# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended September 30, 2023

# ANNUAL FINANCIAL REPORT

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**INTRODUCTORY SECTION** 

# LIST OF PRINCIPAL OFFICIALS

# **September 30, 2023**

Title	<u>Name</u>
Board of County Commissioners	
District I	Don Hale, Jr.
District II	Maurice Perkins
District III	Travis Land
District IV	Leo Mobley
District V	Franklin White
Clerk of the Circuit Court	Barry A. Baker
Property Appraiser	Ricky Gamble
Sheriff	Sam St. John
Supervisor of Elections	Jennifer M. Kinsey
Tax Collector	Sharon W. Jordan

**COUNTY-WIDE FINANCIAL REPORT** 



1359 S.W. Main Blvd. Lake City, FL 32025 Phone 386.755.4200 Fax 386.719.5504

# INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS

To the Board of County Commissioners and Constitutional Officers Live Oak, Florida

# **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Suwannee County, Florida, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise Suwannee County, Florida's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Suwannee County, Florida, as of September 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in Government Auditing Standard, issued by the Comptroller of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Suwannee County, Florida, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter - Prior period adjustment**

The classification of certain expenditures from prior periods as capital assets in the current period resulted in prior period adjustment. This adjustment is further discussed in Note 1. Our opinions are not modified with respect to this matter.

# **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Suwannee County, Florida's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures
  that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of Suwannee County, Florida's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about Suwannee County, Florida's ability to continue as a going concern for a
  reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and pension and other post-employment benefit schedules be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Suwannee County, Florida's basic financial statements. The accompanying schedule of expenditures of federal awards and state financial assistance, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200 Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), and Section 215.97, Florida Statutes, Florida Single Audit Act; Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and State Financial Assistance and the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the combining and certain nonmajor fund financial statements and the major capital projects' funds budget vs. actual reports but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August \_\_\_ 2024, our consideration of Suwannee County, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Suwannee County, Florida's internal control over financial reporting and compliance.

**POWELL & JONES** 

Certified Public Accountants Lake City, Florida August 13, 2024

Powel & Jones

# SUWANNEE COUNTY, FLORIDA Management's Discussion and Analysis

# For the Fiscal Year Ended September 30, 2023

The Suwannee County, Florida (the County) management's discussion and analysis (MD&A) presents an overview of the County's financial activities for the fiscal year ended September 30, 2023. The analysis provides summary financial information for the County and should be read in conjunction with the County's financial statements.

The County has followed the guidelines of Governmental Accounting Standards Board (GASB) Statement 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. This statement requires governmental entities to report finances in accordance with specific guidelines. Among those guidelines are the components of this section dealing with management's discussion and analysis.

The intent of the MD&A is to provide a brief, objective, and easily readable analysis of the County's financial performance for the year and its financial position at fiscal year ended September 30, 2023.

One of the key requirements of GASB 34 in financial presentation is the requirement to capitalize infrastructure assets and record depreciation. Consequently, these guidelines have a significant impact on the reporting of fixed assets, long term liabilities, and fund balances.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This MD&A is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The **Government-wide financial statements** present an overall picture of the County's financial position and results of operations. The **Fund financial statements** present financial information for the County's major funds. The **Notes to the financial statements** provide additional information concerning the County's finances that are not disclosed in the government-wide or fund financial statements.

# **Government-wide financial statements**

The government-wide financial statements consist of the **statement of net position** and the **statement of activities**, and are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. Emphasis is placed on the net position of governmental activities and business-type activities and the change in net position. Governmental activities are primarily supported by property taxes, sales and use taxes, federal and state grants, and state shared revenues. Business-type activities are supported by charges to the users of those activities.

The **statement of net position** presents information on all assets and liabilities of the County, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Net position is reported in three categories: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental Activities separate from those of business-type activities.

The **statement of activities** presents information on all revenues and expenses of the County and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the County. To assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental activities financed by the County include public safety, physical environment, transportation, economic environment, human services, culture and recreation, and general government services. Business-type activities financed by user charges include solid waste collection and disposal operations.

# **Fund financial statements**

A fund is a separate accounting entity with a self-balancing set of accounts and is used to maintain control over resources that have been segregated for specific activities or objectives in accordance with special regulations, restrictions, or limitations. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental fund financial statements provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

Proprietary fund financial statements provide information on all assets and liabilities of the fund, changes in the economic resources (revenues and expenses), and total economic resources.

Fiduciary fund financial statements provide information on all assets and liabilities of the fund, changes in economic resources (additions and deductions), and total economic resources.

Fund financial statements include a balance sheet and a statement of revenues, expenditures, and changes in fund balances for all governmental funds. A statement of revenues, expenditures, and changes in fund balances - budget and actual, is provided for the County's general fund and major special revenue, capital projects, and debt service funds. For the proprietary funds, which include business-type activities, a statement of net position; a statement of revenues, expenses, and changes in fund net position; and a statement of cash flows are presented. A combined statement of fiduciary net position and a statement of changes in fiduciary net position are presented for the County's custodial funds.

Fund financial statements provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The government-wide financial statements and the fund financial statements provide different pictures of the County. The government-wide financial statements provide an overall picture of the County's financial standing, split between governmental activities and business-type activities. These statements are comparable to private-sector companies and give a good understanding of the County's overall financial health and how the County paid for the various activities, or functions, provided by the County. All assets of the County, including buildings, land, roads, bridges and operating lease assets are reported in the **statement of net position**. All liabilities, including principal outstanding on bonds, landfill closure liabilities, future employee benefits obligated but not paid by the County, the County's portion of the FRS net pension liability, and capital and operating lease liabilities are included. The **statement of activities** includes depreciation on all long-lived assets of the County, but transactions between the different functions of the County have been eliminated in order to avoid "doubling up" the revenues and expenses.

The fund financial statements provide a picture of the major funds of the County and a column for all non-major funds. In the case of governmental activities, outlays for long-lived assets are reported as expenditures, and long-term liabilities are not included in the fund financial statements. To provide a link from the fund financial statements to the government-wide financial statements, a reconciliation is provided from the fund financial statements to the government wide financial statements.

#### Notes to the financial statements

The notes to the financial statements provide additional detail concerning the financial activities and financial balances of the County. Additional information about the accounting practices of the County, investments of the County, long-term debt, and pension plan are some of the items included in the notes to the financial statements.

# **FINANCIAL HIGHLIGHTS**

Total assets and deferred outflows of the County exceeded total liabilities and deferred inflows by \$102,702,676 (net position). Unrestricted net position for governmental activities was \$1,710,202, and for business-type activities was \$2,066,139. Governmental Activities restricted net position was \$8,491,398 and was \$340,642 for Business-type Activities.

Total net position decreased by \$2,512,161. Of that amount, a decrease of \$3,355,295 was attributable to Governmental Activities and an increase of \$747,310 is attributable to Business-type Activities. This increase was primarily due to capital grants and contributions.

Governmental Activities revenues increased by approximately \$5 million to \$65,120,214 while Governmental expenses increased by approximately \$8 million to \$67,981,552. This increase in expense was due largely to increased spending in Public Safety.

Business-type activities revenues decreased by approximately \$2 million to \$5,634,580 while business-type expenses increased by close to \$400 thousand to \$5,329,603. The increase in net position of \$747,310 was primarily due to continuing to a special assessment and transfer of funds from governmental activities.

# FINANCIAL ANALYSIS OF THE COUNTY

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At September 30, 2023, the assets of the County exceed liabilities by \$102,702,676.

The following schedule provides a summary of the assets, liabilities, and net position of the County:

#### **NET POSITION**

						Total Go	vernment				
	G	Governmental Business-type Activities Activities									
Assets											
Current assets	\$	64,808,202	\$	4,211,155	\$	69,019,357	\$	66,925,757			
Restricted assets		-		1,686,656		1,686,656		1,656,990			
Non-current assets		85,377,606		9,176,686		94,554,292		94,320,778			
Total assets	150,185,808 15,074,497					165,260,305		162,903,525			
Deferred Outflows of Resources		8,992,706		533,289		9,525,995	9,486,318				
Liabilities											
Current liabilities (payable from											
current assets)		14,433,746		310,973		14,744,719	25,947,157				
Current liabilities (payable from											
restricted assets)		-		96,144		96,144		89,854			
Non-current liabilities		48,933,738		3,707,434		52,641,172		35,973,803			
Total liabilities		63,367,484		4,114,551		67,482,035		62,010,814			
Deferred Inflows of Resources		4,493,998		107,591		4,601,589		5,468,185			
Net Position											
Net assets, invested in capital											
assets, net of related debt		81,115,432		8,978,863		90,094,295		87,081,492			
Net assets - restricted		8,491,398		340,642		8,832,040	7,634,840				
Net assets - unrestricted		1,710,202		2,066,139		3,776,341	10,194,512				
Total Net Position	\$	91,317,032	\$	11,385,644	\$	102,702,676	\$	104,910,844			

88% of the County's net position reflects its investment in capital assets (land, buildings, infrastructure, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 8.6% of the County's net position represents resources that are dedicated or subject to restrictions on how they may be used. Certain of these assets have only been restricted by action of the Board of County Commissioners and are subject to reclassification to unrestricted net position as required. The remaining balance of unrestricted net position was \$3,776,341.

The following schedule provides a summary of the changes in net position. The decrease in Governmental Activities net position of \$3,355,295 is due primarily to increased spending in the area of public safety. The Business-type Activities' net position increased by \$747,310. This increase was primarily due to continuing to a special assessment and transfer of funds from governmental activities.

#### **CHANGES IN NET POSITION**

						Total Government							
	Go	overnmental	В	usiness-type									
		Activities		Activities		2023		2022					
Revenues:													
Program Revenues													
Charges for services	\$	7,580,185	\$	1,865,817	\$	9,446,002	\$	12,817,642					
Operating grants/contributions		4,952,969		-		4,952,969		2,710,527					
Capital grants/contributions		4,905,134		93,750		4,998,884		3,765,854					
General Revenues													
Property taxes		19,670,237		-		19,670,237		18,250,843					
Sales and use taxes		9,902,979		-		9,902,979		9,471,669					
Communications surtax		225,955		-		225,955		194,519					
Fines and forfeitures		456,409		-		456,409		-					
Licenses and permits		497,039		-		497,039		-					
Special assessment		2,605,817		3,606,383		6,212,200		6,173,955					
State shared revenues		11,216,816		-		11,216,816		10,906,420					
State payments in lieu of taxes		18,627		-		18,627		17,846					
Interest		806,345		68,630		874,975		233,930					
Other		2,281,702		-		2,281,702		2,838,420					
Total Revenues		65,120,214		5,634,580		70,754,794		67,381,625					
Expenses:													
General government		11,659,141		-		11,659,141		12,079,532					
Public safety		27,848,703		-		27,848,703	18,703 22,07						
Physical environment		1,886,214		5,329,603		7,215,817		5,778,648					
Transportation		14,376,907		-		14,376,907		13,674,298					
Economic environment		963,646		-		963,646		658,957					
Human services		1,176,248		-		1,176,248		994,556					
Culture/recreation		5,992,254		-		5,992,254		5,834,356					
Court related		3,895,269		-		3,895,269		3,379,657					
Interest on long-term debt		183,170		-		183,170		199,156					
Total Expenses		67,981,552		5,329,603		73,311,155		64,676,371					
Net gain on sale of assets	-	44,200		-		44,200		82,830					
Net loss on disposition of leases		(95,824)		-		(95,824)		-					
Transfers In (Out)		(442,333)		442,333		-		-					
Change in net position		(3,355,295)		747,310		(2,607,985)	2,788,084						
Net position - beginning		94,272,510		10,638,334		104,910,844		102,122,760					
Prior period adjustment		399,817		-		399,817		-					
Net position - ending	\$	91,317,032	\$	11,385,644	\$	102,702,676	\$	104,910,844					

Property taxes provide 30% of the revenues for Governmental Activities, while sales taxes provide 15%. Charges for services provide 12% of governmental revenues and State shared revenues provide 17%. Most of the Governmental Activities resources are spent for Public Safety (41%), General Government (17%), and Transportation (21%). The majority of revenues in the Business-type activities were attributable to services provided (17%) and the receipt of a special assessment (33%). All of the expenses are considered to be related to the physical environment.

#### **FUND FINANCIAL INFORMATION**

#### **Governmental Funds**

# **General Fund**

The County's General Fund is the main operating fund of the County. It is used to account for all financial resources that are not restricted by State or Federal laws, County Ordinances or other externally imposed requirements. As of September 30, 2023, total assets were \$32,173,735 and total liabilities and deferred inflows of resources were \$11,227,816. The ending fund balance was \$20,945,919, \$16,456,847 of which is unassigned. Fund balance decreased by \$2,944,328 during the year.

In the year ended September 30, 2023, total revenues and receipts of loan proceeds of \$30,953,434, exceeded total expenditures of \$24,734,797 by \$6,218,637. The net amount of \$9,162,965 was transferred to other funds for operational and capital-related purposes and resulted in a decrease in the fund balance in the General Fund of \$2,944,328.

During the fiscal year, the County reduced the General Fund budget by \$1.6 million, primarily to adjust for a lower-than-expected debt service expenditures. Overall, the County showed a favorable variance of \$4.5 million in its excess of revenues over expenditures.

#### **Other Governmental Funds**

The Road and Bridge (Transportation) Fund accounts for motor fuel taxes designated for the annual maintenance of roads, bridges, right-of-way, drainage systems, etc. The County has the legal authority to levy ad valorem taxes for the Transportation Fund but has elected not to do so. As of September 30, 2023, revenues and transfers in exceeded expenditures in the amount of \$723,864. The ending fund balance was \$8,129,017.

The Fine and Forfeiture Fund accounts for expenditures relating to the judicial system and the funding of the operations of the Sheriff, a separate Constitutional Officer. Financing is provided by ad valorem and local option sales taxes, state shared revenues, and current related fines and fees. For the fiscal year ended September 30, 2023, expenditures and transfers out exceeded revenues by \$394,671, decreasing the fund balance to \$2,480,103.

The Library Fund accounts for expenditures relating to the operation of the Suwannee River Regional Library System, which includes the County library services. Financing is provided by state and local government grants and library related fees. For the fiscal year ended September 30, 2023, revenues and transfers in exceeded expenditures by \$1,148,180, increasing the fund balance to \$3,676,208.

The Sheriff General Fund is the operating fund of the Sheriff, a Constitutional Officer. The primary source of funds are transfers from the Board of County Commissioners Fine and Forfeiture Fund. Expenditures totaled \$13,060,712 for the year and by law this fund has no ending fund balance.

The Reserve Capital Infrastructure Fund is a capital projects fund established by the County to fund future infrastructure improvements. In the current year, interest income of \$29,686 and an expenditure of \$60 brought the fund balance to \$4,527,040.

The Road and Bridge Construction Fund is a capital projects fund established by the County to fund road improvement projects throughout the County. It is funded by County-levied fuel taxes and had an ending fund balance of \$1,776,947.

#### **Proprietary Funds**

The Solid Waste Collection Fund accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste collection service provided to residential and commercial customers within the County. This is operated like a business where the rates established by the County generate sufficient funds to pay the costs of current operations and provide for the accumulation of funding for capital asset acquisitions. Total assets as of September 30, 2023, were \$2,372,370, total liabilities were \$2,085,545, net deferred outflows and inflows of resources were \$361,200 and net position was \$648,025. Total revenue was \$2,723,305. The net gain for the year was \$252,364.

The Solid Waste Disposal Fund accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services. This fund is substantially financed by tippage fees and special assessments charged to users of the services. Total assets as of September 30, 2023, were \$4,721,139, total liabilities were \$2,062,652, net deferred outflows and inflows of resources were \$64,498 and net position was \$2,722,985. Total revenue was \$2,819,801.

The Water Plant Fund accounts for the revenues, expenses, assets and liabilities associated with the County operated water plant. This fund earned \$91,474 of income and incurred \$357,338 of expenses during the year. After transfers, the net position decreased to \$8,014,634.

#### **CAPITAL ASSETS ACTIVITY**

The County's capital assets for its governmental and business-type activities as of September 30, 2023, was \$83,188,890 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, infrastructure, and construction in progress, net of depreciation. As in previous years, general fixed assets were recorded at cost or fair market value at the time of acquisition.

The most significant change in capital assets during the fiscal year was the progress and completion made on various road and other capital projects.

The following schedule provides a summary of the County's capital assets activity for the year ended September 30, 2023:

# **Capital Assets**

			Tot	als				
	Governmental	Governmental Business-type						
	Activities	Activities	2023	(Restated)				
Land and improvements	\$10,652,920	\$ 286,790	\$10,939,710	\$10,208,899				
Construction in progress	1,538,721	-	1,538,721	1,701,804				
Roads and infrastructure	93,192,856	7,702,277	100,895,133	100,560,853				
<b>Buildings and improvements</b>	37,086,007	5,261,316	42,347,323	38,442,963				
Equipment	29,347,779	3,387,830	32,735,609	29,896,158				
Total	171,818,283	16,638,213	188,456,496	180,810,677				
Less accumulated depreciation	(88,629,393)	(7,541,949)	(96,171,342)	(88,732,396)				
Total	\$83,188,890	\$ 9,096,264	\$92,285,154	\$92,078,281				
•								

# **DEBT MANAGEMENT**

#### **Government Activities Debt**

During the year, a total of \$1,930,304 in principle reducing payments on revenue bonds, finance leases, and a line of credit were made on governmental activities debt and payments of \$37,768 were made on proprietary fund finance leases, leaving, after additions, the following balances at September 30, 2023:

Governmental Funds:	2023		2022
Finance leases	\$ 2,191,095		\$ 2,623,770
Revenue bonds		1,330,902	1,973,202
Line of Credit		740,177	_
		4,262,174	4,596,972
Proprietary Funds:			
Finance leases		197,823	
	\$	4,459,997	\$ 4,596,972

# OTHER FINANCIAL INFORMATION

# **Economic Factors and Next Year's Budget**

- The current unemployment rate for the County was 3.8%. This was an increase from the prior fiscal year.
- The official estimated population for the County in 2023 was 44,400 and is estimated to be 46,130 by the end of 2024.
- The ad valorem tax millage rate for the County was 9.00 mills in 2023, which was the same as the prior year.

# **REQUEST FOR INFORMATION**

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. Questions concerning this report or requests for additional information should be addressed to the Clerk of the Circuit Court, 200 S. Ohio Ave., Live Oak, Florida 32064, or by calling (386) 362-0545.

**BASIC FINANCIAL STATEMENTS** 

# SUWANNEE COUNTY, FLORIDA STATEMENT OF NET POSITION September 30, 2023

Governmental Activities	Business - type Activities	Total
\$ 46,235,872	\$ 4,013,872	\$ 50,249,744
437,705	130,502	568,207
31,454	(31,454)	-
169,006	-	169,006
5,663,820	98,235	5,762,055
125,066	-	125,066
11,928,152	-	11,928,152
77,344	-	77,344
139,783		139,783
64,808,202	4,211,155	69,019,357
	1,686,656	1,686,656
-	1,686,656	1,686,656
2,188,716	80,422	2,269,138
12,191,641	286,790	12,478,431
70,997,249	8,809,474	79,806,723
85,377,606	9,176,686	94,554,292
150,185,808	15,074,497	165,260,305
8,992,706	533,289	9,525,995
1,594,889	92,622	1,687,511
935,259	44,755	980,014
838,416	9,194	847,610
63,080	-	63,080
262,488	-	262,488
7,457,409	-	7,457,409
-	107,177	107,177
541,280	23,632	564,912
735,328	33,593	768,921
818,128	-	818,128
398,686	-	398,686
740,177	-	740,177
48,606	-	48,606
14,433,746	310,973	14,744,719
	96,144	96,144
-	96.144	96,144
	\$ 46,235,872 437,705 31,454 169,006 5,663,820 125,066 11,928,152 77,344 139,783 64,808,202	\$ 46,235,872 \$ 4,013,872 437,705 130,502 31,454 (31,454) 169,006 - 5,663,820 98,235 125,066 - 11,928,152 - 77,344 - 139,783 - 64,808,202 4,211,155  - 1,686,656 -

# SUWANNEE COUNTY, FLORIDA STATEMENT OF NET POSITION September 30, 2023

		overnmental Activities	Ві	usiness - type Activities		Total	
Noncurrent liabilities							
Accrued compensated absences	\$	3,067,251	\$	133,913	\$	3,201,164	
OPEB obligation		5,540,833		-		5,540,833	
Landfill post-closure costs		-		1,249,870		1,249,870	
Revenue bonds payable		932,216		-		932,216	
Finance leases payable		1,455,767		164,230		1,619,997	
Non-finance lease payable		1,604,748		-		1,604,748	
FRS pension liability		36,332,923		2,159,421		38,492,344	
Total noncurrent liabilities		48,933,738		3,707,434		52,641,172	
Total liabilities		63,367,484		4,114,551		67,482,035	
DEFERRED INFLOWS OF RESOURCES		4,493,998		107,591		4,601,589	
NET POSITION							
Invested in capital assets, net of							
related debt		81,115,432		8,978,863		90,094,295	
Restricted for:							
Road projects		1,776,947		-		1,776,947	
Other purposes		6,714,451		340,642		7,055,093	
Unrestricted		1,710,202		2,066,139		3,776,341	
Total net position	\$	91,317,032	\$	11,385,644	\$ 102,702,676		
See notes to financial statements.	<del></del>						

# SUWANNEE COUNTY, FLORIDA STATEMENT OF ACTIVITIES

For the Fiscal Year Ended September 30, 2023

# Net (Expenses) Revenues and

		Program Services						Changes in Net Position							
					Operating		Capital				Business				
		Charges for			Grants and	(	Grants and	(	Governmental		Туре				
	Expenses		Services	С	ontributions	Co	ontributions		Activities		Activities		Total		
Functions/Programs															
Governmental activities															
General government	\$ 11,659,141	\$	4,873,832	\$	244,507	\$	112,785	\$	(6,428,017)	\$	-	\$	(6,428,017)		
Public safety	27,848,703		993,179		1,216,445		-		(25,639,079)		-		(25,639,079)		
Physical environment	1,886,214		-		-		-		(1,886,214)		-		(1,886,214)		
Transportation	14,376,907		310,255		-		4,439,330		(9,627,322)		-		(9,627,322)		
Economic environment	963,646		-		375,000		-		(588,646)		-		(588,646)		
Human services	1,176,248		-		422,117		-		(754,131)		-		(754,131)		
Culture/recreation	5,992,254		576,963		2,465,615		353,019		(2,596,657)		-		(2,596,657)		
Court related	3,895,269		825,956		229,285		-		(2,840,028)		-		(2,840,028)		
Interest on long-term debt	183,170		-		-		-		(183,170)		-		(183,170)		
Total governmental activities	67,981,552		7,580,185		4,952,969		4,905,134		(50,543,264)		-		(50,543,264)		
Business - type activities															
Physical environment															
Solid waste and water services	5,329,603		1,865,817		-		93,750		-		(3,370,036)		(3,370,036)		
Total government	\$ 73,311,155	\$	9,446,002	\$	4,952,969	\$	4,998,884	\$	(50,543,264)	\$	(3,370,036)		(53,913,300)		
		Gene	ral revenues												
		Ad v	alorem taxes						19,670,237		-		19,670,237		
		Sale	es and use taxes						9,902,979		-		9,902,979		
		Con	nmunications se	rvice ta	ıx				225,955		-		225,955		
		Spe	cial assessment						2,605,817		3,606,383		6,212,200		
		Lice	nses and permit	s					497,039		-		497,039		
		Stat	e shared revenu	е					11,216,816		-		11,216,816		
		Fine	s and forfeitures	5					456,409				456,409		
		Stat	e payments in li	eu of t	axes				18,627		-		18,627		
		Inte	rest						806,345		68,630		874,975		
		Misc	cellaneous						2,281,702		-		2,281,702		
		Net	loss on dispositi	on of l	eases				(95,824)				(95,824)		
		Net	gain on dispositi	ion of 1	fixed assets				44,200		-		44,200		
		Trar	sfers in (out)						(442,333)		442,333		-		
		Total	general revenue	•					47,187,969		4,117,346		51,305,315		
		Chan	ge in net positio	n					(3,355,295)		747,310		(2,607,985)		
		Net p	osition - beginni	ng					94,272,510		10,638,334		104,910,844		
			period adjustme	ent rela	ted to capital as	ssets			399,817		-		399,817		
		Net p	osition - ending					\$	91,317,032	\$	11,385,644	\$	102,702,676		

See notes to the financial statements.

# SUWANNEE COUNTY, FLORIDA GOVERNMENTAL FUNDS BALANCE SHEET

# **September 30, 2023**

				Major Special Revenue Funds Capital Projects Funds														
	General Fund			Road and Bridge		Fine and Forfeiture		Sheriff Library Operating I		In	Reserve Capital frastructure		Road and Bridge Construction	G	Other overnmental Funds	G	Total overnmental Funds	
ASSETS		- una		Bridge		romonaro		Library		operating		aotraotaro		oonstruction		Tanao		runus
Current assets																		
Cash	\$	25,919,780	\$	1,284,098	\$	1,900,696	\$	3,760,510	\$	927,414	\$	274,621	\$	1,776,947	\$	10,391,806	\$	46,235,872
Accounts receivable, net Due from other funds		251,689 312,969		9,516 55,813		- 492,934		14		150,976				-		25,510 232,792		437,705 1,094,508
Due from other		312,303		33,513		432,334		_		_		_		_		232,132		1,034,500
governmental units		4,521,375		869,045		120,139		-		16,733		-		-		136,528		5,663,820
Investments		1,115,238		6,560,495		-		-		-		4,252,419		-		-		11,928,152
Fuel inventory		52,684		24,660		-		-		-		-		-				77,344
Other current assets	_	32,173,735	\$	8,803,627	•	2,513,769	_	3,760,524	\$	1,095,123	\$	4,527,040	_	1,776,947	_	139,783 10,926,419	_	139,783 65,577,184
Total assets	<b>3</b>	32,173,735	Ф	8,803,627	<b></b>	2,513,769	Ф	3,760,524	<u> </u>	1,095,123	Ф	4,527,040	<b>3</b>	1,776,947	<b>3</b>	10,926,419	<b>3</b>	65,577,184
LIABILITIES DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities	\$	675,521	•	325,335	\$	33,590	•	8,261	\$	248,732	•		•		\$	303,450	•	1,594,889
Accounts payable Accrued wages	Φ	267,465	\$	101,506	Ф	33,590	\$	62,284	Φ	372,228	\$		Φ		Φ	131,776	\$	935,259
Other accrued liabilities		700,557		21,855		-		13,678		3,913		-				43,523		783,526
Due to other funds		15,378		-		76		· -		470,250		-		-		471,424		957,128
Due to other governmental																		
units		-		-		-		-		-		-		-		262,488		262,488
Unearned revenues		6,943,583		-		-		- 93		-		-		-		513,826		7,457,409 48,606
Other current liabilities Total liabilities		15,250								<del></del>				<del></del>	•	33,263	-	
Total nasmiles		8,617,754		448,696		33,666		84,316		1,095,123		-		<del>-</del>		1,759,750		12,039,305
Deferred inflows of resources Unavailable grant revenue		2,610,062		225,914				_		_						37,389		2,873,365
Fund balances Nonspendable:																		
Due from other funds		312,969		55,813		492,934		-		-		-		-		-		861,716
Restricted		73,880		-		-		3,676,208		-		-		1,776,947		2,964,363		8,491,398
Assigned		1,673,775		8,073,204		1,987,169		-		-				-		2,885,640		14,619,788
Committed		2,428,448		-		-		-		-		4,527,040		-		3,279,277		10,234,765
Unassigned Total fund balances	-	16,456,847 20,945,919		8,129,017		2,480,103		3,676,208		<del></del>		4,527,040		1.776.947		9,129,280		16,456,847 50,664,514
Total liabilities, deferred		20,010,020		0,220,027		2,100,200	-	0,070,200				1,027,010		2,110,011		5,225,255		00,001,021
inflows of resources and																		
fund balances	\$	32,173,735	\$	8,803,627	\$	2,513,769	\$	3,760,524	\$	1,095,123	\$	4,527,040	\$	1,776,947	\$	10,926,419		
							follov Ca	ving reasons: pital assets used	l in gove	mental activities ernmental activition	es are n							83,188,890
							Lo o F	ng-term liabilities f \$2,191,095, co RS pension liabil	s, include mpensi ity of \$3	ling revenue bond ated absences of 36,332,923, accru will not be paid v	ls payab \$3,608, ued inte	531, OBEB obligates of \$54,890,	ations o	of \$5,540,833, outstanding				
							Pre a:	•	e curre	nt resources to fu e fund statement								(49,744,461) 125,066
							GA fi	SB's SGAS 87, L nance leases. Th	eases , ne resul	treats non-finance t is that the Coun lity of \$2,422,876	ty report	s a lease asset o	of \$2,18	38,716 and a				123,000
			are not extinguished using current resources and are not reported on the fund statements.  Deferred outlows of resources of \$ 8,992,706 and deferred inflows of resources of  \$4,493,998 are not recognized in the current period and therfore are not reported in								(289,050)							
							Re	deferred inflows	uring th	ne period that are irces in the fund s ents. This is refle	tateme	nts but are reven	ues in t	he				4,498,708 2,873,365
See notes to financial statements.								osition of govern			oteu as	a merease ni ni	or posit				\$	91,317,032

# SUWANNEE COUNTY, FLORIDA GOVERNMENTAL FUNDS

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### For the Fiscal Year Ended September 30, 2023

Special Revenue Funds **Capital Projects Funds** Reserve Road and Other Total General Road and Fine and Sheriff Capital Bridge Governmental Governmental Fund **Bridge** Forfeiture Library Operating Infrastructure Construction **Funds** Funds REVENUES 29,799,171 13,645,285 Taxes 3,436,595 12,372,415 344,876 2.605.817 2.605.817 Special assessments Licenses and permits 38.605 39.530 418.904 497.039 11.410.128 2.156.718 651.679 2.415.615 467.764 1.496.477 18.598.381 Intergovernmental **Charges for services** 3,181,129 310,255 599,154 13,270 3,476,377 7,580,185 Fines and forfeitures 16,587 113,090 17,042 309,690 456,409 Other grants and donations 1,351,902 88,647 46,400 161,757 142.110 490,886 2,281,702 Miscellaneous 353,325 285.385 16.935 29.686 16.525 104,489 806.345 Interest 29,996,961 6,317,130 13,782,738 2,594,414 640,079 29,686 16,525 9,247,516 62,625,049 Total revenues **EXPENDITURES Current expenditures** 11,631,840 General government 6,875,258 60 4,756,522 Public safety 8,417,200 271,714 12,643,666 1,754,717 23,087,297 1,352,576 1,352,744 Physical environment 168 8.955.810 9.617.345 Transportation 661.535 **Economic environment** 222,153 728,326 950,479 **Human services** 1,176,248 1,176,248 Culture / recreation 105,500 3,044,369 1,757,387 4,907,256 786,947 3,303,604 Court related 2,516,657 Capital outlay 1.530.502 135.684 1.666.186 General government **Public safety** 227,750 417,046 346,001 990,797 Physical environment Transportation 3,189,939 850,092 4,040,031 **Economic environment** 48,125 48,125 **Human services** Culture / recreation 115,974 157,606 273,580 Court related 143.574 75,486 219.060 Debt service Principal 744,841 744,841 Interest 183,170 183,170 1,202,235 3,160,343 12,228,554 64,192,603 24,734,797 9,805,902 13,060,712 60 **Total expenditures** Excess of revenues over 5,262,164 (3,488,772) 12,580,503 (565,929) (12,420,633) 29,626 16,525 (2,981,038)(1,567,554) (under) expenditures OTHER FINANCING SOURCES (USES) Proceeds of long-term debt 956,473 956,473 Interfund transfers in 2,170,933 4,212,636 1,714,109 12,429,065 5,647,176 26,173,919 (11,333,898) (12,975,174) (2,298,748) (26,616,252) Interfund transfers out (8,432)Total other financing sources (uses) 4,212,636 12,420,633 3,348,428 (8,206,492) (12,975,174) 1,714,109 514,140 Net change in fund balances (2,944,328)29,626 16,525 723,864 (394,671)1,148,180 367,390 (1,053,414)Fund balances at beginning of year 23,890,247 7,405,153 2,874,774 2,528,028 4,497,414 1,760,422 8,761,890 51,717,928 Fund balances at end of

See notes to financial statements.

vear

20,945,919

8,129,017

2,480,103

3,676,208

4,527,040

1,776,947

50,664,514

# SUWANNEE COUNTY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Fiscal Year Ended September 30, 2023

Net change in fund balances - total governmental funds Amounts reported for governmental activities in the statement of activities are different because: Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		\$	(1,053,414)
Expenditures for capital assets	\$ 7,237,779		
Book value of fixed asset disposals	44,200		
Net increase due to finance lease activity  Less current year depreciation	583,681 (7,583,188)		282,472
·	(1,363,166)		202,412
Prepaid items utilize current resources for future benefits. The County treats them as expenses in the fund statements. These expenses are recognized as the benefit is received in the government-wide statements.			
Prepaid items			(328,175)
GASB's SGAS 87, Leases, allows for non-finance leases to be treated in substantially the same manner as finance leases. The resulting lease asset and lease liability are amortized over the life of the lease and do not use current resources to do so.			
Principal Paid on finance lease liabilities	1,864,932		
Amortization of right of use assets	(1,236,694)		
Change in accrued interest	(8,850)		
Other net gains due to non-finance lease activity	(40,472)		578,916
Receipt of loan proceeds and repayments of loan principal and capital lease liabilities are revenues and expenditures in the governmental funds, respectively, but the transactions increase and reduce long-term liabilities in the statement of net assets.  Receipt of loan proceeds	(956,473)		
Debt principal payments  Proceeds on finance leases	858,596 (639,033)		
Finance lease liability principal payments	1,135,148		398,238
Some expenses reported in the statement of activities do not require the use of current financial resources, therefore, are not reported as expenditures in governmental funds.			,
Change in compensated absences Change in OPEB obligation	(337,313) (350,404)		
Change in deferred inflows related to OPEB	280,095		
Change in net pension liability	(5,897,172)		
Change in deferred outflow and inflows related to pensions	576,297		(5,728,497)
Revenues earned that are not readily available at year-end are not recognized in the fund statements until received but are shown as increases in net position in the government-wide statements in the they are earned.  Change in net position due to net change in readily available revenues			2,495,165
Change in net position Statement of Activities		\$	(3,355,295)
See notes to the financial statements.		<u>Ψ</u>	(3,333,233)

# SUWANNEE COUNTY, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2023

# Business Type Activities Enterprise Funds

		Enterprise runus		
	Solid Waste	Solid Waste Solid Waste		
	Collection	Disposal	Plant	Total
ASSETS				
Current assets				
Cash	\$ <b>1,113,163</b>	\$ 2,342,377	\$ 558,332	\$ 4,013,872
Accounts receivable	12,118	158,497	-	170,615
Allowance for doubtful accounts	(5,515)	(34,598)	-	(40,113)
Due from other funds	1,854	2,852	-	4,706
Due from other governmental units	61,363	28,889	7,983	98,235
Total current assets	1,182,983	2,498,017	566,315	4,247,315
Restricted assets				
Investments	<u> </u>	1,686,656		1,686,656
Noncurrent assets				
Capital assets not being depreciated				
Land	93,575	193,215		286,790
Total capital assets not being depreciated	93,575	193,215	=	286,790
Capital assets being depreciated				
Infrastructure	-	-	7,702,277	7,702,277
Buildings and improvements	1,597,171	3,664,145	-	5,261,316
Equipment	2,536,217	845,361	6,252	3,387,830
Total capital assets being depreciated	4,133,388	4,509,506	7,708,529	16,351,423
Allowance for depreciation	(3,117,998)	(4,166,255)	(257,696)	(7,541,949)
Total capital assets being depreciated,net	1,015,390	343,251	7,450,833	8,809,474
Non-finance lease asset	80,422	-	-	80,422
Total noncurrent assets	1,189,387	536,466	7,450,833	9,176,686
Total assets	2,372,370	4,721,139	8,017,148	15,110,657
DEFERRED OUTFLOWS OF RESOURCES				
Related to pension	452,488	80,801		533,289
LIABILITIES				
Current liabilities (payable from current assets)				
Accounts payable	4,375	85,733	2,514	92,622
Wages payable	38,622	6,133	-	44,755
Accrued payroll liabilities	7,920	1,274	-	9,194
Due to other funds	33,238	2,922	-	36,160
Deposits	25,083	82,094	-	107,177
Accrued compensated absences	21,611	2,021	-	23,632
Current portion finance lease payable	-	33,593	-	33,593
Total current liabilities (payable from current				
assets)	130,849	213,770	2,514	347,133
Current liabilities (payable from				
restricted assets)				
Landfill postclosure costs	-	96,144	-	96,144
Total current liabilities ( payable from				
restricted assets)	-	96,144	-	96,144
(continued)				

# **SUWANNEE COUNTY FLORIDA** STATEMENT OF NET POSITION PROPRIETARY FUNDS **September 30, 2023**

# **Business Type Activities**

				,				
		Enterprise Funds						
	Solid Waste		9	Solid Waste Disposal		Water Plant		
		Collection						Total
Noncurrent liabilities								
Accrued compensated absences	\$	122,460	\$	11,453	\$		\$	133,913
Estimated liability for landfill closure		-		1,249,870		-		1,249,870
Finance lease payable		-		164,230		-		164,230
FRS pension liability		1,832,236		327,185		-		2,159,421
Total noncurrent liabilities		1,954,696		1,752,738		-		3,707,434
Total liabilities		2,085,545		2,062,652		2,514		4,150,711
DEFERRED INFLOWS OF RESOURCES								
Related to pension		91,288		16,303				107,591
NET POSITION								
Invested in capital assets, net of related debt		1,189,387		338,643		7,450,833		8,978,863
Restricted for landfill closure		-		340,642				340,642
Unrestricted		(541,362)		2,043,700		563,801		2,066,139
Total net position	\$	648,025	\$	2,722,985	\$	8,014,634	\$	11,385,644

See notes to the financial statements.

# SUWANNEE COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND TYPES

For the Fiscal Year Ended September 30, 2023

# Business Type Activities Enterprise Funds

	S	Solid Waste Solid Waste			Water			
	(	Collection	Disposal		Plant		Total	
OPERATING REVENUES				-				
Physical environment								
Charges for services	\$	143,271	\$	1,373,692	\$	87,561	\$	1,604,524
Container rental		19,202		-		-		19,202
Miscellaneous		187,177		53,117		-		240,294
Change in landfill closure liability		-		1,797		-		1,797
Total operating revenues		349,650		1,428,606		87,561		1,865,817
OPERATING EXPENSES								
Garbage, solid waste and water services								
Personnel services	\$	1,701,139	\$	323,116	\$	-	\$	2,024,255.00
Professional and contractual services		35,013		1,952,239		14,257		2,001,509
Communications		17,371		-		978		18,349
Utility services		18,750		6,149		40,820		65,719
Rental and leases		70,425		-		-		70,425
Insurance		85,000		4,304		10,656		99,960
Repairs and maintenance		96,928		130,220		13,499		240,647
Supplies		224,468		31,875		17,511		273,854
Miscellaneous		4,461		27,973		1,921		34,355
Depreciation		118,914		15,339		257,696		391,949
Total operating expenses		2,372,469		2,491,215		357,338		5,221,022
Operating income/(loss)		(2,022,819)		(1,062,609)		(269,777)		(3,355,205)
NONOPERATING REVENUES (EXPENSES)								
Capital grants		-		93,750		-		93,750
Interest income		10,946		53,771		3,913		68,630
Special assessments		2,362,709		1,243,674		-		3,606,383
Tax Collector fees		(88,424)		-		-		(88,424)
Interest expense		(11,949)		(8,208)		-		(20,157)
Total nonoperating revenues (expenses)		2,273,282		1,382,987		3,913		3,660,182
Net income (loss)		250,463		320,378		(265,864)		304,977
Operating transfers in		71,901		500,000		176,705		748,606
Operating transfer out		(70,000)		(71,901)		(164,372)		(306,273)
Net position beginning of year		395,661		1,974,508		8,268,165		10,638,334
Net position end of year	\$	648,025	\$	2,722,985	\$	8,014,634	\$	11,385,644

See notes to the financial statements.

# SUWANNEE COUNTY, FLORIDA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

For the Fiscal Year Ended September 30, 2023

# **Business Type Activities**

	- I portunitio							
	Enterprise Funds							
	Solid		Solid					
		Waste		Waste		Water		
		Collection		Disposal		Plant		Totals
CASH FLOWS FROM OPERATING ACTIVITIES								
Cash received from customers and users, operating grants	\$	288,762	\$	1,401,008	\$	801,374	\$	2,491,144
Cash payments to employees and benefits		(1,373,502)		(259,356)		-		(1,632,858)
Cash payments for operating expenses		(579,045)		(2,145,661)		(300,365)		(3,025,071)
Net cash provided/(used) for operating activities		(1,663,785)		(1,004,009)		501,009		(2,166,785)
CASH FLOWS FROM NONCAPITAL								
FINANCING ACTIVITIES								
Transfers In (out)		22,600		427,315		(391,167)		58,748
Cash received from special and service								
assessments net of collection fees		2,274,285		1,243,674		-		3,517,959
Net cash provided/(used) in noncapital								
financing activities		2,296,885		1,670,989		(391,167)		3,576,707
CASH FLOWS FROM CAPITAL AND RELATED								
FINANCING ACTIVITIES								
Proceeds of capital grants		-		93,750		-		93,750
Proceeds of finance lease		-		139,537		-		139,537
Proceeds of disposal/transfer of capital assets		42,094		-		-		42,094
Interest expense		(11,949)		(8,208)		-		(20,157)
Payment of principal on finance lease		(80,422)		-		-		(80,422)
Purchase of plant, property and equipment		(9,401)		(342,791)		(6,252)		(358,444)
Net cash provided/(used) in capital and related								
financing activities		(59,678)		(117,712)		(6,252)		(183,642)
CASH FLOWS FROM INVESTING ACTIVITIES								
Interest revenue		10,946		24,105		3,913		38,964
Net cash provided by investing activities		10,946		24,105	_	3,913		38,964
Net increase in cash and cash equivalents		584,368		573,373		107,503		1,265,244
Cash and cash equivalents - beginning of year		528,795		1,769,004		450,829		2,748,628
Cash and cash equivalents - end of year	\$	1,113,163	\$	2,342,377	\$	558,332	\$	4,013,872

(continued)

# SUWANNEE COUNTY, FLORIDA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

For the Fiscal Year Ended September 30, 2023

# **Business Type Activities**

	Solid	Solid		
	Waste	Waste	Water	
RECONCILIATION OF OPERATING INCOME (LOSS) TO	Collection	Disposal	Plant	
NET CASH USED FOR OPERATING ACTIVITIES				
Operating (loss)	\$ (2,022,819)	\$ (1,062,609)	\$ (269,777)	\$ (3,355,205)
Adjustments to reconcile operating (loss) to				
net cash used for operating activities:				
Depreciation	118,914	15,339	257,696	391,949
Changes in assets and liabilities				
Decrease (increase) in:				
Accounts receivable	2,159	(34,731)	-	(32,572)
Due from other governmental units	(61,221)	(27,338)	713,813	625,254
Lease asset	-	34,221	-	34,221
Increase (decrease) in :				
Accounts payable	(26,629)	8,896	(200,723)	(218,456)
Wages payable	7,176	864	-	8,040
Accrued payroll liabilities	-	-	-	-
Due to other funds	-	2,068	-	2,068
Deposits	(1,826)	250	-	(1,576)
Accrued compensated absences	5,993	4,523	-	10,516
Estimated liability for landfill closure	-	(1,797)	-	(1,797)
FRS pension liability, deferred outflows and inflows	314,468	58,373	-	372,841
Total adjustments	359,034	60,668	770,786	1,190,488
Net cash used for operating activities	\$ (1,663,785)	\$ (1,001,941)	\$ 501,009	\$ (2,164,717)

See notes to the financial statements

# SUWANNEE COUNTY, FLORIDA FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION September 30, 2023

	Custodial		
		Funds	
ASSETS			
Cash	\$	2,337,089	
Accounts receivable		4,643	
Due from other funds		63,080	
Due from other			
governmental units		20,496	
Other current assets		41,400	
Total assets	\$	2,466,708	
LIABILITIES			
Accounts payable	\$	94,555	
Due to individuals		84,768	
Due to other funds		169,006	
Due to other governmental units		129,697	
Installments payable		521,517	
Other current liabilities		18,277	
Total liabilities		1,017,820	
NET POSITION			
Restricted - held for others	\$	1,448,888	

See notes to the financial statements.

# SUWANNEE COUNTY, FLORIDA FIDUCIARY FUNDS STATEMENT CHANGES IN FIDUCIARY NET POSITION For the Fiscal Year Ended September 30, 2023

	Custodial		
	Funds		
ADDITIONS			
Funds held for others	\$ 1,559,598		
Cash bonds	132,893		
Property taxes collected for other			
governmental units	45,893,621		
Tax Collector licenses and fees	6,464,777		
Sheriff civil fees	103,930		
Fines, fees and court costs and payments	343,131		
Total additions	54,497,950		
DEDUCTIONS			
Funds held for others	1,450,786		
Cash bonds	82,769		
Fines, fees and court costs and payments	339,030		
Taxes and fees payable	52,352,537		
Sheriff civil fees	115,914		
Total deductions	54,341,036		
Change in net position	156,914		
Net position - beginning of year	1,291,974		
Net position - end of year	\$ 1,448,888		

See notes to the financial statements.

# SUWANNEE COUNTY, FLORIDA NOTES TO FINANCIAL STATEMENTS September 30, 2023

# **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Suwannee County, Florida, (the County) is a political subdivision of the State pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. The County is governed by the Board of County Commissioners and five elected constitutional officers (Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector) in accordance with state statutes and regulations. The constitutional officers maintain separate accounting records and budgets from the Board of County Commissioners. The Constitution of the State of Florida, Article VIII, Section 1(d) created the constitutional officers and Article VIII, Section 1(e), created the Board of County Commissioners.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund types in accordance with GASB Statement 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

#### A. Reporting Entity

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity's financial statements should allow users to distinguish between the primary government (the "Board") and its component units. However, some component units, because of the closeness of their relationships with the Board, should be blended as though they are part of the Board. Otherwise, most component units should be discretely presented. As required by generally accepted accounting principles, the financial reporting entity consists of (1) the primary government (the Board), (2) organizations for which the Board is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Board is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Board. The Board may be financially accountable if an organization is fiscally dependent on the Board regardless of whether the organization has (a) separately elected governing board, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. Based on these criteria, County management examined all organizations which are legally separate in order to determine which organizations, if any, should be included in the County's financial statements. Management determined that there are no organizations that should be included in the County's financial statements as component units under current accounting pronouncements.

# B. Measurement Focus and Basis of Accounting

The basic financial statements of the County are comprised of the following:

- Government-wide financial statements
- · Fund financial statements
- Notes to the financial statements

#### **Government-wide Financial Statements**

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component units), as well as its discreetly presented component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and agency fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 - Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure. Prepaid items are recognized as expenses when the benefit for the payment is received.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. As applicable, the County also chooses to eliminate the indirect costs between governmental activities to avoid "doubling up" effect.

# 1. Fund Financial Statements

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. The fiduciary statements includes financial information for the custodial funds. The custodial funds of the County primarily represent assets held by the County in a custodial capacity for other individuals or governments.

#### **Governmental Funds**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting, except for prepaid items, which are recognized as expenditures when paid, not when the benefit for payment is received. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be the measure of "available spendable resources." Governmental funds operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any non-current portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Non-current portions of other long-term receivables are offset by fund balance reserve accounts.

Because of their spending measurement focus, expenditure recognition for governmental fund types exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as another financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

#### **Proprietary Funds**

The County's enterprise funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position. The County applies all GASB pronouncements as well as all FASB Statements and Interpretations, APB Opinions and Accounting Research Bulletins, issued on or before November 30, 1989, which do not conflict with or contradict GASB pronouncements.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, taxes, and investment earnings, result from nonexchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

# C. Basis of Presentation

GASB Statement 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB 34 minimum criteria for major fund determination and has also electively disclosed funds which either had debt outstanding or specific community focus as major funds. The non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

#### 1. Governmental Major Funds:

General Fund - The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

Road and Bridge Fund - The Road and Bridge Fund accounts for expenditures incurred for the maintenance and repairs of County roads. Financing is provided by local option fuel taxes and distributions of state shared fuel taxes.

Fine and Forfeiture Fund - The Fine and Forfeiture Fund accounts for expenditures relating to the judicial system and the funding of the operations of the Sheriff, a separate Constitutional Officer. Financing is provided by ad valorem and local option sales taxes, state shared revenues, and current related fines and fees.

Library Fund - The Library Fund accounts for expenditures relating to the operation of the Suwannee River Regional Library System, which includes the County library services. Financing is provided by state and local government grants and library related fees.

Sheriff Operating Fund - The Sheriff Operating Fund is the general operating fund of the Sheriff, a Constitutional Officer. It is used to account for all financial resources and expenditures of the Sheriff, except those required to be accounted for in another fund.

Reserve Capital Infrastructure Fund - The Reserve Capital Infrastructure Fund is a capital projects reserve fund established by the Board to fund future infrastructure improvements.

Road and Bridge Construction Fund - The Road and Bridge Construction Fund is a capital projects fund established by the Board to fund road and bridge construction and improvements.

# 2. Proprietary Funds:

Solid Waste Collection Fund - The Solid Waste Collection Fund accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste collection service provided to residential and commercial customers within the County.

Solid Waste Disposal Fund - The Solid Waste Disposal Fund accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services.

Water Plant Fund – The Water Plant Fund accounts for the revenues, expenses, assets and liabilities associated with the County operated water plant.

# D. Assets, Liabilities and Net position or Equity

# 1. Cash and Cash Equivalents

The County maintains a cash pool that is available for use by all funds. Earnings from the pooled cash are allocated to the respective funds based on applicable cash participation by each fund. The cash pool is managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts. Therefore, all balances representing participants' equity in the cash pools are classified as cash and cash equivalents for financial statement purposes. In addition, longer-term investments are held by certain of the County's funds and are reported as investments on these statements.

#### 2. Investments

Investments include bank certificates of deposit, which are fully insured by depository insurance and pledged collateral.

#### 3. Allowance for Doubtful Accounts

The County provides an allowance for Solid Waste Collection and Solid Waste Disposal accounts receivable that may become uncollectible. At September 30, 2023, this allowance was \$5,515 for the Solid Waste Collection Fund and \$34,598 for the Solid Waste Disposal Fund. No other allowances for doubtful accounts are maintained since other fund accounts receivable are considered collectible as reported at September 30, 2023.

# 4. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." All trade receivables are shown net of an allowance for doubtful accounts, which is based on management's analysis of historical trends.

#### 5. Inventories

Inventories are valued at cost, which approximates market, using the "first-in, first-out" method of accounting. Supplies inventories of certain governmental funds are recorded as expenditures when consumed rather than when purchased.

#### 6. Restricted Assets

Certain investments of the County are classified as restricted assets on the statement of net position because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributions, or laws or regulations of other governments.

# 7. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, rights-of-way, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the Board as assets with an initial, individual cost of \$2,500 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are reported at estimated historical cost. Donated capital is reported at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

The Board of County Commissioners holds legal title to the capital assets used in the operations of the Board, Clerk of the Circuit Court, Property Appraiser, Supervisor of Elections and Tax Collector, as is accountable for them under Florida Law.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building and improvements	7 - 40
Machinery and equipment	5 - 20
Road and bridge infrastructure	40 - 50

## 8. Capitalization of Interest

Interest costs related to enterprise fund bond issues are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the County did not have any such capitalized interest.

#### 9. Unearned Revenues

Unearned revenues reported in government-wide financial statements represent revenues that have been received by the County but for which the legal requirements necessary to earn the revenues have not been met. The unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Unearned revenues reported in governmental fund financial statements represent unearned revenues in the same manner as has been stated above.

## 10. Accrued Compensated Absences

The County accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The non-current portion is the amount estimated to be used in subsequent fiscal years. Both the current and non-current estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentation.

## **11.** Obligation for Bond Arbitrage Rebate

Pursuant to Section 148(f) of the U.S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The County uses the "revenue reduction" approach in accounting to rebatable arbitrage. This approach treats excess earnings as a reduction of revenue. Management believes the County has no arbitrage liability outstanding as of September 30, 2023.

## 12. Landfill Closure Costs

Under the terms of current state and federal regulations, the County was required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of thirty years after closure. The County recognizes these costs of post-closure maintenance annually. Required obligations for closure and post-closure costs are recognized in the Solid Waste Disposal Fund.

## E. Prior Period Adjustment

Due to the determination that some purchases from prior years should, in fact, be included for tracking on the County-wide inventory listing, adjustments were made to restate the beginning balances for depreciation and capital assets related to governmental activities. The impact on the financial statements for the fiscal year ending September 30, 2022 resulted in an increase in net position on governmental activities of \$399,817 on the government-wide financial statements and is summarized in the following schedule.

	Fis	cal Year Ending	Fisca	al Year Beginning		
	Sept	tember 30, 2022	0	tober 1, 2022	Impact	of Adjustment
Governmental activities						
Capital assets						
Land and improvements	\$	9,922,109	\$	9,922,109	\$	-
Construction in progress		1,701,804		1,701,804		-
Infrastructure		92,858,576		92,858,576		-
Buildings and improvements		33,181,647		33,181,647		-
Equipment		26,904,414		26,824,678		(79,736)
Total capital assets		164,568,550		164,488,814		(79,736)
Less accumulated depreciation		(82,061,949)		(81,582,396)		479,553
Governmental actvities capital assets net	\$	82,506,601	\$	82,906,418	\$	399,817

## NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

# A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position.

"Total fund balances" of the County's governmental funds \$50,664,514 differs from "net position" of governmental activities \$91,317,032 reported in the statement of net position. This difference primarily results from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheet.

#### Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the costs of these assets are reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the County as a whole.

Cost of capital assets	\$ 171,818,283
Accumulated depreciation	(88,629,393)
Total	\$ 83,188,890

### **Prepaid Items**

The County recognizes prepaid items using the purchases method in its governmental funds. Under the purchases method, prepaid items are recognized as expenditures when purchased rather than being accounted for as an asset. However, in the statement of net position prepaid items are recognized as assets and expensed as the benefit is received.

Prepaid items	\$	125,066
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## **Long-term debt transactions**

Long-term liabilities applicable to the County's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at September 30, 2023, were:

Revenue bonds payable	\$ (1,330,902)
Line of credit	(740,177)
Capital leases	(2,191,095)
Compensated absences	(3,608,531)
OPEB obligation	(5,540,833)
FRS pension liability	(36,332,923)
Accrued interest	(54,890)
Total	\$ (49,799,351)

## **Deferred outflows/inflows of resources**

Deferred outflows of resources represent a consumption of net position in a future period while deferred inflows of resources represent an acquisition of net position in a future period and accordingly, are not reported in the governmental fund statements. However, the statement of net position included those deferred outflows/inflows of resources.

Governmental funds recognize amounts that are earned and readily available to be used to satisfy current obligations as revenues in the current period. Funds that are earned but not received within 60 days of the end of the year are not considered readily available and are recognized as deferred inflows of resources. However, amounts that are earned in the year will be recognized as revenues on the statement of activities and will reduce the deferred inflows of resources that are on the statement of net position.

	\$ 7,372,073
as revenues on the statement of activities	2,873,365
Deferred inflows of resources recognized	
Deferred inflows of resources	(4,493,998)
Deferred outflows of resources	\$ 8,992,706

## **Lease Asset and Lease Liability**

Due to the implementation of GASB SGAS 87, Leases, the County accounts for non-finance leases whose terms exceed 12 months in substantially the same manner as finance leases. The result is the recognition of a Lease Asset and a Lease Liability on the statement of net position. These amounts are not amortized or satisfied, respectively, with current available resources and are therefore not included on the governmental balance sheet.

Operating lease asset	\$ 2,188,716
Operating lease liability	 (2,422,876)
	\$ (234,160)

## Elimination of interfund receivables/payables

Interfund receivables, payables and advances in the amount of \$956,995 between governmental funds must be eliminated for the statement of net position.

## **SUWANNEE COUNTY, FLORIDA**

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

100770	Gov	Total vernmental Funds	Rel	pital ated ems		repaid Items	Lease-F	SB 87 Related ems		ng-Term Debt sactions	Co	B Obligation/ ompensated Absences	Inflov of R	Deferred vs/Outflows desources/ S Pension		ssifications and minations		tatement of t Position
ASSETS  Cash and cash equivalents	s	46,235,872	\$		\$		\$		\$	-	s		s		\$		\$	46,235,872
Accounts receivable - net	•	437,705	,		•		•	-	•		•		,	_	,		,	437,705
Due from other funds		1,094,508						-						-		(956,995)		137,513
Due from other governmental units		5,663,820						-						-				5,663,820
Due from other organizations		•																•
Investments		11,928,152						-						-				11,928,152
Fuel inventory		77,344																77,344
Other current assets		139,783																139,783
Prepaid items						125,066		-										125,066
Non-finance lease asset						· •		2,188,716										2,188,716
Capital assets - net			83	,188,890														83,188,890
Total assets		65,577,184		,188,890		125,066		2,188,716						-		(956,995)		150,122,861
DEFERRED OUTFLOWS OF RESOURCES						<u>-</u>						19,943		8,972,763				8,992,706
LIABILITIES AND FUND BALANCES																		
Liabilities:																		
Accounts payable	\$	1,594,889	\$	-	\$	-	\$	-	\$	-	\$		\$	-	\$	-	\$	1,594,889
Accrued wages		935,259		-				-		-		-						935,259
Accrued liabilities		783,526		-		-		54,890		-		-		-		-		838,416
Due to other funds		957,128		-		-		-		-		-		-		(956,995)		133
Due to other governmental units		262,488		-		-		-		-		-		-		-		262,488
Unearned revenues		7,457,409		-		-		-				-		-		-		7,457,409
Other current liabilities		48,606		-				-		-		-						48,606
Accrued compensated absences		•		-				-		-		3,608,531						3,608,531
Revenue bonds payable		•		-				-		1,330,902		-						1,330,902
Line of credit outstanding		•		-				-		740,177		-						740,177
Non-finance leases payable		•		-			2	2,422,876				-						2,422,876
Finance leases payable		•		-				-		2,191,095		-						2,191,095
OPEB obligation		•		-				-		-		5,540,833						5,540,833
FRS pension liability				-		-		-				-		36,332,923		-		36,332,923
otal liabilities		12,039,305		•		<u>.</u>	2	2,477,766		4,262,174		9,149,364		36,332,923		(956,995)		63,304,537
DEFERRED INFLOWS OF RESOURCES		2,873,365				-						2,683,765		1,810,233		(2,873,365)		4,493,998
und balances/net position		50,664,514	83	,188,890		125,066		(289,050)		(4,262,174)		(11,813,186)		(29,170,393)		2,873,365		91,317,032
otal liabilities, deferred inflows/outflows of resources and net position	\$	65,577,184	\$ 83	.188.890	\$	125,066	s	2,188,716	¢		\$	- 19,943	\$	8,972,763	\$	(956,995)	\$	159,115,567

# B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities

The "net change in fund balances" for governmental funds (\$1,053,414), differs from the "change in net position" for governmental activities \$(3,355,295) reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

### Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net position decreases by the amount of depreciation expense charged for the year. Losses or gains on disposal of fixed assets are not reported as expenditures or revenue in the governmental funds; however, in the statement of activities, these losses and gains are reported. Capital assets that are transferred to other funds are not recognized as transfers in governmental funds. However, they decrease the value of capital assets on the statement of net position and are shown as transfers in the statement of changes in net position.

Capital outlay and additions	\$ 7,237,779
Depreciation expense	(7,583,188)
Net gain due to change in finanicing leases	583,681
Net gain due to capital asset activity	44,200
Difference	\$ 282,472

Repayments of debt and capital lease principal are reported as an expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. However, the principal payments reduce the liabilities in the statement of net position and do not result in an expense in the statement of activities. Proceeds of long-term debt are recorded as other financing sources in the governmental funds but are increase liabilities in the statement of net position. Interest accrued on capital leases and other debt as of year-end is not recorded on the governmental balance sheet, but it is recorded on the statement of net position. Decreases in the accrued leave balance result in an increase in net position on the statement of changes in net position.

Debt principal payments made	\$ 858,596
Finance lease liability principal payments	1,135,148
Proceeds on finance leases	(639,033)
Debt proceeds received	 (956,473)
	\$ 398,238

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Net change in compensated absences	\$ (337,313)
Net change in the obligation for post-employment benefits	
and deferred outflows of resources	\$ (70,309)
Change in pension liability and deferred inflows	
and outflows of resources	\$ (5,320,875)

## **Prepaid Items**

Prepaid items utilize current resources for future benefits. The County treats them as expenses in the fund statements. These expenses are recognized as the benefit is received in the government-wide statements.

Net change in prepaid items	
-----------------------------	--

\$ (328,175)

## Changes in Lease Asset and Lease Liability

GASB's SGAS 87, Leases, allows for non-finance leases to be treated in substantially the same manner as finance leases. The resulting lease asset and lease liability are amortized over the life of the lease and do not use current resources to do so. Adjustments are also made for year-over-year changes in accrued interest and lease activity.

Principal Paid on finance lease liabilities	<b>\$ 1,864,932</b>
Amortization of right of use assets	(1,236,694)
Change in accrued interest	(8,850)
Other net gains due to non-finance lease activity	(40,472)
	\$ 578,916

## **Reclassification and Eliminations**

Transfers in and transfers out in the amount of \$26,173,919 between governmental funds should be eliminated.

The County earned \$2,873,365 in revenues in the year ending September 30, 2023 that was not readily available at year-end. This was an increase of \$2,495,165 over the \$378,200 that was earned but not readily available in the prior year.

# **SUWANNEE COUNTY, FLORIDA**

#### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

B. Explanation of Differences Between Government Fund Operating Statements and the Statement of Activities

	Total Governmental Funds	Capital Related Items	Prepaid Items	GASB 87 Lease-Related Items	Long-term Debt Transactions	OPEB Obligation/ Compensated Absences	Deferred Inflows/Outflows of Resources/ FRS Pension	Reclassifications and Eliminations	Statement of Activities
REVENUES									
Taxes	\$ 29,799,171	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 29,799,171
Special assessments	2,605,817	-	•	•	•	•	-	•	2,605,817
Licenses and permits	497,039	-	•	-	•	-	-	-	497,039
Intergovernmental	18,598,381	-	•	-	•	-	-	2,495,165	21,093,546
Charges for services	7,580,185	-	-	•	-	•	-	-	7,580,185
Fines and forfeitures	456,409	-	-	•	-	•	-	-	456,409
Other grants and donations	-	-	-	-	-	-	-	-	-
Miscellaneous	2,281,702	-	-	-	-	-	-	-	2,281,702
Interest	806,345						-		806,345
Total revenues	62,625,049	-		·			-	2,495,165	65,120,214
EXPENDITURES									
Current Expenditures									
General government	11,631,840	312,805	-	(1,551)	-	35,979	(319,932)	-	11,659,141
Public safety	23,087,297	1,684,974	328,175	(531)	(666,097)	387,201	3,027,684	-	27,848,703
Physical environment	1,352,744	232,028	· -	• '	•	16,468	284,974		1,886,214
Transportation	9,617,345	4,911,264		(616,284)	(582,806)	31,651	1,015,737		14,376,907
Economic environment	950,479	220		(,,		591	12,356		963,646
Human services	1,176,248		_	_			-,		1,176,248
Culture/recreation	4,907,256	309,778	_	(1,022)		23,972	752,270		5,992,254
Court related	3,303,604	132,119	_	(.,/	_	(88,240)	547,786	_	3,895,269
Capital outlay	0,000,004	102,110				(00,240)	041,100		0,000,200
General government	1,666,186	(1,666,186)					_		
Public safety	990,797	(990,797)							-
Physical environment	330,131	(330,737)	_	-	-	_	-	-	-
•	4,040,031	(4 040 034)	•	•	•	•	•	•	•
Transportation	, ,	(4,040,031)	•	•	•	•	•	•	•
Economic environment	48,125	(48,125)	•	•	•	•	•	•	•
Human services	- 070 500	(070 500)	•	•	•	•	-	•	•
Culture/recreation	273,580	(273,580)	•	•	•	•	-	•	•
Court related	219,060	(219,060)	•	•	•	•	•	•	•
Debt Service									•
Principal	744,841	-	•	•	(744,841)	-	-	•	-
Interest	183,170			- <u> </u>					183,170
Total expenditures	64,192,603	345,409	328,175	(619,388)	(1,993,744)	407,622	5,320,875	-	67,981,552
Excess of revenues over									
(under) expenditures	(1,567,554)	(345,409)	(328,175)	619,388	1,993,744	(407,622)	(5,320,875)	2,495,165	(2,861,338)
OTHER FINANCING SOURCES (USES)									
Proceeds of long-term debt	956,473	-	-		(956,473)		_	-	-
Net change due to activity in leases	-	583,681		(40,472)	(639,033)				(95,824)
Net gain on changes in fixed assets	_	44,200	_	(,/		_	_		44,200
Transfers in	26,173,919	,200					-	(26,173,919)	,200
Transfers out	(26,616,252)		-	-	_	_	_	26,173,919	(442,333)
Total other financing sources (uses)	514,140	627,881	- <del> </del>	(40,472)	(1,595,506)	· <del></del>	· <del></del>		(493,957)
Net change in fund balance	(1,053,414)	282,472	(328,175)	578,916	398,238	(407,622)	(E 220 975)	2,495,165	
· ·							(5,320,875)		(3,355,295)
Fund balances at beginning of year	51,717,928	82,506,601	453,241	(867,966)	(4,660,412)	(11,405,564)	(23,849,518)	378,200	94,272,510
Prior period adjustment		399,817		-	-	-		•	399,817
						_			

## NOTE 3. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

## **Budgets and Budgetary Accounting**

The Board uses the following procedures in establishing the budgetary data reflected in the financial statements.

- 1. Prior to July 15, the County Administrator serving as Budget Officer submits to the Board of County Commissioners a tentative budget for the fiscal year commencing October 1.
- 2. Public hearings are conducted by the Board of County Commissioners to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of a resolution by the Board of County Commissioners.
- 4. The Constitutional Officers submit, at various times, to the Board and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the Florida Statutes.
- 5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and the Property Appraiser, which are classified as separate special revenue funds.
- 6. The Board of County Commissioners is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund; or appropriate for the special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
- 7. Formal budgetary integration is employed as a management control device in all governmental funds.
- 8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2023, are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis. The Enterprise Fund budgets are adopted on the accrual basis.
- 9. Legal control of the budget is exercised pursuant to applicable provisions of Florida Statutes.
- 10. Appropriations for the County lapse at the close of the fiscal year.

11. The following is a comparison of the appropriations to total expenses for the proprietary funds for the fiscal year ended September 30, 2023.

	Appropriations	Capital Additions, Expenses and Transfers	Variance Positive
Primary Government			
Enterprise Funds:			
<b>Solid Waste Collection</b>	\$ 3,133,302	\$ 2,623,264	\$ 510,038
Solid Waste Disposal	3,236,464	2,914,115	322,349
Water Plant	270,267	527,962	(257,695)
	\$ 6,640,033	\$ 6,065,341	\$ 574,692

Expenses include \$391,949 in depreciation, \$88,424 in tax collection fees, \$20,157 in interest, and an adjustment to deferred inflows and outflows of resources and the FRS pension liability of that increased noncash expenses by \$372,839.

## NOTE 4. CASH AND CASH EQUIVALENTS

The Board maintains a cash pool that is available for use by all Board funds except those whose cash and investments must be segregated due to bond covenants or other legal restrictions. Constitutional Officers maintain separate cash accounts.

#### 1. Deposits

At September 30, 2023, the carrying amount of the County's deposits was \$52,586,533. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Chief Financial Officer pursuant to the Public Depository Security Act of the State of Florida. The Act established a Trust Fund, maintained by the State Chief Financial Officer. This Trust Fund is a multiple financial institution pool and has the ability to assess its member financial institutions for collateral shortfalls if a member fails.

## 2. Investments

Florida Statutes, and various bond covenants authorize investments in certificates of deposit, money market accounts, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund, obligations by the Florida State Board of Administration, Florida Local Government Investment Trust Fund, obligations of the U.S. Government, obligations of government agencies unconditionally guaranteed by the U.S. Government, obligations of the Federal Farm Credit Banks, obligations of the Federal Home Loan Mortgage Corporation, including Federal Home Loan Mortgage Corporation participation certificates, obligations of the Federal Home Loan Bank, obligations of the Government National Mortgage Association, obligations of the Federal National Mortgage Association and securities of any management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss.80a-1 et seq., provided the portfolio is limited to U.S. Government obligations and to repurchase agreements fully collateralized by U.S. Government obligations. The County invested in only these types of instruments during the fiscal year.

In accordance with generally accepted accounting principles, the County's investments are categorized to give an indication of the level of custodial credit risk assumed at year end. Category 1 includes investments that are insured or registered, or for which the securities are held by the County or its agent in the County's name. Any investments in the Local Government Surplus Funds Trust Fund, the Florida Local Government Investment Trust Fund, money market accounts and guaranteed investment contracts would not be categorized since the investments are not evidenced by securities that exist in physical or book entry form.

Investments consist of amounts placed with the State Board of Administration for participation in the Local Government Surplus Funds Trust Fund investment pool created by Sections 218.405, Florida Statutes and those made locally. Local investments operate under the guidelines established by Section 218.415, Florida Statutes.

The following is a schedule of investments held at September 30, 2023:

Investment	Maturities	 Fair Value	Category
Certificates of Deposit	2 Years or less	\$ 7,054,313	1
State Board of Administration Local Government - Florida PRIME	21 Day Average	 6,560,495	-
		\$ 13,614,808	

## Florida PRIME

The County's investment in Florida PRIME is administered by the Florida State Board of Administration (SBA). Florida PRIME is an external investment pool that is not a registrant with the SEC; however, the SBA has adopted operating procedures consistent with the requirements for a SEC Rule 2a-7 fund. Florida PRIME is governed by Chapter 19-7 of the Florida Administrative Code, which identifies the Rules of the SBA. These rules provide guidance and establish the general operating procedures for the administration of Florida PRIME. Additionally, the State of Florida, Office of the Auditor General performs the operational audit of the activities and investments of the SBA. Throughout the year and as of September 30, 2023, Florida PRIME contained certain floating rate and adjustable-rate securities that were indexed based on the prime rate and/or one- and three-month LIBOR. These floating rate and adjustable-rate securities are used to hedge against interest risk and provide diversification to the portfolio. Exposure to a single issuer is limited to 5% of the portfolio's amortized cost. Investments in Florida PRIME are not evidenced by securities that exist in physical or book entry form.

At September 30, 2023, the County had \$6,560,495 invested in Florida PRIME. Florida PRIME's most recent financial statements can be found at https://www.sbafla.com/prime/ Audits/tabid/582Default.aspx. The investment policies related to Florida PRIME can be found at https://www.sbafla.com/prime/home/RiskManagmentOversight.aspx.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County's investment policy to minimize interest rate risk is by structuring the investment portfolio so that the investments are readily convertible to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment on a deposit. The County does not hold foreign or foreign currency investments and therefore is not subject to foreign currency risk.

Credit Risk: The County also mitigates credit risk, which is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover the value of investment or collateral securities that are held in the possession of an outside party. The County generally limits this risk by investing only in permitted investments.

Concentrations of Credit Risk: Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The implementation of GASB Statement No. 40 requires the disclosure of investments in any one issuer that represent 5% or more of total investments.

<u>Credit Risk.</u> Investments in the Florida State Board of Administration Pools (SBA) consist of the Local Government Surplus Funds Trust (Florida PRIME). The Florida PRIME is rated by Standard and Poor's. The current rating is AAAm. The Investment Manager of the Florida PRIME manages credit risk by purchasing only high qualify securities, performing a credit analysis to develop a database of issuers and securities that meet the Investment Manager's minimum standard and by regularly reviewing the portfolio's securities financial data, issuer news and developments, and ratings of the nationally recognized statistical rating organizations.

#### **Fair Value Measurements**

In February 2015, GASB issued GASB Statement No. 72. GASB 72 applicability related to the application of fair value is limited to assets and liabilities that are currently measured at fair value and certain investments that are not currently measured at fair value.

Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Therefore, the participant account balance is considered the fair value of the investment. Florida PRIME investment is exempt from the GASB 72 fair value hierarchy disclosures.

As of September 30, 2023, the County's investment in the Florida PRIME investment pool is rated AAAm by Standard & Poor.

#### **Investment Objective**

The primary investment objectives for Florida PRIME, in priority order, are safety, liquidity, and competitive returns with minimization of risks. Investment performance of Florida PRIME will be evaluated on a monthly basis against the Standard & Poor's U.S. AAA & AA Rated GIP All 30-Day Net Yield Index. While there is no assurance that Florida PRIME will achieve its investment objectives, it endeavors to do so by following the investment strategies described in this Policy.

## **Interest Rate Risk**

The dollar weighted average days to maturity (WAM) of Florida PRIME at September 30, 2023, is 35 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2023, is 75 days.

#### **Foreign Currency Risk**

Florida PRIME was not exposed to any foreign currency risk during the period from October 1, 2022 through September 30, 2023.

## **Securities Lending**

Florida PRIME did not participate in a securities lending program in the period October 1, 2022 through September 30, 2023.

#### **Fair Value Hierarchy**

Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost; therefore, participant account balances should be also reported at amortized cost.

#### Disclosures per GASB 79

GASB 79 provides that if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2023, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value.

#### **NOTE 5. PROPERTY TAX REVENUES**

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2022-2023 fiscal year were levied in October 2022. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year-end.

## **NOTE 6. CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2023 was as follows:

	Beginning Balance (restated)	Additions/ Capital Outlay		Reclassifications/ Deletions		Ending Balance
Governmental activities:						
Capital assets not being depreciated						
Land and improvements	\$ 9,922,109	\$	966,473	\$	(235,662)	\$ 10,652,920
Construction in progress	1,701,804		3,705,554		(3,868,637)	1,538,721
Total capital assets not being depreciated	11,623,913		4,672,027		(4,104,299)	 12,191,641
Capital assets being depreciated						
Infrastructure	92,858,576		10,000		324,280	93,192,856
Buildings and improvements	33,181,647		68,806		3,835,554	37,086,007
Equipment	26,824,678		2,486,946		36,155	29,347,779
Total capital assets being depreciated	152,864,901		2,565,752		4,195,989	 159,626,642
Less accumulated depreciation	(81,582,396)		(7,583,188)		536,191	(88,629,393)
Capital assets being depreciated						
net of accumulated depreciation	71,282,505		(5,017,436)		4,732,180	70,997,249
Governmental actvities capital assets, net	\$ 82,906,418	\$	(345,409)	\$	627,881	\$ 83,188,890

	Additions/								
	Е	Beginning		Capital		Recla	ssifications/		Ending
		Balance			Outlay	D	eletions		Balance
Business-type activities:						· <u></u>	_		
Capital assets not being depreciated									
Land	\$	286,790		\$	-	\$	-	\$	286,790
Total capital assets not being depreciated		286,790			-		-		286,790
Capital assets being depreciated									
Infrastructure		7,702,277			-		-		7,702,277
Equipment		3,071,480			358,444		(42,094)		3,387,830
Collection sites		1,597,171			-		-		1,597,171
Landfill		3,664,145					-		3,664,145
Total capital assets being depreciated		16,035,073			358,444		(42,094)		16,351,423
Less accumulated depreciation		(7,150,000)			(391,949)				(7,541,949)
Capital assets being depreciated					_	· ·			
net of accumulated depreciation		8,885,073			(33,505)		(42,094)		8,809,474
Business-type actvities capital assets, net	\$	9,171,863		\$	(33,505)	\$	(42,094)	\$	9,096,264

# Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities:	
General Government	\$ 312,805
Public Safety	1,684,974
Transportation	4,911,264
Culture/Recreation	309,778
Economic Environment	220
Physical Environment	232,028
Court Related	132,119
Total depreciation expense - governmental activities	\$ 7,583,188
Business-type activities:	
Solid waste collection	\$ 118,914
Solid waste disposal	15,339
Water plant .	257,696
Total depreciation expense - business-type activities	\$ 391,949

## **NOTE 7. INTERFUND RECEIVABLES/PAYABLES**

Balances at September 30, 2023, were:

	Re	Receivable			
General Fund	\$	312,969	\$	15,378	
Special Revenue Funds:					
Clerk of the Circuit Court Court Related		44		154,068	
Clerk of the Circuit Court Noncourt Related		143,462		95,749	
Fine and Forfeiture		492,934		76	
Fire Protection		1,741		4,240	
Inmate Welfare		3,979		-	
Local Housing Assistance		-		3,854	
Municipal Services		-		95	
Property Appraiser Operating		-		189,482	
Public Records Modernization Trust		-		3,658	
Recreation		-		1,794	
Road and Bridge		55,813		-	
Sheriff Operating		-		470,250	
Supervisor of Elections		-		8,701	
Tax Collector Operating		50,984		9,783	
Tourist Development Trust		32,582		-	
Agency Funds:					
Ad Valorem Tax		51,232		16,999	
Civil Depositors		-		4,853	
Domestic Relations		8		44	
Inmate Welfare		10,105		14,083	
Registry of the Court		80		-	
Tag Agency		1,635		133,027	
Tax Deed Agency		20		-	
Proprietary Funds:					
Solid Waste Collection		1,854		33,238	
Solid Waste Disposal		2,852		2,922	
	\$	1,162,294	\$	1,162,294	

The outstanding balances between funds result mainly from the time lag between the dates that interfund goods and services are provided and reimbursable expenditures occur, transactions are recorded in the accounting system and payments between funds are made.

## **NOTE 8. INTERFUND TRANSFERS**

Interfund transfers for the year ended September 30, 2023, consisted of the following:

Transfer from General Fund to:		
Fire Protection Fund	\$	149.317
Road and Bridge	-	4,212,636
Recreation Fund		1,278,718
Library Fund		1,714,109
Solid Waste Disposal Fund		430,000
Water Plant Fund		176,705
Clerk of Circuit Court Related		91,471
Clerk of Circuit Court Noncourt Related Fund		1.017.382
Property Appraiser Operating Fund		1,471,363
Supervisor Operating Fund		792,197
Supervisor Operating Fund		132,131
Transfer from Fine and Forfeiture Fund to:		
General Fund		96,935
Sheriff Operating Fund		12,471,565
Clerk of Circuit Court Public Records Modernization Trust		406,674
		100,011
Transfer from Fire Protection Fund to:		
General Fund		1,899,190
		, ,
Transfer from Clerk of Circuit Court, Court Related Fund to:		
Clerk of Circuit Court Noncourt Related Fund		327,842
Transfer from Clerk of Circuit Court, Noncourt Related Fund to:		
Clerk of Circuit Court Related		61,280
Transfer from Clerk of Circuit Court, Noncourt Related Fund to:		
General Fund		10,436
Transfer from Sheriff Operating Fund:		
Emergency Management County Match		8,432
Transfer from Solid Waste Collection to:		
Solid Waste Disposal Fund		70,000
Transfer from Solid Waste Disposal to:		74 004
Solid Waste Collection Fund		71,901
Transfer from Water Blant to		
Transfer from Water Plant to: General Fund		164,372
General Fullu		· · · · · ·
	\$	26,922,525

Transfers are used to 1) move revenues from the fund that state law requires to collect them to the fund that state law requires to expend them, 2) provide matching funds for grants, and 3) use unrestricted general fund revenues to finance transportation activities which must be accounted for in another fund.

#### **NOTE 9. RECEIVABLE AND PAYABLE BALANCES**

Receivables, net of allowances for doubtful accounts, at September 30, 2023, were as follows:

			Due from		
			Other		Total
	Accounts	s G	overnments	!	Receivables
Governmental Activities:	·			· · ·	<u> </u>
General	\$ 251,6	89 \$	4,521,375	\$	4,773,064
Road and Bridge		-	869,045		869,045
Fine and forfeiture		-	120,139		120,139
Sheriff Operating	132,9	58	16,733		149,691
Other governmental	25,5	10	136,528		162,038
Total governmental activities	\$ 410,1	57 \$	5,663,820	\$	6,073,977
Business-type activities:					
Solid Waste Collection	\$ 12,1	18 \$	61,363	\$	73,481
Solid Waste Disposal	158,4	97	28,889		187,386
Water Plant		_	7,983		7,983
Total business-type activities	\$ 170,6	15 \$	98,235	\$	268,850

## Payables at September 30, 2023, were as follows:

	Vendors	Salaries and Benefits	Go	Other vernmental Units	-	Accrued Current .iabilities	Total Payables
Governmental Activities:							 
General	\$ 675,521	\$ 267,465	\$	-	\$	700,557	\$ 1,643,543
Road and Bridge	325,335	101,506		-		21,855	448,696
Fine and Forfeiture	33,590	-		-		-	33,590
Library	8,261	62,284		-		13,678	84,223
Sheriff Operating	248,732	372,228		-		3,913	624,873
Other governmental	303,450	131,776		262,488		43,523	741,237
Total governmental activities	\$ 1,594,889	\$ 935,259	\$	262,488	\$	783,526	\$ 3,576,162
Business-type activities:							
Solid Waste Collection	\$ 4,375	\$ 38,622	\$	-	\$	7,920	\$ 50,917
Solid Waste Disposal	85,733	6,133		-		1,274	93,140
Water Plant	2,514	-		-		-	2,514
Total business-type activities	\$ 92,622	\$ 44,755	\$	-	\$	9,194	\$ 146,571

## NOTE 10. LONG-TERM LIABILITIES

## **Notes Payable - Direct Borrowings**

## 1. Bonds Payable - Series 2014

In February, 2014 the County entered into a loan with Capital City Bank in the amount of \$4,500,000. The loan is comprised of a tax-exempt amount of \$1,850,000 and a taxable amount of \$2,650,000. The loan is repayable over the first five years in quarterly payments of \$129,430 including interest of 2.15% on the tax-exempt portion and 3.25% on the taxable part. At the end of five years, interest on the remaining balance will be calculated at 70% of the Capital City Bank prime rate, adjusted annually with a floor of 3.25%. This loan is secured by a pledge of the County's Half Cent Sales Tax revenues. Proceeds of the loan are being used to finance the County's Catalyst Site economic development project. The payments due on the taxable amount of the issue at the current interest rate is as follows:

Fiscal Year End	I	nterest	 Principal	 Total
2024	\$	1,924	\$ 153,678	\$ 155,602

The payments due on the tax-free portion of the issue at the current interest rate is as follows based upon an average interest rate of 3.0%:

Fiscal Year End	Interest		 Principal	Total		
2024	\$	849	\$ 102,617	\$	103,466	

## 2. Revenue Bond Payable Series 2015

On July 28, 2015, the County entered into a loan with First Federal Bank of Florida in the amount of \$2,000,000. The tax-exempt bond issue is repayable in twenty-eight semi-annual payments, including interest of 2.47%. This loan is secured by a pledge of the County's Half Cent Sales Tax revenues. Proceeds of the loan were used to finance the construction of a County-owned office building. Interest on the bond issue is payable monthly, beginning September 1, 2015 through September 1, 2016. Principal and interest is due on this bond beginning each October 1, and April 1, commencing October 1, 2016. A schedule of principal and interest payments at September 30, 2023 follows:

Fiscal Year End	Interest		 Principal		Total
2024		25,739	142,391		168,130
2025	22,133		145,997		168,130
2026	18,504		149,626		168,130
2027	14,786		153,344		168,130
2028		9,032	159,098		168,130
2029 - 2030	12,107		 324,151		336,258
	\$	102,301	\$ 1,074,607	\$	1,176,908

These loan agreements contain provisions that allow the lenders to sue to protect their rights, including the appointment of a receiver to enforce the performance of all duties required by the loan agreements.

#### 3. <u>Finance Leases Payable</u>

The Board has several finance leases for equipment with varying terms as follows:

Pump trucks – The Board has a lease purchase with Leasing 2 for 3 pumper trucks used by the fire department. The terms of the agreement call for 10 annual payments of \$161,429 including interest at 3.41%, beginning December 20, 2018. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

Freightliner tanker trucks - The Board has a lease purchase with Leasing 2 for 2 pumper trucks used by the fire department. The terms of the agreement call for 10 annual payments of \$79,855 including interest at 3.96%, beginning October 15, 2019. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

Ambulances - The Board has a lease purchase with Leasing 2 for 2 ambulances used by the County EMS department. The terms of the agreement call for 4 annual payments of \$157,335 including interest at 3.93%, beginning October 15, 2019. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor. The final payment on this agreement was made in October 2022.

Five Mack Trucks - The Board has a lease purchase with Leasing 2 for 5 Mack Dump Trucks used by the County road department. The terms of the agreement call for one payment of \$75,000 on June 15, 2020 and four annual payments of \$192,522 including interest at 3.14%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor. The final payment on this agreement is set to be paid in January 2024.

Two Mack Trucks - The Board has a lease purchase with Leasing 2 for two Mack Dump Trucks used by the County road department. The terms of the agreement call for one payment of \$30,000 on January 1, 2020 and four annual payments of \$76,065 including interest at 3.59%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor. The final payment on this agreement is set to be paid in January 2024.

Three Mack Trucks - The Board has a lease purchase with Leasing 2 for 3 Mack Dump Trucks used by the County road department. The terms of the agreement call for one payment of \$45,000 on September 2, 2019 and four annual payments of \$114,258 including interest at 3.49%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor. The final payment on this agreement was made in September 2023.

Physio-Control Lifepaks - The Board has a lease purchase with Leasing 2 for four Physio-Control cardiac monitors. The terms of the agreement call for sixty payments of \$1,806 on August 15, 2019 including interest at 5.19%. Upon early termination or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

Hydraulic Excavator - The Board had a lease purchase agreement with Ring Investments, LLC for a Caterpillar 336F hydraulic excavator used by the County road department. The terms of the agreement called for five annual payments of \$63,986 that began in March of 2018 and a final payment of \$100,000 to be paid in March 2023. These payments included an interest at 3.48%. By paying the final amount, the County did in fact exercise the purchase option of \$100,000 and has retained the hydraulic excavator.

SCBA Gear - The Board has a lease purchase agreement for SCBA used in the County's public safety department. The terms of the agreement call for five annual payments of \$99,891 beginning in January 2022. This includes interest of 2.85%. The County plans to assume responsibility for the equipment at the conclusion of the lease term.

Vibratory Compactor – The Board entered into a lease purchase agreement with Ring Investments, LLC for a CAT CS54 Vibratory Compactor. The agreement stipulates that the Board will make three annual payments of \$17,619 beginning March 2023 and has the option of purchasing the Vibratory Compactor for \$1 at the conclusion of the leases term. The payments include a nominal rate of 4.99% in interest which is compounded annually.

Bulldozer – The Board entered into a lease purchase agreement with Ring Investments, LLC for a CAT D5K2LGP Dozer. The agreement stipulates that the Board will make three annual payments of \$127,452 beginning March 2023 and has the option of purchasing the bulldozer for \$1 at the conclusion of the leases term. The payments include a nominal rate of 4.99% in interest which is compounded annually.

Ambulances - The Board has a lease purchase with Leasing 2 for 2 ambulances used by the County EMS department. The terms of the agreement call for 4 annual payments of \$145,920 including interest at 5.49%, beginning June 15, 2023. Upon termination prior to the end of the lease term or default of the agreement, the County is responsible for the return of the equipment to the lessor and the payment of any costs to return the equipment to the lessor.

The following is a schedule of interest and principal payments under these leases:

Fiscal Year End	Interest	Principal	Total
2024	80,145	592,744	672,889
2025	55,314	330,933	386,247
2026	38,571	302,604	341,175
2027	24,502	216,783	241,285
2028	12,579	228,706	241,285
	\$ 211,111	\$ 1,671,770	\$ 1,882,881

## 4. <u>Line of Credit</u>

In November 2022, the County purchased two pieces of land intended for further development. To do so, the County drew \$956,473 on a line of credit with First Federal Bank. The line of credit comes with an annual interest rate of 5.75%. Of the amount drawn, \$216,296 was paid back in the fiscal year ending September 30, 2023, leaving a remaining balance of \$740,177. The County expects to pay the entirety of the outstanding balance in the fiscal year ending September 30, 2024.

#### **Changes in Long-term Liabilities**

Long-term liability activity for the year ended September 30, 2023, was as follows:

		Balance at 9/30/2022	,	Additions		ljustments/ Deletions		Balance at 9/30/2023	_	ue Within One Year		Accrued est Payable
Governmental activities:									,			
Direct Borrowings:												
Revenue bonds payable	\$	305,016	\$	-	\$	(202,399)	\$	102,617	\$	102,617	\$	-
Revenue bonds payable		454,575		-		(300,897)		153,678		153,678		-
Revenue bond payable		1,213,611		-		(139,004)		1,074,607		142,391		-
Line of Credit		-		956,473		(216, 296)		740,177		740,177		-
Finance lease payable		2,623,770		639,033		(1,071,708)		2,191,095		735,328		54,890
		4,596,972		1,595,506		(1,930,304)		4,262,174		1,874,191		54,890
Other liabilities -												
Compensated absences												
payable		3,271,218		337,313		-		3,608,531		541,280		-
Other post-employment benefits		5,190,429		350,404		-		5,540,833		´-		_
FRS retirement liability		30,435,751		5,897,172		-		36.332.923		-		_
,	\$	43,494,370	\$	8,180,395	\$	(1,930,304)	\$	45,482,287	\$	2,415,471	\$	54,890
Business Activities:												
Direct Borrowings:												
Finance lease payable	\$		\$	235,591	\$	(37,768)	\$	197,823	\$	33,593	\$	
Other liabilities -	Ψ	-	Φ	233,391	Φ	(31,100)	Ф	191,023	Φ	33,393	Ψ	-
Compensated absences		147.029		10.516				157.545		23.632		
payable		,		-, -		-		,		23,032		-
Pension liability		1,736,699		422,722		-		2,159,421		-		-
Estimated liability for		4 0 4 7 0 4 4				(4.707)		4 040 044		00.444		
landfill closure		1,347,811	_	-	_	(1,797)	_	1,346,014	_	96,144	_	
	\$	2,857,678	\$	668,829	\$_	(39,565)	\$_	3,860,803		153,369	\$	

## NOTE 11. LANDFILL CLOSURE AND POSTCLOSURE COST

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The \$1,346,014 reported as landfill closure and postclosure care liability at September 30, 2023, represents the cumulative amount reported to date based on the two closed landfills for fifteen years remaining for postclosure care of the landfill. This amount is based on what it would cost to perform all annual postclosure care for the required years. Actual cost may be higher because of inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to an escrow account to finance closure and postclosure. The County is in compliance with these requirements, and at September 30, 2023, restricted investments of \$1,686,656 were held for this purpose. The County expects future inflation costs to be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (because of changes in technology or applicable laws and regulations, for example), these costs may need to be covered by charges to future landfill users or from other future revenues of the County.

## NOTE 12. COST-SHARING MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLAN

## Florida Retirement System

General Information - All of the County's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (Pension Plan) and the Retiree Health Insurance Subsidy (HIS Plan). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) alternative to the FRS Pension Plan, which is administered by the State Board of Administration (SBA). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

www.dms.myflorida.com/workforce\_operations/retirement/publications.

#### **Pension Plan**

<u>Plan Description</u> – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees.

Benefits Provided - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. This amount increases with every year of additional service up to a maximum of 1.68% of the final average compensation of their five highest years of credited service at age 65 with 33 or more years of service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service (age 52 if credited service includes at least four years of wartime military service) or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service and increasing to a maximum of 1.68% for each additional year up to age 58 (55 with wartime service) and 28 years of special risk service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 (age 52 with wartime experience) with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service

regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before August 1, 2011, the annual cost-of-living adjustment is three percent per year. The cost-of-living adjustment for participants with a retirement date or DROP participation date after August 1, 2011 is determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement and multiplying by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 96 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants

<u>Contributions</u> – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2022 through June 30, 2023, and from July 1, 2023 through September 30, 2023, respectively, were as follows:

	October 1, 2022-	July 1, 2023-
Class	June 30, 2023	September 30, 2023
Regular Class	11.91%	13.57%
Special Risk Class	27.83%	32.67%
Special Risk Administrative Support	38.65%	39.82%
Count Elected Officers Class	43.77%	44.89%
Senior Management Class	31.57%	34.52%
Deferred Retirement Option Program	18.60%	21.13%

These employer contribution rates include a 1.66% and 2.00% HIS Plan subsidy for the periods October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023, respectively.

The County's contributions to the Pension Plan totaled \$3,555,465 for the fiscal year ended September 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2023, the County reported a liability of \$29,450,124 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The County's proportionate share of the net pension liability was based on the County's 2022-23 fiscal year contributions relative to the 2021-22 fiscal year contributions of all participating members. At June 30, 2023, the County's proportionate share was .073908313%, which was a increase of 4.62% from its proportionate share measured as of June 30, 2022.

For the fiscal year ended September 30, 2023, the County recognized pension expense of \$6,968,235. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	 erred Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual				
experience	\$ 2,765,112	\$	-	
Changes in assumptions	1,919,803		-	
Net difference between projected and actual earnings on Pension Plan investments	1,229,916		-	
Changes in proportion and differences between County Pension Plan contributions and proportionate share of contributions	1,602,768		999,210	
County Pension Plan contributions subsequent to the measurement date	991,845		_	
Total	\$ 8,509,444	\$	999,210	

The deferred outflows of resources related to the Pension Plan, totaling \$991,845 resulting from County contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

\$ 888,440
(351,996)
5,331,045
505,916
144,984
-
\$ 6,518,389
\$

<u>Actuarial Assumptions</u> – The total pension liability in the July 1, 2023 actuarial valuation was determined using the following actuarial assumption, applied to all period included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.70%, net of pension plan investment expense, including inflation
Discount rate	6.70%

Mortality rates were based on the PUB-2010 base table, generational mortality using the gender specific MP 2018 mortality improvement projection scale.

The actuarial assumptions used in the July 1, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2023 through June 30, 2018.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.00%	2.90%	2.90%	1.10%
Fixed income	19.80%	4.50%	4.40%	3.40%
Global equity	54.00%	8.70%	7.10%	18.10%
Real estate	10.30%	7.60%	6.60%	14.80%
Private equity	11.10%	11.90%	8.80%	26.30%
Strategic investments	3.80%	6.30%	6.10%	7.70%
Total	100.00%			
Assumed Inflation - mean			2.40%	1.40%

<sup>(1)</sup> As outlined in the Pension Plan's investment policy

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 6.70%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

<u>Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate</u> The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 6.70%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.70%) or one percentage point higher (7.70%) than the current rate:

	Current				
	1	L% Decrease	0	iscount Rate	1% Increase
		5.70%		6.70%	 7.70%
County's proportionate share of the					
net pension liability	\$	50,306,809	\$	29,450,124	\$ 12,001,012

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2023, the County reported a payable in the amount of \$334,300 for outstanding contributions to the Pension Plan required for the fiscal year.

## **HIS Plan**

<u>Plan Description</u> – The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

<u>Benefits Provided</u> – For the fiscal year ended September 30, 2023, eligible retirees and beneficiaries received a monthly HIS payment of \$7.50 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$45 and a maximum HIS payment of \$225 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

<u>Contributions</u> – The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2023, the HIS contribution for the period October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023 was 1.66% and 2.00%, respectively. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contribution are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The County's contributions to the HIS Plan totaled \$374,536 for the fiscal year ended September 30, 2023.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions – At September 30, 2023, the County reported a liability of \$9,042,219 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2023. The County's proportionate share of the net pension liability was based on the County's 2022-23 fiscal year contributions relative to the 2021-22 fiscal year contributions of all participating members. At June 30, 2023, the County's proportionate share was 0.055591438%, which was an increase of 2.42 percent from its proportionate share measured as of June 30, 2022.

For the fiscal year ended September 30, 2023, the County recognized pension expense of \$3,591,919. In addition, the County reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	 rred Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual experience	\$ 132,372	\$	21,224	
Changes in assumptions	237,718		783,539	
Net difference between projected and actual earnings on HIS Plan investments	4,670		-	
Changes in proportion and differences between County HIS Plan contributions and proportionate share of contributions	509,897		113,850	
County Plan contributions subsequent to the measurement date	 111,952			
Total	\$ 996,609	\$	918,613	

The deferred outflows of resources related to the HIS Plan, totaling \$111,952 resulting from County contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending	
September 30	
2024	\$ (5,933)
2025	(3,597)
2026	(5,985)
2027	(11,739)
2028	(6,218)
Thereafter	(484)
	\$ (33,956)

Actuarial Assumptions – The total pension liability in the July 1, 2023, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.40%
Salary increases	3.25%, average, including inflation
Municipal bond rate	3.65%

Mortality rates were based on the PUB-2010 base table, generational mortality using the gender specific MP2018 mortality improvement projection scale.

The actuarial assumptions used in the July 1, 2023, valuation were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

<u>Discount Rate</u> - The discount rate used to measure the total pension liability was 3.65%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 3.65%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.65%) or one percentage point higher (4.65%) than the current rate:

				Current			
	1	L% Decrease	D	iscount Rate	1	L% Increase	
		2.65%		3.65%		4.65%	
County's proportionate share of the							
net pension liability	\$	10,315,761	\$	9,042,219	\$	7,986,538	

<u>Pension Plan Fiduciary Net Position</u> - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

<u>Payables to the Pension Plan</u> - At September 30, 2023, the County reported a payable in the amount of \$35,215 for outstanding contributions to the HIS Plan required for the fiscal year.

## **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2023 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 8.30%, Special Risk Administrative Support class 9.95%, Special Risk class 16.00%, Senior Management Service class 9.67% and County Elected Officers class 15.23%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2023, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump- sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

The County's had no pension expense for the Investment Plan for the fiscal year ended September 30, 2023.

## NOTE 13. NON-FINANCE LEASES

## **Governmental Activities**

The Board has several non-finance lease agreements for equipment, buildings and office space with noncancellable terms that exceed 12 months. These leases are considered, for accounting purposes, to be operating leases, and with the implementation of GASB 87, Leases, receive accounting treatment that is substantially the same in nature as finance leases. The result is that the County discounts future lease outflows at a specified discount rate and reports the resulting lease asset and lease liability on its government-wide statement of net position. The asset is amortized on a straight-line basis while each lease payment reduces the lease liability by the payment amount less any applicable interest on the statement of activities. As of September 30, 2023, the County reported a lease asset, net of amortization and lease liability of \$2,559,745 and \$3,425,817, respectively.

The Clerk of the Circuit Court has various leases for equipment. These leases are considered, for accounting purposes, to be non-finance leases. In the year ending September 30, 2023, the portions of the County's lease asset, net of amortization and lease liability attributable to the Clerk's leases on the government-wide statement of net position were \$23,350 and \$23,959, respectively

The Property Appraiser has an non-finance lease agreements for equipment with noncancellable terms. These leases are considered for accounting purposes to be operating leases. In the year ending September 30, 2023, the portions of the County's lease asset, net of amortization and lease liability attributable to the Property Appraiser's leases on the government-wide statement of net position were \$7,006 and \$7,292, respectively

The Sheriff has several operating lease agreements for equipment with noncancellable terms. These leases are considered for accounting purposes to be non-finance leases. In the year ending September 30, 2023, the portions of the County's lease asset, net of amortization and lease liability attributable to the Sheriff's leases on the government-wide statement of net position were \$23,986 and \$24,905, respectively

The Supervisor of Elections has a non-finance lease agreement for equipment with noncancellable In the year ending September 30, 2023, the portions of the County's lease asset, net of amortization and lease liability attributable to the Supervisor of Elections' leases on the government-wide statement of net position were \$8,741 and \$8,892 respectively.

#### **Business-type Activities**

The County's Solid Waste Collection Fund has a 13-month non-finance lease agreement for equipment with noncancellable terms. In the year ending September 30, 2023, the Solid Waste Collection Fund reported a related lease asset, net of amortization of \$80,422 with no lease liability on its statement of net position due to its having been paid in full prior to September 30, 2023.

Amortization expense for the lease asset and reduction of the lease liability for governmental and proprietary funds for the year ending September 30, 2023, were as follows:

	Governmental		Bus	siness-Type
	Activities			Activities
Amortization Expense	\$	1,236,694	\$	34,221
Liability Reduction		1,864,932		138,708

## NOTE 14. FUND EQUITY

## **PROPRIETARY FUNDS**

As of September 30, 2023, the net position of government-wide activities was classified as follows:

**Invested in Capital Assets, net of related debt** – amounts that cannot be spent because they are invested in capital assets.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements, or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Unrestricted** – all other spendable amounts

The net position with restrictions at September 30, 2023 consisted of the following:

ated Debt

1,189,387 338.643 Restricted

340.642

340.642

	Net of Rela
Proprietary Funds Solid Waste Collection Solid Waste Disposal Water Plant	\$
	φ.

## **GOVERNMENTAL FUNDS**

As of September 30, 2023, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners. The Board is the highest level of decision-making authority for the County. Commitments may be established, modified, or rescinded only through resolutions approved by the BCC.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Board of County Commissioners.

Unassigned - all other spendable amounts.

## Fund balances at September 30, 2023 with restrictions, consist of the following:

	Restricted	Committed	Assigned
General Fund			
Equipment replacement	\$ -	\$ -	1,673,775
Capital improvements	-	2,428,448	
Florida boating revenue	73,880	-	-
Fine and Forfeiture Fund  Law enforcement			1 007 160
Fire Protection Fund	-	-	1,987,169
Fire protection	_	_	1,850,345
Library Fund			1,000,010
Library services	3,676,208	-	-
Renovation Construction Fund			
Building improvements	-	3,204,064	-
Recreation Fund			
First Federal Sportsplex and recreation services	-	-	337,689
Municipal Services	-	-	276,249
Clerk Court-Related Operating Fund	400		-
Court-Related functions Clerk Noncourt-Related Operating Fund	100	-	
Noncourt-Related functions	257,776		-
Juror/Witness Fund	251,110	_	
Juror and witness management	4,382	_	_
Public Records Modernization Trust Fund	.,		
Public records maintenance	450,102	-	-
Road and Bridge Fund			
Road projects	-	-	8,073,204
Road and Bridge Construction Fund			
Road projects	1,776,947	-	-
Teen Court Fund			400
Teen Court services	-	-	186
911 Addressing Fund 911 Addressing services	1,057,118		
Reserve Capital Infrastructure Fund	1,037,110	_	_
Capital projects	_	4,527,040	_
Tourist Development Fund		1,0=1,010	
Tourist Development	592,208	-	-
Law Education Fund			
Law education	27,365	-	-
Law Enforcement Trust Fund			
Law enforcement	312,876	-	-
Local Housing Assistance Fund	044.070		
State Program for Local Housing Assistance Emergency Management Fund	241,370	-	-
Emergency management services	1,166	_	_
EMS State Grant Fund	1,100		
EMS projects	151	_	_
Voting Equipment Fund	-	53,187	-
Drug Task Force			
Sheriff Drug Task Force	19,749	-	-
Community Funds			
Community Purposed Funding	-	-	24,040
Inmate Welfare Fund			222.225
Inmate Services	-	-	268,695
Animal Control Expense Fund Animal Control Services			111 501
Emergency Management County Match Fund	-	-	114,581
Emergency Management County Match  Emergency Management County Match	_	22,026	_
K-9 Fund	_	22,020	_
Sheriff Canine Law Enforcement	_	-	13,855
	\$ 8,491,398	\$ 10,234,765	\$ 14,619,788

## NOTE 15. CONTINGENT LIABILITIES

Grants - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the state and federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Board expects such amounts, if any, to be immaterial.

Litigation - The County is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.

#### **NOTE 16. RISK MANAGEMENT**

The County participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Board's entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The County continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the County.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses which might have to be borne by the County.

## NOTE 17. CONSTRUCTION COMMITMENTS

During the year, the County had in progress several construction projects including road improvements and economic development related infrastructure. At year end, the projects were ongoing, and the existing funds had been earmarked for completion of the projects.

### NOTE 18. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

Pursuant to Section 112.0801, Florida Statutes, The County is required to permit participation in the single-employer health insurance program (the Plan) by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees.

Based on Governmental Accounting Standards Board (GASB) approval of Statement Number 75 which set for the guidelines for reporting and disclosure of Other Post-Employment Benefits (OPEB), the County had an actuary calculate future funding requirements using an appropriate actuarial cost method. The valuation was performed as of October 1, 2021, and covers the subsidies for medical benefits.

The following is a description of the plan, the plan, the contributions requirement, and a description of the benefits.

**OPEB PLAN DESCRIPTION** 

Plan sponsor and administrator:

Plan type:

Suwannee County, Florida

Single-employer OPEB plan (unfunded)

Number of covered individuals:

378 (21 inactive employees and beneficiaries currently receiving benefits; no inactive employees entitled to but not yet receiving

benefits; 357 active employees)

**Contribution requirement:** 

With respect to Sheriff's Office retirees who have earned at least 10 years of service and who are not eligible for Medicare, retirees must contribute \$150.00 per month for single coverage plus the 100% of the additional health insurance premium for dependent coverage; with respect to all other retirees, retirees must contribute 100% of the applicable health insurance premium charged by the insurance carrier; there are no minimum required employer contributions other

than the explicit subsidy that is described above.

Employees covered:

Regular, full-time employees of Suwannee County

Types of benefits offered: Post-retirement healthcare benefits

**Description of the benefit terms** 

Medical coverage:

Post-retirement health insurance coverage is provided to eligible individuals under the same fully-insured plan that covers active employees: no explicit subsidy is provided to retirees other than the explicit subsidy that is described above for retirees from the Sheriff's Office who have earned at least 10 years of service; the explicit subsidy is only provided until the retiree becomes eligible for Medicare; retirees may choose from an HMO plan, an HSA plan, or a

PPO plan.

**Legal Authority:** 

Under Florida State law, the County is required to offer retirees health insurance on the same basis as employees provided that the retiree pays the full premium for the relevant coverage; the explicit

subsidy may be eliminated or changed at any time.

Changes:

The benefit terms did not change from the prior measurement date.

The following is a schedule of Changes in the Net OPEB Liability:

	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability
Balance as of September 30, 2022	\$ 5,190,429	<del>-</del>	\$ 5,190,429
Change due to:			
Service cost	428,572	-	428,572
Expected interest growth	269,140	-	269,140
Unexpected investment income	-	-	-
Demographic experience	•	-	-
<b>Employer contributions</b>	•	-	-
Employee contributions	-	-	-
Benefit payments & refunds	(278,398)	-	(278,398)
Administrative expenses	-	-	-
Changes in benefit terms	-	-	-
Assumption changes	(68,910)	-	(68,910)
Balance as of September 30, 2023	\$ 5,540,833	\$ -	\$ 5,540,833

Sensitivity of the County's Proportionate Share of the OPEB Liability to Changes in the Discount Rate - The following represents the County's OPEB liability calculated using alternative discount rates and alternative healthcare cost trend rates. The first table shows the discount rate of 4.91%, as well as what the County's OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate. The second table shows the current healthcare rate as well as what the County's OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate.

	Discount	Rate Minus 1.00%	4.91%	6 Discount Rate	Discoun	t Rate Plus 1.00%
Total OPEB liability	\$	6,090,171	\$	5,540,833	\$	5,059,726
Less fiduciary net position		-		-		-
Net OPEB liability	\$	6,090,171	\$	5,540,833	\$	5,059,726
	Trend R	ates Minus 1.00%		00% graded wn to 5.00%	Trend F	Rates Plus 1.00%
Total OPEB liability	\$	4,846,745	\$	5,540,833	\$	6,370,127
Less fiduciary net position		-		-		-
Net OPEB liability	\$	4,846,745	\$	5,540,833	\$	6,370,127

The following are schedules of the Net OPEB Liability, the fiscal year OPEB expense, deferred inflows and outflows of resources and the expense as related to the beginning and ending net OPEB liability and historical trend information.

#### NET OPEB LIABILITY AS OF SEPTEMBER 30, 2023

Total OPEB liability	\$ 5,540,833
Less fiduciary net position	-
Net OPEB liability	\$ 5,540,833

<sup>\*</sup> This amount has been rolled forward from October 1, 2021.

## OPEB EXPENSE FOR THE 2022/23 FISCAL YEAR

Service cost	\$ 428,572
Other recognized changes in net pension liability	
Expected interest growth	269,140
Investment gain/loss	-
Demographic gain/loss	(219,321)
Employee contributions	-
Benefit payments & refunds	(278,398)
Administrative expenses	-
Changes in benefit terms	-
Assumption changes	(129,684)
OFEB expense	\$ 70,309

<sup>\*</sup> This amount is recognized on the County's income statement.

<sup>\*\*</sup> This amount is recognized on the employer's balance sheet.

## DEFERRED INFLOW AND OUTFLOW OF RESOURCES

	Deferred	Deferred
	Outflows	Inflows of
	Of Resources	Resources
Balance as of September 30, 2022	\$ 24,548	\$ 2,968,465
Change due to:		
Amortization payments	(4,605)	(353,610)
Investment gain/loss	-	-
Demographic gain/loss	-	-
Assumption changes	-	68,910
Total Change	(4,605)	(284,700)
Balance as of September 30, 2023	\$ 19,943	\$ 2,683,765
BALANCE EQUA	<u>TION</u>	
Net OPEB liability as of September 30, 2022	\$	5,190,429
Plus OPEB expense for the 2022/23 fiscal year		70,309
Minus employer contribution for the 2022/23 fiscal year	ar	-
Plus change in balance of deferred outflows of resource	es	(4,605)
Minus change in balance of deferred inflows of resource	es	284,700
Net OPEB liability as of September 30, 2023	\$	5,540,833

## DEFERRED INFLOW AND OUTFLOW OF RESOURCES CONTINUED

Amortization schedule for deferred outflows and inflows of resources:

	Deferred Outflows	Deferred Outflows		
	of Resources	of Resources		
Balance as of September 30, 2023	\$ 19,943	\$ 2,683,765		
Amount recognized in OPEB expense:				
2023/24 OPEB expense:				
Investment gain/loss	-	-		
Demographic gain/loss	-	219,321		
Assumption changes	4,605	134,289		
Total	4,605	353,610		
Balance as of September 30, 2024	\$ 15,338	\$ 2,330,155		
2024/25 OPEB expense:	·	•		
Investment gain/loss	-	-		
Demographic gain/loss	-	219,321		
Assumption changes	4,605	134,289		
Total	4,605	353,610		
Balance as of September 30, 2025	\$ 10,733	\$ 1,976,545		
2025/26 OPEB expense:				
Investment gain/loss	-	-		
Demographic gain/loss	-	219,321		
Assumption changes	4,605	134,289		
Total	4,605_	353,610		
Balance as of September 30, 2026	\$ 6,128	\$ 1,622,935		
2026/27 OPEB expense:				
Investment gain/loss	-	-		
Demographic gain/loss	-	219,321		
Assumption changes	4,605	134,289		
Total	4,605	353,610		
Balance as of September 30, 2027	<b>\$ 1,523</b>	\$ 1,269,325		
2027/28 OPEB expense:				
Investment gain/loss	-	-		
Demographic gain/loss	-	219,321		
Assumption changes	1,523	134,289		
Total	1,523	353,610		
Balance as of September 30, 2028	\$ -	\$ 915,715		

# **Historical Trend Information**

			Fid	uciary					
Measurement	Total OPEB Liability		Net Position		Net OPEB Liability		Funded Percentage	Covered Payroll	Net OPEB Liability as a % of Covered Payroll
Date									
September 30, 2023	\$	5,540,833	\$	-	\$	5,540,833	0.00%	\$ 15,382,316	36.02%
September 30, 2022	\$	5,190,429	\$	-	\$	5,190,429	0.00%	\$ 15,382,316	33.74%
September 30, 2021	\$	6,862,817	\$	-	\$	6,862,817	0.00%	\$ 15,027,125	45.67%
September 30, 2020	\$	6,636,269	\$	-	\$	6,636,269	0.00%	\$ 15,027,125	44.16%
September 30, 2019	\$	7,355,068	\$	-	\$	7,355,068	0.00%	\$ 13,359,624	55.05%
September 30, 2018	\$	6,844,415	\$	-	\$	6,844,415	0.00%	\$ 13,359,624	51.23%
September 30, 2017	\$	6,373,014	\$	-	\$	6,373,014	0.00%	\$ 13,359,624	47.70%

## INFORMATION USED TO DETERMINE THE NET OPEB LIABILITY

Employer's reporting date: September 30, 2023
Measurement date: September 30, 2023
Actuarial valuation date: October 1, 2021

**Actuarial assumptions** 

Discount rate: 4.91% per annum; this rate was used to discount all future

benefit payments and is based on the return of the S&P Municipal Bond 20-year High Grade Index as of the

measurement date.

Salary increases: 3.00% per annum

Cost-of-living increases: Retiree contributions, health insurance premiums, and the

implied subsidy have been assumed to increase in

accordance with the healthcare cost trend rates.

Healthcare cost trend rates: Increases in healthcare costs are assumed to be 8.00% for

the 2021/22 fiscal year graded down by 0.50% per year to

5.00% for the 2027/28 and later fiscal years.

Age-related morbidity: Healthcare costs are assumed to increase at the rate of

3.50% for each year of age.

Implied subsidy: Because the insurance carrier charges the same monthly

rate for health insurance regardless of age, an implied monthly subsidy has been assumed; for the 2021/22 fiscal year at age 62, the implied subsidy is \$550.00 for the retiree and \$575.00 for the retiree's spouse under the HMO plan, \$525.00 for the retiree and \$350.00 for the retiree's spouse under the HSA plan, and \$400.00 for the retiree and \$425.00 for the retiree's spouse under the PPO plan; at other ages, the implied subsidy was developed based on the age-related morbidity assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates; the implied subsidy is assumed to disappear

at age 65.

Mortality basis: Sex-distinct rates set forth in the PUB-2010 Mortality Table

(without income adjustments) for general and public safety employees, with full generational improvements in mortality

using Scale MP-2020.

Retirement: For general employees hired prior to July, 2011, retirement is

assumed to occur at age 62 with six years of service or at any age with 30 years of service; for general employees hired after June, 2011, retirement is assumed to occur at age 65 with eight years of service or at any age with 33 years of service; for police officers hired prior to July, 2011, retirement is assumed to occur at age 55 with six years of service or at any age with 25 years of service; for police officers hired after June, 2011, retirement is assumed to occur at age 60 with eight years of service or at any age with

30 years of service.

Other decrements: Assumed employment termination is based on the Scale 155

table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 for general employees and Class 4

for police officers).

Coverage election:

A percentage of eligible employees are assumed to elect medical coverage until age 65 upon retirement or disability; this percentage is 100% with respect to employees of the Sheriff's Office who have earned at least 10 years of service, 25% with respect to all other police officers, and 10% with respect to all other general employees; coverage for spouses has been assumed in accordance with the employees' current election

Spousal age:

Husbands are assumed to be three years older than wives.

COBRA:

Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.

**Changes:** 

Since the prior measurement date, the discount rate was increased from 4.77% and 4.91% per annum.

REQUIRED SUPPLEMENTARY INFORMATION

#### SUWANNEE COUNTY, FLORIDA GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

	B. Jane		A	Variance with Final Budget
	Budgeted		Actual	Positive
DEVENUES	Original	<u>Final</u>	Amounts	(Negative)
REVENUES	¢ 40.000.504	¢ 40 000 F04	<b>4.0.045.005</b>	<b>4.640.604</b>
Taxes	\$ 12,032,591	\$ 12,032,591	\$ 13,645,285	\$ 1,612,694
Licenses and permits	27,400	27,400	38,605	11,205
Intergovernmental	14,503,590	14,503,590	11,410,128	(3,093,462)
Charges for services	2,327,690	2,327,690	3,181,129	853,439
Fines and forfeitures	15,000	15,000	16,587	1,587
Miscellaneous	2,475,444	836,062	1,351,902	515,840
Interest	40,010	40,010	353,325	313,315
Total revenues	31,421,725	29,782,343	29,996,961	214,618
EXPENDITURES				
Current expenditures				
General government	6,841,608	7,158,418	6,875,258	283,160
Public safety	9,056,432	8,417,204	8,417,200	4
Physical environment	1,461,157	1,352,581	1,352,576	5
Transportation	791,228	661,538	661,535	3
Economic environment	281,287	270,278	222,153	48,125
Human services	1,260,825	1,176,250	1,176,248	2
Culture / recreation	264,015	105,822	105,500	322
Capital outlay				
General government	6,285,500	6,421,402	1,530,502	4,890,900
Public safety	625,763	227,751	227,750	1
Physical environment	1,955	-	-	-
Transportation	906,914	885,742	3,189,939	(2,304,197)
Economic environment	1,548,125	1,450,000	48,125	1,401,875
Culture / recreation	6,270	-	-	-
Debt service				
Principal	1,306,827	850,873	744,841	106,032
Interest	58,520	79,185	183,170	(103,985)
Total expenditures	30,696,426	29,057,044	24,734,797	4,322,247
Excess of revenues over (under)				
expenditures	725,299	725,299	5,262,164	4,536,865
OTHER FINANCING				
SOURCES (USES)				
Interfund transfers in	1,899,190	1,899,190	2,170,933	271,743
Interfund transfers out	(11,489,783)	(11,399,693)	(11,333,898)	65,795
Debt proceeds	400,000	400,000	956,473	556,473
Total other financing				
sources (uses)	(9,190,593)	(9,100,503)	(8,206,492)	894,011
Net change in fund balance	(8,465,294)	(8,375,204)	(2,944,328)	5,430,876
Fund balance at beginning of year	23,890,247	23,890,247	23,890,247	· · · · · -
Fund balance at end of year	\$ 15,424,953	\$ 15,515,043	\$ 20,945,919	\$ 5,430,876
-	·	·		-

# SUWANNEE COUNTY, FLORIDA ROAD AND BRIDGE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

				Variance with Final Budget
	Budgeted	Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
REVENUES				
Taxes	\$ 3,257,301	\$ 3,257,301	\$ 3,436,595	\$ 179,294
Licenses and permits	33,700	33,700	39,530	5,830
Intergovernmental	9,543,480	9,543,480	2,156,718	(7,386,762)
Charges for services	478,357	478,357	310,255	(168,102)
Miscellaneous	-	-	88,647	88,647
Interest	-	-	285,385	285,385
Total revenues	13,312,838	13,312,838	6,317,130	(6,995,708)
EVEND ITUES				
EXPENDITURES				
Current expenditures	44.000.040			(000.00)
Transportation	11,368,842	8,647,488	8,955,810	(308,322)
Capital outlay				(0.10.100)
Transportation	1,095,000	506,984	850,092	(343,108)
Total expenditures	12,463,842	9,154,472	9,805,902	(651,430)
Excess of revenues over (under)				
expenditures	848,996	4,158,366	(3,488,772)	(7,647,138)
OTHER FINANCING SOURCES				
Interfund transfers in	4,168,223	4,168,223	4,212,636	44,413
	4,168,223	4,168,223	4,212,636	44,413
Total other financing sources	4,100,223	4,100,223	4,212,030	44,413
Net change in fund balance	5,017,219	8,326,589	723,864	(7,602,725)
Fund balance at beginning of year	7,405,153	7,405,153	7,405,153	-
Fund balance at end of year	\$ 12,422,372	\$ 15,731,742	\$ 8,129,017	\$ (7,602,725)

#### SUWANNEE COUNTY, FLORIDA FINE AND FORFEITURE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

				Variance with Final Budget
	Budgeted	Amounts	Actual	Positive
	Original	Final	Amounts	(Negative)
REVENUES				
Taxes	\$ 11,973,121	\$ 11,973,121	\$ 12,372,415	\$ 399,294
Intergovernmental	1,045,000	1,072,000	651,679	(420,321)
Charges for services	114,193	114,193	599,154	484,961
Fines and forfeitures	109,314	109,314	113,090	3,776
Miscellaneous	46,400	46,400	46,400	-
Total revenues	13,288,028	13,315,028	13,782,738	467,710
EXPENDITURES				
Current expenditures				
Public safety	313,500	271,714	271,714	-
Court related	831,314	786,947	786,947	-
Capital outlay				
Court related	266,746	143,574	143,574	-
Total expenditures	1,411,560	1,202,235	1,202,235	
Excess of revenues over				
expenditures	11,876,468	12,112,793	12,580,503	467,710
OTHER FINANCING SOURCES USES				
Interfund transfers out	(12,815,802)	(12,975,174)	(12,975,174)	-
Total other financing sources (uses)	(12,815,802)	(12,975,174)	(12,975,174)	-
Net change in fund balance	(939,334)	(862,381)	(394,671)	467,710
Fund balance at beginning of year	2,874,774	2,874,774	2,874,774	-
Fund balance at end of year	\$ 1,935,440	\$ 2,012,393	\$ 2,480,103	\$ 467,710

#### SUWANNEE COUNTY, FLORIDA LIBRARY FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted	Amounts	Antoni	Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
REVENUES				
Intergovernmental revenue				
State grants				
Culture/recreation				
Aid to libraries	\$ 450,000	\$ 450,000	\$ 561,068	<b>\$ 111,068</b>
Regional state aid to libraries	390,324	350,000	350,000	-
Grants from other local units Culture/recreation				
Hamilton County	682,544	682,544	741,788	59,244
Madison County	677,231	677,231	762,759	85,528
Total intergovernmental revenue	2,200,099	2,159,775	2,415,615	255,840
Total intelgovernmental revenue		2,103,110	2,410,010	200,040
Charges for Services	130,000	130,000		(130,000)
Fines and forfeitures				
Library fines				
Library fines	10,000	10,000	10,534	534
Library fees	12,700	12,700	6,508	(6,192)
Total fines and forfeitures	22,700	22,700	17,042	(5,658)
Other miscellaneous				
Other contributions	3,000	3,000	7,359	4,359
Other miscellaneous	163,737	163,737	154,398	(9,339)
Total miscellaneous	166,737	166,737	161,757	(4,980)
Total revenues	2,519,536	2,479,212	2,594,414	115,202
EXPENDITURES				
Culture/recreation				
Library Suwannee				
Personnel services	997,699	987,864	987,863	1
Operating expenses	1,091,391	267,365	267,366	(1)
Books and capital outlay	273,551	115,975	115,974	1
Total library	2,362,641	1,371,204	1,371,203	1
(Continued)				

#### SUWANNEE COUNTY, FLORIDA LIBRARY FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL(Continued) For the Fiscal Year Ended September 30, 2023

	Budgeted	Amounts		Variance with Final Budget
	•	_	Actual	Positive
	Original	Final	Amounts	(Negative)
Library Madison				
Personnel services	\$ 386,162	\$ 380,459	\$ 380,459	\$ -
Operating expenses	322,251	264,301	264,302	(1)
Books and capital outlay	41,000	34,904	34,904	
Total Madison County library	749,413	679,664	679,665	(1)
Regional State Aid				
Personnel services	502,984	457,993	457,993	-
Operating expenses	15,136	-	-	-
Total regional state aid	518,120	457,993	457,993	-
Library Hamilton				
Personnel services	433,733	421,463	421,463	-
Operating expenses	300,531	199,559	199,560	(1)
Books and capital outlay	40,999	30,459	30,459	-
Total Hamilton County library	775,263	651,481	651,482	(1)
Total expenditures	4,405,437	3,160,342	3,160,343	(1)
Excess of revenues over (under)				
expenditures	(1,885,901)	(681,130)	(565,929)	115,201
OTHER FINANCING SOURCES				
Interfund transfer in	1,714,109	1,714,109	1,714,109	-
Total Other Financing Sources	1,714,109	1,714,109	1,714,109	-
Net change in fund balance	(171,792)	1,032,979	1,148,180	115,201
Fund balance at beginning of year	2,528,028	2,528,028	2,528,028	-
Fund balance at end of year	\$ 2,356,236	\$ 3,561,007	\$ 3,676,208	\$ 115,201

### SUWANNEE COUNTY, FLORIDA SHERIFF

#### **OPERATING FUND**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

	Budgeted	Amoun	ts		Actual		/ariance Positive
Ori	ginal	F	inal		Amounts	(1)	Negative)
\$	-	\$	-	\$	467,764	\$	467,764
	-		-		13,270		13,270
	-		-		142,110		142,110
	-		-		16,935		16,935
	-		-		640,079		640,079
12,0	49,488	12,0	49,488	12	2,643,666		(594,178)
3	17,500	3	317,500		417,046		(99,546)
12,3	66,988	12,3	866,988	13	3,060,712		(693,724)
				-			
(12,3	66,988)	(12,3	866,988)	(12	2,420,633)		(53,645)
	-		-		(8,432)		(8,432)
12,3	66,988	12,3	866,988	12	2,429,065		62,077
12,3	66,988	12,3	866,988	12	2,420,633	-	53,645
	-		-		-		-
	-		-		-		-
\$	-	\$	-	\$	-	\$	-
	12,0 3 12,3 (12,3 12,3	Original \$	Original F  \$ - \$	\$ - \$	Original         Final           \$ - \$ - \$         \$	Original         Final         Amounts           \$ - \$ - \$ 467,764         - 13,270           - 142,110         - 142,110           - 16,935         - 640,079           12,049,488         12,049,488         12,643,666           317,500         317,500         417,046           12,366,988         12,366,988         13,060,712           (12,366,988)         (12,366,988)         (12,420,633)           (8,432)         (12,366,988)         12,429,065           12,366,988         12,366,988         12,420,633           ( ( (- (- (- (- (- (- (- (- (-	Budgeted Amounts         Actual Amounts         (n)           \$ - \$ - \$ 467,764         \$ 13,270           - 13,270         - 142,110           - 16,935         - 16,935           - 640,079         - 640,079           12,049,488         12,049,488         12,643,666           317,500         317,500         417,046           12,366,988         12,366,988         13,060,712           (12,366,988)         (12,366,988)         (12,420,633)           - (8,432)         (12,366,988)         12,429,065           12,366,988         12,366,988         12,429,633           - (7,764)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,432)         - (8,432)         - (8,432)           - (8,

### SUWANNEE COUNTY, FLORIDA SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY FLORIDA RETIREMENT SYSTEM

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
County's proportion of the net pension										
liability Retirement	0.073908313%	0.070641807%	0.067743751%	0.072974583%	0.07210%	0.07610%	0.06920%	0.06940%	0.06470%	0.06130%
Health insurance subsidy	0.056936145%	0.055591439%	0.537907620%	0.542162630%	0.05280%	0.05150%	0.04890%	0.04870%	0.04790%	0.04750%
County's proprotionate share of the net										
pension liability										
Retirement	\$ 29,450,124	\$ 26,284,429	\$ 5,117,270	\$ 31,628,260	\$24,841,497	\$21,567,859	\$20,467,306	\$17,529,170	\$ 8,357,337	\$ 3,740,280
Health insurance subsidy	9,042,219	5,888,020	6,598,245	6,619,717	5,908,296	5,454,053	5,230,883	5,680,113	4,886,732	4,442,614
Total	\$ 38,492,343	\$ 32,172,449	\$ 11,715,515	\$ 38,247,977	\$30,749,793	\$27,021,912	\$25,698,189	\$23,209,283	\$13,244,069	\$ 8,182,894
County's covered payroll	\$ 22,226,115	\$ 20,131,470	\$ 19,950,001	\$ 19,478,480	\$18,489,819	\$17,184,609	\$16,005,774	\$15,698,722	\$ 15,315,580	\$14,391,909
County's proportionate share of the net										
pension liability as a percentage of its										
covered payroll										
Retirement	132.50%	130.56%	25.65%	162.38%	134.35%	125.51%	127.87%	111.66%	54.57%	25.99%
Health insurance subsidy	40.68%	29.25%	33.07%	33.98%	31.95%	31.74%	32.68%	36.18%	31.91%	30.87%
Total	173.19%	159.81%	58.72%	196.36%	166.31%	157.24%	160.56%	147.84%	86.47%	56.86%
Plan fiduciary net position as a percentage of the	e									
total pension liability										
Retirement	82.38%	82.89%	96.40%	78.85%	82.61%	84.26%	83.89%	79.00%	92.00%	69.09%
Health insurance subsidy	4.12%	4.81%	3.56%	3.00%	2.63%	2.15%	1.64%			
Combined	86.50%	87.70%	99.96%	81.85%	85.24%	86.41%	85.53%			

See notes to the required supplementary information.

#### SUWANNEE COUNTY, FLORIDA SCHEDULE OF THE COUNTY'S CONTRIBUTIONS FLORIDA RETIREMENT SYSTEM

	 2023	 2022	 2021		2020	2019	2018	 2017		2016		2015		2014
Contracutally required contributions				' <u>-</u>	_			 _					' <u>-</u>	
Pension plan	\$ 3,555,465	\$ 3,014,414	\$ 3,037,495	\$	2,806,501	\$ 2,594,234	\$ 2,799,602	\$ 2,492,219	\$	2,405,289	\$	1,712,712	\$	960,232
Health insurance subsidy	 374,536	336,375	 391,394		361,630	 340,099	 383,377	 358,211		359,411		211,846		118,771
	\$ 3,930,001	\$ 3,350,789	\$ 3,428,889	\$	3,168,131	\$ 2,934,333	\$ 3,182,979	\$ 2,850,430	\$	2,764,700	\$	1,924,558	\$	1,079,003
Contributions in relation to contractually														
required contributions	3,930,001	3,350,789	3,428,889		3,168,131	2,934,333	3,182,979	2,850,430		2,764,700		1,924,558		1,079,003
Contribution deficiency		-	-		-		-	-				-		
County's covered employee payroll	22,913,281	20,164,617	20,032,030		19,703,913	18,802,179	17,552,740	16,080,215		15,782,452		15,447,533		14,919,721
Contributions as a percentage of covered														
employee payroll														
Pension plan	15.52%	14.95%	15.16%		14.24%	13.80%	15.95%	15.50%		15.24%		11.09%		6.44%
Health insurance subsidy	163%	1.67%	1.95%		1.84%	1.81%	2.18%	2.23%		2.28%		1.37%		0.80%
Total	17.15%	16.62%	17.12%		16.08%	15.61%	18.13%	17.73%		17.52%		12.46%		7.23%

See notes to the required supplementary information.

#### **SUWANNEE COUNTY, FLORIDA**

### SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY, THE PLAN'S FIDUCIARY NET POSTION, THE NET OPEB LIABILITY AS A PERCENTAGE OF COVERED PAYROLL AND CHANGES IN THE OPEB LIABILITY BY SOURCE

#### For the Fiscal Year Ended September 30, 2023

	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability
Balance as of September 30, 2022	\$ 5,190,429	\$ -	\$ 5,190,429
Change due to:			
Service cost	428,572	-	428,572
Expected interest growth	269,140	-	269,140
Unexpected investment income	-	-	-
Demographic experience	-	-	-
Employer contributions	-	-	-
Employee contributions	-	-	-
Benefit payments & refunds	(278,398)	-	(278,398)
Administrative expenses	-	-	-
Changes in benefit terms	-	-	-
Assumption changes	(68,910)	<u> </u>	(68,910)
Balance as of September 30, 2023	\$ 5,540,833	\$ -	\$ 5,540,833

			Fid	uciary				
Measurement	1	otal OPEB	ı	Net	Net OPEB	Funded	Covered	Net OPEB Liability
Date		Liability	Po	sition	Liability	Percentage	Payroll	as a % of Covered Payroll
September 30, 2023	\$	5,540,833	\$	-	\$ 5,540,833	0.00%	\$ 15,382,316	36.02%
September 30, 2022	\$	5,190,429	\$	-	\$ 5,190,429	0.00%	\$ 15,382,316	33.74%
September 30, 2021	\$	6,862,817	\$	-	\$ 6,862,817	0.00%	\$ 15,027,125	45.67%
September 30, 2020	\$	6,636,269	\$	-	\$ 6,636,269	0.00%	\$ 15,027,125	44.16%
September 30, 2019	\$	7,355,068	\$	-	\$ 7,355,068	0.00%	\$ 13,359,624	55.05%
September 30, 2018	\$	6,844,415	\$	-	\$ 6,844,415	0.00%	\$ 13,359,624	51.23%
September 30, 2017	\$	6,373,014	\$	-	\$ 6,373,014	0.00%	\$ 13,359,624	47.70%

#### Changes in the net OPEB liability by source

				Expected	Unexpe	ected					Benefit		Chan	ges	
Fiscal				Interest	Investr	ment	Demographic	Employer	Employee		Payments	Administrative	in Be	nefit	Assumption
Year	Se	ervice Cost	_	Growth	Incor	me	Experience	Contributions	Contribution	s_	& Refunds	Expenses	Ter	ns	Changes
2017/18	\$	514,067	\$	245,492	\$	-	\$ -	\$ -	\$	-	\$ (288,158)	\$ -	\$		\$ -
2018/19	\$	519,858	\$	258,135	\$	-	\$ -	\$ -	\$	-	\$ (310,308)	\$ -	\$	-	\$ 42,968
2019/20	\$	561,469	\$	166,572	\$	-	\$ (943,032)	\$ -	\$	-	\$ (266,979)	\$ -	\$	-	\$ (236,829)
2020/21	\$	532,261	\$	170,720	\$	-	\$ -	\$ (287,792)	\$	-	\$ -	\$ -	\$	-	\$ (188,641)
2021/22	\$	439,385	\$	342,336	\$	-	\$ (1,327,246)	\$ -	\$	-	\$ (253,656)	\$ -	\$	-	\$ (873,207)
2022/23	\$	428,572	\$	269,140	\$	-	\$ -	\$ -	\$	-	\$ (278,398)	\$ -	\$	-	\$ (68,910)

The amortization period for demographic experience and assumption changes was 9.33 years for the 2018/2019 fiscal year, 10.11 years for the 2019/2020 fiscal year, 9.11 for the 2020/2021 fiscal year, 10.53 years for the 2021/22 fiscal year, and 9.53 years for th 2022/23 fiscal year.

GASB requires 10 year information for these tables. Only five years of information is available at September 30, 2023

#### SUWANNEE COUNTY, FLORIDA

### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Fiscal Year Ended September 30, 2023

For the ristal Teal Ended September 30, 20

#### **NOTE 1. BUDGETARY INFORMATION**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the governmental and enterprise funds. All annual appropriations lapse at fiscal year-end.

The County generally follows these procedures in establishing the budgetary data for the governmental and enterprise funds as reflected in the financial statements:

- 1. Prior to September 30, the County Administrator, serving as Budget Officer, submits to the Board of County Commissioners (BOCC) a tentative budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted by the BOCC to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of a resolution by the BOCC.
- 4. The Constitutional Officers submit, at various times prior to September 30, to the BOCC and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the Florida Statutes.
- 5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and Property Appraiser, which are classified as separate special revenue funds.
- 6. The BOCC is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund, or appropriate for special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
- 7. Formal budgetary integration is employed as a management control device in all governmental and enterprise funds.
- 8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2023 are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis.
- 9. Enterprise fund budgets are adopted on the accrual basis except that depreciation is not budgeted.
- 10. Legal control of the budget is exercised pursuant to applicable provisions of the *Florida Statutes*.
- 11. Appropriations for the County lapse at the close of the fiscal year.

#### **NOTE 2. FLORIDA STATE RETIREMENT PENSION PLAN**

#### **Net Pension Liability**

The components of the collective net pension liability of the participating employers for each defined benefit plan for the measurement date of September 30, 2023, are shown below:

	FRS	HIS
Total Pension Liability	\$ 226,204,201,000	\$ 16,563,148,691
Plan fiduciary net position	(186,357,365,968)	(681,814,836)
Net Pension Liability	\$ 39,846,835,032	\$ 15,881,333,855

The total pension liability for each plan was determined by the plans' actuary and reported in the plans' GASB 67 valuation as of June 30,2023. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

The total pension liability for the HIS was determined by the plan's actuary and reported in the plan's GASB 67 valuation as of June 30, 2023. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements.

#### **Basis for Allocation**

The employer's proportionate share reported in the pension allocation schedules was calculated using accrued retirement contributions related to the reporting periods included in the System's fiscal years ending June 30, 2014 through June 30, 2023, for employers that were members of the FRS and HIS during those fiscal years. For fiscal year 2023, in addition to contributions from employers the required accrued contributions for the Division (paid on behalf of the Division's employees who administer the Plans) were allocated to each employer on a proportionate basis. The Division administers the Plans, and therefore, cannot allocate a portion of the liability to itself. Although GASB 68 encourages the use of the employers' projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is acceptable. The aggregate employer contribution amounts for each fiscal year agree to the employer contribution amounts reported in the system's ACFR for that fiscal year.

The proportion calculated based on contributions for each of the fiscal years presented in the pension allocation schedules was applied to the net pension liability and other pension amounts applicable for that fiscal year to determine each employer's proportionate share of the liability, deferred outflows of resources, deferred inflow of resources and associated pension expense.

For the purposes of the pension allocation schedules, pension amounts are allocated to reporting employers. The pension amounts of participating employers whose payrolls are reported, and contributions are remitted by another entity are included in the reporting employer's amounts and will be allocated to the participating employer by the reporting employer.

#### **Actuarial Methods and Assumptions**

The Florida Retirement System (FRS) Actuarial Assumption Conference is responsible for setting the assumptions used in the funding valuations of the defined benefit pension plan pursuant to section 216.136(10), Florida Statutes. The division determines the assumptions in the valuations for GASB 67 reporting purposes. The FRS Pension Plan's GASB 67 is performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in 2023 for the period July 1, 2013 through June 30, 2022. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increases for both Plans is assumed at 2.40%. Payroll growth, including inflation, for both Plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for the FRS Pension Plan is 6.70%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.54% was used to determine the total pension liability for the program (Bond Buyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both Plans were based on the Generational RP-2000 with Projection Scale BB tables (refer to the valuation reports for more information – See Additional Financial and Actuarial Information).

The following changes in actuarial assumptions occurred in 2023:

- HIS: The discount rate was modified to reflect the change in value of the municipal bond index between GASB measurement dates.
- HIS: Chapter 2023-193 Laws of Florida (Senate Bill 7024) increased the level of monthly benefits from \$5 times years of service to \$7.50, with an increased minimum of \$45 and maximum of \$225.
   This change applies to all years of service for both members not yet receiving benefits.

#### **SENSITIVITY ANALYSIS**

The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis show the impact to the collective net pension liability of the participating employers if the discount rate was 1.00% higher or 1.00% lower than the current discount rate at June 30, 2023:

	FRS Pension Liabi	lity	
		Current	
	1% Decrease	Discount Rate	1% Increase
	5.70%	6.70%	7.70%
County's proportionate share of the			
net pension liability	\$ 50,306,809	\$ 29,450,124	\$ 12,001,012
	HIS Pension Liabil	ity	
		Current	
	1% Decrease	<b>Discount Rate</b>	1% Increase
	2.65%	3.65%	4.65%
County's proportionate share of the			
net pension liability	\$ 10,315,761	\$ 9,042,219	\$ 7,986,538

#### PENSION EXPENSE AND DEFERRED OUTFLOWS / INFLOWS OF RESOURCES

In accordance with GASB 68, paragraphs 54 and 71, changes in the net pension liability are recognized in pension expense in the current measurement period, except as indicated below. For each of the following, a portion is recognized in pension expense in the current reporting period, and the balance is amortized as deferred outflows or deferred inflows of resources using a systematic and rational method over a closed period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes of assumptions or other inputs are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan (active and inactive employees)
- Changes in proportion and differences between contributions and proportionate share of
  contributions are amortized over the average expected remaining service life of all
  employees that are provided with pensions through the pension plan (active and inactive
  employees)
- Differences between expected and actual earnings on pension plan investments amortized over five years

Employer contributions to the pension plans from employers are not included in collective pension expense; however, employee contributions are used to reduce pension expense.

The average expected remaining service life of all employees provided with pensions through the pension plans at June 30, 2022, was 5.5 years for FRS and 6.4 years for HIS. The components of collective pension expense reported in the pension allocation schedules for the fiscal year ended June 30, are presented below for each plan.

		FRS				
		ognized in Expense				
	Rep	orting Period Ended	D	eferred Outflows	l	Deferred Inflows
Description		2023		of Resources		of Resources
Service Cost	\$	2,770,120,809	\$	-	\$	-
Interest Cost		14,331,550,546		-		-
Effect of plan changes		1,332,907,000		-		-
Effect of economic, demographic, gains or losses						
(difference between expected and actual experience		1,170,374,794		3,741,273,990		-
Effects of assumptions changes or inputs		1,984,778,059		2,597,547,279		
Member contributions		(788,862,819)		-		-
Projected investment earnings		(11,836,665,097)		-		-
Changes in proportion and differences						
between Pension Plan contributions and						
proportionate share of contributions		-		1,657,004,180		(1,657,004,180)
Net difference between projected and actual						
investment earnings		(738,407,934)		1,664,111,667		-
Administrative expenses		27,047,577		-		-
Total	\$	8,252,842,935	\$	9,659,937,116	\$	(1,657,004,180)
	Rec	HIS ognized in Expense				
Description		orting Period Ended 2023	D	eferred Outflows of Resources	I	Deferred Inflows of Resources
Service Cost		208,288,835	\$	or resources		or resources
Interest Cost	Ψ	391,888,811	Ψ	_	Ψ	
Effect of plan changes		5,596,298,140				
Effect of economic, demographic, gains of losses		3,390,298,140		_		_
(difference between expected and actual experience		79,660,103		232,491,818		(37,275,868)
Effects of assumptions changes or inputs		(298,486,289)		417,515,463		(1,376,171,047)
Member contributions		(221,875)		-		(1,570,171,047)
Projected investment earnings		(21,115,132)		_		_
Changes in proportion and differences		(==,==0,=02)		_		_
between Pension Plan contributions and						
proportionate share of contributions		-		560,620,084		(560,620,084)
Net difference between projected and actual						
investment earnings		5,082,161		8,201,349		_
Administrative expenses		212,017		-,=====================================		<u> </u>
Total	\$	5,961,606,771	\$	1,218,828,714	\$	(1,974,066,999)

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year end will be recognized as a reduction of the net pension lability in the subsequent reporting period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension expense will be recognized as follows:

Reporting		
<b>Period Ending</b>	FRS	HIS
2024	\$ 1,090,697,536	\$ (131,960,417)
2025	(432, 129, 269)	(80,007,514)
2026	6,544,684,576	(133,116,070)
2027	621,690,549	(261,098,273)
2028	177,989,544	(138,306,216)
Thereafter	<del>-</del>	(10,749,795)
	\$ 8,002,932,936	\$ (755,238,285)

#### NOTE 3. INFORMATION USED TO DETERMINE THE NET OPEB LIABILITY

Employer's reporting date: September 30, 2023
Measurement date: September 30, 2023
Actuarial valuation date: October 1, 2021

Actuarial assumptions

Discount rate: 4.91% per annum; this rate was used to discount all

future benefit payments and is based on the return of the S&P Municipal Bond 20-year High Grade Index as of

the measurement date.

Salary increases: 3.00% per annum

Cost-of-living increases: Retiree contributions, health insurance premiums, and

the implied subsidy have been assumed to increase in

accordance with the healthcare cost trend rates.

Healthcare cost trend rates: Increases in healthcare costs are assumed to be 8.00%

for the 2021/22 fiscal year graded down by 0.50% per

year to 5.00% for the 2027/28 and later

fiscal years.

Age-related morbidity: Healthcare costs are assumed to increase at the rate of

3.50% for each year of age.

Implied subsidy: Because the insurance carrier charges the same

monthly rate for health insurance regardless of age, an implied monthly subsidy has been assumed; for the 2021/22 fiscal year at age 62, the implied subsidy is \$550 for the retiree and \$575 for the retiree's spouse under the HMO plan, \$525 for the retiree and \$350 for the retiree's spouse under the HSA plan, and \$400 for the retiree and \$425 for the retiree's spouse under the PPO plan; at other ages, the implied subsidy was

developed based on the age-related morbidity assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates; the implied subsidy is assumed to disappear at age 65.

Mortality basis:

Sex-distinct rates set forth in the PUB-2010 Mortality Table (without income adjustments) for general and public safety employees, with full generational improvements in mortality using Scale MP-2020.

Retirement:

For general employees hired prior to July, 2011, retirement is assumed to occur at age 62 with six years of service or at any age with 30 years of service; for general employees hired after June, 2011, retirement is assumed to occur at age 65 with eight years of service or at any age with 33 years of service; for police officers hired prior to July, 2011, retirement is assumed to occur at age 55 with six years of service or at any age with 25 years of service; for police officers hired after June, 2011, retirement is assumed to occur at age 60 with eight years of service or at any age with 30 years of service.

Other decrements:

Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 for general employees and Class 4 for police officers).

**Coverage election:** 

A percentage of eligible employees are assumed to elect medical coverage until age 65 upon retirement or disability; this percentage is 100% with respect to employees of the Sheriff's Office who have earned at least 10 years of service, 25% with respect to all other police officers, and 10% with respect to all other general employees; coverage for spouses has been assumed in accordance with the employees' current election

Spousal age:

Husbands are assumed to be three years older than wives.

COBRA:

Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.

**Changes:** 

Since the prior measurement date, the discount rate was increased from 4.77% to 4.91% per annum.

#### **OTHER INFORMATION**

#### SUWANNEE COUNTY, FLORIDA RESERVE CAPITAL INFRASTRUCTURE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

						iance with
						al Budget
	 Budgeted	Amo	ounts	Actual	F	Positive
	 Original		Final	Amounts	<u>(N</u>	legative)
REVENUES						
Interest	\$ 12,000	\$	12,000	\$ 29,686	\$	17,686
Total revenues	12,000		12,000	29,686		17,686
EXPENDITURES						
Current expenditures						
General government	60		60	60		-
Total expenditures	60		60	60		-
Excess of revenues over				 		
expenditures	11,940		11,940	29,626		17,686
Net change in fund						
balance	11,940		11,940	29,626		17,686
Fund balance at beginning						
of year	4,497,414		4,497,414	4,497,414		-
Fund balance at end of year	\$ 4,509,354	\$	4,509,354	\$ 4,527,040	\$	17,686

#### SUWANNEE COUNTY, FLORIDA ROAD AND BRIDGE CONSTRUCTION FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

							Vari	iance with
							Fin	al Budget
		Budgeted	Amou	nts		Actual	F	ositive
	0	riginal		Final	Α	mounts	(N	legative)
REVENUES								
Interest	\$	1,752	\$	1,752	\$	16,525	\$	14,773
Total revenues		1,752		1,752		16,525		14,773
EXPENDITURES								
Current expenditures								
Transportation		-		-		-		-
Total expenditures		-		-		-		-
Net change in fund								
balance		1,752		1,752		16,525		14,773
Fund balance at beginning								
of year	1	,760,422	1,	760,422	1	,760,422		-
Fund balance at end of year	\$ 1	,762,174	\$ 1,	762,174	\$ 1	,776,947	\$	14,773

#### SUWANNEE COUNTY, FLORIDA NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET September 30, 2023

Special	Revenue	Funds

		<u>.</u>				Property							Supervisor of	Tax
		Clerk	of the Circuit	Public		Appraiser			She	ritt			Elections	Collector
	Noncourt Related Operating	Juror/Witness	Court Related Operating	Records  Moderniza- tion Trust	Teen Court	Operating	Drug Task Force	Community Funds	Inmate Welfare	Animal Control	Emergency Management County Match	K-9	Operating	Operating
ASSETS														
Current Assets														
Cash	\$ 379,238	\$ 4,382	\$ 435,092	\$ 467,326	\$ 48	6 \$ 178,505	\$ 19,749	\$ 24,040	\$ 257,181	\$ 114,581	\$ 22,026	\$ 13,855	\$ 11,654	\$ 49,113
Accounts receivable		-	-	-	-		-	-	7,535		-			17,975
Due from other funds	143,462	-	44	-	-		-	-	3,979		-			50,984
Due from other governmental units		-	48,596	-	-	7,889	-	-	-		-			-
Other current assets		-	-	-	-	3,572	-	-	-		-			6,488
Total assets	\$ 522,700	\$ 4,382	\$ 483,732	\$ 467,326	\$ 48	6 \$ 189,966	\$ 19,749	\$ 24,040	\$ 268,695	\$ 114,581	\$ 22,026	\$ 13,855	\$ 11,654	\$ 124,560
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities Current liabilities														
Accounts payable	\$ 126,266	s -	\$ 6,098	\$ 3,888	\$ 30	0 \$ 484	s -	s -	s -	s .	s -	s -	\$ 2,860	\$ 69,369
Accrued liabilities	11,791		9,040	1,658										13,163
Accrued wages	30,034	-	34,502	7,837				-	-		-		93	24,714
Due to other funds	95,749	-	154,068	3,658		189,482		-	-		-		8,701	9,783
Due to other governmental units	1,084	-	254,192	183				-	-		-			-
Other current liabilities	-	-	25,732						-		-			7,531
Total liabilities	264,924	-	483,632	17,224	30	0 189,966						-	11,654	124,560
Deferred inflows of resources	-						<u> </u>							
Fund balances														
Restricted	257,776	4,382	100	450,102	-	-	19,749		-	-	-	-	-	-
Assigned	-	-	-		18	6 -	-	24,040	268,695	114,581	-	13,855	-	-
Committed											22,026			
Total fund balances	257,776	4,382	100	450,102	18	6 -	19,749	24,040	268,695	114,581	22,026	13,855		
Total liabilities, deferred inflows											_			_
of resources, and fund balances	\$ 522,700	\$ 4,382	\$ 483,732	\$ 467,326	\$ 48	6 \$ 189,966	\$ 19,749	\$ 24,040	\$ 268,695	\$ 114,581	\$ 22,026	\$ 13,855	\$ 11,654	\$ 124,560

#### SUWANNEE COUNTY, FLORIDA NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET September 30, 2023

										Spec	ial Revenue F	unds										Capit	al Projects Fund		
											Board of Co	untv	Commissio	nore											
											Board or Co	unty	Local	ileis				-	Tourist						Total
		911	Eme	ergency		EMS		Fire		Law	Law		Housing	M	unicipal				elopment	,	/oting	ı	Renovation		lonmajor
	А	ddressing	Man	agement	Stat	e Grant	P	rotection	Ed	lucation	Enforcement	Α:	ssistance		ervices	Re	creation		Trust		uipment	С	onstruction		Funds
ASSETS																									
Current Assets																									
Cash	\$	1,042,884	\$	1,166	\$	151	\$	1,860,462	\$	26,892	\$ 312,876	\$	768,042	\$	296,550	\$	286,614	\$	585,840	\$	53,187	\$	3,179,914	\$	10,391,806
Accounts receivable		-		-		-		-		-	-		-		-		-		-		-		-		25,510
Due from other funds		-		-		-		1,74 1		-	-		-		-		-		32,582		-		-		232,792
Due from other governmental units		55,893		-		-		-		-	-		-		-		-		-		-		24,150		136,528
Other current assets		-		-		-		8,925		473	-		-		562		119,763		-		-		-		139,783
Total assets	\$	1,098,777	\$	1,166	\$	151	\$	1,871,128	\$	27,365	\$ 312,876	\$	768,042	\$	297,112	\$	406,377	\$	618,422	\$	53,187	\$	3,204,064	\$	10,926,419
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES																									
Liabilities																									
Current liabilities	•	4.477	•		•		•	40.540	•		•	•	0.000	•	0.040	•	00.040	•	00.044	•		•		•	000 450
Accounts payable	\$	1,477	\$	-	\$	-	\$	16,543	\$	-	\$ -	\$	8,992	\$	2,310	\$	38,649	\$	26,214	\$	-	\$	-	\$	303,450
Accrued liabilities		486		-		-		-		-	-		-		1,966		5,419		-		-		-		43,523
Accrued wages		2,307		-		-		-		-	-		-		9,463		22,826		-		-		-		13 1,776
Due to other funds		-		-		-		4,240		-	-		3,854		95		1,794		-		-		-		471,424
Due to other governmental units		-		-		-		-		-	-		-		7,029		-		-		-		-		262,488
Unearned revenues		-		-		-		-		-	-		513,826		-		-		-		-		-		513,826
Other current liabilities		-		-	. —	-		-		-		_	-	_				_	-				-		33,263
Total liabilities		4,270	-	-		-		20,783		-	-		526,672		20,863		68,688	_	26,214		-		-		1,759,750
Deferred inflows of resources		37,389																							37,389
Fund balances																									
Prepaid items		-		-		-		-		-	-		-		-		-		-		-		-		-
Restricted		1,057,118		1,166		151		-		27,365	312,876		241,370		-		-		592,208		-		-		2,964,363
Assigned		-		-		-		1,850,345		-	-		-		276,249		337,689		-		-		-		2,885,640
Committed		-		-		-		-		-	-		-		-		-		-		53,187		3,204,064		3,279,277
Total fund balances		1,057,118		1,166		151		1,850,345		27,365	312,876		241,370		276,249		337,689		592,208		53,187		3,204,064		9,129,280
Total liabilities, deferred inflows of																									
resources and fund balances	\$	1,098,777	\$	1,166	\$	151	\$	1,871,128	\$	27,365	\$ 312,876	\$	768,042	\$	297,112	\$	406,377	\$	618,422	\$	53,187	\$	3,204,064	\$	10,926,419
See notes to financial statements.																									

### SUWANNEE COUNTY, FLORIDA NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

For the Fiscal Year Ended September 30, 2023

							Special Reve	nue Funds						
		Clerk of	the Circuit Co	ourt		Property Appraiser			She	riff			Supervisor of Elections	Tax Collector
	Noncourt Related Operating	Juror/Witness	Court Related Operating	Public Records Modernization Trust	Teen Court	Operating	Drug Task Force	Community Funds	Inmate Welfare	Animal Control	Emergency M anagement County M atch	K-9	Operating	Operating
REVENUES Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	• -	\$ -	<b>s</b> -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	φ -	<b>y</b> -	<b>y</b> -	<b>.</b>	<b>y</b> -	Ψ <del>-</del>	Ψ -	Ψ -	<b>y</b> -	• -	<b>-</b>	• -	• -	-
Intergovernmental	-	-	595,980	112,881	-	-	-	-	-	-	-	-	67,507	-
Charges for services	204,344	-	740,077	74,686	11, 19 3	78,834	-	-	120,508	-	-	-	67,507	1,402,497
Fines and forfeitures	204,344	-	,	74,000	11, 193	10,034	-	-	120,500	-	-	-	-	1,402,497
	-	-	309,690		-	-	-	-	-	-	-	-		-
Other grants and donations	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Miscellaneous	20,982	2,647	77,384	11,000	-	-	-	-	-	15,301	13,345	-	5,709	37,638
Interest	4,185		20,508	. <del></del> .	<del>.</del>	43	18 4					-	9	<u> </u>
Total revenues	229,511	2,647	1,743,639	198,567	11, 19 3	78,877	18 4		120,508	15,301	13,345	-	73,225	1,440,135
EXPENDITURES														
Current Expenditures														
General government	1,014,645	_	_	_	_	1,460,415	_	-	-	_	-	-	865,422	1,416,040
Public safety	1,014,040		_	-		1,400,410	_	935	55,925	8,811	42,251	5,792	-	1,4 10,040
Physical environment	-	-	-	-	-	-	-	933	33,323	0,011	42,231	5,792	-	-
Transportation	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-	-	-	-	-
	498,734	-	4 500 540	437,922	11,453	-	-	-	-	-	-	-	-	-
Court related	490,734	-	1,568,548	437,922	11,453	-	-	-	-	-	-	-	-	-
Capital outlay						00.005								40.050
General government	-	-	-	-	-	89,825	-	-	-	-	-	-	-	13 ,6 59
Public safety	-	•	-	-	-	-	-	-	85,433	-	-	-	=	=
Physical environment	-	•	-	-	-	-	-	-	-	-	-	-	=	=
Transportation	=	-	-	-	-	-	-	-	-	-	-	-	-	-
Economic environment	=	-	-	-	-	-	-	-	-	-	-	-	-	-
Human services	=	-	-	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-		-	-	-	-	-	-	-	-	-	-
Court related	4.540.050	-		75,486										
Total expenditures	1,513,379	-	1,568,548	513,408	11,453	1,550,240		935	14 1,3 58	8 ,8 11	42,251	5,792	865,422	1,429,699
Excess of revenues over (under)														
expenditures	(1,283,868)	2,647	175,091	(314,841)	(260)	(1,471,363)	18 4	(935)	(20,850)	6,490	(28,906)	(5,792)	(792,197)	10,436
expenditures	(1,200,000)	2,041	,	(014,041)	(200)	(1,471,000)		(000)	(20,000)	0,400	(20,000)	(0,102)	(102,101)	10,400
OTHER FINANCING SOURCES (USES)														
Interfund transfers in	1,345,224	-	152,751	406,674	-	1,471,363	-	-	-	-	50,932	-	792,197	-
Interfund transfers out	(61,280)	-	(327,842)	-	-	-	-	-	-	-	-	-	-	(10,436)
Total other financing sources (uses)	1,283,944	-	(175,091)	406,674	-	1,471,363	-			-	50,932	-	792,197	(10,436)
Net changes in fund balances	76	2,647	-	91,833	(260)	-	18 4	(935)	(20,850)	6,490	22,026	(5,792)	-	-
Fund balances at beginning of year	257,700	1,735	10 0	3 58 , 2 6 9	446		19,565	24,975	289,545	108,091		19,647		-
Fund balances at end of year	\$ 257,776	\$ 4,382	\$ 100	\$ 450,102	\$ 186	\$ -	\$ 19,749	\$ 24,040	\$ 268,695	\$ 114,581	\$ 22,026	\$ 13,855	\$ -	\$ -

### SUWANNEE COUNTY, FLORIDA NONMAJOR GOVERNMENTAL FUNDS

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

For the Fiscal Year Ended September 30, 2023

State   Stat	
Taxes	Total Nonmajor Funds
Licenses and permits	\$ 344,876
Intergovernmental   53,094   53,994   5,519   422,117   116,215   32,200   89,964   Special assessments   2,805,817   30,852   7,028   576,963	418,904
Special assessments	1,496,477
Charges for services   229,395   30,852   7,028   -   576,963   -   -   -   -   -   -   -   -   -	2,605,817
Fines and forfeitures Other grants and donations Miscellaneous 12,835 131,690 1,2925 17,197 2,2925 1,400 1,435 229,520 4,795 341 29,314 19,278  EXPENDITURES Current Expenditures General government Public safety 273,900 1,009,122 61 3,000 354,920 61 3,000 354,920 61 3,000 354,920 61 3,000 354,920 61 3,000 354,920 61 68 67 67 68 67 68 67 68 68 68 68 68 68 68 68 68 68 68 68 68	3,476,377
Other grants and donations	309,690
Niscellaneous   12,835	-
Interest   9,538   - 27,997   - 2,925   5,450   - 4,795   341   29,314   Total revenues   304,862   - 2,702,075   7,028   3,125   458,767   420,339   922,698   349,671   32,541   119,278   119,2	490,886
Total revenues 304,862 - 2,702,075 7,028 3,125 458,767 420,339 922,698 349,671 32,541 119,278  EXPENDITURES Current Expenditures General government	104,489
EXPENDITURES  Current Expenditures  General government Public safety 273,900 1,009,122 61 3,000 354,920	9,247,516
Current Expenditures   General government   Current Expenditures	-,,3.0
General government	
Public safety         273,900         1,009,122         61         3,000         354,920         -	
Physical environment	4,756,522
Transportation	1,754,717
Economic environment Human services Culture/recreation Court related Capital outlay General government Public safety Interpretation Court relation Court related Capital environment Capit	168
Human services Culture/recreation Court related Capital outlay General government Public safety Physical environment Fransportation Economic environment Human services Culture/recreation Culture/recreation Culture/recreation Culture/recreation Court related Total expenditures	-
Culture/recreation       -	728,326
Court related	-
Capital outlay  General government Public safety 167,373 167,3	1,757,387
General government	2,516,657
Public safety         167,373         -         43,922         -         -         49,273         -	
Physical environment         -	13 5,6 8 4
Transportation       -	346,001
Economic environment       -	-
Human services       -	-
Culture/recreation       -	-
Court related         -         <	-
Total expenditures 441,273 1,053,044 61 3,000 517,203 404,193 1,914,993 211,123 32,368 -	157,606
	75,486
	12,228,554
Excess of revenues over (under)	(0.004.000)
expenditures (136,411) 1,649,031 6,967 125 (58,436) 16,146 (992,295) 138,548 173 119,278	(2,981,038)
OTHER FINANCING COURSES (HOFE)	
OTHER FINANCING SOURCES (USES) Interfund transfers in 149,317 1,278,718	5,647,176
	(2,298,748)
Interfund transfers out (1,899,190)	3,348,428
Total Other Thiantening Sources (uses) (1,143,013) 1,210,110	3,340,428
Net changes in fund balances (136,411) (100,842) 6,967 125 (58,436) 16,146 286,423 138,548 173 119,278	367,390
Fund balances at beginning of year 1,193,529 1,166 151 1,951,187 20,398 312,751 299,806 260,103 51,266 453,660 53,014 3,084,786	8,761,890
Fund balances at end of year \$1,057,118 \$ 1,166 \$ 151 \$ 1,850,345 \$ 27,365 \$ 312,876 \$ 241,370 \$ 276,249 \$ 337,689 \$ 592,208 \$ 53,187 \$ 3,204,064	\$ 9,129,280
See notes to financial statements.	Ψ 3,123,20U

# SUWANNEE COUNTY, FLORIDA CUSTODIAL FUNDS COMBINING STATEMENT OF FIDUCIARY NET POSITION September 30, 2023

				Cler	k of t	the Circuit	Cour	t				She	riff					Tax Co	llect	or	
		State	Dom	estic	F	Registry		Тах		Bond		Civil	In	mate	E	vidence	,	Ad Valorem		Tag	
	Δ	ttorney	Rela	tions	c	of Court		Deed	í	and Fine	De	positors	W	elfare		Trust		Tax		Agency	Totals
ASSETS																					
Cash	\$	121,085	\$	36	\$	499,778	\$	650,345	\$	200,473	\$	4,853	\$	32,803	\$	40,718	\$	555,076	\$	231,922	\$ 2,337,089
Accounts receivable		-		-		-		-		-		-		-		-		1,379		3,264	4,643
Due from other funds		-		8		80		20		-		-		10,105		-		51,232		1,635	63,080
Due from other governmental units		806		-		-		-		-		-		-		-		-		19,690	20,496
Other current assets		-		-		-		-		-		-		-		-		41,400		-	41,400
Total assets	\$	121,891	\$	44	\$	499,858	\$	650,365	\$	200,473	\$	4,853	\$	42,908	\$	40,718	\$	649,087	\$	256,511	\$ 2,466,708
LIABILITIES																					
Accounts payable	\$	14	\$	-	\$	-	\$	-	\$	-	\$	-	\$	14,617	\$	-	\$	79,924	\$	-	\$ 94,555
Due to individuals		-		-		84,768		-		-		-		-		-		-		-	84,768
Due to other funds		-		44		-		-		-		4,853		14,083		-		16,999		133,027	169,006
Due to other																					
governmental units		-		-		-		-		-		-		-		-		7,117		122,580	129,697
Installments payable		-		-		-		-		-		-		-		-		521,517		-	521,517
Other current liabilities		-		-		-		6,030		-		-		-		-		12,247		-	18,277
Total liabilities		14		44		84,768		6,030		-		4,853		28,700		-		637,804		255,607	1,017,820
NET POSITION																					
Restricted - held for others	\$	121,877	\$	-	\$	415,090	\$	644,335	\$	200,473	\$	-	\$	14,208	\$	40,718	\$	11,283	\$	904	\$ 1,448,888

#### **SUWANNEE COUNTY, FLORIDA CUSTODIAL FUNDS**

#### **COMBINING STATEMENT CHANGES IN FIDUCIARY NET POSITION**

For the Fiscal Year Ended September 30, 2023

				Cler	Clerk of the Circuit Court							She	riff								
		State		omestic	F	Registry		Тах		Bond		Civil	I	nmate	E	vidence	٧	Ad alorem		Tag	
		Attorney	R	elations		of Court		Deed	а	nd Fine	D	epositors	\	Nelfare		Trust		Tax	Αį	gency	Totals
ADDITIONS																					
Funds held for others	\$	286,457	\$	-	\$	424,987	\$	524,419	\$	-	\$	-	\$	323,735	\$	-	\$	-	\$	-	\$ 1,559,598
Cash bonds		-		-		-		-		132,893		-		-		-		-		-	132,893
Property Taxes collected for other																					
other governmental units		-		-		-		-		-		-		-		-	4	5,893,621			45,893,621
Tax Collector licenses and fees		-		-		-		-		-		-		-		-			6,	464,777	6,464,777
Sheriff civil fees		-		-		-		-		-		103,930		-		-		-		-	103,930
Fines, fees and court costs and payments		-		328,536		-		-		-		-		-		14,595		-		-	343,131
Total additions		286,457		328,536		424,987		524,419		132,893		103,930		323,735		14,595	4	5,893,621	6,	464,777	54,497,950
DEDUCTIONS																					
Funds held for others		287,438		-		446,083		354,697		-		-		362,568		_		-		-	1,450,786
Cash bonds		-		-		-		-		82,769		-		-		-		-		-	82,769
Fines, fees and court costs and payments		-		328,536		-		-		-		-		-		10,494		-		-	339,030
Taxes and fees payable		-		-		-		-		-		-		-		-	4	5,887,818	6,	464,719	52,352,537
Sheriff civil fees		-		-		-		-		-		115,914		-		-		-		-	115,914
Total deductions		287,438		328,536		446,083		354,697		82,769		115,914		362,568		10,494	4	5,887,818	6,	464,719	54,341,036
Change in net position		(981)		-		(21,096)	_	169,722		50,124		(11,984)		(38,833)		4,101		5,803		58	156,914
Net position - beginning of year		122,858		-		436,186		474,613		150,349		11,984		53,041		36,617		5,480		846	1,291,974
Net position - end of year	\$	121,877	\$	-	\$	415,090	\$	644,335	\$	200,473	\$		\$	14,208	\$	40,718	\$	11,283	\$	904	\$ 1,448,888
											_										

SINGLE AUDIT AND COMPLIANCE SECTION

### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of County Commissioners and Constitutional Officers Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Suwannee County, Florida, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise Suwannee County, Florida's basic financial statements, and have issued our report thereon dated August 12, 2024.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Suwannee County, Florida's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Suwannee County, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of Suwannee County, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we identified several deficiencies in internal control that we consider to be either material weaknesses or significant deficiencies. These deficiencies have been detailed in the management letter that is included in this report.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Suwannee County, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

**Certified Public Accountants** 

Powel & Joxes

August 12, 2024

### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE *UNIFORM GUIDANCE*

August 12, 2024

To the Honorable Board of County Commissioners and Constitutional Officers
Suwannee County, Florida

#### **Report on Compliance for Each Major Federal Program**

#### Opinion on Each Major Federal Program

We have audited Suwannee County, Florida's (the County's) compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the County's major federal programs for the year ended September 30, 2023. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for Federal Awards Programs.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than not detecting material noncompliance resulting from an error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, Government Auditing Standards, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**POWELL & JONES** 

**Certified Public Accountants** 

Powel & Joxes

August 12, 2024

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL, OFFICE OF THE AUDITOR GENERAL

August 12, 2024

To the Honorable Board of County Commissioners and Constitutional Officers
Suwannee County, Florida

#### **Report on Compliance for Each Major State Project**

#### **Opinion on Each Major State Project**

We have audited the Suwannee County, Florida's (the County's) compliance with the types of compliance requirements in the State of Florida, Department of Financial Services State Projects Compliance and Supplement that could have a direct and material effect on each of the County's major state projects for the year ended September 30, 2023. The County's major state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for State Projects.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major state projects for the year ended September 30, 2023.

#### Basis for Opinion on Each Major State Project

We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major state project. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its state projects.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's state projects.

#### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than noncompliance that results from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major state project as a whole.

In performing an audit in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in
  order to design audit procedures that are appropriate in the circumstances and to test and report on
  internal control over compliance in accordance with Chapter 10.550, Rules of the State of Florida,
  Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness
  of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a state project will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

Pursuant to Chapter 119, Florida Statutes, this report is a public record, and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of the County's management, State awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

**Powell and Jones CPA** 

Powel & Joxes

Lake City, Florida August 12, 2024

#### **SUWANNEE COUNTY FLORIDA**

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For The Fiscal Year Ended September 30, 2023

Federal and State Grantor/Pass Through Grantor			PROGRAM OR AWARD	
Program Title FEDERAL AWARDS	ALN	GRANT #	AMOUNT	EXPENDITURES
FEDERAL AWARDS				
U.S. Department of Housing and Urban Development				
passed through Florida Department of Economic Opportunity				
Community Development Block Grant	14.228	17DB-OK-03-71-01-E06	\$ 1,819,948	\$ 48,125
Community Development Block Grant	14.228	22CV-S11	5,000,000	80,585
Total U.S. Department of Housing and Urban Development			6,819,948	128,710
U.S. Department of Interior				
Suwannee County Peacock Lake Boat Ramp	15.605	F21AF00592	72,195	6,215
Total U.S. Department of Interior			72,195	6,215
U.S. Department of Justice				
State Criminal Alien Assistance Act	16.606	15PBJA20-RR-0586-SCAA	1,745	1,745
State Criminal Alien Assistance Act	16.606	15PBJA-21-RR-04778-SCAA	6,575	6,575
passed through the State of Florida Attorney General				
Victim of Crime Act	16.575	VOCA-2022-SC-SHERIFF-00338	63,207	46,629
Total U.S. Department of Justice			71,527	54,949
U.S. Department of Transportation				
Airport Improvement Program **	20.106	3-12-0043-019-2022	2,637,582	2,420,109
passed through the Florida Department of Transportation				
Speeding and Aggressive Driving	20.600	G2342	55,000	48,072
Total U.S. Department of Transportation			2,692,582	2,468,181
U.S. Elections Assistance Commission				
Passed through the Fiorida Department of State Division of Elections				
Federal Elections Security	90.404	MOA#2022-001-SUW 19.e.es.000.080	67,507	67,507
Total U.S. Elections Assistance Commission			67,507	67,507
U.S. Department of Health and Human Services				
Passed through the Florida Department of Revenue				
Title IV-D Funds	93.563	IV-D SUW CO CLERK 2023	229,285	229,285
Total U.S. Department of Health and Human Services			229,285	229,285
U.S. Department of Homeland Security				
passed through the Fiorida Division of Emergency Management				
Emergency Management Performance Grant	97.042	G0409	48,356	48,356
passed through the Fiorida Commission on Community Service	07.040	OFPT 02 04 4	F 000	F 000
Emergency Management Performance Grant  Total II.S. Department of Hemoland Security	97.042	CERT 23-014	5,000 53,356	5,000 53.356
Total U.S. Department of Homeland Security			53,356	53,356
Total Federal Awards			\$ 10,006,400	\$ 3,008,203

**\*\* Selected as a major program for Federal Single Audit** (continued)

#### **SUWANNEE COUNTY FLORIDA**

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For The Fiscal Year Ended September 30, 2023

State Grantor/Pass Through Grantor Program Title	CSFA	GRANT#	PROGRAM OR AWARD AMOUNT	EXPENDITURES
STATE OF FLORIDA FINANCIAL ASSISTANCE				
Division of Emergency Management				
Emergency Management Program	31.063	A0275	\$ 105,806	\$ 68,488
Emergency Management Program	31.063	A0412	105,806	16,733
Local Emergency Management and Mitigation Intiatives	31.064	F0023	200,000	200,000
Total Division of Emergency Management			411,612	285,221
Department of Law Enforcement				
Law Enforcement Salary Assistance for Fiscally Constrained Counties **	71.067	7G039	604,000	453,000
Law Enforcement Salary Assistance for Fiscally Constrained Counties **	71.067	5V025	794,717	198,679
Total Department of Law Enforcement			1,398,717	651,679
Florida Department of Financial Services				
State Appropriations for Fire Station	43.009	FM591	750,000	43,922
Department of Environmental Protection				
Florida Springs Grant Program	37.017	A1071	50,000	50.000
Small County Solid Waste Grant Agreement	37.012	SC327	93,750	93,750
Total Department of Environmental Protection			143,750	143,750
Department of State				
State Aid to Libraries Operating/Equalization Grant-County	45.030	23-st-83	561,068	561,068
State Aid to Libraries	45.030	23-st-80	350,000	350,000
Total Department of State			911,068	911,068
Fiorida Department of Transportation				
Public Transportation Joint Participation Agreements				
Economic Development Transportation Projects				
Aviation Grant Program **	55.004	G1764	282,000	151,988
Aviation Grant Program * *	55.004	G2352	625,625	75,979
Aviation Grant Program **	55.004	G1V16	300,000	196,821
Aviation Grant Program **	55.004	G1W39	440,000	268,901
(continued)			1,647,625	693,689

#### **SUWANNEE COUNTY FLORIDA**

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE For The Fiscal Year Ended September 30, 2023

State Grantor/Pass Through Grantor			PROGRAM OR AWARD		
Program Title	CSFA	GRANT#	AMOUNT	EXPENDITURES	
Florida Department of Transportation (Continued)					
Small County Outreach Program Grant (SCOP) **	55.009	G2241	\$ 1,300,000	\$ 8,105	
Small County Outreach Program Grant (SCOP) **	55.009	G1V78	488,072	153,059	
Small County Outreach Program Grant (SCOP) **	55.009	G2663	750,000	311,969	
Small County Outreach Program Grant (SCOP) **	55.009	G1V79	294,864	109,752	
Small County Road Assistance Program	55.016	G2J50	700,000	68,548	
SUN Trail Network Program	55.038	G1P81	3,600,000	10,000	
Total Florida Department of Transportation			8,780,561	1,355,122	
Department of Management Services/Wireless 911 Board					
911 Rural County Grant Program	72.001	22-04-05	53,094	53,094	
Total Department of Management Services/Wireless 911 Board			53,094	53,094	
Florida Department of Education					
Guardian Program	48.140	615-90210-3D001	100,000	66,556	
Total State Financial Assistance			\$ 12,548,802	\$ 3,510,412	

<sup>\*\*</sup> Selected as a major project for Florida State Single Audit

See notes to schedule of expenditures of federal awards and state financial assistance.

#### **SUWANNEE COUNTY, FLORIDA**

Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance For the Fiscal Year Ended September 30, 2023

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and presentation of the Single Audit Report of Suwannee County, Florida, (the County) have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General.

#### A. Reporting Entity

The reporting entity consists of Suwannee County, the primary government, and each of its component units. The County includes a Schedule of Federal Awards and State Financial Assistance in the Compliance Section.

#### B. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state award activity of Suwannee County, Florida, and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus.

The modified accrual basis of accounting is followed in the Schedule of Federal Awards and State Financial Assistance. Under the modified accrual basis, revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

#### C. Indirect Cost Rate

The County did not elect to use the 10% de minimis indirect cost rate.

#### D. Subrecipients

The County did not pass through any federal or stat funding to subrecipients.

#### SUWANNEE COUNTY, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Fiscal Year Ended September 30, **2023**

**Summary of Auditor's Results** 

F	in	an	ci	al	S	ta	te	m	ents

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

Material weakness identified?

 Reportable condition identified not considered to be material weaknesses?
 None reported

Noncompliance material to financial statements

noted?

**Federal Awards** 

Internal control over major programs:

Material weaknesses identified?
 No

 Reportable condition identified not considered to be material weaknesses?
 None reported

Type of auditor's report issued on compliance for

major programs Unmodified

Any audit findings disclosed that are required to

be reported in accordance with 2CFR200.516(a) No

Identification of major programs:

CFDA Number Name of Federal Programs
US Department of Transportation

20.106 Airport Improvement Program

Dollar threshold used to distinguish between

type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?

**Financial Statement Findings** 

None

**Federal Award Findings and Questioned Costs** 

None

## SUWANNEE COUNTY, FLORIDA SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued) For the Fiscal Year Ended September 30, 2023 2023

**Summary of Auditor's Results** 

F	ı	n	а	n	C	ia	ı	S	ta	t	е	n	1	е	n	ts
---	---	---	---	---	---	----	---	---	----	---	---	---	---	---	---	----

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

Material weakness identified?

• Reportable condition identified not

considered to be material weaknesses? None reported

Noncompliance material to financial statements

noted?

#### **State Financial Assistance**

Internal control over major projects:

\* Material weaknesses identified? No

\* Reportable conditions identified that are not considered to be material weaknesses? None reported

Type of auditor's report issued on compliance for major projects: Unqualified

Any audit findings disclosed that are required to be reported in accordance with

Rule 10.656, Rules of the Auditor General?

**Identification of Major Programs:** 

<u>CSFA/Number</u> <u>Name of State Programs</u> 55.004 Aviation Grant Programs

55.009 Small County Outreach Program (SCOP)

71.067 Law Enforcement Salary Assistance for Fiscally Constrained Counties

Dollar threshold used to distinguish between type A and type B programs \$750,000

#### **Financial Statement Findings**

None

#### State Financial Assistance Findings and Questioned Costs

None

#### **MANAGEMENT LETTER**

Honorable Board of County Commissioners and Constitutional Officers
Suwannee County, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of Suwannee County, Florida, (the County) as of and for the year ended September 30, 2023, and have issued our report thereon dated August 12, 2024.

#### **Auditor's Responsibilities**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, and the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

#### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance with Requirements that Could have a Direct and Material Effect on Each Major State Project and on Internal Control over Compliance in Accordance with Chapter 10.550 *Rules of the Auditor General*, and Schedule of Findings. Disclosures in those reports and schedule, which are dated August 12, 2024, should be considered in conjunction with this management letter. Additionally, our audit was conducted in accordance with Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following items be addressed in this letter.

#### PRIOR YEAR FINDINGS AND RECOMMENDATIONS

#### **Sheriff**

Recommendation 2022-1 Internal Controls over Disbursements (second year repeat comment)

Based on our review of internal controls and the accompanying walkthrough, it was noted that the finance director is in a position to perform many of the steps in the disbursement process. We recommend that the Sheriff's office have one who has been charged with governance or another management-level individual review invoices and approve prior to disbursements being made. This additional procedure will help to mitigate the risks associated with low segregation of duties.

Corrective action not taken

#### **CURRENT YEAR FINDINGS AND RECOMMENDATIONS**

#### **Property Appraiser**

#### Significant Deficiency 2023-1: Bank Reconciliations

During the course of our audit, we found that the Property Appraiser's office has inaccurately reconciled its bank accounts for six months of the period from October 1, 2022 through September 30, 2023 because of an error pertaining to incorrect bank and book balance dates being utilized in the accounting software to complete the reconciliation.

Sound internal controls require proper reconciliation of cash accounts within a reasonable time period after receipt of the bank statement. If bank accounts are not accurately reconciled and reviewed, errors or other issues may not be resolved in a timely manner.

As a result of this matter, the Property Appraiser's office was unable to detect a duplicate entry that was subsequently corrected. Although there was only one error that was found, the accumulation of such errors could have resulted in a material misstatement that more than likely would not have been discovered. As a result of the lack of actual errors, we only view this finding as a significant deficiency in internal controls.

We recommend the Supervisor's office manually reconcile its bank account one of the months that it was incorrect and use that information to correct the error in its accounting software going forward. We also recommend that reviews of completed bank reconciliations be conducted on a monthly basis by those charged with governance.

#### **Sheriff**

#### Significant Deficiency 2023-2: Accounting Software Conversion & Staffing

The Sheriff's office implemented a new accounting software by American Data Group. During this implementation there was inadequate training on some of the functions and features of the new system. This lack of training caused certain governmental modified accrual accounting principles and cutoff principles to be improperly observed and certain transactions to be mis-posted in the accounting ledgers. We recommend additional training on this new accounting software. We also noted that the finance team was relatively small and were very busy. To help increase segregation of duties and help improve the quality and accuracy of accounting and recordkeeping system we also recommend that the finance department hire an additional accounting team member or an outsourced CPA/accountant to assist with workload, year-end closeout, and other accounting cleanup and review tasks.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Financial Emergency Status</u> - We determined that the County had not met any of conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General*, Sections 10.544(1)(i)5.a. and 10.556(7), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

<u>Financial Management</u> – Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. Our recommendations are listed above with the findings.

Additional Matters – Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Our audit did not disclose any further items that would be required to be reported under the Rules of the Auditor General, Chapter 10.550.

**CONCLUSION** - We have reviewed information regarding our audit with appropriate County officials and management and have provided them with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the County. We look forward to a long and mutually beneficial relationship with the Board of County Commissioners and other County Officials and employees. We also appreciate the helpful assistance and courtesy afforded us by all County employees.

**POWELL & JONES** 

**Certified Public Accountants** 

Powel & Jones

August 12, 2024

#### INDEPENDENT ACCOUNTANT'S REPORT

To the Board of County Commissioners Suwannee County, Florida

We have examined the Suwannee County, Florida's (the County) compliance with Section 218.415, Florida Statutes, regarding the investment of public funds during the year ended September 30, 2023. We have also examined the Clerk of the Circuit Court's (Clerk's) compliance with Section 61.181 Florida Statutes, regarding alimony and child support payments and Section 28.35 and 28.36 Florida Statutes as to the following during the fiscal year ended September 30, 2023:

a. The budget and performance standards developed and certified by the Florida Clerk of Courts Operations Corporation and Sections 28.35, 28.36 and 61.181 Florida Statutes.

We also examined the County's compliance with Sections 365.172(10) and 365.173(2)(d) Florida Statutes and requirements specified by the E911 Board grant and special disbursement programs. These laws require that E911 fee revenues, interest, and E911 grant funding to be used to pay for authorized expenditures as specified in the Statutes.

Management is responsible for the County's and Clerk's respective compliance with those requirements. Our responsibility is to express an opinion on the County's and the Clerk's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the County's and the Clerk's compliance with those respective requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the County's and the Clerk's compliance with specified requirements.

In our opinion, Suwannee County, Florida and the Suwannee County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of Suwannee County, Florida, the Clerk, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**POWELL & JONES** 

Certified Public Accountants

Powel & Jones

August 12, 2024

**CLERK OF THE CIRCUIT COURT** 

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT SPECIAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended September 30, 2023 TABLE OF CONTENTS

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#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT SPECIAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended September 30, 2023 TABLE OF CONTENTS

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#### **Powell and Jones CPA**

1359 S.W. Main Blvd. Lake City, FL 32025 Phone 386.755.4200

#### INDEPENDENT AUDITOR'S REPORT

Honorable Clerk of the Circuit Court, Barry Baker Suwannee County, Florida

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the major funds and aggregate remaining fund information of Suwannee County, Florida Clerk of the Circuit Court (the Clerk of the Court), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Clerk of the Court's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major funds and aggregate remaining fund information of the Clerk of the Court, as of September 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Suwannee County Clerk of the Court and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statues, and Rule 10.557(5) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Clerk of the Court is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk of the Court's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Clerk of the Court's internal control. Accordingly, no
  such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Clerk of the Court's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during

our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Suwannee County Clerk of the Court's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report August \_\_, 2024, on our consideration of the Clerk of the Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk of the Court's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in the Clerk of the Court's internal control over financial reporting and compliance.

Poweel & Jones

Powell and Jones CPA Lake City, FL August 12, 2024

**FINANCIAL STATEMENTS** 

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT GOVERNMENTAL FUNDS BALANCE SHEET September 30, 2023

	-	loncourt Related		Court Related	M	Public Records oderniza- ion Trust	Gove	Other ernmental Funds		Totals
ASSETS										
Cash	\$	379,238	\$	435,092	\$	467,326	\$	4,868	\$	1,286,524
Due from other funds		143,462		44		-		-		143,506
Due from other governmental units		-		48,596		-		-		48,596
Total assets	\$	522,700	\$	483,732	\$	467,326	\$	4,868	\$	1,478,626
LIABILITIES AND FUND BALANCES LIABILITIES										
Accounts payable	\$	126,266	\$	6,098	\$	3,888	\$	300	\$	136,552
Accrued liabilities	Ψ	41,825	Ψ	43.542	Ψ	9,495	Ψ	-	Ψ	94,862
Due to other funds		95,749		154,068		3,658		_		253,475
Due to other governmental units		1,084		254,192		183		_		255,459
Due to individuals		1,004		807		100				807
Other current liabilities		_		24.925		_		_		24,925
Total liabilities		264,924		483,632		17,224		300		766,080
				,=						
FUND BALANCES Assigned		_		_		_		186		186
Restricted		257,776		100		450,102		4,382		712,360
Total fund balances		257,776		100		450,102		4,568	_	712,546
Total liabilities and fund balances	\$	522,700	\$	483,732	\$	467,326	\$	4,868	\$	1,478,626

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT GOVERNMENTAL FUNDS

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the Fiscal Year Ended September 30, 2023

	Noncourt Related	Court Related	Public Records Modernization Trust	Other Governmental	Totals
REVENUES	¢	\$ 595,980	\$ 112,881	¢	\$ 708,861
Intergovernmental Charges for services	\$ - 204,344	\$ 595,980 740,077	\$ 112,881 74,686	\$ - 11,193	\$ 708,861 1,030,300
Fines and forfeitures	204,344	309,690	14,000	11,193	309,690
Miscellaneous	20,982	77,384	11,000	2,647	112,013
Interest	4,185	20,508	11,000	2,041	24,693
Total revenues	229,511	1,743,639	198,567	13,840	2,185,557
	<u> </u>		,	· · · · · ·	
EXPENDITURES					
Current Expenditures					
General government	1,014,645	-	-	-	1,014,645
Court related	498,734	1,568,548	437,922	11,453	2,516,657
Capital outlay					
General government	-	-	-	-	-
Court related			75,486		75,486
Total expenditures	1,513,379	1,568,548	513,408	11,453	3,606,788
Excess of revenues over (under)					
expenditures	(1,283,868)	175,091	(314,841)	2,387	(1,421,231)
OTHER FINANCING SOURCES (USES)					
Transfers from the Board of County Commissioners	1,017,382	91,471	406,674	-	1,515,527
Interfund transfers in	327,842	61,280	-	-	389,122
Interfund transfers out	(61,280)	(327,842)			(389,122)
Total other financing sources (uses)	1,283,944	(175,091)	406,674	-	1,515,527
Net changes in fund balances	76	-	91,833	2,387	94,296
Fund balances at beginning of year	257,700	100	358,269	2,181	618,250
Fund balances at end of year	\$ 257,776	\$ 100	\$ 450,102	\$ 4,568	\$ 712,546

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS September 30, 2023

	Custodial			
		Funds		
ASSETS				
Cash	\$	1,150,159		
Due from other funds		108		
Total assets	\$	1,150,267		
LIABILITIES				
Due to other funds	\$	44		
Due to individuals		84,768		
Other current liabilities		6,030		
Total liabilities		90,842		
NET POSITION				
Restricted - held for others	\$	1,059,425		

# SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCUARY NET POSITION

### CUSTODIAL FUNDS For the Fiscal Year Ended September 30, 2023

	<b>Custodial Funds</b>		
ADDITIONS			
Funds held for others	\$	949,406	
Fines, fees and court costs and payments		328,536	
Total additions		1,277,942	
		_	
DEDUCTIONS			
Funds held for others		800,780	
Fines, fees and court costs and payments		328,536	
Total deductions		1,129,316	
Change in net position		148,626	
Net position - beginning of year		910,799	
Net position - end of year	\$	1,059,425	

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT NOTES TO FINANCIAL STATEMENTS September 30, 2023

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Suwannee County Clerk of the Circuit Court (the Clerk).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Clerk of the Circuit Court, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Clerk's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Clerk is reported as a part of the primary government of Suwannee County, Florida. The Clerk's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Clerk are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

**B.** Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds utilized by the Clerk are as follows:

#### (i) Governmental Funds

General Fund/Noncourt Related Fund - The General Fund of the Clerk of the Circuit Court is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

**Special Revenue Funds** - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2022, the Clerk maintained the following Special Revenue Funds:

Jury and Witness Fund
Public Records Modernization Trust Fund
Teen Court Fund
Court Related Fund

#### (ii) Fiduciary Funds

**Custodial** - Custodial Funds are used to account for assets held by the Clerk of the Circuit Court as an agent for individuals, private organizations, other governments, and/or other funds. The following Custodial Funds are maintained by the Clerk of the Circuit Court.

Domestic Relations Fund Tax Deed Fund Registry of Court Fund

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Clerk of the Circuit Court currently maintains the accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations.
- **D.** Budget Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes appropriations to the General Fund of the Clerk of the Circuit Court.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Clerk of the Circuit Court.

E. Cash and Investments - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2023, the book balance of the Clerk's deposits was \$2,436,683 and the bank balances were \$2,481,477. This bank balance was covered by federal depository insurance and pledged collateral from various qualified public depositories. Chapter 280, *Florida Statutes*, defines the eligible collateral for these qualified public depositories.

The collateral for the Clerk's deposits is categorized to give an indication of the level of risk assumed by the Clerk at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Clerk or his agent in the Clerk's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Clerk's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Clerk's name. All of the collateral covering the Clerk's deposits was Category 1.

**F. Inventories** - It is the policy of the Clerk of the Circuit Court to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

- **G. Fixed Assets** Fixed assets used in governmental fund type operations are accounted for in the County's capital assets records, except for any infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's capital assets in the governmental funds. Assets purchased by the Clerk of the Circuit Court are reported in the County's capital assets.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability totaling \$220,028 is reported in governmental long-term liabilities of Suwannee County, Florida.

- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Clerk is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Clerk directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. PENSION PLAN

Plan Description - The Clerk contributes to the Florida Retirement System (System), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee non-contributory through June 30, 2011. Effective July 2011, employees are required to contribute 3% of their gross wages. The Clerk is required to contribute at an actuarially determined rate. The rates at September 30, 2022 were as follows:

	October 1, 2022 -	July 1, 2023 -
Class	June 30, 2023	<b>September 30, 2023</b>
Regular Class	11.91%	13.57%
Special Risk Class	27.83%	32.67%
Special Risk Administrative Support	38.65%	39.82%
County Elected Officers Class	43.77%	44.89%
Senior Management Class	31.57%	34.52%
Deferred Retirement Option Program (DROP)	18.60%	21.13%

The contribution requirements of plan members and the Clerk are established and may be amended by the Florida Legislature. The Clerk's contributions to the System for the years ending September 30, 2021, 2022, and 2023 were \$294,573, \$321,886, and \$368,562 respectively, equal to the required contributions for each year. Full information on the System is contained in the Suwannee County County-wide Financial Report.

#### NOTE 3. INTERFUND RECEIVABLES AND PAYABLES

Balances at September 30, 2023, were:

	Interfund	Interfund
	Receivables	Payables
Court Related Fund	44	143,494
Domestic Relations Fund	8	44
Juror Witness	0	-
Tax Deed Fund	20	-
Registry of Court Fund	80	-
General Fund	143,386_	
	\$ 143,538	\$ 143,538

#### NOTE 4. LEASE COMMITMENTS

L. Leases - The Clerk has various leases for office equipment with remaining terms of one to five years at various monthly rates. The Clerk reports leases as expenditures which totaled \$10,023 for the year ending September 30, 2023. Leases held by the Clerk are reported as a right of use asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87. The schedule below shows the annual interest expense and lease principal payments to maturity as of September 30, 2023:

Year	Fnd	ling
rear	EHU	אוווו

September 30	Ir	Interest		rincipal	Total
2024		690		9,333	10,023
2025		358		9,665	10,023
2026		51		4,961	5,012
	\$	1,099	\$	23,959	\$ 25,058

#### **NOTE 5. FUND BALANCES**

As of September 30, 2023, fund balances of the governmental and custodial funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the governing body. Commitments may be established, modified, or rescinded only through resolutions approved by the governing body.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Clerk.

Unassigned - all other spendable amounts.

Fund balances with restrictions are as follows at September 30, 2023:

	As	ssigned	Restricted		d Committed		Unassigned		Total	
<b>Governmental Funds:</b>										
Noncourt Related	\$	-	\$	257,776	\$	-	\$	-	\$	257,776
Court Related		-		100		-		-		100
Public Records										
<b>Modernization Trust</b>		-		450,102		-		-		450,102
Jury Witness		-		4,382		-		-		4,382
Teen Court		186		-		-		-		186
	\$	186	\$	712,360	\$	-	\$	-	\$	712,546
Custodial Funds:										
<b>Domestic Relations</b>	\$	-	\$	-	\$	-	\$	-	\$	-
Registry of the Court		415,090		-		-		-		415,090
Tax Deed		644,335		-		-		-		644,335
	\$ 1	,059,425	\$	-	\$	-	\$	-	\$	1,059,425

#### **INDIVIDUAL FUND STATEMENTS**

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT NONCOURT RELATED FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2023

		riginal udget	Final Budget		Noncourt Related		Variance with Final Budget Positive (Negative)	
REVENUES  Observed for contributions	•	100.000	•	100.000	•	004044	•	45.044
Charges for services	\$	189,000	\$	189,000	\$	204,344	\$	15,344
Miscellaneous		1,770		1,770		20,982		19,212
Interest		250		250		4,185		3,935
Total revenues		191,020	_	191,020		229,511		38,491
EXPENDITURES								
Current Expenditures								
General government		882,264		955,342		1,014,645		(59,303)
Court related		549,537	549,537		498,734			50,803
Capital outlay								
General government		8,500		8,500		-		8,500
Total expenditures	1	,440,301		1,513,379		1,513,379		-
Excess of revenues over (under)								
expenditures	(1	,249,281)		(1,322,359)		(1,283,868)		38,491
OTHER FINANCING SOURCES (USES)								
Transfers from the Board of County Commissioners	1	,113,130		1,113,130		1,017,382		(95,748)
Interfund transfers in		197,431		270,509		327,842		57,333
Interfund transfers out		(61,280)		(61,280)		(61,280)		-
Total other financing sources (uses)	1	,249,281		1,322,359		1,283,944		(38,415)
Net changes in fund balances		-		-		76		(76)
Fund balances at beginning of year		257,700		257,700		257,700		
Fund balances at end of year	\$	257,700	\$	257,700	\$	257,776	\$	(76)

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT COURT RELATED FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2023

	Original Budget		Final Budget	Court Related		Fin F	ance with al Budget Positive Negative)
REVENUES	 						
Intergovernmental	\$ 506,902	\$	595,980	\$	595,980	\$	-
Charges for services	633,800		736,871		740,077		3,206
Fines and forfeitures	265,500		315,034		309,690		(5,344)
Miscellaneous	8,000		76,089		77,384		1,295
Interest	4,200		19,665		20,508		843
Total revenues	 1,418,402		1,743,639		1,743,639		-
EXPENDITURES Current Expenditures Court related	1,373,722		1,619,339		1,568,548		50,791
Total expenditures	 1,373,722		1,619,339		1,568,548		50,791
Excess of revenues over (under) expenditures	 44,680		124,300		175,091		50,791
OTHER FINANCING SOURCES (USES)							
Transfers from the Board of County Commissioners Interfund transfers in Interfund transfers out	91,471 61,280 (197,431)		91,471 61,280 (277,051)		91,471 61,280 (327,842)		- - (50,791)
Total other financing sources (uses)	(44,680)		(124,300)		(175,091)		(50,791)
Net changes in fund balances Fund balances at beginning of year Fund balances at end of year	\$ 100 100	\$	100 100	\$	100 100	\$	- - -

### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT

# PUBLIC RECORDS MODERNIZTION TRUST FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### For the Fiscal Year Ended September 30, 2023

DEVENUES		Original Budget	Final Budget		Public Records dernization Trust	Variance with Final Budget Positive (Negative)	
REVENUES							
Intergovernmental	\$	111,300	\$	112,881	\$ 112,881	\$	-
Charges for services		78,700		77,119	74,686		(2,433)
Miscellaneous		11,000		11,000	11,000		-
Total revenues		201,000		201,000	198,567		(2,433)
EXPENDITURES Current Expenditures							
Court related		517,674		482,188	437,922		44,266
Capital outlay		32.,31.		.02,200	.0.,022		,=00
Court related		90,000		125,486	75,486		50,000
Total expenditures		607,674		607,674	513,408		94,266
Excess of revenues over (under)							
expenditures		(406,674)		(406,674)	(314,841)		91,833
OTHER FINANCING SOURCES (USES)							
Transfers from the Board of County Commissioners		406,674		406,674	406,674		-
Interfund transfers in		-			-		-
Interfund transfers out		-			 		-
Total other financing sources (uses)		406,674		406,674	 406,674		-
Net changes in fund balances		-		-	91,833		91,833
Fund balances at beginning of year		358,269		358,269	358,269		-
Fund balances at end of year	\$	358,269	\$	358,269	\$ 450,102	\$	91,833

**COMBINING STATEMENTS** 

#### SUWANNEE COUNTY, FLORIDA

#### CLERK OF THE CIRCUIT COURT SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET September 30, 2023

	Juro	r/Witness	C	ourt	Totals		
ASSETS		_				_	
Current Assets							
Cash	\$	4,382	\$	486	\$	4,868	
Due from other funds		-		-		-	
Total assets	\$	4,382	\$	486	\$	4,868	
LIABILITIES AND FUND BALANCES LIABILITIES Current Liabilities							
Accounts payable	\$	-		300	\$	300	
Total liabilities		-		300		300	
FUND BALANCES				400		400	
Assigned		-		186		186	
Restricted		4,382		-		4,382	
Total fund balances		4,382		186		4,568	
Total liabilities and fund balances	\$	4,382	\$	486	\$	4,868	

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT SPECIAL REVENUE FUNDS

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the Fiscal Year Ended September 30, 2023

	Juror	/Witness	Teen Court	Totals		
REVENUES		,		-		
Charges for services	\$	-	\$ 11,193	\$	11,193	
Miscellaneous		2,647	-		2,647	
Total revenues		2,647	11,193		13,840	
EXPENDITURES Current Expenditures						
Court related		-	11,453		11,453	
Total expenditures		-	11,453		11,453	
Excess of revenues over (under)						
expenditures		2,647	 (260)		2,387	
Net changes in fund balances		2,647	(260)		2,387	
Fund balances at beginning of year		1,735	446		2,181	
Fund balances at end of year	\$	4,382	\$ 186	\$	4,568	

**CUSTODIAL FUNDS** 

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT CUSTODIAL FUNDS

#### COMBINING STATEMENT OF FIDUCIARY NET POSITION September 30, 2023

	_	nestic ations	Registry of Court		Tax Deed	Totals
ASSETS						
Cash	\$	36	\$	499,778	\$ 650,345	\$ 1,150,159
Due from other funds		8		80	20	108
Total assets	\$	44	\$	499,858	\$ 650,365	\$ 1,150,267
LIABILITIES						
Due to other funds	\$	44	\$	-	\$ -	\$ 44
Due to individuals		-		84,768	-	84,768
Other current liabilities		-		-	6,030	6,030
Total liabilities		44		84,768	6,030	90,842
NET POSITION						
Restricted - held for others	\$	-	\$	415,090	\$ 644,335	\$ 1,059,425

#### SUWANNEE COUNTY, FLORIDA CLERK OF THE CIRCUIT COURT CUSTODIAL FUNDS

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For the Fiscal Year Ended September 30, 2023

	omestic elations	Registry of Court		Tax Deed	Totals
ADDITIONS		 	-		
Funds held for others	\$ -	\$ 424,987	\$	524,419	\$ 949,406
Fines, fees and court costs and payments	328,536	-		-	328,536
Total additions	328,536	424,987		524,419	1,277,942
DEDUCTIONS					
Funds held for others	-	446,083		354,697	800,780
Fines, fees and court costs and payments	328,536	-		-	328,536
Total deductions	 328,536	446,083		354,697	1,129,316
Change in net position	-	(21,096)		169,722	148,626
Net position - beginning of year	-	436,186		474,613	910,799
Net position - end of year	\$	\$ 415,090	\$	644,335	\$ 1,059,425

See notes to financial statements.

#### **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Clerk of the Circuit Court Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the special purpose financial statements of the Suwannee County Clerk of the Circuit Court as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Suwannee County Clerk of the Circuit Court's basic financial statements, and have issued our report thereon dated August 12, 2024.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Suwannee County Clerk of Courts' internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Clerk of Courts' internal control. Accordingly, we do not express an opinion on the effectiveness of the Suwannee County Clerk of Courts' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Suwannee County Clerk of the Circuit Courts' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

**Certified Public Accountants** 

Powel & Joxes

August 12, 2024

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Clerk of the Circuit Court Suwannee County, Florida

We have audited the financial statements of the Suwannee County Clerk of the Circuit Court (the Clerk), as of and for the year ended September 30, 2023, and have issued our report thereon dated August 12, 2024. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Financial Emergency Status</u> – We have determined that the Clerk did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.554(1)(f).

<u>Financial Management</u> – Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

<u>Additional Matters – Section 10.554(1)(i)3.</u>, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

#### CONCLUSION

We have reviewed information regarding our audit with the Clerk of the Circuit Court and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Clerk of the Circuit Court's Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

**POWELL & JONES** 

Certified Public Accountants

Powel & Joxes

August 12, 2024

#### INDEPENDENT ACCOUNTANT'S REPORT

Honorable Clerk of the Circuit Court Suwannee County, Florida

We have examined the Suwannee County, Florida's Clerk of the Circuit Court's (Clerk's) compliance with Section 218.415, *Florida Statut*es, regarding the investment of public funds during the year ended September 30, 2022. We have also examined the Clerk's compliance with Section 61.181 *Florida Statut*es regarding the Clerk's alimony and child support payments and Sections 28.35 and 28.36; *Florida Statut*es as to the following during the fiscal year ended September 30, 2023:

a. The budget and performance standards developed and certified by the Florida Clerk of Courts Operations Corporation and Section 28.35 and 28.36 *Florida Statues*.

Management is responsible for the Clerk's respective compliance with those requirements. Our responsibility is to express an opinion on the Clerk's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Clerk's compliance with those respective requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the Clerk's compliance with specified requirements.

In our opinion, the Suwannee County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of Suwannee County, Florida, the Clerk, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Powel & Jones

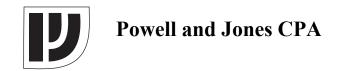
**POWELL & JONES**Certified Public Accountants
August 12, 2024

#### **PROPERTY APPRAISER**

### SUWANNEE COUNTY, FLORIDA PROPERTY APPRAISER

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1359 S.W. Main Blvd. Lake City, FL 32025 Phone 386.755.4200

#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Ricky Gamble, Property Appraiser Suwannee County, Florida

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the major fund of Suwannee County, Florida Property Appraiser (the Property Appraiser), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund of the Property Appraiser, as of September 30, 2023, and the respective changes in financial position, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Suwannee County Property Appraiser and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statues, and Rule 10.557(5) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Tax Collector is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, no
  such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Property Appraiser's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated August 12, 2024 on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in the Property Appraiser's internal control over financial reporting and compliance.

**Powell and Jones CPA** 

Powel & Joxes

Lake City, FL August 12, 2024

#### **FINANCIAL STATEMENTS**

# SUWANNEE COUNTY, FLORIDA PROPERTY APPRAISER GENERAL FUND BALANCE SHEET September 30, 2023

ASSETS	
Cash	\$ 178,505
Due from other governmental units	7,889
Other current assets	3,572
Total assets	\$ 189,966
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Accounts payable and accrued liabilities	\$ 484
Due to other funds	189,482
Total liabilities and fund balance	\$ 189,966

See notes to financial statements.

#### SUWANNEE COUNTY, FLORIDA PROPERTY APPRAISER

#### **GENERAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

For the Fiscal Year Ended September 30, 2023

REVENUES	
Charges for services	\$ 78,834
Mixcellaneous	 43
Total charges for revenues	 78,877
EXPENDITURES	
General Government	
Personnel services	1,036,375
Operating expenses	424,040
Capital Outlay	 89,825
Total expenditures	 1,550,240
Excess of revenues over (under)	
expenditures	 (1,471,363)
OTHER FINANCING SOURCES	
Transfers from Board of County	
Commissioners	 1,471,363
Net change in fund balance	-
Fund balance at beginning of year	 -
Fund balance at end of year	\$ -

See notes to financial statements.

# SUWANNEE COUNTY, FLORIDA PROPERTY APPRAISER

#### **NOTES TO FINANCIAL STATEMENTS**

**September 30, 2023** 

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the significant accounting policies of the Suwannee County, Florida Property Appraiser (the Property Appraiser).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39, "Determining Whether Certain Organizations are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Property Appraiser, as established by Article VIII of the Constitution of the State of Florida, is an elected official of Suwannee County, Florida (the County). Although the Property Appraiser's Office is operationally autonomous from the County, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Property Appraiser is reported as a part of the primary government of the County. The Property Appraiser's financial statements do not purport to reflect the financial position or the results of operations of the County, taken as a whole.

The financial statements of the Property Appraiser are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

**B.** Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Property Appraiser are as follows:

#### (i) Governmental Fund

**General Fund** - The General Fund of the Property Appraiser is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

C. Basis of Accounting - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Property Appraiser currently maintains its accounting records on the cash basis. However, for financial statement purposes appropriate adjustments are made to report the governmental fund type using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Property Appraiser.

**D. Budget** - Chapter 129, *Florida Statutes*, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget, which includes the operating budget of the Property Appraiser. The Property Appraiser's budget is also subject to approval by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Property Appraiser, which was amended during the year.

- **E.** Cash and Investments Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2023, the book balance of the Property Appraiser's deposits was \$178,505. The total bank balance was covered by federal depository insurance.
- **F. Inventories** It is the policy of the Property Appraiser to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- **G. Fixed Assets** Fixed assets used in the Property Appraiser's operations are accounted for in the County's general fixed assets accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation on equipment is provided on the straight-line basis over useful lives of three to twelve years.
- H. Compensated Absences The Property Appraiser follows generally accepted accounting principles in accounting for accrued compensated absences. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid by the Property Appraiser and this practice is expected to continue in the future. The Property Appraiser maintained compensated absence records for the hours earned, used and available. As of September 30, 2023, the balance of compensated absences is \$65,517.
- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Property Appraiser is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others.

The Property Appraiser directly purchases insurance and participates in the risk management program through the County, which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

K. Leases-The Property Appraiser has various leases for office equipment with remaining terms of one to five years at various monthly rates. The Property Appraiser reports leases as expenditures which totaled \$3,383 for the year ending September 30, 2023. Leases held by the Property Appraiser are reported as a right of use asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87. The schedule below shows the annual interest expense and lease principal payments to maturity as of September 30, 2023:

Year	Principal	Interest	Payment		
2024	\$ 3,174	\$ 209	\$ 3,383		
2025	2,925	102	3,027		
2026	1,193	13	1,206		
	\$ 7,292	\$ 324	\$ 7,616		

#### NOTE 3. PENSION PLAN

Plan Description - The Property Appraiser contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee non-contributory through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their gross wages. The employer rates at September 30, 2023 were as follows:

	October 1, 2022 -	July 1, 2023 -
Class	June 30, 2023	September 30, 2023
Regular class	11.91%	13.57%
Special risk class	27.83%	32.67%
Special risk administrative support	38.65%	39.82%
County elected officers class	57.00%	62.72%
Senior management class	31.57%	34.52%
Deferred Retirement Option Program (DROP)	18.60%	21.13%

The contribution requirements of plan members and the Property Appraiser are established and may be amended by the Florida Legislature. The Property Appraiser's contributions to the System for the years ending September 30, 2023, 2022, and 2021 were \$160,882, \$119,181, and \$116,938, respectively equal to the required contributions for each year.

REQUIRED SUPPLEMENTARY INFORMATION

### SUWANNEE COUNTY, FLORIDA PROPERTY APPRAISER

#### GENERAL FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

#### BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2023

	Final Budget	Actual	Variance Positive (Negative)
REVENUES			
Charges for services			
General government			
Sale of maps	\$ -	\$ 528	\$ 528
Trim Notices	-	38,437	38,437
Suwannee County Water Management District	39,875	39,869	(6)
Total charges for services	39,875	78,834	38,959
Miscellaneous			
Interest earnings		43	43
Total miscellaneous		43	43
Total revenues	39,875	78,877	39,002
EXPENDITURES			
General government			
Financial and administrative Personnel services			
Executive salaries	126,163	126,019	144
Regular salaries	574,386	583,491	(9,105)
Payroll tax	53,045	53,495	(450)
Retirement	164,956	160,882	4,074
Life and health insurance	130,071	112,488	17,583
Total personnel services	1,048,621	1,036,375	12,246
Total personner services	1,048,021	1,030,373	12,240
Operating expenses			
Aerial Photography	38,331	38,831	(500)
Books, publications, and subscriptions	4,500	3,123	1,377
Communications	13,000	13,454	(454)
Contractual services	75,750	82,970	(7,220)
Dues and memberships	6,000	5,365	635
Education	8,450	2,670	5,780
Legal costs	1,500	2,483	(983)
Office supplies	27,000	27,427	(427)
Operating supplies	23,000	9,218	13,782
Other current charges	9,700	6,012	3,688
Postage	22,530	25,835	(3,305)
Printing and binding	10,000	29,683	(19,683)
Professional services	237,425	146,164	91,261
Rentals	4,000	2,149	1,851
Repairs and maintenance	2,800	10,560	(7,760)
Travel and per diem  Total operating expenses	20,548	18,096 424,040	2,452 80,494
and a property of the second s			22, 22
Capital outlay	46,000	89,825	(43,825)
Total expenditures	1,599,155	1,550,240	141,655
Excess of revenues over (under)			
expenditures	(1,559,280)	(1,471,363)	87,917
OTHER FINANCING SOURCES			
Transfers from Board of County			
Commissioners	1,559,280	1,471,363	(87,917)
Net change in fund balance	-	-	-
Fund balance at beginning of year	_	_	_
Fund balance at end of year	\$ -	\$ -	\$ -
			<u> </u>

#### **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Property Appraiser, Richard Lee Gamble Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the of the Suwannee County, Florida Property Appraiser (the Property Appraiser), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Property Appraiser's basic financial statements, and have issued our report thereon dated August 12, 2024.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. During the course of our audit, we found one deficiency that we considered to be significant. This significant deficiency is discussed in the Management Letter that follows.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL & JONES** 

**Certified Public Accountants** 

Powel & Joxes

August 12, 2024

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Property Appraiser, Ricky Gamble Suwannee County, Florida

We have audited the financial statements of the Suwannee County, Florida Property Appraiser (the Property Appraiser), as of and for the year ended September 30, 2023, and have issued our report thereon dated August 12, 2024.

We have issued our Report on Internal Control Over Financial Reporting and on Compliance and Other Matters on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards dated August 12, 2024. Disclosures in that report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Additionally, our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that certain items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

#### 2023-1: Bank Reconciliations

During the course of our audit, we found that the Property Appraiser's office has inaccurately reconciled its bank accounts for six months of the period from October 1, 2022 through September 30, 2023 because of an error pertaining to incorrect bank and book balance dates being utilized in the accounting software to complete the reconciliation.

Sound internal controls require proper reconciliation of cash accounts within a reasonable time period after receipt of the bank statement. If bank accounts are not accurately reconciled and reviewed, errors or other issues may not be resolved in a timely manner.

As a result of this matter, the Property Appraiser's office was unable to detect a duplicate entry that was subsequently corrected. Although there was only one error that was found, the accumulation of such errors could have resulted in a material misstatement that more than likely would not have been discovered. As a result of the lack of actual errors, we only view this finding as a significant deficiency in internal controls.

We recommend the Property Appraiser's office manually reconcile its bank account one of the months that it was incorrect and use that information to correct the error in its accounting software going forward. We also recommend that reviews of completed bank reconciliations be conducted on a monthly basis by those charged with governance.

#### **FINANCIAL COMPLIANCE MATTERS**

<u>Financial Emergency Status</u> – We have determined that the Property Appraiser did not meet any of the conditions described in Section 218.503(1), *Florida Statut*es, that might result in a financial emergency.

<u>Financial Condition Assessment</u> – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.554(1)(f).

<u>Financial Management</u> – Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters – Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we found that the Property Appraiser did not include certain charge-for-service revenues received over the last several years from the Board of County Commissioners (the Board) when calculating the amount that was due back to the Board at the end of the year. The error has been discussed with the Property Appraiser and the Board and is planned to be resolved in future years.

#### CONCLUSION

We have reviewed information regarding our audit with the Property Appraiser and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Property Appraiser's Office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

POWELL & JONES

**Certified Public Accountants** 

Powel & Joxes

August 12, 2024

### INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES, REGARDING INVESTMENT OF PUBLIC FUNDS

To The Property Appraiser, Ricky Gamble Suwannee County, Florida

We have examined the Suwannee County, Florida Property Appraiser's (the "Property Appraiser") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2023. Management is responsible for the Property Appraiser's compliance with those requirements. Our responsibility is to express an opinion on the Property Appraiser's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Property Appraiser's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of the Suwannee County, Florida Property Appraiser, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Poweel & Joxes

Powell and Jones CPA Lake City, FL August 12, 2024

#### **SHERIFF**

#### SUWANNEE COUNTY, FLORIDA

#### SHERIFF

#### ANNUAL FINANCIAL REPORT

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1359 S.W. Main Blvd. Lake City, FL 32025 Phone 386.755.4200 Fax 386.719.5504

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Sam St. John
The Sheriff of Suwannee County, Florida

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying fund financial statements of the major funds and aggregate remaining fund information of the Suwannee County Sheriff as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Suwannee County Sheriff basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major funds and aggregate remaining funds of the Suwannee County Sheriff, as of September 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Suwannee County Sheriff and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statues, and Rule 10.557(5) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Sheriff is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Sheriff' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether these financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Suwannee County Sheriff internal control. Accordingly, no
  such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Sheriff ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historic context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquires, the basic financial statements, and other knowledge we obtained during out audit for the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or any assurance.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises combining tables and Schedule of Expenditures of Federal Awards and State Financial Assistance but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 12, 2024, on our consideration of the Suwannee County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Suwannee County Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Suwannee County Sheriff's internal control over financial reporting and compliance.

**Powell and Jones CPA** 

Powel & Jones

Lake City, Florida August 12, 2024 FINANCIAL STATEMENTS

#### SUWANNEE COUNTY, FLORIDA SHERIFF GOVERNMENTAL FUNDS BALANCE SHEET September 30, 2023

G	verr	men	tal	Fin	ohr.

	Governmental Funds							
		General	Inmate Welfare		N	Nonmajor		
		Fund	Fund		Funds		Totals	
ASSETS								
Cash	\$	927,414	\$	257,181	\$	194,251	\$	1,378,846
Accounts receivable		132,958		7,535		-		140,493
Due from other funds		-		3,979		-		3,979
Due from other governments		16,733		-		-		16,733
Due from other organizations		18,018		<u>-</u>		-		18,018
Total assets	\$	1,095,123	\$	268,695	\$	194,251	\$	1,558,069
LIABILITIES AND FUND BALANCES Liabilities								
Accounts payable	\$	248,732	\$	_	\$	_	\$	248,732
Accrued wages	Ψ	376,141	Ψ	_	Ψ	_	Ψ	376,141
Due to Board of County Commissioners		470,250		_		_		470,250
Total liabilities		1,095,123		-		-		1,095,123
DEFERRED INFLOWS OF RESOURCES								
Unavailable grant revenue						-		-
Fund balance								
Restricted		-		268,695		19,749		288,444
Committed		-		-		22,026		22,026
Assigned		-		-		152,476		152,476
Total fund balances		-		268,695		194,251		462,946
Total liabilities, deferred inflows of								
and fund balances	\$	1,095,123	\$	268,695	\$	194,251	\$	1,558,069

See notes to the financial statements.

#### SUWANNEE COUNTY, FLORIDA

#### SHERIFF

#### **GOVERNMENTAL FUNDS**

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For the Fiscal Year Ended September 30, 2023

•	General	Inmate Welfare	Nonmajor		
	Fund	Fund	Funds	Totals	
REVENUES					
Intergovernmental	\$ 467,764	\$ -	\$ -	\$ 467,764	
Charges for services	13,270	120,508	-	133,778	
Interest	16,936	-	184	17,120	
Miscellaneous	142,109		28,646	170,755	
Total revenues	640,079	120,508	28,830	789,417	
EXPENDITURES					
Public safety					
Law enforcement					
Personnel services	7,273,385	-	-	7,273,385	
Operating expenses	1,628,304	-	57,789	1,686,093	
Capital outlay	410,378	-	· -	410,378	
Total law enforcement	9,312,067		57,789	9,369,856	
Detention and correction					
Personnel services	2,634,568	_	_	2,634,568	
	1,107,409	- 55,925	-	1,163,334	
Operating expenses Capital outlay	6,668	85,433	-	92,101	
Total detention and correction	3,748,645	141,358		3,890,003	
Total expenditures	13,060,712	141,358	57,789	13,259,859	
•					
Excess of revenues over (under) expenditures	(12,420,633)	(20,850)	(28,959)	(12,470,442)	
OTHER FINANCING SOURCES (USES)					
Interfund transfers	(8,432)	-	8,432	-	
Transfers from Board of County Commissioners		_	42,500	12,471,565	
Total other financing sources (uses)	12,420,633		50,932	12,471,565	
Net change in fund balance	-	(20,850)	21,973	1,123	
Fund balance beginning of year	<u>-</u>	289,545	172,278	461,823	
Fund balance end of year	\$ -	\$ 268,695	\$ 194,251	\$ 462,946	

# SUWANNEE COUNTY, FLORIDA SHERIFF FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION

#### **September 30, 2023**

	Totals
ASSETS	
Cash	\$ 278,847
Due from other funds	10,105
Total assets	\$ 288,952
LIABILITIES	
Accounts payable	\$ 14,617
Due to other funds	14,083
Due to the Board of County Commissioners	4,853
Total liabilities	33,553
NET POSITION	
Restricted for individuals	255,399
Total net position	\$ 255,399

See notes to the financial statements.

#### SUWANNEE COUNTY, FLORIDA SHERIFF

#### FIDUCIARY FUNDS

#### STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For the Fiscal Year Ended September 30, 2023

	C	ustodial
		Funds
ADDITIONS Funds held for others	\$	427,665
Court related Total additions		147,488 575,153
DEDUCTIONS		
Funds held for others		478,482
Court related		93,263
Total deductions		571,745
Change in net position  Net position at beginning of year		3,408 251,991
Net position at end of year	\$	255,399

See notes to the financial statements.

#### SUWANNEE COUNTY, FLORIDA SHERIFF NOTES TO FINANCIAL STATEMENTS September 30, 2023

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity - The Governmental Accounting Standards Board ("GASB") in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations are Component Units, an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Sheriff, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Sheriff's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is reported as a part of the primary government of Suwannee County, Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Sheriff are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

**B.** Fund Accounting - Accounts are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Sheriff are as follows:

#### (i) Major Governmental Funds

**General Fund** - The General Fund of the Sheriff is used to account for all financial resources, which are generated from operations of the office or any other resources not required to be accounted for in another fund.

Inmate Welfare Fund – The inmate welfare fund of the Sheriff is used to account for financial resources which are restricted by Florida Statutes for the benefit of inmates primarily commissions from sales made to inmates.

(ii) Nonmajor Special Revenue Funds - Special Revenue Funds are used to account for the proceeds of specific revenue sources which are legally restricted to expenditures for specified purposes. As of September 30, 2023, the Sheriff maintained the following Nonmajor Special Revenue Funds:

Drug Task Force Fund
Animal Control Fund
K-9 Fund
Community Fund
Emergency Management County Match Fund

#### (ii) Fiduciary Funds

**Custodial Funds** - Custodial Funds are used to account for assets held by the Sheriff as an agent for individuals, private organizations, other governments, and/or other funds. The following Custodial Funds are maintained by the Sheriff:

Bond Fund Civil Depositors Trust Fund Inmate Trust Fund Evidence Trust Fund

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures, and the related assets and liabilities, are recognized in the accounting records and reported in the financial statements. The Sheriff currently maintains his accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Sheriff.
- **D.** Budget Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriations budget.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Sheriff.

There is no budget adopted for the inmate welfare fund or the nonmajor special revenue funds.

**E.** Cash and Investments - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash."

At September 30, 2023, the book balance of the Sheriff's deposits was \$1,410,411 and the bank balance was \$1,978,704, \$250,000 of bank balance was covered by federal depository insurance and the remaining \$1,612,696 was covered by collateral held at qualified public depositories.

Deposits in banks are collateralized as public funds through a state procedure provided for in Chapter 280, Florida Statutes. Financial institutions qualifying as public depositories are required to pledge eligible collateral, having a fair value equal to or greater than the average daily or monthly balance of all public deposits times the depository's collateral. The Public Deposit Security Trust Fund has a procedure to allocate and recover losses in the event of a default or insolvency. When public deposits are made in accordance with Chapter 280, Florida Statutes, no public depositor shall be liable for any loss thereof.

**F. Inventories** - It is the policy of the Sheriff to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.

- **G. Fixed Assets** Fixed assets used in governmental fund type operations are accounted for in the general fixed assets accounts in the County's Report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Expenditures for fixed assets are recorded as capital outlay expenditures in the Sheriff's governmental funds.
- H. Compensated Absences The Sheriff follows generally accepted accounting principles in accounting for accrued compensated absences. Since the annual and sick leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out of the General Fund of the Sheriff and this practice is expected to continue in the future. The Sheriff maintained compensated absence records for the hours earned, used and available as of September 30, 2023. The balance of compensated absences is \$1,553,064.
- I. Leases The Sheriff has various leases for various equipment with remaining terms of one to five years at various monthly rates. The Sheriff reports leases as expenditures which totaled \$57,025 for the year ending September 30, 2023. Leases whose term exceeds 12 months that are held by the Sheriff are reported as a lease asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87. The schedule below shows the annual interest expense and lease principal payments to maturity as of September 30, 2023:

Year Ending						
September 30	Interest	P	Principal	Total		
2024	\$1,803	\$	7,931	\$	9,734	
2025	1,349		7,901		9,250	
2026	519		6,189		6,708	
2027	70		2,884		2,954	
	\$3,741	\$	24,905	\$	28,646	

- J. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- K. Risk Management The Sheriff is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Sheriff directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. CHANGES IN GENERAL FIXED ASSETS

A summary of changes in general fixed assets follows:

		Balance						Balance
10/1/2022		Additions		1	Deletions	9/30/2023		
Equipment	\$	6,178,184	\$	502,479	\$	-	\$	6,680,663

#### NOTE 3. PENSION PLAN

Plan Description - The Sheriff contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System is employee noncontributory through June 30, 2011. Effective July 1, 2011, employees are required to contribute 3% of their gross wages. The Sheriff is required to contribute at an actuarially determined rate. The rates from October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023, were as follows:

	October 1, 2022 -	July 1, 2023 -
Class	June 30, 2023	September 30, 2023
Regular Class	11.91%	13.57%
Special Risk Class	27.83%	32.67%
Special Risk Administrative Support	38.65%	39.82%
County Elected Officers	43.77%	44.89%
Senior Management Class	31.57%	34.52%
Deferred Retirment Option Program (DROP)	18.60%	21.13%

The contribution requirements of plan members and the Sheriff are established and may be amended by the Florida Legislature. The Sheriff's contributions to the System for the years ending September 30, 2023, 2022, and 2021 were \$1,571,122, \$1,177,714, and \$1,060,735, respectively, which are equal to the required contributions for each year.

#### NOTE 4. CONTINGENT LIABILITIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the State and Federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Sheriff and Board of County Commissioners expect such amounts, if any, to be immaterial.

The Sheriff is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Sheriff's counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the Sheriff.

#### NOTE 5. RISK MANAGEMENT

The Sheriff participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Sheriff's entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The Sheriff continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the Sheriff.

The pooling agreements require the pools to be self-sustaining It is not possible to estimate the amount of losses, which might have to be borne by the Sheriff.

#### NOTE 6. UNEARNED REVENUE

The Sheriff reports unearned revenue, if applicable, on the combined balance sheet. Unearned revenues arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

#### **NOTE 7. FUND BALANCES - GOVERNMENTAL FUNDS**

As of September 30, 2023, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the governing body. Commitments may be established, modified, or rescinded only through resolutions approved by the governing body.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Sheriff.

**Unassigned -** all other spendable amounts.

Fund balances with restrictions are as follows at September 30, 2023:

			Cla	ssification			
Fund	R	estricted	Co	ommitted	Assigned		Total
Special Revenue Funds				_		_	
Drug Task Force	\$	19,749	\$	-	\$	-	\$ 19,749
Inmate Welfare		268,695		-		-	268,695
Animal Control		-		-		114,581	114,581
K-9		-		-		13,855	13,855
Emergency Management							-
County Match		-		22,026		-	22,026
Community Funds		-		-		24,040	24,040
Total fund balances	\$	288,444	\$	22,026	\$	152,476	\$ 462,946

REQUIRED SUPPLEMENTARY INFORMATION

## SUWANNEE COUNTY, FLORIDA

## SHERIFF

# GENERAL FUND STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

# BUDGET AND ACTUAL For the Fiscal Year Ended September 30, 2023

				Variance With Final Budget
	Original		Actual	Positive
	Budget	Final	Amounts	(Negative)
REVENUES				(110811110)
Intergovernmental revenue	\$ -	\$ -	\$ 467,764	\$ 467,764
Charges for services	-	-	13,270	13,270
Interest	-	-	16,936	16,936
Miscellaneous	-	-	142,109	142,109
Total revenue	-		640,079	640,079
EXPENDITURES				
Public safety				
Law enforcement				
Personnel services	6,910,359	6,910,359	7,273,385	(363,026)
Operating expenses	1,369,123	1,369,123	1,628,304	(259,181)
Capital outlay	306,500	306,500	410,378	(103,878)
Total law enforcement	8,585,982	8,585,982	9,312,067	(726,085)
Detention and correction				
Personnel services	2,747,604	2,747,604	2,634,568	113,036
Operating expenses	1,022,402	1,022,402	1,107,409	(85,007)
Capital outlay	11,000	11,000	6,668	4,332
Total detention and correction	3,781,006	3,781,006	3,748,645	32,361
Total expenditures	12,366,988	12,366,988	13,060,712	(693,724)
Excess of revenues over (under)				
expenditures	(12,366,988)	(12,366,988)	(12,420,633)	(53,645)
OTHER FINANCING SOURCES (USE	ES)			
Interfund transfers	-	-	(8,432)	(8,432)
Transfers from the Board of				
<b>County Commissioners</b>	12,366,988	12,366,988	12,429,065	62,077
Total other financing sources (use	12,366,988	12,366,988	12,420,633	53,645
Net change in fund balance	-	-	-	-
Fund balance beginning of year	-	-	-	-
Fund balance end of year	\$ -	\$ -	\$ -	\$ -

See notes to the financial statements.

#### **OTHER INFORMATION**

**SPECIAL REVENUE FUNDS** 

#### SUWANNEE COUNTY, FLORIDA SHERIFF SPECIAL REVENUE FUNDS COMBINING BALANCE SHEET September 30, 2023

	Animal Control	mmunity Fund	rug Task rce Grant		K-9	Ma	nergency nagement inty Match	Totals
ASSETS								
Cash	\$ 114,581	\$ 24,040	\$ 19,749	\$	13,855	\$	22,026	\$ 194,251
Total assets	\$ 114,581	\$ 24,040	\$ 19,749	\$	13,855	\$	22,026	\$ 194,251
LIABILITIES AND FUND BALANCES Liabilities								
Accounts payable	\$ -	\$ _	\$ _	\$	_	\$	_	\$ _
Total liabilities		-	-	<u> </u>	-		-	-
Fund Balances								
Restricted	-	-	19,749		-		-	19,749
Committed	-	-	-		-		22,026	22,026
Assigned	114,581	24,040	-		13,855		-	152,476
Total liabilities and fund balances	\$ 114,581	\$ 24,040	\$ 19,749	\$	13,855	\$	22,026	\$ 194,251

See notes to the financial statements.

# SUWANNEE COUNTY, FLORIDA SHERIFF

#### **SPECIAL REVENUE FUNDS**

## COMBINING STATEMENT OF REVENUES, EXPENDITURES

#### AND CHANGES IN FUND BALANCES

For the Fiscal Year Ended September 30, 2023

					Emergency		
	Animal	Community	Drug Task	и о	Management		
DEVENUES	Control	Fund	Force Grant	K-9	County Match	Totals	
REVENUES Public safety							
Miscellaneous income Interest	\$ 15,301 -	\$ - -	\$ - 184	\$ - -	\$ 13,345 -	\$ 28,646 184	
Total revenues	15,301		184		13,345	28,830	
EXPENDITURES							
Public safety							
Law enforcement							
Operating expenditures	8,811	935	-	5,792	42,251	57,789	
Capital outlay	-	-	-	-	-	-	
Total expenditures	8,811	935	-	5,792	42,251	57,789	
Excess of revenues over expenditures	6,490	(935)	184	(5,792)	(28,906)	(28,959)	
OTHER FINANCING SOURCES							
Interfund transfers	-	-	-	-	8,432	8,432	
Transfers from Board of County Commissioners	-	-	-	-	42,500	42,500	
Total other financing sources			-		50,932	50,932	
Net change in fund balance	6,490	(935)	184	(5,792)	22,026	21,973	
Fund balances at beginning of year	108,091	24,975	19,565	19,647		172,278	
Fund balances at end of year	\$ 114,581	\$ 24,040	\$ 19,749	\$ 13,855	\$ 22,026	\$ 194,251	

See notes to the financial statements.

#### **FIDUCIARY FUNDS**

#### SUWANNEE COUNTY, FLORIDA SHERIFF CUSTODIAL FUNDS

# COMBINING STATEMENT OF FIDUCIARY NET POSITION September 30, 2023

		Bond	De	Civil positors	I	nmate Trust	E	vidence Trust	Tota	al Custodial Funds
ASSETS				poortoro						
Cash	\$	200,473	\$	4,853	\$	32,803	\$	40,718	\$	278,847
Due from other funds		-		-		10,105		-		10,105
Total assets	\$	200,473	\$	4,853	\$	42,908	\$	40,718	\$	288,952
LIABILITIES										
Accounts payable	\$	-	\$	-	\$	14,617	\$	-	\$	14,617
Due to other funds		-		-		14,083		-		14,083
Due to Board of County Commissioners	;	-		4,853		-		-		4,853
Total liabilities		-		4,853		28,700		-		33,553
NET POSITION										
Restricted for individuals	\$	200,473	\$		\$	14,208	\$	40,718	\$	255,399

See notes to the financial statements.

#### SUWANNEE COUNTY, FLORIDA SHERIFF CUSTODIAL FUNDS

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Fiscal Year Ended September 30, 2023

	Bond	Civil Depositors	I	nmate Trust	Ε	vidence Trust	Tota	al Custodial Funds
ADDITIONS	 							
Funds held for others	\$ -	\$ 103,930	\$	323,735	\$	-	\$	427,665
Court related	132,893					14,595		147,488
Total additions	132,893	103,930		323,735		14,595		575,153
DEDUCTIONS								
Funds held for others	-	115,914		362,568		-		478,482
Court related	82,769	-		-		10,494		93,263
Total deductions	82,769	115,914		362,568		10,494		571,745
Change in net position	50,124	(11,984)		(38,833)		4,101		3,408
Net position at beginning of year	150,349	11,984		53,041		36,617		251,991
Net position at end of year	\$ 200,473	\$ -	\$	14,208	\$	40,718	\$	255,399

Seen notes to the financial statements.

**COMPLIANCE SECTION** 

# SUWANNEE COUNTY, FLORIDA SHERIFF

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE

For the Fiscal Year Ended September 30, 2023

Federal and State Grantor/Pass Through Grantor			AWARD/ Contract	PROGRAM
Program Title	ALN/CSFA#	GRANT#	AMOUNT	<b>EXPENDITURES</b>
FEDERAL AWARDS				
U.S. Department of Justice				
State Criminal Alien Assistance Program	16.606	15PBJA20-RR-0586-SCAA	1,745	1,745
State Criminal Alien Assistance Program	16.606	15PBJA-21-RR-04778-SCAA	6,575	6,575
Passed hrough the State of Florida Attorney General				
Victims of Crime Act	16.575	/OCA-2022-SC SHERIFF-00338	63,207	46,629
U.S. Department of Transportation				
Passed through Florida Department of Transportation				
Speeding and Aggressive Driving	20.600	G2E42	55,000	48,072
U.S. Department of Homeland Security				
passed through State of Florida Division of Emergency Manage	ment			
Emergency Management Performance Grant	97.042	G0409	48,356	48,356
passed through Florida Commission on Community Service				
Emergency Management Performance Grant	97.042	NA	5,000	5,000
Total Federal Awards		=	\$ 179,883	\$ 156,377
STATE FINANCIAL ASSISTANCE				
Florida Department of Law Enforcement				
Law Enforcement Salary Assistance for Fiscally Constained Counties	71.067	7G039	604,000	453,000
Law Enforcement Salary Assistance for Fiscally Constained Counties	71.067	5V025	794,717	198,679
Florida Division of Emergency Management				
Emergency Preparedness and Assistance Grant	31.063	A0275	105,806	68,488
Emergency Preparedness and Assistance Grant	31.063	A0412	105,806	16,733
Florida Department of Education				
Coach Aaron Feis Guardian Program	48.140	615-90210-3D001	100,000	66,556
Total State Financial Assistance		-	\$ 1,710,329	\$ 803,456
		<del>-</del>		

See notes to the Schedule of Expenditures of Federal Awards and State Financial Assistance.

# SUWANNEE COUNTY, FLORIDA SHERIFF

Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance For the Fiscal Year Ended September 30, 2023

#### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and presentation of the special purpose financial statements of the Suwannee County, Florida Sheriff have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements of the Audits of States, Local Governments, and Non-Profit Organizations and Office of Management and Budget *Uniform Guidance*.

#### A. Reporting Entity

The Sheriff, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Sheriff's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is reported as a part of the primary government of Suwannee County, Florida. The Sheriff's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Sheriff are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

#### B. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. The accrual basis of accounting is followed in the Schedule of Expenditures of Federal Awards.

#### **NOTE 2. SUBRECIPIENTS**

The Sheriff did not pass through any awards to subrecipients.

#### **NOTE 3. DE MINIMIS INDIRECT COST RATE**

Ther Sheriff did not elect to use the de minimis indirect cost rate.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Sam St. John
The Sheriff of Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the special purpose financial statements of the Suwannee County Sheriff as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Suwannee County Sheriff's special purpose financial statements, and have issued our report thereon dated August 12, 2024.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Suwannee County Sheriff's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Suwannee County Sheriff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, significant material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control described below that we consider to be material weaknesses.

#### Finding 2023-01 Accounting Software Conversion & Staffing

The Sheriff's office implemented a new accounting software by American Data Group. During this implementation there was inadequate training on some of the functions and features of the new system. This lack of training caused certain governmental modified accrual accounting principles and cutoff principles to be improperly observed and certain transactions to be mis-posted in the accounting ledgers. We recommend additional training on this new accounting software. We also noted that the finance team was relatively small and were very busy. To help increase segregation of duties and help improve the quality and accuracy of accounting and recordkeeping system we also recommend that the finance department hire an additional accounting team member or an outsourced CPA/accountant to assist with workload, year-end closeout, and other accounting cleanup and review tasks.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Suwannee County Sheriff's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Powell and Jones CPA** 

Powel & Joxes

Lake City, Florida August 12, 2024

#### MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

To the Honorable Sam St. John
The Sheriff of Suwannee County, Florida

We have audited the special purpose fund financial statements of the Suwannee County Sheriff, as of and for the year ended September 30, 2023, and have issued our report thereon dated August 12, 2024.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and Chapter 10.550, Rules of the Florida Auditor General.

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards. Disclosures in this report which is dated August 12, 2024 should be considered in conjunction with this management letter.

Additionally, our audit was conducted in accordance with the Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida. The Letter includes the following information, which is not included in the aforementioned auditor's reports or schedule:

Section 10.554(I)(i)I., Rules of the Auditor General, require that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

**2022-1 Internal Controls over Disbursements (second year repeat comment)**Corrective action not taken

#### **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Financial Emergency Status</u> – We determined that the Sheriff had not met any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.554(1)(f).

<u>Financial Management</u> – Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. We had the following recommendations.

#### 2022-1 Internal Controls over Disbursements (second year repeat comment)

Based on our review of internal controls and the accompanying walkthrough, it was noted that the finance director is in a position to perform many of the steps in the disbursement process. We recommend that the Sheriff's office have one who has been charged with governance or another management-level individual review invoices and approve prior to disbursement being made. This additional procedure will help to mitigate the risks associated with low segregation of duties.

<u>Additional Matters – Section 10.554(1)(i)3.</u>, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

#### **CONCLUSION**

We have reviewed information regarding our audit with the Sheriff and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Sheriff's Office. We appreciate the overall high quality of the financial records and personnel in the Sheriff's Office. We also appreciate the helpful assistance, professionalism and courtesy afforded us by these employees.

**Powell and Jones CPA** 

Powel & Joxes

Lake City, Florida August 12, 2024

#### INDEPENDENT ACCOUNTANT'S REPORT

To the Honorable Sam St. John
The Sheriff of Suwannee County, Florida

We have examined the Suwannee County, Florida Sheriff's (the "Sheriff") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2023. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Sheriff's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of the Suwannee County, Florida Sheriff, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**Powell and Jones CPA** 

Powel & Jones

Lake City, Florida August 12, 2024

## **SUPERVISOR OF ELECTIONS**

# SUWANNEE COUNTY, FLORIDA SUPERVISOR OF ELECTIONS

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## **Powell and Jones CPA**

1359 S.W. Main Blvd. Lake City, FL 32025 Phone 386.755.4200

#### INDEPENDENT AUDITOR'S REPORT

Honorable Supervisor of Elections Suwannee County, Florida

#### **Opinions**

We have audited the accompanying financial statements of the major fund of Suwannee County, Florida Supervisor of Election (the Supervisor of Elections), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise Supervisor of Election's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund of the Supervisor of Elections, as of September 30, 2023, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Supervisor of Elections and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statues, and Rule 10.557(5) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Supervisor of Election is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Election's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Supervisor of Election's internal control. Accordingly,
  no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Supervisor of Election's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 12, 2024, on our consideration of the Supervisor of Election's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Suwannee County Supervisor of Election's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in Suwannee County Supervisor of Election's internal control over financial reporting and compliance.

**POWELL AND JONES CPA** 

Powel & Jones

Lake City, Florida August 12, 2024

## **FINANCIAL STATEMENTS**

#### SUWANNEE COUNTY, FLORIDA SUPERVISOR OF ELECTIONS BALANCE SHEET GOVERNMENTAL FUND September 30, 2023

	Ger	General Fund			
ASSETS					
Cash		11,654			
Total assets	\$	11,654			
LIABILITIES AND FUND BALANCE					
LIABILITIES					
Accounts payable		2,953			
<b>Due to the Board of County Commissioners</b>		8,701			
Total liabilities	\$	11,654			

See notes to financial statements.

#### SUWANNEE COUNTY, FLORIDA SUPERVISOR OF ELECTIONS GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

For the Fiscal Year Ended September 30, 2023

	General Fund	
REVENUES		
Intergovernmental	\$	67,507
Miscellaneous		5,709
Interest		9
Total revenues		73,225
EXPENDITURES General government		
Personnel services		465,294
Operating expenses		400,128
Total expenditures		865,422
Excess of revenues over (under) expenditures		(792,197)
OTHER FINANCING SOURCES		
Net transfers from the Board of County Commissioners		792,197
Total other financing sourced		792,197
Net Change in Fund Balance		-
Fund balance at beginning of year		_
Fund balance at end of year	\$	-

See notes to financial statements.

#### SUWANNEE COUNTY, FLORIDA SUPERVISOR OF ELECTIONS NOTES TO FINANCIAL STATEMENTS September 30, 2023

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Suwannee County Supervisor of Elections (Supervisor of Elections).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Supervisor of Elections, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Supervisor of Elections' Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Supervisor of Elections is reported as a part of the primary government of Suwannee County, Florida. The Supervisor of Elections' financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

These special purpose financial statements of the Supervisor of Elections are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

B. Fund Accounting - Accounts are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds utilized by the Supervisor of Elections are as follows:

#### (i) Governmental Fund

**General Fund** - The General Fund of the Supervisor of Elections is used to account for all financial resources which are generated from operations of the Office, or any other resources not required to be accounted for in another fund.

C. Basis of Accounting - The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Supervisor of Elections currently maintains accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Supervisor of Elections.

The Supervisor of Elections reports unearned revenue, if applicable, on its combined balance sheet. Unearned revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Unearned revenues also arise when resources are received by the government before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for unearned revenue is removed from the combined balance sheet and revenue is recognized.

**D. Budget** - Chapter 129, *Florida Statut*es, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes the operating budget of the Supervisor of Elections.

In the budget comparisons included in these financial statements, both the amounts budgeted, and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Supervisor of Elections, as amended by the Supervisor of Elections.

- **E.** Cash and Investments Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash." At September 30, 2023, the book balance of the Supervisor of Elections' deposits was \$11,654. The total balance was covered by federal depository insurance.
- **F. Inventories** It is the policy of the Supervisor of Elections to record the acquisition of supplies as expenditures at the time of purchase. The amount for supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- G. Fixed Assets Fixed assets used in governmental fund type operations are accounted for in the County Capital Assets Accounts, except for its infrastructure fixed assets which the County has elected not to report. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. No depreciation has been provided on the County's general fixed assets. Assets purchased by the Supervisor of Elections are reported in the Board of County Commissioners' Capital Assets Accounts.
- H. Compensated Absences Compensated absences are absences for which employees will be paid, such as vacation and sick leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the government and its employees is accrued as employees earn the rights to the benefits. Compensated absences that relate to future services or that are contingent on a specific event that is outside the control of the government and its employees are accounted for in the period in which such services are rendered or such events take place.

In the governmental funds, compensated absences of \$29,105 that are expected to be liquidated with expendable available financial resources are reported as an expenditure and fund liability in the fund of the Board of County Commissioners that will pay for them. The remainder of the compensated absences liability is reported in the General Long-Term Debt Accounts of the Board of County Commissioners.

I. Estimates - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

J. Risk Management - The Supervisor of Elections is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Supervisor of Elections directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.

#### NOTE 2. PENSION PLAN

Plan Description - The Supervisor of Elections contributes to the Florida Retirement System (System), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, Florida Statutes, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** – The System is employee noncontributory through June 30, 2011. Effective July 1, 2011, employees must contribute 3% of their gross wages. The Supervisor of Elections is required to contribute at an actuarially determined rate. The rates from October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023, were as follows:

	October 1, 2022 -	July 1, 2023 -
Class	June 30, 2023	September 30, 2023
Regular Class	11.91%	13.57%
Special Risk Class	27.83%	32.67%
Special Risk Administrative Support	38.65%	39.82%
County Elected Officers	43.77%	44.89%
Senior Management Class	31.57%	34.52%
Deferred Retirment Option Program (DROP)	18.60%	21.13%

The contribution requirements of plan members and the Supervisor of Elections are established and may be amended by the Florida Legislature. The Supervisor of Elections' contributions to the System for the years ending September 30, 2023, 2022, and 2021 were \$103,312, \$87,105, and \$66,165, respectively, equal to the required contributions for each year. Full information on the System is contained in the Suwannee County County-wide Financial Report.

#### NOTE 3. LEASE COMMITMENTS

The Supervisor has various leases for office equipment whose terms are between one and five years. The Supervisor reports payments on these leases as expenditures which totaled \$1,636 for the year ending September 30, 2023. Leases whose term exceeds 12 months that are held by the Supervisor are reported as a lease asset and lease liability in the government-wide financial statements of the County, in accordance with SGAS No. 87. On the Board's government-wide financial statements, the Supervisor reports a non-finance lease asset and corresponding liability of \$8,741 and \$8,892, respectively. Future minimum payments on lease agreements that had been signed prior to yearend, were as follows:

Year Ending	
September 30	Minimum Lease Payment
2024	\$ 3,595
2025	3,595
2026	2,767
2027	1,796
	\$ 9,957

**REQUIRED SUPPLEMENTARY INFORMATION** 

#### SUWANNEE COUNTY, FLORIDA SUPERVISOR OF ELECTIONS GENERAL FUND

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2023

	D.,	Budget Actual		Variance Positive (Negative)			
REVENUES	Bu	uget		Actual		egative)	
Intergovernmental Federal grants	¢		\$	67,507	\$	67,507	
Total intergovernmental	_\$	<del>-</del>	Ψ	67,507	Ψ	67,507	
Total intergovernmental				01,501		01,501	
Miscellaneous							
Interest		-		9		9	
Other miscellaneous		-		5,709		5,709	
Total miscellaneous		-		5,718		5,718	
Total revenues		-		73,225		73,225	
EXPENDITURES							
General government							
Personnel services							
Executive salaries	1:	24,663		124,892		(229)	
Regular salaries	1	56,300		162,543		(6,243)	
Other salaries and wages	:	26,100		20,614		5,486	
FICA	:	21,100		27,628		(6,528)	
Retirement	9	97,600		103,312		(5,712)	
Life and health insurance		42,600		26,305		16,295	
Total personnel services	4	68,363		465,294	_	3,069	
Operating expenses							
Promotional activities		6,900		4,059		2,841	
Books, dues, publications and subscriptions				4,980		(4,980)	
Communications	:	14,100		11,904		2,196	
Repair and maintenance		5,500		6,185		(685)	
Licenses, software, support, computer	•	79,600		87,756		(8,156)	
HAVA grant expenses		-		67,507		(67,507)	
Office supplies	:	22,000		29,051		(7,051)	
Operating expenses	:	16,200		12,161		4,039	
Other current charges and obligations		25,900		15,325		10,575	
Postage	:	29,100		11,849		17,251	
Printing and binding	;	39,000		34,399		4,601	
Professional services	į	56,435		100,316		(43,881)	
Rentals and leases		4,000		3,068		932	
Travel and training		6,800		11,568		(4,768)	
Total operating expenses	30	05,535		400,128		(94,593)	
	<u></u>						

(Continued)

## SUWANNEE COUNTY, FLORIDA SUPERVISOR OF ELECTIONS GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

# For the Fiscal Year Ended September 30, 2022 (Continued)

	Budget	Actual	Variance Positive (Negative)
Capital outlay			
Machinery and equipment	\$ 27,000	\$	\$ 27,000
Total expenditures	800,898	865,422	(64,524)
Excess of revenues over (under) expenditures	(800,898)	(792,197)	8,701
OTHER FINANCING SOURCES			
Transfers to the Board of County Commissioners	-	(8,701)	
Transfers from the Board of County Commissioners	800,898	800,898	-
Net change in fund balance	-	-	-
Fund balance at beginning of year			
Fund balance at end of year	<del>\$</del> -	\$ -	<u> </u>

## **COMPLIANCE SECTION**

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Supervisor of Elections Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental fund of the Suwannee County, Florida Supervisor of Elections (the "Supervisor of Elections"), as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' basic financial statements, and have issued our report thereon dated August 12, 2024.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Suwannee County Supervisor of Election's internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**POWELL AND JONES CPA** 

Powel & Jones

Lake City, Florida August 12, 2024

#### MANAGEMENT LETTER

Honorable Supervisor of Elections Suwannee County, Florida

We have audited the financial statements of the Suwannee County Supervisor of Elections, as of and for the year ended September 30, 2023, and have issued our report thereon dated August 12, 2024. We have also issued our report on compliance and on internal control over financial reporting. That report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Additionally our audit was conducted in accordance with Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following items be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

## **AUDITOR GENERAL COMPLIANCE MATTERS**

<u>Financial Emergency Status</u> – We determined that the Supervisor of Elections did not meet any of the conditions described in Section 218.503(1), *Florida Statut*es, that might result in a financial emergency.

<u>Financial Condition Assessment</u> - As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.554(1)(f).

Financial Management – Section 10.554(1)(i)2., Rules of the Auditor General requires that we communicate any recommendations to improve financial management. In connection with our audit, we had no such recommendations in the current year.

Additional Matters – Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Our audit did not disclose any further items that would be required to be reported under the *Rules* of the *Auditor General*, Chapter 10.550.

## CONCLUSION

We have reviewed information regarding our audit with the Supervisor of Elections and have provided her with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the Office. We appreciate the overall high quality of the financial records and personnel in the Supervisor of Election's office. We also appreciate the helpful assistance and courtesy afforded us by these employees.

**POWELL AND JONES CPA** 

Powel & Joxes

Lake City, Florida August 12, 2024

#### INDEPENDENT ACCOUNTANT'S REPORT

Honorable Supervisor of Elections Suwannee County, Florida

We have examined the Suwannee County, Florida Supervisor of Elections' (the Supervisor) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2022. Management is responsible for the Supervisor's compliance with those requirements. Our responsibility is to express an opinion on the Supervisor's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountant's and, accordingly, included examining, on a test basis, evidence about the Supervisor's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Supervisor's compliance with specified requirements.

In our opinion, the Supervisor complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of the Suwannee County, Florida Supervisor, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

**POWELL AND JONES CPA** 

Powel & Joxes

Lake City, Florida August 12, 2024

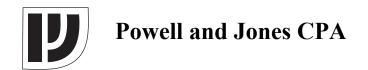
## **TAX COLLECTOR**

# SUWANNEE COUNTY, FLORIDA TAX COLLECTOR

## FINANCIAL STATEMENTS

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Sharon Jordan

Tax Collector of Suwannee County, Florida

## **Report on the Audit of the Financial Statements**

## **Opinions**

We have audited the accompanying financial statements of the major fund and aggregate remaining fund information of Suwannee County Tax Collector, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Suwannee County Tax Collector's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the major fund and the aggregate remaining fund information of the Suwannee County Tax Collector, as of September 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Suwannee County Tax Collector and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

The accompanying financial statements were prepared for the purpose of complying with Section 218.39(8), Florida Statues, and Rule 10.557(5) of Chapter 10.550, Rules of the Auditor General – Local Governmental Entity Audits. As described in Note 1 to the financial statements, the Tax Collector is part of the reporting for Suwannee County, Florida. Accordingly, these financial statements are not a complete presentation of the reporting entity's basic financial statements.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Tax Collector's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Suwannee County Tax Collector's internal control.
  Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Suwannee County Tax Collector's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Suwannee County Tax Collector's basic financial statements. The combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated August 12, 2024, on our consideration of the Suwannee County Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Suwannee County Tax Collector's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in the Suwannee County Tax Collector's internal control over financial reporting and compliance.

**Powell and Jones CPA** 

Powel & Joxes

August 12, 2024

## **FINANCIAL STATEMENTS**

# SUWANNEE COUNTY, FLORIDA TAX COLLECTOR GOVERNMENTAL FUND BALANCE SHEET September 30, 2023

	G	eneral Fund
ASSETS		
Cash	\$	49,113
Receivables		17,975
Due from other funds		50,984
Other current assets		6,488
Total assets	\$	124,560
LIABILITIES		
Accounts payable	\$	69,369
Due to other funds		9,783
Due to other governmental units		
Accrued payroll deductions and matching		13,163
Accrued salaries		24,714
Other current liabilities		7,531
Total liabilities	\$	124,560

# SUWANNEE COUNTY, FLORIDA TAX COLLECTOR

## **GOVERNMENTAL FUND**

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE

For the Fiscal Year Ended September 30, 2023

REVENUES	G	eneral Fund
Charges for services	\$	1,402,497
Miscellaneous		37,638
Total revenues		1,440,135
EXPENDITURES General government		
Personnel services		1,099,588
Operating expenses		316,452
Capital outlay		13,659
Total expenditures		1,429,699
Excess of revenues over (under) expenditures		10,436
Other financing sources Transfers to Board of County Commissioners		(10,436)
Fund balance at beginning of year Fund balance at end of year	\$	

# SUWANNEE COUNTY, FLORIDA TAX COLLECTOR FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION

September 30, 2023

	Custodial Funds	
ASSETS		
Cash	\$	786,998
Accounts receivable		4,643
Due from other funds		52,867
Due from other governmental units		19,690
Other current assets		41,400
Total assets	\$	905,598
LIABILITIES  Accounts payable  Due to other funds		79,924 129,697
Due to other governmental units		150,026
Installments payable other current liabilities		521,517 12,247
Total liabilities		893,411
Total Havillion		JJU, 111
NET POSITION		
Restricted - held for others	\$	12,187

## SUWANNEE COUNTY, FLORIDA TAX COLLECTOR FIDUCIARY FUNDS

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Fiscal Year Ended September 30, 2023

	Custodial
	Funds
ADDITIONS	
Property Taxes collected for other governments	\$45,893,621
Tax Collector licenses and fees	6,464,777
Total additions	52,358,398
DEDUCTIONS	
Taxes and fees payable	52,352,537
Total deductions	52,352,537
Change in net position	5,861
Restricted net position - beginning of year	6,326
Restricted net position - end of year	\$ 12,187

## SUWANNEE COUNTY, FLORIDA TAX COLLECTOR NOTES TO FINANCIAL STATEMENTS September 30, 2022

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant accounting policies of the Suwannee County Tax Collector (Tax Collector).

A. Reporting Entity - The Governmental Accounting Standards Board (GASB) in its Statement No. 14, "The Financial Reporting Entity," as amended by GASB 39 "Determining Whether Certain Organizations Are Component Units an Amendment of GASB Statement 14," establishes standards for defining the financial reporting entity. In developing these standards, the GASB assumed that all governmental organizations are responsible to elected officials at the federal, state, or local level. Financial reporting by a state or local government should report the elected officials' accountability for those organizations.

The Tax Collector, as established by Article VIII of the Constitution of the State of Florida, is an elected official of the County. Although the Tax Collector's Office is operationally autonomous from the Board of County Commissioners, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the Tax Collector is reported as a part of the primary government of Suwannee County, Florida. The Tax Collector's financial statements do not purport to reflect the financial position or the results of operations of Suwannee County, Florida, taken as a whole.

The financial statements of the Tax Collector are issued separately to comply with Section 10.557(4), Rules of the Auditor General for Local Governmental Entity Audits, pursuant to Section 11.45(3), Florida Statutes.

B. Fund Accounting - Accounts are organized on the basis of funds and account groups, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund entity, revenues and expenditures. Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds and account group utilized by the Tax Collector are as follows:

## (i) Governmental Fund

**General Fund** - The General Fund of the Tax Collector is used to account for all financial resources that are generated from operations of the office or any other resources not required to be accounted for in another fund.

## (ii) Fiduciary Funds

**Custodial Funds** - Custodial Funds are used to account for assets held by the Tax Collector as an agent for individuals, private organizations, other governments, and/or other funds. The following Custodial Funds are maintained by the Tax Collector:

Ad Valorem Tax Fund Tag Fund

- C. Basis of Accounting The "Basis of Accounting" refers to when revenues and expenditures and the related assets and liabilities are recognized in the accounting records and reported in the financial statements. The Tax Collector currently maintains its accounting records for all funds on the cash basis. However, for financial statement purposes appropriate adjustments are made to report governmental and fiduciary fund types using the modified accrual basis of accounting. Under the modified accrual basis, revenues are generally recognized when they become measurable and available as net current assets. Expenditures are reported when incurred with the exception of prepaid expenses and principal and interest on general long-term obligations. Encumbrance accounting is not utilized by the Tax Collector.
- D. Budget Chapter 129, Florida Statutes, requires that budgets be adopted for all funds as may be required by law, sound financial practices, and generally accepted accounting principles and that budgets be adopted on a basis consistent with generally accepted accounting principles (GAAP). Pursuant to this requirement, the County adopts an annual comprehensive appropriated budget, which includes its funding of the operations of the Tax Collector. The operating budget of the Tax Collector is approved by the Florida Department of Revenue.

In the budget comparisons included in these financial statements, both the amounts budgeted and the actual amounts reported are presented on the GAAP basis. Budgetary comparisons present the appropriated budget of the Tax Collector, as amended during the year.

**E.** Cash - Deposits are carried at cost which approximates market value. The carrying amount of deposits is separately displayed on the balance sheet as "Cash". At September 30, 2023, the book balance of the Tax Collector's cash deposits was \$836,111. The total bank balance of \$799,399 was covered by federal depository insurance and pledged collateral.

The collateral for the Tax Collector's deposits is categorized to give an indication of the level of risk assumed by the Tax Collector at year end. Category 1 includes deposits that are insured or registered or for which the securities are held by the Tax Collector or its agent in the Tax Collector's name. Category 2 includes uninsured and unregistered deposits for which the securities are held by the counterparty's trust department or agent in the Tax Collector's name. Category 3 includes uninsured or unregistered deposits for which the securities are held by the counterparty's trust department or agent, but not in the Tax Collector's name. At year end, all of the Tax Collector's deposits were in Category 1.

Additionally, the Tax Collector's office maintains a daily balance of \$2,775 in cash-on-hand.

- **F.** Inventories It is the policy of the Tax Collector to record the acquisition of supplies as expenditures at the time of purchase. The amount of supplies on hand at any one time would be a nominal amount and considered to be immaterial.
- **G. Fixed Assets** Fixed assets used in governmental fund type operations are accounted for in the General Fixed Assets Accounts. All fixed assets acquired by purchase are recorded at historical cost. Donated assets are recorded at estimated fair market value at the date donated. Depreciation has been provided on the County's equipment on the straight-line basis over three to twelve years. Assets purchased by the Tax Collector are reported in the Board of County Commissioners' General Fixed Assets Accounts.

- H. Compensated Absences The Tax Collector follows generally accepted accounting principles in accounting for accrued compensated absences. Since the annual and sick and vacation leave liability is considered long-term, it is recorded in the government-wide financial statements of the County. Compensated absences are expected to be paid out by the Tax Collector and this practice is expected to continue in the future. The Tax Collector maintained compensated absence records for the hours earned, used and available. As of September 30, 2023, the balance of compensated absences is \$25,365.
- I. Estimates The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.
- J. Risk Management The Tax Collector is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and the public; or damage to property of others. The Tax Collector directly purchases insurance and participates in the risk management program through the Suwannee County Board of County Commissioners which uses commercial insurance and a public entity risk pool to cover certain risks from loss.
- K. Restricted Net Position In the accompanying statement of net position, restricted net position, if any, is subject to restrictions beyond the Tax Collector's control. The restriction is either externally imposed (for instance, by creditors, grantors, contributors, or laws/regulations of other governments) or is imposed by law through constitutional provisions or enabling legislation. The entire balance of restricted net position reflects amounts held for individuals.
- L. Leases The Tax Collector has various leases for office equipment that are on terms of twelve months or fewer at various periodic rates. The Tax Collector reports leases as expenditures which totaled \$81,964 for the year ending September 30, 2023.

#### NOTE 2. PENSION PLAN

Plan Description - The Tax Collector contributes to the Florida Retirement System ("System"), a cost-sharing multiple-employer defined benefit plan administered by the State of Florida, Department of Administration, Division of Retirement. The System provides retirement, disability or death benefits to retirees or their designated beneficiaries. Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions. Changes to the law can only occur through an act of the Florida Legislature. The System issues a publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Florida Retirement System, 2639 North Monroe Street, Tallahassee, Florida, or by calling (850) 488-5706.

**Funding Policy** - The System was employee noncontributory through June 30, 2011. Effective July 1, 2011, employees were required to contribute 3% of their gross wages. The Tax Collector is required to contribute at an actuarially determined rate. The rates from October 1, 2022 through June 30, 2023 and from July 1, 2023 through September 30, 2023, were as follows:

	October 1, 2022 -	July 1, 2023 -
Class	June 30, 2023	September 30, 2023
Regular Class	11.91%	13.57%
Special Risk Class	27.83%	32.67%
Special Risk Administrative Support	38.65%	39.82%
County Elected Officers Class	57.00%	58.68%
Senior Management Class	31.57%	34.52%
Deferred Retirement Option Program (Drop)	18.60%	21.13%

The contribution requirements of plan members and the Tax Collector are established and may be amended by the Florida Legislature. The Tax Collector's contributions to the System for the years ending September 30, 2023, 2022, and 2021 were \$140,186, \$82,731, and \$71,263, equal to the required contributions for each year.

## NOTE 3. INTERFUND RECEIVABLES AND PAYABLES

Balances of interfund receivables and payables between the funds of the tax collector's office, excluding receivables and payables with the Suwannee County Board of County Commissioners, at September 30, 2023, were:

	Interfund Receivable	Interfund Payable
General fund	\$ 50,984	26
Tax fund	51,232	3,380
Tag fund	1,635	100,445
	\$ 103,851	\$103,851

REQUIRED SUPPLEMENTARY INFORMATION

## **GENERAL FUND**

## SUWANNEE COUNTY, FLORIDA TAX COLLECTOR GENERAL FUND

## STATEMENT OF REVENUES, EXPENDITURES AND

## CHANGES IN FUND BALANCE BUDGET AND ACTUAL

For the Fiscal Year Ended September 30, 2023

								ariance
		Original Final					Positive	
	Bı	ıdget	Bı	udget		Actual	(Negative)	
REVENUES								
Charges for services								
Hunting and fishing license fees	\$	899	\$	899	\$	899	\$	-
Concealed weapon license fees	:	19,658		19,658		19,658		-
Birth certificates		538		538		538		-
Motor vehicle fees		66,456		66,456		266,456		-
Driver's license fees	10	08,428	1	08,428	1	L08,428		-
Florida Tourist Development	:	10,644		10,644		10,644		-
Department of Revenue sales tax		1,560		1,560		1,560		-
Ad valorem tax commissions	6	74,623	6	74,623	6	74,623		-
Special assessment commissions	1:	24,179	1	24,179	1	L <b>24</b> , <b>1</b> 79		-
Special assessment preaparation	•	43,000		43,000		43,000		-
Suwannee River Water Management								
District tax commissions	:	15,910		15,910		15,910		-
Delinquent tax commissions	1	49,832	1	81,017	1	36,602		(44,415)
Total charges for services	1,4	15,727	1,4	46,912	1,4	102,497		(44,415)
Miscellaneous								
Other miscellaneous		3,000		37,638		37,638		-
Total miscellaneous		3,000		37,638		37,638		-
Total revenues	1,4	18,727	1,4	84,550	1,4	40,135		(44,415)
EXPENDITURES								
General government								
Personnel services								
Executive salaries	1:	26,663	1	26,663	1	<b>L</b> 26,663		-
Regular salaries	68	85,879	6	85,879	6	325,655		60,224
Overtime	:	12,500		12,500		9,911		2,589
Special pay		1,500		1,500		1,500		-
FICA	(	63,317		63,317		57,115		6,202
Retirement	1	43,940	1	43,940	1	40,186		3,754
Life and health insurance	13	33,598	1	41,762	1	<b>.</b> 38,558		3,204
Total personnel services	1,1	67,397	1,1	75,561	1,0	99,588		75,973

(continued)

Operating expenses							
Education	\$	2,450	\$	2,450	\$	3,954	\$ (1,504)
Professional services		82,080		82,080		86,488	(4,408)
Travel and per diem		5,649		5,649		6,291	(642)
Communications services		14,500		14,500		11,561	2,939
Postage and freight		28,532		28,532		27,364	1,168
Rentals and other service agreements		83,541		127,541		144,464	(16,923)
Insurance		270		270		318	(48)
Repairs and maintenance		2,033		2,033		11,887	(9,854)
Other obligations		675		675		1,481	(806)
Office supplies		25,000		25,000		16,448	8,552
Operating supplies		1,500		1,500		2,242	(742)
Books, publications and subscriptions		5,100		5,100		3,954	1,146
Total operating expenses		251,330		295,330		316,452	 (18,675)
Capital outlay							
General government		-		13,659		13,659	-
Total capital outlay		-		13,659		13,659	(9,719)
Total expenditures	1,	418,727	1,	484,550	1,	429,699	 151,946
Excess of revenues over (under) expenditures Other financing sources		-		-		10,436	10,436
Transfers to Board of County Commissioners		-		-		(10,436)	(10,436)
Net change in fund balance		_		-		-	-
Fund balance at beginning of year		_		-		-	-
Fund balance at end of year	\$		\$		\$		\$ 
: : :: : : : : : : : ; · · · ·			_				

See notes to the required supplementary information.

**SUPPLEMENTARY INFORMATION** 

## **CUSTODIAL FUNDS**

# SUWANNEE COUNTY, FLORIDA TAX COLLECTOR

## COMBINING STATEMENT OF FIDUCIARY NET POSITION

September 30, 2023

	1	Tax Fund		Tag Fund	<b>Custodial Funds</b>		
ASSETS	-						
Cash	\$	555,076	\$	231,922	\$	786,998	
Accounts receivable		1,379		3,264		4,643	
Due from other funds		51,232		1,635		52,867	
Due from other governmental units		-		19,690		19,690	
Other current assets		41,400		-		41,400	
Total assets		649,087		256,511		905,598	
LIABILITIES							
Accounts payable		79,924		-		79,924	
Due to other governmental units		7,117		122,580		129,697	
Due to other funds		16,999		133,027		150,026	
Installments payable		521,517		-		521,517	
other current liabilities		12,247		-		12,247	
Total liabilities		637,804		255,607		893,411	
NET POSITION	\$	11,283	\$	904	\$	12,187	
Restricted - held for others							

## SUWANNEE COUNTY, FLORIDA TAX COLLECTOR

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

## For the Fiscal Year Ended September 30, 2023

ADDITIONS	Tax Fund	Tag Fund	Totals
Property Taxes collected for other governments	\$ 45,893,621	\$ -	\$ 45,893,621
Tax Collector licenses and fees	-	6,464,777	6,464,777
Total additions	45,893,621	6,464,777	52,358,398
DEDUCTIONS Taxes and fees payable	45,887,818	6,464,719	52,352,537
Total deductions	45,887,818	6,464,719	52,352,537
Change in net position	5,803	58	5,861
Restricted net position - beginning of year	5,480	846	6,326
Restricted net position - end of year	\$ 11,283	\$ 904	\$ 12,187

**COMPLIANCE SECTION** 

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Sharon Jordan
Tax Collector of Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the special purpose financial statements of the Suwannee County Tax Collector, as of and for the year ended September 30, 2023, and the related notes to the financial statements, which collectively comprise the Suwannee County Tax Collector's basic financial statements, and have issued our report thereon dated August 12, 2024.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Suwannee County Tax Collector's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Suwannee County Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of Suwannee County Tax Collector's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Suwannee County Tax Collector's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Powell and Jones CPA August 12, 2024

Powel & Jones

## MANAGEMENT LETTER REQUIRED BY CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

To the Honorable Sharon Jordan Suwannee County, Florida

We have audited the financial statements of the Suwannee County Tax Collector, (the Tax Collector) as of and for the year ended September 30, 2023, and have issued our report thereon dated August 12, 2024.

We have issued our Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards dated August 12, 2024. Disclosures in that report should be considered in conjunction with this management letter.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and Government Auditing Standards, issued by the Comptroller General of the United States. Additionally our audit was conducted in accordance with the provisions of Chapter 10.550, Rules of the Auditor General, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following be addressed in this letter.

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

## **CURRENT YEAR FINDINGS**

There were no reportable findings during the current year.

## **FINANCIAL COMPLIANCE MATTERS**

<u>Financial Emergency Status</u> – We have determined that the Tax Collector did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

<u>Financial Condition Assessment</u> – As required by the *Rules of the Auditor General* (Sections 10.554(1)(i)5.b. and 10.556(8)), we applied financial condition assessment procedures. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

Our audit did not disclose any further items that would be required to be reported under the *Rules of the Auditor General*, Chapter 10.554(1)(f).

<u>Financial Management</u> – Section 10.554(1)(i)2., Rules of the Auditor General require that we communicate any recommendations to improve financial management. In connection with our audit, we reviewed internal control procedures and have no further recommendations.

<u>Additional Matters – Section 10.554(1)(i)3.</u>, Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred that have an effect on the financial statements that is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

#### CONCLUSION

We have reviewed information regarding our audit with the Tax Collector and have provided him with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with our audit of the Tax Collector. We appreciate the helpful assistance of the Tax Collector Staff in completing our audit and also the generally high quality of the Tax Collector's financial records and internal controls. We also appreciate the helpful assistance and courtesy afforded us by these employees.

Powell and Jones CPA Lake City, Florida

Yourel & Jones

August 12, 2024

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH FLORIDA STATUTES RELATED TO INVESTMENT OF PUBLIC FUNDS

To the Honorable Sharon Jordan Suwannee County, Florida

We have examined the Suwannee County, Florida's Tax Collector's (the "Tax Collector") compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2023. Management is responsible for the Tax Collector's compliance with those requirements. Our responsibility is to express an opinion on the Tax Collector's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Tax Collector's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2023.

This report is intended solely for the information and use of Suwannee County, Florida, the Tax Collector and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.

Powell and Jones CPA

Powel & Joxes

Lake City, Florida August 12, 2024