Suwannee County County-wide Financial Report.

**NOTE 3. LEASE COMMITMENTS**

The Supervisor has a lease for a postage machine that has a term of five years. The Supervisor reports this lease as expenditure which totaled \$1,636 for the year ending September 30, 2022. Leases whose term exceeds 12 months that are held by the Supervisor are reported as a lease asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87.

<u>Year Ending September 30</u>	<u>Interest</u>	<u>Principal</u>	<u>Total</u>
2023	\$ 109	\$ 1,527	\$ 1,636
2024	58	1,578	\$ 1,636
2025	10	808	\$ 818
	<u>\$ 177</u>	<u>\$ 3,913</u>	<u>\$ 4,090</u>

## **REQUIRED SUPPLEMENTARY INFORMATION**



**SUWANNEE COUNTY, FLORIDA  
SUPERVISOR OF ELECTIONS  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022**

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b>REVENUES</b>			
Intergovernmental			
Federal grants	\$ -	\$ 62,186	\$ 62,186
Total intergovernmental	-	62,186	62,186
Miscellaneous			
Interest	-	13	13
Other miscellaneous	-	14,231	14,231
Total miscellaneous	-	14,244	14,244
Total revenues	-	76,430	76,430
<b>EXPENDITURES</b>			
General government			
Personnel services			
Executive salaries	116,500	119,405	(2,905)
Regular salaries	149,456	144,901	4,555
Other salaries and wages	25,762	24,479	1,283
FICA	19,580	25,098	(5,518)
Retirement	82,196	87,105	(4,909)
Other	41,487	17,807	23,680
Total personnel services	434,981	418,795	16,186
Operating expenses			
Promotional activities	4,600	4,127	473
Books, dues, publications and subscriptions	3,600	1,856	1,744
Communications	12,920	9,937	2,983
Repair and maintenance	2,994	20,211	(17,217)
Licenses, software, support, computer	78,251	75,389	2,862
HAVA grant expenses	-	47,911	(47,911)
Office supplies	17,000	33,897	(16,897)
Operating expenses	18,084	26,062	(7,978)
Other current charges and obligations	1,350	7,943	(6,593)
Postage	31,355	25,212	6,143
Printing and binding	39,500	19,265	20,235
Professional services	46,220	34,874	11,346
Rentals and leases	3,600	4,634	(1,034)
Travel and training	29,012	20,966	8,046
Total operating expenses	288,486	332,284	(43,798)

(Continued)

**SUWANNEE COUNTY, FLORIDA**  
**SUPERVISOR OF ELECTIONS**  
**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL**  
**For the Fiscal Year Ended September 30, 2021**  
**(Continued)**

	<u>Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Capital outlay			
Machinery and equipment	\$ 17,000	\$ 64,751	\$ (47,751)
Total expenditures	<u>740,467</u>	<u>815,830</u>	<u>(75,363)</u>
Excess of revenues over (under) expenditures	(740,467)	(739,400)	1,067
<b>OTHER FINANCING SOURCES</b>			
Transfers from Board of County Commissioners	<u>740,467</u>	<u>739,400</u>	<u>(1,067)</u>
Net change in fund balance	-	-	-
Fund balance at beginning of year	-	-	-
Fund balance at end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

See notes to financial statements.

## **COMPLIANCE SECTION**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Supervisor of Elections  
Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental fund of the Suwannee County, Florida Supervisor of Elections (the "Supervisor of Elections"), as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' basic financial statements, and have issued our report thereon dated July 27, 2023.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Suwannee County Supervisor of Election's internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

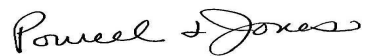
**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in

accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Powell & Jones".

**POWELL & JONES**  
Certified Public Accountants  
July 27, 2023

## MANAGEMENT LETTER

Honorable Supervisor of Elections  
Suwannee County, Florida

We have audited the financial statements of the Suwannee County Supervisor of Elections, as of and for the year ended September 30, 2022, and have issued our report thereon dated July 27, 2023. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally our audit was conducted in accordance with Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following items be addressed in this letter.

### PRIOR YEAR FINDINGS

There were no reportable findings in the prior year.

### CURRENT YEAR FINDINGS

There were no reportable findings in the current year.

### AUDITOR GENERAL COMPLIANCE MATTERS

Financial Emergency Status – We determined that the Supervisor of Elections did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment - As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.554(1)(f).

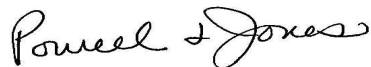
Financial Management – Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. In connection with our audit, we noted that the Supervisor was in excess of its budget and recommended that it be reviewed on a periodic basis throughout the year. Management responded that based on improvements in the functionality of its accounting system this is now able to take place. .

Additional Matters – Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.550.

## **CONCLUSION**

We have reviewed information regarding our audit with the Supervisor of Elections and have provided her with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Supervisor of Election's office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

A handwritten signature in cursive script that reads "Powell & Jones".

**POWELL & JONES**

Certified Public Accountants

July 27, 2023

## INDEPENDENT ACCOUNTANT'S REPORT

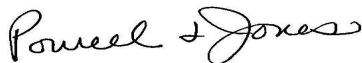
Honorable Supervisor of Elections  
Suwannee County, Florida

We have examined the Suwannee County, Florida Supervisor of Elections' (the Supervisor) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2022. Management is responsible for the Supervisor's compliance with those requirements. Our responsibility is to express an opinion on the Supervisor's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Supervisor's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Supervisor's compliance with specified requirements.

In our opinion, the Supervisor complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

This report is intended solely for the information and use of the Suwannee County, Florida Supervisor, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



**POWELL & JONES**  
Certified Public Accountants  
July 27, 2023



**TAX COLLECTOR**

SUWANNEE COUNTY, FLORIDA  
TAX COLLECTOR  
FINANCIAL STATEMENTS  
For the Fiscal Year Ended September 30, 2022  
TABLE OF CONTENTS

	<b>PAGE NO.</b>
Independent Auditor's Report	227
<b>FINANCIAL STATEMENTS</b>	
Governmental Fund	
Balance Sheet	231
Statement of Revenues, Expenditures and Changes in Fund Balance	232
Fiduciary Funds	
Statement of Net Position	233
Statement of Changes in Net Position	234
Notes to Financial Statements	235
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
General Fund	
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	241
<b>SUPPLEMENTARY INFORMATION</b>	
Combining Statement of Fiduciary Net Position	245
Combining Statement of Changes in Fiduciary Net Position	246
<b>COMPLIANCE SECTION</b>	
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	248
Management Letter	250
Independent Accountant's Report on Compliance with Florida Statutes Related to Investment of Public Funds	252



## Powell and Jones CPA

1359 S.W. Main Blvd.  
Lake City, FL 32025  
Phone 386.755.4200  
Fax 386.719.5504

### INDEPENDENT AUDITOR'S REPORT

To the Honorable Sharon Jordan  
Tax Collector of Suwannee County, Florida

#### Report on the Audit of the Financial Statements

##### ***Opinions***

We have audited the accompanying financial statements of the major fund and aggregate remaining fund information of Suwannee County Tax Collector, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Suwannee County Tax Collector's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and the aggregate remaining fund information of the Suwannee County Tax Collector, as of September 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

##### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Suwannee County Tax Collector and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statutes, and Rule 10.557(5) of Chapter 10.550, *Rules of the Auditor General – Local Governmental Entity Audits*. As described in Note 1 to the financial statements, the Tax Collector is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

##### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Tax Collector's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Tax Collector's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Tax Collector's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Suwannee County Tax Collector's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated July 27, 2023, on our consideration of the Suwannee County Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Suwannee County Tax Collector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in the Suwannee County Tax Collector's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Powell & Jones".

**Powell and Jones CPA**  
July 27, 2023

## **FINANCIAL STATEMENTS**

**SUWANNEE COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**GOVERNMENTAL FUND**  
**BALANCE SHEET**  
**September 30, 2022**

	<u>General Fund</u>
<b>ASSETS</b>	
Cash	\$ 134,516
Due from other funds	28,441
Due from other governmental units	7,434
Prepaid expenses	7,323
Total assets	<u>\$ 177,714</u>
<b>LIABILITIES</b>	
Accounts payable	\$ 10,326
Due to other funds	125,589
Due to other governmental units	1,553
Accrued payroll deductions and matching	10,689
Accrued salaries	21,963
Other current liabilities	7,594
Total liabilities	<u>\$ 177,714</u>

See notes to the financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**GOVERNMENTAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCE**  
**For the Fiscal Year Ended September 30, 2022**

<b>REVENUES</b>	<b>General Fund</b>
Charges for services	\$ 1,215,645
Miscellaneous	12,384
Total revenues	<u>1,228,029</u>
<b>EXPENDITURES</b>	
General government	
Personnel services	951,416
Operating expenses	244,240
Capital outlay	32,373
Total expenditures	<u>1,228,029</u>
 Excess of revenues over (under) expenditures	 -
 Other financing sources	
Transfers to Board of County Commissioners	-
 Fund balance at beginning of year	 -
Fund balance at end of year	<u><u>\$ -</u></u>

See notes to the financial statements.



**SUWANNEE COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**FIDUCIARY FUNDS**  
**STATEMENT OF FIDUCIARY NET POSITION**  
 September 30, 2022

	<u>Custodial Funds</u>
<b>ASSETS</b>	
Cash	\$ 776,004
Accounts receivable	5,969
Due from other funds	47,491
Due from other governmental units	20,534
Total assets	<u>\$ 849,998</u>
<b>LIABILITIES</b>	
Accounts payable	71,557
Due to other funds	118,038
Due to other governmental units	121,078
Installments payable	523,731
other current liabilities	9,268
Total liabilities	<u>843,672</u>
<b>NET POSITION</b>	
Restricted - held for others	<u>\$ 6,326</u>

See notes to the financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**TAX COLLECTOR**  
**FIDUCIARY FUNDS**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
For the Fiscal Year Ended September 30, 2022

	<u>Custodial Funds</u>
<b>ADDITIONS</b>	
Property Taxes collected for other governments	\$43,465,106
Tax Collector licenses and fees	<u>6,307,359</u>
Total additions	<u>49,772,465</u>
 <b>DEDUCTIONS</b>	
Taxes and fees payable	<u>49,769,596</u>
Total deductions	<u>49,769,596</u>
Change in net position	2,869
 Restricted net position - beginning of year	 <u>3,457</u>
Restricted net position - end of year	<u><u>\$ 6,326</u></u>

See notes to the financial statements.

SUWANNEE COUNTY, FLORIDA  
TAX COLLECTOR  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2022

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The following is a summary of the more significant accounting policies of the Suwannee County Tax Collector (Tax Collector).

**A. Reporting Entity** - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Tax Collector, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Tax Collector's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Tax Collector is reported as a part of the primary government of Suwannee County, Florida. The Tax Collector's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

The financial statements of the Tax Collector are issued separately to comply with Section 10.557(4), *Rules of the Auditor General for Local Governmental Entity Audits*, pursuant to Section 11.45(3), *Florida Statutes*.

**B. Fund Accounting** - Accounts are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Tax Collector are as follows:

- (i) **Governmental Fund**  
**General Fund** - The General Fund of the Tax Collector is used to account for all financial resources that are generated from operations of the office or any other resources not required to be accounted for in another fund.
- (ii) **Fiduciary Funds**  
**Custodial Funds** - Custodial Funds are used to account for assets held by the Tax Collector as an agent for individuals, private organizations, other governments, and/or other funds. The following Custodial Funds are maintained by the Tax Collector:

Ad Valorem Tax Fund  
Tag Fund

**C. Basis of Accounting** - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Tax Collector currently maintains its accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Tax Collector.

**D. Budget** - Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes its funding of the operations of the Tax Collector. The operating budget of the Tax Collector is approved by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Tax Collector, as amended during the year.

**E. Cash** - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash". At September 30, 2022, the book balance of the Tax Collector's cash deposits was \$878,859. The total bank balance of \$927,904 was covered by federal depository insurance and pledged collateral.

The collateral for the Tax Collector's deposits is categorized to give an indication of the level of risk assumed by the Tax Collector at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Tax Collector or its agent in the Tax Collector's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Tax Collector's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Tax Collector's name. At year end, all of the Tax Collector's deposits were in Category 1.

Additionally, the Tax Collector's office maintains a daily balance of \$2,625 in cash-on-hand.

**F. Inventories** - It is the policy of the Tax Collector to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

**G. Fixed Assets** - Fixed assets used in governmental fund type operations are accounted for in the General Fixed Assets Accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation has been provided on the County's equipment on the straight-line basis over three to twelve years. Assets purchased by the Tax Collector are reported in the Board of County Commissioners' General Fixed Assets Accounts.

**H. Compensated Absences** - The Tax Collector follows generally accepted accounting principles in accounting for accrued compensated absences. Since the annual and sick and vacation leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out by the Tax Collector and this practice is expected to continue in the future. The Tax Collector maintained compensated absence records for the hours earned, used and available. As of September 30, 2022, the balance of compensated absences is \$21,556.

**I. Estimates** - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**J. Risk Management** - The Tax Collector is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Tax Collector directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

**K. Restricted Net Position** - In the accompanying statement of net position, restricted net position, if any, is subject to restrictions beyond the Tax Collector's control. The restriction is either externally imposed (for instance, by creditors, grantors, contributors, or laws/regulations of other governments) or is imposed by law through constitutional provisions or enabling legislation. The entire balance of restricted net position reflects amounts held for individuals.

**L. Leases** - The Tax Collector has various leases for office equipment that are on terms of twelve months or fewer at various periodic rates. The Tax Collector reports leases as expenditures which totaled \$79,419 for the year ending September 30, 2022.

## **NOTE 2. PENSION PLAN**

**Plan Description** - The Tax Collector contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System was employee noncontributory through June 30, 2011. Effective July 1, 2011, employees were required to contribute 3% of their gross wages. The Tax Collector is required to contribute at an actuarially determined rate. The rates from October 1, 2021 through June 30, 2022 and from July 1, 2021 through September 30, 2022, were as follows:

<u>Class</u>	<u>July 1, 2022 - September 30, 2022</u>	<u>Ocotober 1, 2021 - June 30, 2022</u>
Regular Class	10.82%	11.91%
Special Risk Class	25.89%	27.83%
Special Risk Administrative Support	37.76%	38.65%
County Elected Officers Class	51.42%	57.00%
Senior Management Class	29.01%	31.57%
Deferred Retirement Option Program (Drop)	18.34%	18.60%

The contribution requirements of plan members and the Tax Collector are established and may be amended by the Florida Legislature. The Tax Collector's contributions to the System for the years ending September 30, 2022, 2021 and 2020 were \$82,231, \$71,263, and \$69,461, equal to the required contributions for each year.

### **NOTE 3. INTERFUND RECEIVABLES AND PAYABLES**

Balances at September 30, 2022, were:

	<u>Interfund Receivable</u>	<u>Interfund Payable</u>
General fund	\$ 19,873	145
Tax fund	46,487	6,253
Tag fund	1,633	61,595
	<u>\$ 67,993</u>	<u>\$ 67,993</u>

## **REQUIRED SUPPLEMENTARY INFORMATION**

**GENERAL FUND**



SUWANNEE COUNTY, FLORIDA  
TAX COLLECTOR  
GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2022

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>REVENUES</b>				
Charges for services				
Hunting and fishing license fees	\$ 1,100	\$ 1,100	\$ 1,100	\$ -
Concealed weapon license fees	17,474	17,474	17,474	-
Birth certificates	525	525	525	-
Motor vehicle fees	262,929	262,929	262,929	-
Driver's license fees	109,276	109,276	109,276	-
Florida Tourist Development	10,795	10,795	10,795	-
Department of Revenue sales tax	1,590	1,590	1,590	-
Ad valorem tax commissions	523,810	523,810	523,810	-
Special assessment commissions	122,445	122,445	122,445	-
Special assessment preaparation	33,000	33,000	33,000	-
Suwannee River Water Management				
District tax commissions	14,612	14,612	14,612	-
Delinquent tax commissions	255,566	255,566	118,089	(137,477)
Total charges for services	<u>1,353,122</u>	<u>1,353,122</u>	<u>1,215,645</u>	<u>(137,477)</u>
Miscellaneous				
Other miscellaneous	3,000	3,500	12,384	8,884
Total miscellaneous	<u>3,000</u>	<u>3,500</u>	<u>12,384</u>	<u>8,884</u>
Total revenues	<u>1,356,122</u>	<u>1,356,622</u>	<u>1,228,029</u>	<u>(128,593)</u>
<b>EXPENDITURES</b>				
General government				
Personnel services				
Executive salaries	119,172	119,172	119,172	-
Regular salaries	647,187	647,187	566,145	81,042
Overtime	12,000	12,500	10,871	1,629
Special pay	2,250	2,250	1,500	750
FICA	59,755	59,755	52,338	7,417
Retirement	105,420	105,420	82,231	23,189
Life and health insurance	133,598	133,598	119,159	14,439
Total personnel services	<u>1,079,382</u>	<u>1,079,882</u>	<u>951,416</u>	<u>128,466</u>

(continued)

Operating expenses				
Education	\$ 2,866	\$ 2,866	\$ 3,030	\$ (164)
Professional services	81,936	81,936	85,934	(3,998)
Travel and per diem	4,455	4,455	4,569	(114)
Communications services	14,000	14,000	14,968	(968)
Postage and freight	36,128	36,128	18,055	18,073
Rentals and other service agreements	78,041	78,041	79,419	(1,378)
Insurance	450	450	270	180
Repairs and maintenance	3,650	3,650	6,620	(2,970)
Other obligations	1,240	1,240	2,014	(774)
Office supplies	16,000	16,000	24,197	(8,197)
Operating supplies	1,500	1,500	1,397	103
Books, publications and subscriptions	3,850	3,850	3,767	83
Total operating expenses	<u>244,116</u>	<u>244,116</u>	<u>244,240</u>	<u>(12,953)</u>
Capital outlay				
General government	<u>32,624</u>	<u>32,624</u>	<u>32,373</u>	<u>(251)</u>
Total capital outlay	<u>32,624</u>	<u>32,624</u>	<u>32,373</u>	<u>(21,215)</u>
Total expenditures	<u>1,356,122</u>	<u>1,356,622</u>	<u>1,228,029</u>	<u>256,932</u>
Excess of revenues over (under) expenditures	-	-	-	-
Other financing sources				
Transfers to Board of County Commissioners				
Fund balance at beginning of year	-	-	-	-
Fund balance at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See notes to the required supplementary information.

## **SUPPLEMENTARY INFORMATION**

## **CUSTODIAL FUNDS**

SUWANNEE COUNTY, FLORIDA  
TAX COLLECTOR  
COMBINING STATEMENT OF FIDUCIARY NET POSITION  
September 30, 2022

	Tax Fund	Tag Fund	Custodial Funds
<b>ASSETS</b>			
Cash	\$ 601,413	\$ 174,591	\$ 776,004
Accounts receivable	954	5,015	5,969
Due from other funds	46,461	1,030	47,491
Due from other governmental units	26	20,508	20,534
Total assets	<u>648,854</u>	<u>201,144</u>	<u>849,998</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 71,557	\$ -	\$ 71,557
Due to other governmental units	28,658	89,380	118,038
Due to other funds	10,160	110,918	121,078
Installments payable	523,731	-	523,731
other current liabilities	9,268	-	9,268
Total liabilities	<u>643,374</u>	<u>200,298</u>	<u>843,672</u>
<b>NET POSITION</b>	<u>\$ 5,480</u>	<u>\$ 846</u>	<u>\$ 6,326</u>
Restricted - held for others			

SUWANNEE COUNTY, FLORIDA  
TAX COLLECTOR  
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
For the Fiscal Year Ended September 30, 2022

ADDITIONS	Tax Fund	Tag Fund	Totals
Property Taxes collected for other governments	\$ 43,465,106	\$ -	\$ 43,465,106
Tax Collector licenses and fees	-	6,307,359	6,307,359
Total additions	<u>43,465,106</u>	<u>6,307,359</u>	<u>49,772,465</u>
DEDUCTIONS			
Taxes and fees payable	<u>43,462,237</u>	<u>6,307,359</u>	<u>49,769,596</u>
Total deductions	<u>43,462,237</u>	<u>6,307,359</u>	<u>49,769,596</u>
Change in net position	2,869	-	2,869
Restricted net position - beginning of year	<u>2,611</u>	<u>846</u>	<u>3,457</u>
Restricted net position - end of year	<u>\$ 5,480</u>	<u>\$ 846</u>	<u>\$ 6,326</u>

## **COMPLIANCE SECTION**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Honorable Sharon Jordan  
Tax Collector of Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the special purpose financial statements of the Suwannee County Tax Collector, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the Suwannee County Tax Collector's basic financial statements, and have issued our report thereon dated July 27, 2023.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Suwannee County Tax Collector's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of Suwannee County Tax Collector's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Suwannee County Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Powell & Jones". The script is cursive and fluid, with the ampersand clearly visible between the two names.

Powell and Jones CPA  
July 27, 2023

**MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

To the Honorable Sharon Jordan  
Suwannee County, Florida

We have audited the financial statements of the Suwannee County Tax Collector, (the "Tax Collector") as of and for the year ended September 30, 2022, and have issued our report thereon dated July 27, 2023.

We have issued our Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* dated July 27, 2023. Disclosures in that report, should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following be addressed in this letter.

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings during the current year.

**FINANCIAL COMPLIANCE MATTERS**

Financial Emergency Status – We have determined that the Tax Collector did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

Financial Condition Assessment – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.554(1)(f).

Financial Management - Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. In connection with our audit, we reviewed internal control procedures and noted that there was no second review of the monthly bank reconciliations after completion by the finance director. We believe that implementing this procedures would decrease the opportunity of fraudulent activity. This was discussed with those charged with government at the close of the audit.

Additional Matters - Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **CONCLUSION**

We have reviewed information regarding our audit with the Tax Collector and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with our audit of the Tax Collector. We appreciate the helpful assistance of the Tax Collector Staff in completing our audit and also the generally high quality of the Tax Collector's financial records and internal controls. We also appreciate the helpful assistance and courtesy afforded us by these employees.

A handwritten signature in cursive script that reads "Powell & Jones".

Powell and Jones CPA  
Lake City, Florida  
July 27, 2023

**INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH  
FLORIDA STATUTES RELATED TO INVESTMENT OF PUBLIC FUNDS**

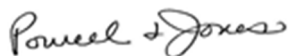
To the Honorable Sharon Jordan  
Suwannee County, Florida

We have examined the Suwannee County, Florida's Tax Collector's (the "Tax Collector") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2022. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Tax Collector's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2022.

This report is intended solely for the information and use of Suwannee County, Florida, the Tax Collector and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



Powell and Jones CPA  
Lake City, Florida  
July 27, 2023