



**SUWANNEE COUNTY, FLORIDA**

**ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended September 30, 2019

**TABLE OF CONTENTS**

	<b>PAGE NO.</b>
<b>INTRODUCTORY SECTION</b>	
List of Principal Officials	6
<b>COUNTY-WIDE FINANCIAL REPORT</b>	
Independent Auditor's Report	8
Management's Discussion and Analysis	11
<b>BASIC FINANCIAL STATEMENTS</b>	
Statement of Net Position	20
Statement of Activities	22
Governmental Funds - Balance Sheet	23
Governmental Funds - Statement of Revenues, Expenditures, and Changes in Fund Balances	24
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	25
Statement of Net Position - Proprietary Fund Types	26
Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund Types	28
Statement of Cash Flows - Proprietary Funds	29
Statement of Fiduciary Net Position - Agency Funds	31
Notes to Financial Statements	32
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
General Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	72
Road and Bridge Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	73

**SUWANNEE COUNTY, FLORIDA**

**ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended September 30, 2019

**TABLE OF CONTENTS – continued**

	<b>PAGE NO.</b>
Fine and Forfeiture Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	74
Library Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	75
Fire Protection Fund – Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual	77
Clerk of the Circuit Court Operating Fund - Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual	78
Sheriff Operating Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	79
Reserve Capital Infrastructure Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	80
Road and Bridge Construction Fund - Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual	81
Schedule of the County's Proportionate Share of the Net Pension Liability - Florida Retirement System	82
Schedule of the County's Contributions - Florida Retirement System	83
Schedule of Changes in the Net OPEB Liability, the Plan's Fiduciary Net Position, the Net OPEB Liability as a Percentage of Covered Payroll and Changes in the OPEB Liability by Source	84
Notes to the Required Supplementay Information	85
 <b>COMBINING STATEMENTS</b>	
Nonmajor Governmental Funds - Combining Balance Sheet	91
Nonmajor Governmental Funds - Combining Statement of Revenues, Expenditures, and Changes in Fund Balances	93

**SUWANNEE COUNTY, FLORIDA**

**ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended September 30, 2019

**TABLE OF CONTENTS – continued**

	<b>PAGE NO.</b>
<b>SINGLE AUDIT AND COMPLIANCE SECTION</b>	
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	96
Independent Auditor's Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major Federal Program and on Control Over Compliance Required by the <i>OMB Uniform Guidance</i>	98
Independent Auditor's Report on Compliance With Requirements That Could Have a Direct and Material Effect on Each Major State Project and on Internal Control Over Compliance in Accordance with Chapter 10.550 <i>Rules of the Auditor General, Office of the Auditor General</i>	100
Schedule of Expenditures of Federal Awards and State Financial Assistance	102
Notes to Schedule of Expenditures of Federal Awards and State Financial	105
Schedule of Findings	106
Management Letter	108
Independent Accountant's Report	111

## **INTRODUCTORY SECTION**

**SUWANNEE COUNTY, FLORIDA**

**LIST OF PRINCIPAL OFFICIALS**

**September 30, 2019**

<b><u>Title</u></b>	<b><u>Name</u></b>
<b>Board of County Commissioners</b>	
<b>District I</b>	<b>Don Hale, Jr.</b>
<b>District II</b>	<b>Clyde Fleming</b>
<b>District III</b>	<b>Ricky Gamble</b>
<b>District IV</b>	<b>Len Stapleton</b>
<b>District V</b>	<b>Ronald Richardson</b>
<b>Clerk of the Circuit Court</b>	<b>Barry A. Baker</b>
<b>Property Appraiser</b>	<b>Lamar Jenkins</b>
<b>Sheriff</b>	<b>Sam St. John</b>
<b>Supervisor of Elections</b>	<b>Glenda B. Williams</b>
<b>Tax Collector</b>	<b>Sharon W. Jordan</b>

**COUNTY-WIDE FINANCIAL REPORT**



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Marian Jones Powell, CPA

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## **INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS**

**To the Board of County Commissioners  
and Constitutional Officers  
Suwannee County, Florida**

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Suwannee County, Florida, as of and for the fiscal year ended September 30, 2019, which collectively comprise Suwannee County, Florida's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate under the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control.



Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Suwannee County, Florida as of September 30, 2019, and the respective changes in financial position and cash flows, where applicable, for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 11 through 18, the budgetary comparison information on pages 72 through 81, the Florida Retirement System Schedules on pages 82 and 83 and the OPEB Plan Schedules on page 84; be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.


### *Other Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Suwannee County, Florida's financial statements as a whole. The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance is presented for purposes of additional analysis as required by *Chapter 10.550 Rules of the State of Florida, Office of the Auditor General*; and by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards, and is not a required part of the

financial statements. The Schedule of Expenditures of Federal Awards and State Financial Assistance is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2020 on our consideration of Suwannee County, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*, in considering the Suwannee County, Florida's internal control over financial reporting and compliance.



**POWELL & JONES**  
Certified Public Accountants  
June 30, 2020

**SUWANNEE COUNTY, FLORIDA**  
**Management's Discussion and Analysis**

**For the Fiscal Year Ended September 30, 2019**

The County management's discussion and analysis presents an overview of the County's financial activities for the fiscal year ended September 30, 2019. The analysis provides summary financial information for the County and should be read in conjunction with the County's financial statements.

The County has follows the guidelines of Governmental Accounting Standards Board (GASB) Statement 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*. This statement requires governmental entities to report finances in accordance with specific guidelines. Among those guidelines are the components of this section dealing with management's discussion and analysis.

Its intent is to provide a brief, objective, and easily readable analysis of the County's financial performance for the year and its financial position at fiscal year ended September 30, 2019.

One of the key requirements of GASB 34 in financial presentation is the requirement to capitalize infrastructure assets and record depreciation. Consequently, these guidelines have a significant impact on the reporting of fixed assets, long term liabilities, and fund balances.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements consist of : 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The **Government-wide financial statements** present an overall picture of the County's financial position and results of operations. The **Fund financial statements** present financial information for the County's major funds. The **Notes to the financial statements** provide additional information concerning the County's finances that are not disclosed in the government-wide or fund financial statements.

### **Government-wide financial statements**

The government-wide financial statements consist of the **statement of net position** and the **statement of activities**, and are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. Emphasis is placed on the net position of governmental activities and business-type activities and the change in net position. Governmental activities are primarily supported by property taxes, sales and use taxes, federal and state grants, and state shared revenues. Business-type activities are supported by charges to the users of those activities.

The **statement of net position** presents information on all assets and liabilities of the County, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. Net position is reported in three categories: 1) invested in capital assets, net of

related debt, 2) restricted, and 3) unrestricted. Assets, liabilities, and net position are reported for all Governmental Activities separate from those of business-type activities.

The **statement of activities** presents information on all revenues and expenses of the County and the change in net position. Expenses are reported by major function and program revenues relating to those functions are reported, providing the net cost of all functions provided by the County. To assist in understanding the County's operations, expenses have been reported as governmental activities or business-type activities. Governmental activities financed by the County include public safety, physical environment, transportation, economic environment, human services, culture and recreation, and general government services. Business-type activities financed by user charges include the solid waste collection and disposal operations.

### **Fund financial statements**

A fund is a separate accounting entity with a self-balancing set of accounts, and is used to maintain control over resources that have been segregated for specific activities or objectives in accordance with special regulations, restrictions, or limitations. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental fund financial statements* provide information on the current assets and liabilities of the funds, changes in current financial resources (revenues and expenditures), and current available resources.

*Proprietary fund financial statements* provide information on all assets and liabilities of the fund, changes in the economic resources (revenues and expenses), and total economic resources.

Fund financial statements include a **balance sheet** and a **statement of revenues, expenditures, and changes in fund balances** for all governmental funds. A **statement of revenues, expenditures, and changes in fund balances - budget and actual**, is provided for the County's general fund and major special revenue, capital projects, and debt service funds. For the proprietary funds, which include business-type activities, a **statement of net position**; a **statement of revenues, expenses, and changes in fund net position**; and a **statement of cash flows** are presented. A combining statement of fiduciary net position is presented for the County's agency funds.

*Fund financial statements* provide more detailed information about the County's activities. Individual funds are established by the County to track revenues that are restricted to certain uses, comply with legal requirements, or account for the use of state and federal grants.

The *government-wide financial statements* and the *fund financial statements* provide different pictures of the County. The government-wide financial statements provide an overall picture of the County's financial standing, split between governmental activities and business-type activities. These statements are comparable to private-sector companies and give a good understanding of the County's overall financial health and how the County paid for the various activities, or functions, provided by the County. All assets of the County, including buildings, land, roads, and bridges are reported in the **statement of net position**. All liabilities, including principal outstanding on bonds, landfill closure liabilities, future employee benefits obligated but not paid by the County and the County's portion of the FRS net pension liability, are included. The **statement of activities** includes depreciation on all long lived assets of the County, but transactions between the different functions of the County have been eliminated in order to avoid "doubling up" the revenues and expenses.

The *fund financial statements* provide a picture of the major funds of the County and a column for all non-major funds. In the case of governmental activities, outlays for long lived assets are

reported as expenditures, and long-term liabilities are not included in the fund financial statements. To provide a link from the *fund financial statements* to the *government-wide financial statements*, a reconciliation is provided from the fund financial statements to the *government wide financial statements*.

### **Notes to the financial statements**

The **notes to the financial statements** provide additional detail concerning the financial activities and financial balances of the County. Additional information about the accounting practices of the County, investments of the County, long-term debt, and pension plan are some of the items included in the notes to the financial statements.

### **FINANCIAL HIGHLIGHTS**

Total assets and deferred outflows of the County exceeded total liabilities and deferred inflows by \$86,132,390 (net position). Unrestricted net position for governmental activities was \$(320,370), and for business-type activities was \$911,175. Governmental Activities restricted net position was \$6,285,590, and was \$123,749 for Business-type Activities.

Total net position increased by \$870,731. Of that amount, \$13,794 is attributable to Governmental Activities and an increase in net position \$856,937, is attributable to Business-type Activities. This increase was primarily due to budgetary management.

Governmental Activities revenues decreased \$(18,589) to \$54,318,648. Governmental expenses increased by \$4,922,036 to \$54,248,054. This increase in expense of 10% was primarily due to an increase in public safety and transportation expenditures.

Business-type activities revenues increased 40% to \$4,399,014 while business-type expenses decreased by \$9,635 to \$3,598,877. The increase in net position was due to a reduction in the estimate to landfill post-closure costs and capital grant activity.

### **FINANCIAL ANALYSIS OF THE COUNTY**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. At September 30, 2019, the assets of the County exceed liabilities by \$86,132,390.

The following schedule provides a summary of the assets, liabilities, and net position of the County:

## NET POSITION

	Governmental	Business-type	Total Government	
	Activities	Activities	2019	2018
<b>Assets</b>				
Current assets	\$ 40,561,826	\$ 2,243,024	\$ 42,804,850	\$ 40,991,681
Restricted assets	-	1,633,336	1,633,336	1,617,669
Non-current assets	83,244,177	2,553,715	85,797,892	83,206,450
<b>Total assets</b>	<u>123,806,003</u>	<u>6,430,075</u>	<u>130,236,078</u>	<u>125,815,800</u>
<b>Deferred Outflows of Resources</b>	<u>10,617,998</u>	<u>329,547</u>	<u>10,947,545</u>	<u>11,893,377</u>
<b>Liabilities</b>				
Current liabilities (payable from current assets)	9,987,183	502,043	10,489,226	9,819,032
Current liabilities (payable from restricted assets)		83,866	83,866	196,694
Non-current liabilities	39,602,638	2,513,728	42,116,366	38,895,925
<b>Total liabilities</b>	<u>49,589,821</u>	<u>3,099,637</u>	<u>52,689,458</u>	<u>48,911,651</u>
<b>Deferred Inflows of Resources</b>	<u>2,290,429</u>	<u>71,346</u>	<u>2,361,775</u>	<u>2,728,822</u>
<b>Net Position</b>				
Net assets, invested in capital assets, net of related debt	76,578,531	2,553,715	79,132,246	75,718,019
Net assets - restricted	6,285,590	123,749	6,409,339	7,892,691
Net assets - unrestricted	(320,370)	911,175	590,805	2,457,996
<b>Total Net Position</b>	<u>\$ 82,543,751</u>	<u>\$ 3,588,639</u>	<u>\$ 86,132,390</u>	<u>\$ 86,068,704</u>

92% of the County's net position reflects its investment in capital assets (land, buildings, infrastructure, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 7% of the County's net position represents resources that are dedicated or subject to restrictions on how they may be used. Certain of these assets have only been restricted by action of the Board of County Commissioners and are subject to reclassification to unrestricted net position as required. The remaining balance of unrestricted net position was \$590,805.

The following schedule provides a summary of the changes in net position. The increase in Governmental Activities net position is due primarily to a budgetary management. The Business-type Activities' net position increased by \$856,937 primarily due to a capital grant of \$550,626 used for construction.

### CHANGES IN NET POSITION

	Governmental	Business-type	Total Government	
	Activities	Activities	2019	2018
<b>Revenues:</b>				
<b>Program Revenues</b>				
Charges for services	\$ 11,223,365	\$ 3,028,691	\$ 14,252,056	\$ 14,118,230
Operating grants/ contributions	4,902,547	90,909	4,993,456	4,234,081
Capital grants/ contributions	4,120,189	550,626	4,670,815	7,120,327
<b>General Revenues</b>				
Property taxes	16,802,698	-	16,802,698	14,933,618
Sales and use taxes	7,363,559	-	7,363,559	7,154,245
Communications surtax	183,902	-	183,902	248,749
State shared revenues	8,522,784	-	8,522,784	8,225,522
Interest	257,782	18,238	276,020	172,756
Other	941,822	710,550	1,652,372	1,262,292
<b>Total Revenues</b>	<b>54,318,648</b>	<b>4,399,014</b>	<b>58,717,662</b>	<b>57,469,820</b>
<b>Expenses:</b>				
General government	9,868,041	-	9,868,041	8,771,443
Public safety	21,457,212	-	21,457,212	19,040,352
Physical environment	881,913	3,598,877	4,480,790	4,470,118
Transportation	11,359,327	-	11,359,327	9,784,980
Economic environment	1,270,982	-	1,270,982	1,939,566
Human services	1,231,671	-	1,231,671	1,451,364
Culture/recreation	5,519,820	-	5,519,820	4,925,850
Court related	2,099,850	-	2,099,850	1,877,735
Interest on long-term debt	180,092	-	180,092	128,092
Loss on disposition of fixed assets	379,146	-	379,146	545,030
<b>Total Expenses</b>	<b>54,248,054</b>	<b>3,598,877</b>	<b>57,846,931</b>	<b>52,934,530</b>
Transfers In (Out)	(56,800)	56,800	-	-
<b>Increase (decrease) in net position from activities</b>	<b>\$ 13,794</b>	<b>\$ 856,937</b>	<b>\$ 870,731</b>	<b>\$ 4,535,290</b>

Property taxes provide 31% of the revenues for Governmental Activities, while sales taxes provide 13%. Charges for services provide 21% of governmental revenues and State shared revenues provide 16%. Most of the Governmental Activities resources are spent for Public Safety (40%), General Government (18%), Physical Environment (2%), Transportation (21%), Economic Environment (2%), Human Services (2%), Culture/Recreation (10%) and Court Related (4%).

## **FUND FINANCIAL INFORMATION**

### **Governmental Funds**

#### **General Fund**

The County's General Fund is the main operating fund of the County. It is used to account for all financial resources that are not restricted by State or Federal laws, County Ordinances or other externally imposed requirements. As of September 30, 2019, total assets were \$14,932,429 and total liabilities were \$740,328. The ending fund balance was \$14,192,101, \$9,657,790 of which is unassigned. Fund balance increased by \$274,623 during the year.

In the year ended September 30, 2019, total revenues of \$22,607,138, exceeded total expenditures of \$17,181,218 by \$5,425,820. A net amount of \$5,151,297 was also transferred to other funds for operational and capital related purposes for a resulting increase in the fund balance in the General Fund of \$274,623.

During the fiscal year, the County amended the General Fund budget by \$23,362, to adjust for a small increase in expenditures. The County budgeted ad valorem taxes at 95% of the total tax levy, as allowed by State law; actual collections were 97%. Other revenues were approximately the same level as the prior year.

#### **Other Governmental Funds**

The *Road and Bridge (Transportation) Fund* accounts for motor fuel taxes designated for the annual maintenance of roads, bridges, right-of-way, drainage systems, etc. The County has the legal authority to levy ad valorem taxes for the Transportation Fund, but has elected not to do so. As of September 30, 2019, expenditures and transfers exceeded revenues in the amount of \$596,862. The ending fund balance was \$4,491,768.

The *Fine and Forfeiture Fund* accounts for expenditures relating to the judicial system and the funding of the operations of the Sheriff, a separate Constitutional Officer. Financing is provided by ad valorem and local option sales taxes, state shared revenues, and current related fines and fees. For the fiscal year ended September 30, 2019, revenues exceeded expenditures and transfers by \$431,349, increasing the fund balance to \$3,473,575.

The *Library Fund* accounts for expenditures relating to the operation of the Suwannee River Regional Library System, which includes the County library services. Financing is provided by state and local government grants and library related fees. For the fiscal year ended September 30, 2019, expenditures exceeded revenues and transfers in by \$(98,965).

The *Fire Protection Fund* accounts for expenditures related to the County fire protection services which are funded by special assessments. For the fiscal year ended September 30, 2019, expenditures and transfers out exceeded revenues and transfers in by \$(231,006).

The *Clerk Court Related Fund* is the general operating fund of the Clerk of the Circuit Court, a Constitutional Officer. The primary source of funds are various court related fees and service charges. Expenditures for the year were \$1,143,011 which were funded by operating revenues and an operating transfer of \$143,172. The fund had a net transfer out of \$(70,468).



The *Sheriff General Fund* is the operating fund of the Sheriff, a Constitutional Officer. The primary source of funds are transfers from the Board of County Commissioners Fine and Forfeiture Fund. Expenditures totaled \$10,394,257 for the year and by law this fund has no ending fund balance.

The *Reserve Capital Infrastructure Fund* is a capital projects fund established by the County to fund future infrastructure improvements. It was funded by an equity transfer from the former Hospital Investment Fund. In the current year, interest income of \$34,757 and an expenditure of \$62 brought the fund balance to \$4,388,815.

The *Road and Bridge Construction Fund* is a capital projects fund established by the County to fund road improvement projects throughout the County. It is funded by County-levied fuel taxes and had an ending fund balance of \$1,923,760.

### **Proprietary Funds**

The *Solid Waste Collection Fund* accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste collection service provided to residential and commercial customers within the County. This is operated like a business where the rates established by the County generate sufficient funds to pay the costs of current operations and provide for the accumulation of funding for capital asset acquisitions. Total assets as of September 30, 2019, were \$2,420,047, total liabilities were \$1,251,728, net deferred outflows and inflows of resources were \$212,227 and net position was \$1,380,546. Total revenue and transfers were \$1,781,123. The net loss for the year was (\$567,283). and net position was \$1,380,546.

The *Solid Waste Disposal Fund* accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services. This fund is substantially financed by tippage fees and special assessments charged to users of the services. Total assets as of September 30, 2019, were \$3,359,430, total liabilities were \$1,811,237, net deferred outflows and inflows of resources were \$45,974 and net position was \$1,594,167. Total revenue was \$2,416,243.

The *Water Plant Fund* accounts for the revenues, expenses, assets and liabilities associated with the County operated water plant. This fund earned \$1,314 of income, \$550,626 in capital grants and incurred \$31,652 of expenses during the year. An interfund operating transfer in of \$36,800 brought net position to \$613,926.

### **CAPITAL ASSETS ACTIVITY**

The County's capital assets for its governmental and business-type activities as of September 30, 2019, was \$85,797,892 (net of accumulated depreciation). This investment in capital assets includes land, buildings, equipment, infrastructure, and construction in progress, net of depreciation. In previous years, general fixed assets were recorded at cost or fair market value at the time of acquisition. Depreciation was not recognized for governmental activities.

The most significant change in capital assets during the fiscal year was the completion of various road and other capital projects.

The following schedule provides a summary of the County's capital assets activity for the year ended September 30, 2019:

## Capital Assets

	Governmental	Business-type	Totals	
	Activities	Activities	2019	2018
Land and improvements	\$ 8,854,105	\$ 286,790	\$ 9,140,895	\$ 8,938,865
Construction in progress	4,638,586	550,626	5,189,212	4,697,264
Roads and infrastructure	85,407,673	-	85,407,673	78,483,598
Buildings and improvements	29,386,712	5,261,316	34,648,028	29,207,287
Equipment	21,222,759	2,956,916	24,179,675	18,557,565
Total	<u>149,509,835</u>	<u>9,055,648</u>	<u>158,565,483</u>	<u>139,884,579</u>
Less accumulated depreciation	<u>(66,265,658)</u>	<u>(6,501,933)</u>	<u>(72,767,591)</u>	<u>(58,352,809)</u>
Total	<u>\$ 83,244,177</u>	<u>\$ 2,553,715</u>	<u>\$ 85,797,892</u>	<u>\$ 81,531,770</u>

## DEBT MANAGEMENT

### Government Activities Debt

The County entered into capital lease agreements during the year of \$418,098. A total of \$822,785 in principal reductions were made on governmental activities debt and \$104,536 were made on proprietary fund debt, leaving the following balances at September 30, 2019:

Governmental Funds:	2019	2018
Capital leases	<u>\$3,797,168</u>	<u>\$ 3,115,828</u>
Revenue bonds	<u>2,868,478</u>	<u>4,372,603</u>
	<u>6,665,646</u>	<u>7,488,431</u>
Proprietary Funds:		
Capital leases	<u>313,562</u>	-
	<u>\$6,979,208</u>	<u>\$ 7,488,431</u>

## OTHER FINANCIAL INFORMATION

### Economic Factors and Next Year's Budget

- The current unemployment rate for the County, was 3.2%. This was a decrease from the prior fiscal year.
- The official estimated population for the County in 2019 was 44,879, and is estimated to be 47,520 by the end of 2020.
- The ad valorem tax millage rate for the County was 9.00 mills in 2019, which was the same as the prior year.

## REQUEST FOR INFORMATION

This financial report is designed to present users with a general overview of the County's finances and to demonstrate the County's accountability. Questions concerning this report or requests for additional information should be addressed to the Clerk of the Circuit Court, 200 S. Ohio Ave., Live Oak, Florida 32064, or by calling (386) 362-0545.

## **BASIC FINANCIAL STATEMENTS**

**SUWANNEE COUNTY, FLORIDA**

**STATEMENT OF NET POSITION  
September 30, 2019**

	<u>Governmental Activities</u>	<u>Business - type Activities</u>	<u>Total</u>
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents	\$ 28,529,113	\$ 1,625,035	\$ 30,154,148
Accounts receivable - net	77,689	77,104	154,793
Internal balances	12,840	(12,840)	-
Due from agency funds	204,173	298	204,471
Due from other governmental units	6,407,237	553,427	6,960,664
Prepaid expenses	16,881	-	16,881
Investments	5,313,893	-	5,313,893
<b>Total current assets</b>	<b>40,561,826</b>	<b>2,243,024</b>	<b>42,804,850</b>
Restricted assets:			
Investments	-	1,633,336	1,633,336
<b>Total restricted assets</b>	<b>-</b>	<b>1,633,336</b>	<b>1,633,336</b>
Noncurrent assets:			
Capital assets - net	83,244,177	2,553,715	85,797,892
<b>Total assets</b>	<b>123,806,003</b>	<b>6,430,075</b>	<b>130,236,078</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Florida State Retirement pension liability	10,617,998	329,547	10,947,545
<b>LIABILITIES</b>			
Current liabilities (payable from current assets):			
Accounts payable	1,947,922	102,267	2,050,189
Accrued salaries	275,771	24,135	299,906
Accrued liabilities	522,812	3,830	526,642
Due to agency funds	1,432	-	1,432
Due to other governmental units	114,887	-	114,887
Unearned revenues	36,496	-	36,496
Deposits	-	111,727	111,727
Accrued compensated absences	421,974	15,845	437,819
Current portion capital leases payable	439,983	100,473	540,456
Current portion revenue bonds payable	591,190	-	591,190
Current portion OPEB liability	476,895	-	476,895
Current portion FRS pension liability	5,122,090	143,766	5,265,856
Other current liabilities	35,731	-	35,731
<b>Total current liabilities (payable from current assets)</b>	<b>9,987,183</b>	<b>502,043</b>	<b>10,489,226</b>
Current liabilities (payable from restricted assets)			
Landfill postclosure costs	-	83,866	83,866
<b>Total current liabilities (payable from restricted assets)</b>	<b>-</b>	<b>83,866</b>	<b>83,866</b>
Noncurrent liabilities			
Accrued compensated absences	2,391,187	89,786	2,480,973
OPEB obligation	6,878,173	-	6,878,173
Landfill post-closure costs	-	1,425,721	1,425,721
Revenue bonds payable	3,205,978	-	3,205,978
Capital leases payable	2,428,495	213,089	2,641,584
FRS pension liability	24,698,805	785,132	25,483,937
<b>Total long-term liabilities</b>	<b>39,602,638</b>	<b>2,513,728</b>	<b>42,116,366</b>
<b>Total liabilities</b>	<b>49,589,821</b>	<b>3,099,637</b>	<b>52,689,458</b>

(Continued)

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**

**STATEMENT OF NET POSITION  
September 30, 2019**

	<u>Governmental Activities</u>	<u>Business - type Activities</u>	<u>Total</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 2,290,429</b>	<b>\$ 71,346</b>	<b>\$ 2,361,775</b>
<b>NET POSITION</b>			
Invested in capital assets, net of related debt	76,578,531	2,553,715	79,132,246
Restricted for:			
Road projects	1,996,486	-	1,996,486
Other purposes	4,289,104	123,749	4,412,853
Unrestricted	(320,370)	911,175	590,805
<b>Total net position</b>	<b>\$ 82,543,751</b>	<b>\$ 3,588,639</b>	<b>\$ 86,132,390</b>

See notes to financial statements.



**SUWANNEE COUNTY, FLORIDA  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
September 30, 2019**

	Special Revenue Funds						Capital Projects Funds				Total Governmental Funds
	General Fund	Road and Bridge	Fine and Forfeiture	Library	Fire Protection	Clerk of Circuit Court Court Related	Sheriff Operating	Reserve Capital Infrastructure	Road and Bridge Construction	Other Governmental Funds	
<b>ASSETS</b>											
<b>Current assets</b>											
Cash	\$ 11,896,608	\$ 1,415,546	\$ 3,076,580	\$ 2,311,097	\$ 1,623,069	\$ 109,089	\$ 422,798	\$ 160,733	\$ 1,923,760	\$ 5,589,833	\$ 28,529,113
Accounts receivable	73,972	100	-	42	-	139	3,089	-	-	347	77,689
Due from other funds	436,035	29,801	191,920	-	856	23,412	-	-	-	158,999	841,023
Due from other governmental units	1,440,003	4,143,184	298,505	-	1,203	45,892	275,288	-	-	203,162	6,407,237
Prepaid insurance	-	-	-	-	-	-	-	-	-	16,881	16,881
Investments	1,085,811	-	-	-	-	-	-	4,228,082	-	-	5,313,893
<b>Total assets</b>	<b>\$ 14,932,429</b>	<b>\$ 5,588,631</b>	<b>\$ 3,567,005</b>	<b>\$ 2,311,139</b>	<b>\$ 1,625,128</b>	<b>\$ 178,532</b>	<b>\$ 701,175</b>	<b>\$ 4,388,815</b>	<b>\$ 1,923,760</b>	<b>\$ 5,969,222</b>	<b>\$ 41,185,836</b>
<b>LIABILITIES AND FUND BALANCES</b>											
<b>BALANCES</b>											
<b>LIABILITIES</b>											
Accounts payable	\$ 184,280	\$ 1,030,332	\$ 38,068	\$ 13,163	\$ 103,861	\$ 3,644	\$ 487,849	\$ -	\$ -	\$ 86,725	\$ 1,947,922
Accrued wages	122,986	56,916	-	31,745	-	17,085	-	-	-	47,039	275,771
Other accrued liabilities	406,686	9,615	-	5,573	-	3,381	87,463	-	-	10,094	522,812
Due to other funds	13,502	-	55,362	35	126,705	40,469	10,1330	-	-	288,039	625,442
Due to other governmental units	14	-	-	-	-	104,383	-	-	-	10,490	114,887
Unearned revenues	-	-	-	-	-	-	24,533	-	-	11,963	36,496
Other current liabilities	12,860	-	-	-	-	9,570	-	-	-	13,301	35,731
<b>Total liabilities</b>	<b>740,328</b>	<b>1,096,863</b>	<b>93,430</b>	<b>50,516</b>	<b>230,566</b>	<b>178,532</b>	<b>701,175</b>	<b>-</b>	<b>-</b>	<b>467,651</b>	<b>3,559,061</b>
<b>FUND BALANCES</b>											
<b>Nonspendable:</b>											
Prepaid expenses	169,881	-	-	-	-	-	-	-	-	-	169,881
Due from other funds	141,331	-	-	-	-	-	-	-	-	-	141,331
Restricted	73,880	-	-	2,260,623	-	-	-	-	1,923,760	2,027,327	6,285,590
Assigned	1,720,771	4,491,768	3,473,575	-	-	-	-	-	-	657,464	10,343,578
Committed	2,428,448	-	-	-	-	-	-	4,388,815	-	2,816,780	9,634,043
Unassigned	9,657,790	-	-	-	1,394,562	-	-	-	-	-	11,052,352
<b>Total fund balances</b>	<b>14,192,101</b>	<b>4,491,768</b>	<b>3,473,575</b>	<b>2,260,623</b>	<b>1,394,562</b>	<b>-</b>	<b>-</b>	<b>4,388,815</b>	<b>1,923,760</b>	<b>5,501,571</b>	<b>37,626,775</b>
<b>Total liabilities and fund balances</b>	<b>\$ 14,932,429</b>	<b>\$ 5,588,631</b>	<b>\$ 3,567,005</b>	<b>\$ 2,311,139</b>	<b>\$ 1,625,128</b>	<b>\$ 178,532</b>	<b>\$ 701,175</b>	<b>\$ 4,388,815</b>	<b>\$ 1,923,760</b>	<b>\$ 5,969,222</b>	<b>\$ 41,185,836</b>

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. 83,244,177

Long-term liabilities, including revenue bonds payable of \$3,797,168, capital leases of \$2,868,478, compensated absences of \$2,813,161, OPEB obligation \$7,355,068 and pension liability of \$29,820,895 are not due and payable in the current period and therefore are not reported in the funds. (46,654,770)

Deferred outflows of resources of \$10,617,998 and deferred inflows of resources of (\$2,290,429) are not recognized in the current period and therefore are not reported in the funds. 8,327,569

**Net position of governmental activities** **\$ 82,543,751**

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended September 30, 2019**

	Special Revenue Funds					Capital Projects Funds				Other Governmental Funds	Total Governmental Funds
	General Fund	Road and Bridge	Fine and Forfeiture	Library	Fire Protection	Clerk of Circuit Court Related	Sheriff Operating	Reserve Capital Infrastructure	Road and Bridge Construction		
<b>REVENUES</b>											
Taxes	\$ 10,127,585	\$ 3,236,375	\$ 10,702,345	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,533	\$ 278,319	\$ 24,350,157
Special assessments	-	-	-	-	2,142,161	-	-	-	-	-	2,142,161
Licenses and permits	38,078	18,085	-	-	-	-	-	-	-	24,1784	297,947
Intergovernmental	8,294,842	5,480,777	693,250	2,093,216	5,343	128,055	493,723	-	-	1,934,717	19,123,923
Charges for services	2,641,585	344,470	119,987	113,012	13,879	703,114	11,935	-	-	1,857,118	5,805,100
Fines and forfeitures	14,877	-	117,597	25,583	-	359,787	-	-	-	8,126	525,970
Miscellaneous	1,410,434	7,156	46,402	86,434	3,389	18,241	27,545	-	-	255,992	1,855,593
Interest	79,737	70,792	-	-	2,329	4,282	2,029	34,757	1,961	6,1895	257,782
<b>Total revenues</b>	<b>22,607,138</b>	<b>9,157,655</b>	<b>11,679,581</b>	<b>2,318,245</b>	<b>2,167,101</b>	<b>1,213,479</b>	<b>535,232</b>	<b>34,757</b>	<b>7,494</b>	<b>4,637,951</b>	<b>54,358,633</b>
<b>EXPENDITURES</b>											
Current expenditures											
General government	4,077,290	-	5,959	-	-	-	-	62	-	4,181,282	8,264,593
Public safety	6,157,371	-	529,737	-	867,942	-	9,824,230	-	-	520,874	17,900,154
Physical environment	797,408	-	-	-	-	-	-	-	-	-	797,408
Transportation	304,832	6,508,153	-	-	-	-	-	-	-	-	6,812,985
Economic environment	820,150	-	-	-	-	-	-	-	-	539,643	1,359,793
Human services	1,231,671	-	-	-	-	-	-	-	-	-	1,231,671
Culture / recreation	175,064	-	-	3,592,310	-	-	-	-	-	1,240,130	5,007,504
Court related	19,401	-	360,334	-	-	1,143,011	-	-	-	408,852	1,931,598
Capital outlay											
General government	845,209	-	33,138	-	-	-	-	-	-	18,051	896,398
Public safety	33,802	-	-	-	49,877	-	570,027	-	-	174,942	828,648
Physical environment	58,529	-	-	-	-	-	-	-	-	-	58,529
Transportation	127,538	3,851,493	-	-	-	-	-	-	80,220	-	4,059,251
Economic environment	1,216,741	-	-	-	-	-	-	-	-	374	1,217,115
Human services	474,906	-	-	-	-	-	-	-	-	-	474,906
Culture / recreation	-	-	-	24,928	-	-	-	-	-	1,148,812	1,173,740
Court related	-	-	45,485	-	-	-	-	-	-	8,027	53,512
Debt service											
Principal	707,385	-	-	-	115,400	-	-	-	-	-	822,785
Interest	133,921	-	-	-	46,171	-	-	-	-	-	180,092
<b>Total expenditures</b>	<b>17,181,218</b>	<b>10,359,646</b>	<b>974,653</b>	<b>3,617,238</b>	<b>1,079,390</b>	<b>1,143,011</b>	<b>10,394,257</b>	<b>62</b>	<b>80,220</b>	<b>8,240,987</b>	<b>53,070,682</b>
Excess of revenues over (under) expenditures	5,425,920	(1,201,991)	10,704,928	(1,298,993)	1,087,711	70,468	(9,859,025)	34,695	(72,726)	(3,603,036)	1,287,951
<b>OTHER FINANCING SOURCES (USES)</b>											
Proceeds of long-term	-	-	-	-	-	-	-	-	-	-	-
Sale of equipment	-	95,776	-	-	-	-	-	-	-	-	95,776
Interfund transfers in	1,444,516	1,703,077	-	1,200,028	22,578	143,172	9,960,355	-	-	4,253,748	18,727,474
Interfund transfers out	(6,595,813)	-	(10,273,579)	-	(1,341,295)	(213,640)	(10,133,0)	-	-	(258,617)	(18,784,274)
<b>Total other financing sources (uses)</b>	<b>(5,151,297)</b>	<b>1,798,853</b>	<b>(10,273,579)</b>	<b>1,200,028</b>	<b>(1,318,717)</b>	<b>(70,468)</b>	<b>9,859,025</b>	<b>-</b>	<b>-</b>	<b>3,995,131</b>	<b>38,976</b>
<b>Net change in fund balances</b>	<b>274,623</b>	<b>596,862</b>	<b>431,349</b>	<b>(98,965)</b>	<b>(231,006)</b>	<b>-</b>	<b>-</b>	<b>34,695</b>	<b>(72,726)</b>	<b>392,095</b>	<b>1,326,927</b>
<b>Fund balances at beginning of year</b>	<b>13,917,478</b>	<b>3,894,906</b>	<b>3,042,226</b>	<b>2,359,588</b>	<b>1,625,568</b>	<b>-</b>	<b>-</b>	<b>4,354,120</b>	<b>1,996,486</b>	<b>5,109,476</b>	<b>36,299,848</b>
<b>Fund balances at end of year</b>	<b>\$ 14,192,101</b>	<b>\$ 4,491,768</b>	<b>\$ 3,473,575</b>	<b>\$ 2,260,623</b>	<b>\$ 1,394,562</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 4,388,815</b>	<b>\$ 1,923,760</b>	<b>\$ 5,501,571</b>	<b>\$ 37,626,775</b>

See notes to financial statements.



**SUWANNEE COUNTY, FLORIDA**

**RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

For the Fiscal Year Ended September 30, 2019

Net change in fund balances - total governmental funds \$ 1,326,927

Amounts reported for governmental activities in the statement  
of activities are different because:

Governmental funds report capital outlay as expenditures.

However, in the statement of activities, the cost of those  
assets is allocated over their estimated useful lives as  
depreciation expense.

Expenditures for capital assets	\$ 8,762,099	
Disposition of fixed assets	(379,146)	
Less current year depreciation	(5,863,501)	
		2,519,452

Repayments of principal on notes and revenue bonds  
are expenditures in the governmental funds, but the  
repayment reduces long-term liabilities in the  
statement of net assets. Proceeds of long-term debt increase fund  
balance in the governmental funds but are recorded as liabilities  
in the Statement of Net Position

Notes payable principal payments	247,350	
Revenue bond principal payments	575,435	822,785

Some expenses reported in the statement of activities do  
not require the use of current financial resources, therefore,  
are not reported as expenditures in governmental funds.

Net change in compensated absences	(11,347)	
Net change in OPEB obligation	(472,290)	
FRS pension current net change in liability and deferred inflows and outflows of resources	(4,171,733)	(4,655,370)

Change in net position Statement of Activities \$ 13,794

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
STATEMENT OF NET POSITION**

**PROPRIETARY FUND TYPES**

**September 30, 2019**

	Business Type Activities			Total
	Enterprise Funds			
	Solid Waste Collection	Solid Waste Disposal	Water Plant	
<b>ASSETS</b>				
<b>Current assets</b>				
Cash	\$ 667,361	\$ 957,674	\$ -	\$ 1,625,035
Accounts receivable	7,468	80,066	-	87,534
Allowance for doubtful accounts	(2,442)	(7,988)	-	(10,430)
Due from other funds	185	437,980	-	438,165
Due from other governmental units	2,748	-	550,679	553,427
<b>Total current assets</b>	<b>675,320</b>	<b>1,467,732</b>	<b>550,679</b>	<b>2,693,731</b>
<b>Restricted assets</b>				
Investments	-	1,633,336	-	1,633,336
<b>Noncurrent assets</b>				
Land	93,575	193,215	-	286,790
Buildings and Improvements	1,597,171	3,664,145	-	5,261,316
Construction in progress	-	-	550,626	550,626
Equipment	2,454,346	502,570	-	2,956,916
Allowance for depreciation	(2,400,365)	(4,101,568)	-	(6,501,933)
<b>Total noncurrent assets</b>	<b>1,744,727</b>	<b>258,362</b>	<b>550,626</b>	<b>2,553,715</b>
<b>Total assets</b>	<b>2,420,047</b>	<b>3,359,430</b>	<b>1,101,305</b>	<b>6,880,782</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>270,869</b>	<b>58,678</b>	<b>-</b>	<b>329,547</b>
<b>LIABILITIES AND NET POSITION</b>				
<b>LIABILITIES</b>				
<b>Current liabilities (payable from current assets)</b>				
Accounts payable	5,148	47,422	49,697	102,267
Wages payable	21,840	2,295	-	24,135
Accrued payroll liabilities	3,425	405	-	3,830
Due to other funds	11,296	1,729	437,682	450,707
Deposits	37,683	74,044	-	111,727
Accrued compensated absences	14,291	1,554	-	15,845
Current portion capital lease payable	100,473	-	-	100,473
Current portion FRS pension liability	131,140	12,626	-	143,766
<b>Total current liabilities (payable from current assets)</b>	<b>325,296</b>	<b>140,075</b>	<b>487,379</b>	<b>952,750</b>
<b>Current liabilities (payable from restricted assets)</b>				
Landfill postclosure costs	-	83,866	-	83,866
<b>Total current liabilities (payable from restricted assets)</b>	<b>-</b>	<b>83,866</b>	<b>-</b>	<b>83,866</b>

(continued)

**SUWANNEE COUNTY FLORIDA  
STATEMENT OF NET POSITION**

**PROPRIETARY FUND TYPES**

**September 30, 2019**

	Business Type Activities			Total
	Enterprise Funds			
	Solid Waste Collection	Solid Waste Disposal	Water Plant	
<b>Noncurrent liabilities</b>				
Accrued compensated absences	\$ 80,982	8,804	\$ -	\$ 89,786
Estimated liability for landfill closure	-	1,425,721	-	1,425,721
Lease payable	213,089	-	-	213,089
FRS pension liability	632,361	152,771	-	785,132
<b>Total noncurrent liabilities</b>	<b>926,432</b>	<b>1,587,296</b>	<b>-</b>	<b>2,513,728</b>
<b>Total liabilities</b>	<b>1,251,728</b>	<b>1,811,237</b>	<b>487,379</b>	<b>3,550,344</b>
 <b>DEFERRED INFLOWS OF RESOURCES</b>				
	<b>58,642</b>	<b>12,704</b>	<b>-</b>	<b>71,346</b>
 <b>NET POSITION</b>				
Invested in capital assets, net of related debt	1,744,727	258,362	550,626	2,553,715
Restricted for landfill closure	-	123,749	-	123,749
Unrestricted	(364,181)	1,212,056	63,300	911,175
<b>Total net position</b>	<b>\$ 1,380,546</b>	<b>\$ 1,594,167</b>	<b>\$ 613,926</b>	<b>\$ 3,588,639</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**

**STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN NET POSITION  
PROPRIETARY FUND TYPES  
For the Fiscal Year Ended September 30, 2019**

	Business Type Activities			Total
	Enterprise Funds			
	Solid Waste Collection	Solid Waste Disposal	Water Plant	
<b>OPERATING REVENUES</b>				
Physical environment				
State grants	\$ -	\$ 90,909	\$ -	\$ 90,909
Charges for services	87,026	930,309	1,314	1,018,649
Container rental	22,342	-	-	22,342
Miscellaneous	40,368	-	-	40,368
Change in landfill closure liability	-	670,182	-	670,182
<b>Total operating revenues</b>	<b>149,736</b>	<b>1,691,400</b>	<b>1,314</b>	<b>1,842,450</b>
<b>OPERATING EXPENSES</b>				
Garbage, solid waste and water services				
Personnel services				
Salaries	915,749	147,847	-	1,063,596
Employee benefits	457,400	98,250	-	555,650
<b>Total personnel services</b>	<b>1,373,149</b>	<b>246,097</b>	<b>-</b>	<b>1,619,246</b>
Operating expenses				
Professional and contractual services	37,041	1,166,853	22,989	1,226,883
Communications	11,892	-	744	12,636
Utility services	15,038	3,828	5,485	24,351
Rental and leases	434	33,128	-	33,562
Insurance	80,000	10,000	-	90,000
Repairs and maintenance	72,957	29,924	2,166	105,047
Supplies	175,157	8,663	100	183,920
Miscellaneous	-	22,795	168	22,963
Depreciation	156,813	47,826	-	204,639
<b>Total operating expenses</b>	<b>549,332</b>	<b>1,323,017</b>	<b>31,652</b>	<b>1,904,001</b>
<b>Total garbage, solid waste and water services</b>	<b>1,922,481</b>	<b>1,569,114</b>	<b>31,652</b>	<b>3,523,247</b>
Operating (loss)	(1,772,745)	122,286	(30,338)	(1,680,797)
<b>NONOPERATING REVENUES (EXPENSES)</b>				
Capital grants	-	-	550,626	550,626
Interest	811	17,424	3	18,238
Special assessments	1,280,281	707,419	-	1,987,700
Tax Collector fees	(67,225)	-	-	(67,225)
Interest	(8,405)	-	-	(8,405)
<b>Total nonoperating revenues (expenses)</b>	<b>1,205,462</b>	<b>724,843</b>	<b>550,629</b>	<b>2,480,934</b>
Net income (loss)	(567,283)	847,129	520,291	800,137
Operating transfers in	350,295	-	36,800	387,095
Operating transfer out	-	(330,295)	-	(330,295)
Net position beginning of year	1,597,534	1,077,333	56,835	2,731,702
<b>Net position end of year</b>	<b>\$ 1,380,546</b>	<b>\$ 1,594,167</b>	<b>\$ 613,926</b>	<b>\$ 3,588,639</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**  
**PROPRIETARY FUNDS**  
**STATEMENT OF CASH FLOWS**  
For the Fiscal Year Ended September 30, 2019

	Business Type Activities			Totals
	Enterprise Funds			
	Solid Waste Collection Fund	Solid Waste Disposal Fund	Water Plant Fund	
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash received from customers and users, operating grants	\$ 155,502	\$ 673,988	\$ (549,154)	\$ 280,336
Cash payments to employees and benefits	(1,213,923)	(216,867)	-	(1,430,790)
Cash payments for operating expenses	(393,181)	(1,282,372)	453,430	(1,222,123)
Net cash used for operating activities	<u>(1,451,602)</u>	<u>(825,251)</u>	<u>(95,724)</u>	<u>(2,372,577)</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers In (out)	350,295	(330,295)	36,800	56,800
Cash received from special and service assessments net of collection fees	<u>1,213,056</u>	<u>707,419</u>	-	<u>1,920,475</u>
Net cash provided by noncapital financing activities	<u>1,563,351</u>	<u>377,124</u>	<u>36,800</u>	<u>1,977,275</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Proceeds of capital grant	-	-	550,626	-
Proceeds of capital lease	418,098	-	-	418,098
Interest expense	(8,405)	-	-	(8,405)
Payment of principal on capital lease	(104,536)	-	-	(104,536)
Purchase of plant, property and equipment	<u>(532,189)</u>	-	<u>(550,626)</u>	<u>(532,189)</u>
Net cash provided by (used ) for capital and related financing activities	<u>(227,032)</u>	-	-	<u>(227,032)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Increase (decrease) in investments	-	(17,424)	-	(17,424)
Interest revenue	<u>811</u>	<u>17,424</u>	<u>2</u>	<u>18,237</u>
Net cash provided by investing activities	<u>811</u>	-	<u>2</u>	<u>813</u>
Net increase (decrease) in cash and cash equivalents	(114,472)	(448,127)	(58,922)	(621,521)
Cash and cash equivalents - beginning of year	781,833	1,405,801	58,922	2,246,556
Cash and cash equivalents - end of year	<u>\$ 667,361</u>	<u>\$ 957,674</u>	<u>\$ -</u>	<u>\$ 1,625,035</u>

(continued)

**SUWANNEE COUNTY, FLORIDA**

**PROPRIETARY FUNDS**

**STATEMENT OF CASH FLOWS**

**For the Fiscal Year Ended September 30, 2019**

	Business Type Activities			Totals
	Enterprise Funds			
	Solid Waste Collection Fund	Solid Waste Disposal Fund	Water Plant Fund	
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH USED FOR OPERATING ACTIVITIES</b>				
Operating income (loss)	\$ (1,772,745)	\$ 122,286	\$ (30,338)	\$ (1,680,797)
Adjustments to reconcile operating income (loss) to net cash used for operating activities:				
Depreciation	156,813	47,826	-	204,639
Changes in assets and liabilities				
Decrease (increase) in:				
Accounts receivable	609	(550)	96	155
Due from other funds	57	(437,589)	-	(437,532)
Due from other governmental units	1,600	90,909	(550,564)	(458,055)
Increase (decrease) in :				
Accounts payable	(2,534)	(7,741)	47,400	37,125
Wages payable	5,676	(962)	-	4,714
Accrued payroll liabilities	1,103	(63)	-	1,040
Due to other funds	1,872	560	437,682	440,114
Deposits	3,500	-	-	3,500
Accrued compensated absences	15,648	(4,301)	-	11,347
Estimated liability in landfill closure	-	(670,182)	-	(670,182)
FRS pension liability, deferred outflows and inflows	136,799	34,556	-	171,355
Total adjustments	<u>321,143</u>	<u>(947,537)</u>	<u>(65,386)</u>	<u>(691,780)</u>
Net cash used for operating activities	<u>\$ (1,451,602)</u>	<u>\$ (825,251)</u>	<u>\$ (95,724)</u>	<u>\$ (2,372,577)</u>

**See notes to financial statements.**

**SUWANNEE COUNTY, FLORIDA**  
**STATEMENT OF FIDUCIARY NET POSITION**

**AGENCY FUNDS**  
**September 30, 2019**

	Board of County Commis- sioners				Sheriff			Supervisor of Elections	Tax Collector		Totals	
	State Attorney	Domestic Relations	Registry of Court	Tax Deed	Bond and Fine	Civil Depositors	Inmate Welfare	Evidence Trust	Agency	Ad Valorem Tax		Tag Agency
<b>ASSETS</b>												
Cash	\$ 108,655	\$ 56	\$ 433,270	\$ 237,879	\$ 123,850	\$ 4,717	\$ 41,062	\$ 22,040	\$ 1,479	\$ 874,288	\$ 154,721	\$ 2,002,017
Accounts receivable	-	20	-	-	-	-	257,201	-	-	181	2,568	259,970
Due from other funds	-	8	43	8	-	-	-	-	-	1,373	3,891	5,323
Due from other governmental units	-	-	-	-	-	-	-	-	-	4,828	2,618	7,446
<b>Total assets</b>	<b>\$ 108,655</b>	<b>\$ 84</b>	<b>\$ 433,313</b>	<b>\$ 237,887</b>	<b>\$ 123,850</b>	<b>\$ 4,717</b>	<b>\$ 298,263</b>	<b>\$ 22,040</b>	<b>\$ 1,479</b>	<b>\$ 880,670</b>	<b>\$ 163,798</b>	<b>\$ 2,274,756</b>
<b>LIABILITIES</b>												
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 12,013	\$ -	\$ 12,013
Cash bond liability	-	-	-	-	123,850	-	-	-	-	-	-	123,850
Due to individuals	-	-	82,580	-	-	-	256,369	-	-	41,175	-	380,124
Deposits	-	-	350,733	237,887	-	-	-	22,040	-	-	-	610,660
Due to other funds	-	64	-	-	-	3,063	7,266	-	-	165,805	32,164	208,362
Due to other governmental units	108,655	-	-	-	-	-	-	-	-	109,816	124,978	343,449
Installments payable	-	-	-	-	-	-	-	-	-	481,020	-	481,020
Other current liabilities	-	-	-	-	-	1,654	34,628	-	1,479	70,841	6,656	115,258
<b>Total liabilities</b>	<b>108,655</b>	<b>64</b>	<b>433,313</b>	<b>237,887</b>	<b>123,850</b>	<b>4,717</b>	<b>298,263</b>	<b>22,040</b>	<b>1,479</b>	<b>880,670</b>	<b>163,798</b>	<b>2,274,736</b>
<b>NET POSITION</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

See notes to financial statements.

## SUWANNEE COUNTY, FLORIDA

### NOTES TO FINANCIAL STATEMENTS

September 30, 2019

#### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Suwannee County, Florida, (the "County") is a political subdivision of the State pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. The County is governed by the Board of County Commissioners and five elected constitutional officers (Clerk of the Circuit Court, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector) in accordance with state statutes and regulations. The constitutional officers maintain separate accounting records and budgets from the Board of County Commissioners. The Constitution of the State of Florida, Article VIII, Section 1(d) created the constitutional officers and Article VIII, Section 1(e), created the Board of County Commissioners.

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting principles. Pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989, are not applied in the preparation of the financial statements of the proprietary fund types in accordance with GASB Statement 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

#### **A. Reporting Entity**

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity's financial statements should allow users to distinguish between the primary government (the Board) and its component units. However, some component units, because of the closeness of their relationships with the Board, should be blended as though they are part of the Board. Otherwise, most component units should be discretely presented. As required by generally accepted accounting principles, the financial reporting entity consists of (1) the primary government (the Board), (2) organizations for which the Board is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Board is financially accountable if it appoints a voting majority of the organization's governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Board. The Board may be financially accountable if an organization is fiscally dependent on the Board regardless of whether the organization has (a) separately elected governing board, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. Based on these criteria, County management examined all organizations which are legally separate in order to determine which organizations, if any, should be included in the County's financial statements. Management determined that there are no organizations that should be included in the County's financial statements as component units under current accounting pronouncements.



## **B. Measurement Focus and Basis of Accounting**

The basic financial statements of the County are comprised of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements
- Required supplementary information

### **1. Government-wide Financial Statements**

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component units), as well as its discretely presented component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component unit for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and agency fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 - Accounting and Financial Reporting for Nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. As applicable, the County also chooses to eliminate the indirect costs between governmental activities to avoid "doubling up" effect.

### **2. Fund Financial Statements**

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are

allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. The fiduciary statement includes financial information for the agency fund. The agency funds of the County primarily represent assets held by the County in a custodial capacity for other individuals or governments.

### **Governmental Funds**

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered to be the measure of "available spendable resources." Governmental funds operating statements present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Any non-current portions of long-term receivables (special assessments) due to governmental funds are reported on their balance sheets in spite of their spending measurement focus.

Non-current portions of other long-term receivables are offset by fund balance reserve accounts.

Because of their spending measurement focus, expenditure recognition for governmental fund types exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as another financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

### **Proprietary Funds**

The County's enterprise funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are

earned and expenses are recognized when the related goods and services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position. The County applies all GASB pronouncements as well as all FASB Statements and Interpretations, APB Opinions and Accounting Research Bulletins, issued on or before November 30, 1989, which do not conflict with or contradict GASB pronouncements.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, taxes, and investment earnings, result from nonexchange transactions or ancillary activities.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as an expenditure. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

### **C. Basis of Presentation**

GASB Statement 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB 34 minimum criteria for major fund determination and has also electively disclosed funds which either had debt outstanding or specific community focus as major funds. The non-major funds are combined in a column in the fund financial statements and detailed in the combining section.

#### **1. Governmental Major Funds:**

**General Fund** - The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those required to be accounted for in another fund.

**Road and Bridge Fund** - The Road and Bridge Fund accounts for expenditures incurred for the maintenance and repairs of County roads. Financing is provided by local option fuel taxes and distributions of state shared fuel taxes.

**Fine and Forfeiture Fund** - The Fine and Forfeiture Fund accounts for expenditures relating to the judicial system and the funding of the operations of the Sheriff, a separate Constitutional Officer. Financing is provided by ad valorem and local option sales taxes, state shared revenues, and current related fines and fees.

**Library Fund** - The Library Fund accounts for expenditures relating to the operation of the Suwannee River Regional Library System, which includes the County library services. Financing is provided by state and local government grants and library related fees.

**Fire Protection Fund** - The Fire Protection Fund accounts for revenues and expenditures associated with the County's Fire Protection services.

**Clerk of Circuit Court Related Fund** - The Clerk of Circuit Court Related Fund is the general operating fund of the Clerk of the Circuit Court, a Constitutional Officer. It is used to account for all financial resources and expenditures of the court related operations of the Clerk.

**Sheriff Operating Fund** - The Sheriff Operating Fund is the general operating fund of the Sheriff, a Constitutional Officer. It is used to account for all financial resources and expenditures of the Sheriff, except those required to be accounted for in another fund.

**Reserve Capital Infrastructure Fund** - The Reserve Capital Infrastructure Fund is a capital projects reserve fund established by the Board to fund future infrastructure improvements.

**Road and Bridge Construction Fund** - The Road and Bridge Construction Fund is a capital projects fund established by the Board to fund road and bridge construction and improvements.

## **2. Proprietary Funds:**

**Solid Waste Collection Fund** - The Solid Waste Collection Fund accounts for the revenues, expenses, assets, and liabilities associated with the County-operated solid waste collection service provided to residential and commercial customers within the County.

**Solid Waste Disposal Fund** - The Solid Waste Disposal Fund accounts for the revenues, expenses, assets, and liabilities associated with the County operated solid waste disposal services.

**Water Plant Fund** - The Water Plant Fund accounts for the revenues, expenses, assets and liabilities associated with the County operated water plant.

## **3. Non-current Governmental Assets/Liabilities:**

GASB Statement 34 requires that non-current governmental assets, such as land and buildings, and non-current governmental liabilities, such as general obligation bonds and capital leases, be reported in the governmental activities column in the government-wide statement of net position.

## **D. Assets, Liabilities and Net position or Equity**

### **1. Cash and Cash Equivalents**

The County maintains a cash pool that is available for use by all funds. Earnings from the pooled cash are allocated to the respective funds based on applicable cash participation by each fund. The cash pool is managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts. Therefore, all balances representing participants' equity in the cash pools are classified as cash and cash equivalents for financial statement purposes. In addition, longer-term investments are held by certain of the County's funds and are reported as investments on these statements.

### **2. Investments**

Investments include bank certificates of deposit, which are fully insured by depository insurance and pledged collateral.

### **3. Allowance for Doubtful Accounts**

The County provides an allowance for Solid Waste Collection and Solid Waste Disposal accounts receivable that may become uncollectible. At September 30, 2019, this allowance was \$2,442 for

the Solid Waste Collection Fund and \$7,988 for the Solid Waste Disposal Fund. No other allowances for doubtful accounts are maintained since other fund accounts receivable are considered collectible as reported at September 30, 2019.

#### **4. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

All receivables are shown net of an allowance for doubtful accounts. Any receivables in excess of 180 days would comprise the trade accounts receivable allowance for doubtful accounts.

#### **5. Inventories**

Inventories are valued at cost, which approximates market, using the “first-in, first-out” method of accounting. Supplies inventories of certain governmental funds are recorded as expenditures when consumed rather than when purchased.

#### **6. Restricted Assets**

Certain net position of the County is classified as restricted assets on the statement of net position because its use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributions, or laws or regulations of other governments. In a fund with both restricted and unrestricted assets, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position.

#### **7. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, right-of-ways, and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the Board as assets with an initial, individual cost of \$1,000 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are reported at estimated historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

The Board of County Commissioners holds legal title to the capital assets used in the operations of the Board, Clerk of the Circuit Court, Property Appraiser, Supervisor of Elections and Tax Collector, as is accountable for them under Florida Law.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations.

Property, plant, and equipment of the County are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building and improvements	7 - 40
Machinery and equipment	5 - 20
Road and bridge infrastructure	40 - 50

#### **8. Capitalization of Interest**

Interest costs related to enterprise fund bond issues are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the County did not have any such capitalized interest.

#### **9. Unearned Revenues**

Unearned revenues reported in government-wide financial statements represent revenues that have been received by the County but for which the legal requirements necessary to earn the revenues have not been met. The unearned revenues will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Unearned revenues reported in governmental fund financial statements represent unearned revenues or revenues which are measurable but not available and, in accordance with the modified accrual basis of accounting, are reported as unearned revenues.

#### **10. Accrued Compensated Absences**

The County accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The non-current portion is the amount estimated to be used in subsequent fiscal years. Both the current and non-current estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentation.

#### **11. Obligation for Bond Arbitrage Rebate**

Pursuant to Section 148(f) of the U.S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The County uses the “revenue reduction” approach in accounting to rebatable arbitrage. This approach treats excess earnings as a reduction of revenue. Management believes the County has no arbitrage liability outstanding as of September 30, 2019.

#### **12. Landfill Closure Costs**

Under the terms of current state and federal regulations, the County was required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of thirty years after closure. The County recognizes these costs of post-closure maintenance annually. Required obligations for closure and post-closure costs are recognized in the Solid Waste Disposal Fund.

## NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position.

“Total fund balances” of the County’s governmental funds \$37,626,775 differs from “net position” of governmental activities \$82,543,751 reported in the statement of net position. This difference primarily results from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheet.

#### Capital related items

When capital assets (property, plant, equipment) that are to be used in governmental activities are purchased or constructed, the costs of these assets are reported as expenditures in governmental funds. However, the statement of net position included those capital assets among the assets of the County as a whole.

Cost of capital assets	\$ 149,509,835
Accumulated depreciation	(66,265,658)
Total	<u>\$ 83,244,177</u>

#### Long-term debt transactions

Long-term liabilities applicable to the County’s governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities (both current and long-term) are reported in the statement of net position. Balances at September 30, 2019, were:

Revenue bonds payable	\$ (3,797,168)
Capital leases	(2,868,478)
Compensated absences	(2,813,161)
OPEB obligation	(7,355,068)
FRS pension liability	(29,820,895)
Total	<u>\$ (46,654,770)</u>

#### Deferred outflows/inflows of resources

Deferred outflows of resources represent a consumption of net position in a future period while deferred inflows of resources represent an acquisition of net position in a future period and accordingly, are not reported in the governmental fund statements. However, the statement of net position included those deferred outflows/inflows of resources.

Deferred outflows of resources	\$ 10,617,998
Deferred inflows of resources	(2,290,429)
	<u>\$ 8,327,569</u>

Elimination of interfund receivables/payables

Interfund receivables, payables and advances in the amount of \$624,010 between governmental funds must be eliminated for the statement of net position.



## SUWANNEE COUNTY, FLORIDA

NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

A. Explanation of Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position

	Total Governmental Funds	Capital Related Items	Long-Term Debt Transactions	OPEB Obligation Compensated Absences	Deferred Inflows/ Outflows of Resources FRS Pension	Reclassifications and Eliminations	Statement of Net Position
<b>ASSETS</b>							
Cash and cash equivalents	\$ 28,529,113	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 28,529,113
Accounts receivable - net	77,689	-	-	-	-	-	77,689
Due from other funds	841,023	-	-	-	-	(624,010)	217,013
Due from other governmental units	6,407,237	-	-	-	-	-	6,407,237
Investments	5,313,893	-	-	-	-	-	5,313,893
Prepaid expenses	16,881	-	-	-	-	-	16,881
Capital assets - net	-	83,244,177	-	-	-	-	83,244,177
<b>Total assets</b>	<b>41,185,836</b>	<b>83,244,177</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(624,010)</b>	<b>123,806,003</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
	-	-	-	38,363	10,579,635	-	10,617,998
<b>LIABILITIES AND FUND BALANCES</b>							
<b>Liabilities:</b>							
Accounts payable	\$ 1,947,922	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,947,922
Accrued wages	275,771	-	-	-	-	-	275,771
Accrued liabilities	522,812	-	-	-	-	-	522,812
Due to other funds	625,442	-	-	-	-	(624,010)	1,432
Due to other governmental units	114,887	-	-	-	-	-	114,887
Unearned revenues	36,496	-	-	-	-	-	36,496
Other current liabilities	35,731	-	-	-	-	-	35,731
Accrued compensated absences	-	-	-	2,813,161	-	-	2,813,161
Revenue bonds payable	-	-	3,797,168	-	-	-	3,797,168
Capital leases payable	-	-	2,868,478	-	-	-	2,868,478
OPEB obligation	-	-	-	7,355,068	-	-	7,355,068
FRS pension liability	-	-	-	-	29,820,895	-	29,820,895
<b>Total liabilities</b>	<b>3,559,061</b>	<b>-</b>	<b>6,665,646</b>	<b>10,168,229</b>	<b>29,820,895</b>	<b>(624,010)</b>	<b>49,589,821</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
	-	-	-	-	2,290,429	-	2,290,429
Fund balances/net position	37,626,775	83,244,177	(6,665,646)	(10,129,866)	(21,531,689)	-	82,543,751
<b>Total liabilities, deferred inflows/outflows of resources and net position</b>	<b>\$ 41,185,836</b>	<b>\$ 83,244,177</b>	<b>\$ -</b>	<b>\$ 38,363</b>	<b>\$ 10,579,635</b>	<b>\$ (624,010)</b>	<b>\$ 134,424,001</b>

**B. Explanation of Differences Between Governmental Fund Operating Statements and the Statement of Activities**

The “net change in fund balances” for governmental funds \$1,326,927, differs from the “change in net position” for governmental activities \$(13,794) reported in the statement of activities. The differences arise primarily from the long-term economic focus of the statement of activities versus the current financial resources focus of the governmental funds. The effect of the differences is illustrated below.

Capital related items

When capital assets that are to be used in governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. As a result, fund balances decrease by the amount of financial resources expended, whereas net position decreases by the amount of depreciation expense charged for the year. The losses on disposal of fixed assets are not reported as expenditures in the governmental funds; however, in the statement of activities, these losses are reported.

Capital outlay and additions	\$ 8,762,099
Depreciation expense	(5,863,501)
Disposition of fixed assets	(379,146)
Difference	<u>\$ 2,519,452</u>

Repayments of debt principal are reported as an expenditure in the governmental funds and, thus, have the effect of reducing fund balance because current financial resources have been used. However, the principal payments reduce the liabilities in the statement of net position and do not result in an expense in the statement of activities. Proceeds of long-term debt are recorded as other financing sources in the governmental funds but are increase liabilities in the statement of net position.

Debt principal payments made	<u>\$ 822,785</u>
------------------------------	-------------------

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Net change in compensated absences	<u>\$ (11,347)</u>
Net change in the obligation for post-employment benefits and deferred outflows of resources	<u>\$ (472,290)</u>
Change in pension liability and deferred inflows and outflows of resources	<u>\$ (4,171,733)</u>

Reclassification and Eliminations

Transfers in and transfers out in the amount of \$18,727,474 between governmental funds should be eliminated.

## SUWANNEE COUNTY, FLORIDA

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### B. Explanation of Differences Between Government Fund Operating Statements and the Statement of Activities

	Total Governmental Funds	Capital Related Items	Long-term Debt Transactions	OPEB Obligation Compensated Absences	Deferred Inflows/Outflows of Resources FRS Pension	Reclassifications and Eliminations	Statement of Activities
<b>REVENUES</b>							
Taxes	\$ 24,350,157	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 24,350,157
Special assessments	2,142,161	-	-	-	-	-	2,142,161
Licenses and permits	297,947	-	-	-	-	-	297,947
Intergovernmental	19,123,923	-	-	-	-	-	19,123,923
Charges for services	5,805,100	-	-	-	-	-	5,805,100
Fines and forfeitures	525,970	-	-	-	-	-	525,970
Miscellaneous	1,855,593	-	-	-	-	-	1,855,593
Interest	257,782	-	-	-	-	-	257,782
<b>Total revenues</b>	<b>54,358,633</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>54,358,633</b>
<b>EXPENDITURES</b>							
<b>Current Expenditures</b>							
General government	8,264,593	478,908	-	361,454	763,086	-	9,868,041
Public safety	17,900,154	772,948	-	149,563	2,634,547	-	21,457,212
Physical environment	797,408	135,761	-	14,819	69,686	-	881,913
Transportation	6,812,985	4,218,564	-	41,567	286,211	-	11,359,327
Economic environment	1,359,793	6,934	-	(101,249)	5,504	-	1,270,982
Human services	1,231,671	-	-	-	-	-	1,231,671
Culture/recreation	5,007,504	250,386	-	(4,440)	266,370	-	5,519,820
Court related	1,931,598	-	-	21,923	146,329	-	2,099,850
<b>Capital outlay</b>							
General government	896,398	(896,398)	-	-	-	-	-
Public safety	828,648	(828,648)	-	-	-	-	-
Physical environment	58,529	(58,529)	-	-	-	-	-
Transportation	4,059,251	(4,059,251)	-	-	-	-	-
Economic environment	1,217,115	(1,217,115)	-	-	-	-	-
Human services	474,906	(474,906)	-	-	-	-	-
Culture/recreation	1,173,740	(1,173,740)	-	-	-	-	-
Court related	53,512	(53,512)	-	-	-	-	-
<b>Debt Service</b>							
Principal	822,785	-	(822,785)	-	-	-	-
Interest	180,092	-	-	-	-	-	180,092
<b>Total expenditures</b>	<b>53,070,682</b>	<b>(2,898,598)</b>	<b>(822,785)</b>	<b>483,637</b>	<b>4,171,733</b>	<b>-</b>	<b>53,868,908</b>
<b>Excess of revenues over (under) expenditures</b>	<b>1,287,951</b>	<b>2,898,598</b>	<b>822,785</b>	<b>(483,637)</b>	<b>(4,171,733)</b>	<b>-</b>	<b>489,725</b>
<b>OTHER FINANCING SOURCES (USES)</b>							
Loss on disposal of fixed assets	-	(379,146)	-	-	-	-	(379,146)
Sale of fixed assets	95,776	-	-	-	-	-	95,776
Transfers in	18,727,474	-	-	-	-	(18,727,474)	-
Transfers out	(18,784,274)	-	-	-	-	18,727,474	(56,800)
<b>Total other financing sources (uses)</b>	<b>38,976</b>	<b>(379,146)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>38,976</b>
<b>Net change in fund balance</b>	<b>1,326,927</b>	<b>2,519,452</b>	<b>822,785</b>	<b>(483,637)</b>	<b>(4,171,733)</b>	<b>-</b>	<b>13,794</b>
Fund balances at beginning of year	36,299,848	81,531,770	(7,488,431)	(9,646,229)	(17,359,956)	-	83,337,002
Prior period adjustment	-	(807,045)	-	-	-	-	(807,045)
<b>Fund balances at end of year</b>	<b>\$ 37,626,775</b>	<b>\$ 83,244,177</b>	<b>\$ (6,665,646)</b>	<b>\$ (10,129,866)</b>	<b>\$ (21,531,689)</b>	<b>\$ -</b>	<b>\$ 82,543,751</b>

### **NOTE 3. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

#### **Budgets and Budgetary Accounting**

The Board uses the following procedures in establishing the budgetary data reflected in the financial statements.

1. Prior to July 15, the County Administrator serving as Budget Officer submits to the Board of County Commissioners a tentative budget for the fiscal year commencing October 1.
2. Public hearings are conducted by the Board of County Commissioners to obtain taxpayer comments.
3. Prior to September 30, the budget is legally enacted through passage of a resolution by the Board of County Commissioners.
4. The Constitutional Officers submit, at various times, to the Board and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the *Florida Statutes*.
5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and the Property Appraiser, which are classified as separate special revenue funds.
6. The Board of County Commissioners is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund; or appropriate for the special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
7. Formal budgetary integration is employed as a management control device in all governmental funds.
8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2019, are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis. The Enterprise Fund budgets are adopted on the accrual basis.
9. Legal control of the budget is exercised pursuant to applicable provisions of *Florida Statutes*.
10. Appropriations for the County lapse at the close of the fiscal year.
11. The following is a comparison of the appropriations to total expenses for the proprietary funds for the fiscal year ended September 30, 2019.

	<u>Appropriations</u>	<u>Expenses</u>	<u>Variance Positive</u>
Primary Government			
Enterprise Funds:			
Solid Waste Collection	\$ 2,193,915	\$ 1,998,111	\$ 195,804
Solid Waste Disposal	2,154,184	1,899,409	254,775
Water Plant	84,590	31,652	52,938
	<u>\$ 4,432,689</u>	<u>\$ 3,929,172</u>	<u>\$ 503,517</u>

Expenses include \$204,639 in depreciation and \$67,225 in tax collection fees and \$330,295 in transfers out.

#### **NOTE 4. CASH AND CASH EQUIVALENTS**

The Board maintains a cash pool that is available for use by all Board funds except those whose cash and investments must be segregated due to bond covenants or other legal restrictions. Constitutional Officers maintain separate cash accounts.

##### **1. Deposits**

At September 30, 2019, the carrying amount of the County's deposits was \$32,156,165. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Chief Financial Officer pursuant to the Public Depository Security Act of the State of Florida. The Act established a Trust Fund, maintained by the State Chief Financial Officer. This Trust Fund is a multiple financial institution pool and has the ability to assess its member financial institutions for collateral shortfalls if a member fails.

##### **2. Investments**

*Florida Statutes*, and various bond covenants authorize investments in certificates of deposit, money market accounts, savings accounts, repurchase agreements, the Local Government Surplus Funds Trust Fund, obligations by the Florida State Board of Administration, Florida Local Government Investment Trust Fund, obligations of the U.S. Government, obligations of government agencies unconditionally guaranteed by the U.S. Government, obligations of the Federal Farm Credit Banks, obligations of the Federal Home Loan Mortgage Corporation, including Federal Home Loan Mortgage Corporation participation certificates, obligations of the Federal Home Loan Bank, obligations of the Government National Mortgage Association, obligations of the Federal National Mortgage Association and securities of any management type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss.80a-1 et seq., provided the portfolio is limited to U.S. Government obligations and to repurchase agreements fully collateralized by U.S. Government obligations. The County invested in only these types of instruments during the fiscal year.

In accordance with generally accepted accounting principles, the County's investments are categorized to give an indication of the level of custodial credit risk assumed at year end. Category 1 includes investments that are insured or registered, or for which the securities are held by the

County or its agent in the County's name. Any investments in the Local Government Surplus Funds Trust Fund, the Florida Local Government Investment Trust Fund, money market accounts and guaranteed investment contracts would not be categorized since the investments are not evidenced by securities that exist in physical or book entry form.

Investments consist of amounts placed with the State Board of Administration for participation in the Local Government Surplus Funds Trust Fund investment pool created by Sections 218.405, *Florida Statutes* and those made locally. The local investments operate under the guidelines established by Section 218.415, *Florida Statutes*.

The following is a schedule of investments held at September 30, 2019:

Investment	Maturities	Fair Value	Category
Certificates of Deposit	2 Years or less	\$ 6,947,229	1
State Board of Administration Local Government - Florida PRIME	35 Day Average	3,182,112	-
Included in cash		(3,182,112)	
		<u>\$ 6,947,229</u>	

### **Florida PRIME**

The County's investment in Florida PRIME is administered by the Florida State Board of Administration (SBA). Florida PRIME is an external investment pool that is not a registrant with the SEC; however, the SBA has adopted operating procedures consistent with the requirements for a SEC Rule 2a-7 fund. Florida PRIME is governed by Chapter 19-7 of the Florida Administrative Code, which identifies the Rules of the SBA. These rules provide guidance and establish the general operating procedures for the administration of Florida PRIME. Additionally, the State of Florida, Office of the Auditor General performs the operational audit of the activities and investments of the SBA. Throughout the year and as of September 30, 2019, Florida PRIME contained certain floating rate and adjustable rate securities that were indexed based on the prime rate and/or one- and three-month LIBOR. These floating rate and adjustable rate securities are used to hedge against interest risk and provide diversification to the portfolio. Exposure to a single issuer is limited to 5% of the portfolio's amortized cost. Investments in Florida PRIME are not evidenced by securities that exist in physical or book entry form.

At September 30, 2019, the County had \$3,182,112 invested in Florida PRIME. Florida PRIME's most recent financial statements can be found at <https://www.sbafla.com/prime/Audits/tabid/582Default.aspx>.

**Interest Rate Risk:** Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The County's investment policy to minimize interest rate risk is by structuring the investment portfolio so that the investments are readily convertible to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity.

**Foreign Currency Risk:** Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment on a deposit. The County does not hold foreign or foreign currency investments and therefore is not subject to foreign currency risk.

**Credit Risk:** The County also mitigates credit risk, which is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the County will not be able to recover

the value of investment or collateral securities that are held in the possession of an outside party. The County generally limits this risk by investing only in permitted investments.

**Concentrations of Credit Risk:** Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The implementation of GASB Statement No. 40 requires the disclosure of investments in any one issuer that represent 5% or more of total investments.

**Credit Risk.** Investments in the Florida State Board of Administration Pools (SBA) consist of the Local Government Surplus Funds Trust (Florida PRIME). The Florida PRIME is rated by Standard and Poors. The current rating is AAAM. The Investment Manager of the Florida PRIME manages credit risk by purchasing only high quality securities, performing a credit analysis to develop a database of issuers and securities that meet the Investment Manager's minimum standard and by regularly reviewing the portfolio's securities financial data, issuer news and developments, and ratings of the nationally recognized statistical rating organizations.

### **Fair Value Measurements**

In February 2015, GASB issued GASB Statement No. 72. GASB 72 applicability related to the application of fair value is limited to assets and liabilities that are currently measured at fair value and certain investments that are not currently measured at fair value.

Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost. Therefore, the participant account balance is considered the fair value of the investment. Florida PRIME investment is exempt from the GASB 72 fair value hierarchy disclosures.

As of September 30, 2019, the County's investment in the Florida PRIME investment pool is rated AAAM by Standard & Poors.

### **Investment Objective**

The primary investment objectives for Florida PRIME, in priority order, are safety, liquidity, and competitive returns with minimization of risks. Investment performance of Florida PRIME will be evaluated on a monthly basis against the Standard & Poors U.S. AAA & AA Rated GIP All 30 Day Net Yield Index. While there is no assurance that Florida PRIME will achieve its investment objectives, it endeavors to do so by following the investment strategies described in this Policy.

### **Interest Rate Risk**

The dollar weighted average days to maturity (WAM) of Florida PRIME at September 30, 2019, is 37 days. Next interest rate reset dates for floating rate securities are used in the calculation of the WAM. The weighted average life (WAL) of Florida PRIME at September 30, 2019, is 85 days.

### **Foreign Currency Risk**

Florida PRIME was not exposed to any foreign currency risk during the period from October 1, 2018 through September 30, 2019.

### **Securities Lending**

Florida PRIME did not participate in a securities lending program in the period October 1, 2018 through September 30, 2019.

## Fair Value Hierarchy

Florida PRIME currently meets all of the necessary criteria to elect to measure all of the investments in Florida PRIME at amortized cost; therefore, participant account balances should be also reported at amortized cost.

## NOTE 5. PROPERTY TAX REVENUES

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2018-2019 fiscal year were levied in October 2018. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

## NOTE 6. CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2019 was as follows:

	Beginning Balance	Other Additions	Additions/ Capital outlay	Reclassifications/ Deletions	Ending Balance
<b>Governmental activities</b>					
<b>Capital assets</b>					
Land and improvements	\$ 8,938,865	\$ -	\$ -	\$ (84,760)	8,854,105
Construction in progress:					
Infrastructure	273,564	84,760	2,027,186	(1,706,923)	678,587
Buildings	261,694		724,453	(179,424)	806,723
Road paving	4,162,006	-	3,153,276	(4,162,006)	3,153,276
Infrastructure	594,881	1,852,573	240,624	-	2,688,078
Roads	77,888,717	4,162,006	668,872	-	82,719,595
Buildings and improvements	29,207,287	179,425	-	-	29,386,712
Equipment	14,628,268		2,529,174	(230,478)	16,926,964
Sheriff equipment	3,929,297		596,759	(230,261)	4,295,795
Total capital assets	139,884,579	6,278,764	9,940,344	(6,593,852)	149,509,835
Less accumulated depreciation	(58,352,809)	-	(5,863,501)	(2,049,348)	(66,265,658)
Governmental activities capital assets, net	\$ 81,531,770	\$ 6,278,764	\$ 4,076,843	\$ (8,643,200)	\$ 83,244,177
<b>Business-type activities</b>					
Land	\$ 337,967	\$ -	\$ -	\$ (51,177)	\$ 286,790
Construction in progress	-	-	550,626	-	550,626
Equipment	2,478,191	-	478,725	-	2,956,916
Collection sites	1,491,673	-	54,321	51,177	1,597,171
Landfill	3,664,145	-	-	-	3,664,145
Total capital assets	7,971,976	-	1,083,672	51,177	9,055,648
Less accumulated depreciation	(6,297,294)	-	(204,639)	-	(6,501,933)
Business-type activities capital assets, net	\$ 1,674,680	\$ -	\$ 879,033	\$ 51,177	\$ 2,553,715



Depreciation expense was charged to functions/programs of the County as follows:

Governmental activities	
General Government	\$ 478,908
Public Safety	772,948
Physical environment	135,761
Transportation	4,218,564
Economic environment	6,934
Culture/Recreation	250,386
Total depreciation expense - governmental activities	<u>\$ 5,863,501</u>
Business-type activities:	
Solid waste collection	\$ 156,813
Solid waste disposal	47,826
Total depreciation expense - business-type activities	<u>\$ 204,639</u>

**NOTE 7. INTERFUND RECEIVABLES/PAYABLES**

Balances at September 30, 2019, were:

	Receivable	Payable
General Fund	\$ 436,035	\$ 13,502
Special Revenue Funds:		
Clerk of the Circuit Court Court Related	23,412	40,469
Clerk of the Circuit Court Noncourt Related	24,217	126,115
Fine and Forfeiture	191,920	55,362
Fire Protection	856	126,705
Inmate Welfare	7,266	-
Library	532	35
Municipal Services	-	88
Property Appraiser Operating	-	10,448
Public Records Modernization Trust	14	8
Recreation	-	517
Renovation Construction	55,362	-
Road and Bridge	29,801	-
Sheriff Operating	-	101,330
Supervisor of Elections Operating	-	24,788
Tax Collector Operating	27,200	119,532
Teen Court	-	3
Tourist Development Trust	19,620	6,540
Voting Equipment	24,788	-
Agency Funds:		
Ad Valorem Tax	1,373	165,805
Civil Depositors	-	3,063
Domestic Relations	8	64
Inmate Welfare	-	7,266
Registry of the Court	43	-
Tag Agency	3,891	-
Tax Deed Agency	8	32,164
Proprietary Funds:		
Solid Waste Collection	185	11,296
Solid Waste Disposal	437,980	1,729
Water Plant	-	437,682
	<u>\$ 1,284,511</u>	<u>\$ 1,284,511</u>

**NOTE 8. INTERFUND TRANSFERS**

Interfund transfers for the year ended September 30, 2019, consisted of the following: Transfers are used to 1) move revenues from the fund that state law requires to collect them to the fund that state law requires to expend them, 2) provide matching funds for grants, and 3) use unrestricted general fund revenues to finance transportation activities which must be accounted for in another fund.

<b>Transfer from General Fund to:</b>		
Special Revenue Funds		\$ 6,539,013
Enterprise Fund		56,800
<b>Transfer from Tourist Development Fund to:</b>		
Recreation Fund		10,000
General Fund		92,774
<b>Transfer from Fine and Forfeiture Fund to:</b>		
Sheriff Operating Fund		9,822,884
Clerk of Circuit Court Noncourt Related Fund		250,695
Capital Projects Fund		200,000
<b>Transfer from Clerk of Circuit Court, Court Related Fund to:</b>		
Clerk of Circuit Court Noncourt Related Fund		213,640
<b>Transfer from Clerk of Circuit Court, Noncourt Related Fund to:</b>		
Clerk of Circuit Court Court Related		84,468
<b>Transfer from Emergency Management to:</b>		
Sheriff Operating Fund		36,140
<b>Transfer from Fire Protection Fund to:</b>		
General Fund		1,341,295
<b>Transfer from Property Appraiser Operating to:</b>		
General Fund		10,447
<b>Transfer from Sheriff Operating to :</b>		
General Fund		101,330
<b>Transfer from Solid Waste Collection to :</b>		
Solid Waste Disposal		330,295
<b>Transfer from Supervisor of Elections Operating to:</b>		
General Fund		24,788
		\$ 19,114,569

**NOTE 9. RECEIVABLE AND PAYABLE BALANCES**

Receivables at September 30, 2019, were as follows:

	Accounts	Due from Other Governments	Total Receivables
<b>Governmental Activities:</b>			
General	\$ 73,972	\$ 1,440,003	\$ 1,513,975
Road and Bridge	100	4,143,184	4,143,284
Fine and forfeiture	-	298,505	298,505
Library	42	-	42
Fire Protection	-	1,203	1,203
Clerk of Circuit Court Court Related	139	45,892	46,031
Sheriff Operating	3,089	275,288	278,377
Other governmental	347	203,162	203,509
<b>Total governmental activities</b>	<b>\$ 77,689</b>	<b>\$ 6,407,237</b>	<b>\$ 6,484,926</b>
<b>Business-type activities:</b>			
Solid Waste Collection	\$ 5,026	\$ 2,748	\$ 7,774
Solid Waste Disposal	72,078	-	72,078
Water Plant	-	550,679	550,679
<b>Total business-type activities</b>	<b>\$ 77,104</b>	<b>\$ 553,427</b>	<b>\$ 630,531</b>

Payables at September 30, 2019, were as follows:

	Vendors	Salaries and Benefits	Deposits and Accrued Current Liabilities	Total Payables
<b>Governmental Activities:</b>				
General	\$ 184,280	\$ 529,672	\$ 12,860	\$ 726,812
Road and Bridge	1,030,332	66,531	-	1,096,863
Fine and Forfeiture	38,068	-	-	38,068
Library	13,163	37,318	-	50,481
Fire Protection	103,861	-	-	103,861
Clerk Court Related	3,644	20,466	9,570	33,680
Sheriff Operating	487,849	87,463	-	575,312
Other governmental	86,725	57,133	13,301	157,159
Total governmental activities	<u>\$ 1,947,922</u>	<u>\$ 798,583</u>	<u>\$ 35,731</u>	<u>\$ 2,782,236</u>
<b>Business-type activities:</b>				
Solid Waste Collection	\$ 5,148	\$ 25,265	\$ 37,683	\$ 68,096
Solid Waste Disposal	47,422	2,700	74,044	124,166
Water Plant	49,697	-	-	49,697
Total business-type activities	<u>\$ 102,267</u>	<u>\$ 27,965</u>	<u>\$ 111,727</u>	<u>\$ 241,959</u>

**NOTE 10. LONG-TERM LIABILITIES**

**A. Governmental Activities**

**Notes Payable**

**1. Bonds Payable – Series 2014**

In February, 2014 the County entered into a loan with Capital City Bank in the amount of \$4,500,000. The loan is comprised of a tax exempt amount of \$1,850,000 and a taxable amount of \$2,650,000. The loan is repayable over the first five years in quarterly payments of \$129,430 including interest of 2.15% on the tax exempt portion and 3.25% on the taxable part. At the end of five years, interest on the remaining balance will be calculated at 70% of the Capital City Bank prime rate, adjusted annually with a floor of 3.25%. This loan is secured by a pledge of the County's Half Cent Sales Tax revenues. Proceeds of the loan are being used to finance the County's Catalyst Site economic development project. The payments due on the taxable amount of the issue at the current interest rate is as follows:

<u>CAL YEAR END</u>	<u>INTEREST</u>	<u>PRINCIPAL</u>	<u>TOTAL</u>
2020	\$ 39,635	\$ 272,583	\$ 312,218
2021	30,435	281,782	312,217
2022	21,035	291,183	312,218
2023	11,320	300,897	312,217
2024	1,924	153,678	155,602
	<u>\$ 104,349</u>	<u>\$ 1,300,123</u>	<u>\$ 1,404,472</u>

The payments due on the tax free portion of the issue at the current interest rate is as follows based upon an average interest rate of 3.0%:

<u>FISCAL YEAR END</u>	<u>INTEREST</u>	<u>PRINCIPAL</u>	<u>TOTAL</u>
2020	\$ 17,840	\$ 189,574	\$ 207,414
2021	13,626	193,788	207,414
2022	9,367	198,047	207,414
2023	5,015	202,399	207,414
2024	849	102,616	103,465
	<u>\$ 46,697</u>	<u>\$ 886,424</u>	<u>\$ 933,121</u>

## 2. Revenue Bond Payable Series 2015

On July 28, 2015, the County entered into a loan with First Federal Bank of Florida in the amount of \$2,000,000. The tax-exempt bond issue is repayable in twenty-eight semi-annual payments, including interest of 2.47%. This loan is secured by a pledge of the County's Half Cent Sales Tax revenues. Proceeds of the loan were used to finance the construction of a County-owned office building. Interest on the bond issue is payable monthly, beginning September 1, 2015 through September 1, 2016. Principal and interest is due on this bond beginning each October 1, and April 1, commencing October 1, 2016. A schedule of principal and interest payments at September 30, 2019 follows:

<u>CAL YEAR END</u>	<u>INTEREST</u>	<u>PRINCIPAL</u>	<u>TOTAL</u>
2020	\$ 39,097	\$ 129,033	\$ 168,130
2021	35,786	132,344	168,130
2022	32,497	135,633	168,130
2023	29,126	139,004	168,130
2024	25,739	142,391	168,130
2025	22,133	145,997	168,130
2026	18,504	149,626	168,130
2027	14,786	153,344	168,130
2028	11,002	157,128	168,130
2029	7,070	161,060	168,130
2030	3,067	165,061	168,128
	<u>\$ 238,807</u>	<u>\$ 1,610,621</u>	<u>\$ 1,849,428</u>

## 3. Capital Leases Payable

The Board has several capital leases for equipment with varying terms as follows:

**Pump trucks** – The Board has a lease purchase with Leasing 2 for 3 pumper trucks used by the fire department. The terms of the agreement call for 10 annual payments of \$161,429 including interest at 3.41%, beginning December 20, 2018.

**Freightliner tanker trucks** - The Board has a lease purchase with Leasing 2 for 2 pumper trucks used by the fire department. The terms of the agreement call for 10 annual payments of \$79,855 including interest at 3.96%, beginning October 15, 2019.

**Ambulance** - The Board has a lease purchase with Leasing 2 for an ambulance used by the County EMS department. The terms of the agreement call for 4 annual payments of \$147,303 including interest at 2.79%, beginning October 25, 2018.

Ambulances - The Board has a lease purchase with Leasing 2 for 2 ambulances used by the County EMS department. The terms of the agreement call for 4 annual payments of \$157,335 including interest at 3.93%, beginning October 15, 2019.

The following is a schedule of interest and principal payments under these leases:

<u>FISCAL YEAR END</u>	<u>INTEREST</u>	<u>PRINCIPAL</u>	<u>TOTAL</u>
2020	\$ 105,939	\$ 439,983	\$ 545,922
2021	86,634	459,288	545,922
2022	70,792	475,130	545,922
2023	54,394	344,225	398,619
2024	41,528	199,757	241,285
2025	34,365	206,919	241,284
2026	26,945	214,340	241,284
2027	19,257	222,028	241,284
2028	11,292	229,993	241,284
2029	3,039	76,816	79,855
	<u>\$ 454,185</u>	<u>\$ 2,868,478</u>	<u>\$ 3,322,664</u>

Grapple Trucks - The Board has a lease purchase with Leasing 2 for 2 grapple trucks used at the landfill. The terms of the agreement call for 4 annual payments of \$112,941 including interest at 3.98%, beginning November 15, 2018.

<u>FISCAL YEAR END</u>	<u>INTEREST</u>	<u>PRINCIPAL</u>	<u>TOTAL</u>
2020	\$ 12,468	\$ 100,473	\$ 112,941
2021	8,473	104,468	112,941
2022	4,319	108,621	112,940
	<u>\$ 25,260</u>	<u>\$ 313,562</u>	<u>\$ 338,822</u>

### C. Changes in Long-term Liabilities

Long-term liability activity for the year ended September 30, 2019, was as follows:

	<u>Balance at 09/30/18</u>	<u>Additions</u>	<u>Adjustments/ Deletions</u>	<u>Balance at 09/30/19</u>	<u>Due Within One Year</u>
<b>Governmental activities:</b>					
Revenue bonds payable	\$ 1,071,968	\$ -	\$ (185,544)	\$ 886,424	\$ 186,574
Revenue bonds payable	1,564,008	-	(263,885)	1,300,123	275,583
Revenue bond payable	1,736,627	-	(126,006)	1,610,621	129,033
Capital leases	3,115,828	-	(247,350)	2,868,478	439,983
	<u>7,488,431</u>	<u>-</u>	<u>(822,785)</u>	<u>6,665,646</u>	<u>844,599</u>
<b>Other liabilities -</b>					
Compensated absences payable	2,801,814	11,347	-	2,813,161	421,974
Other post-employment benefits	6,844,415	510,653	-	7,355,068	476,895
FRS retirement liability	26,269,241	3,551,654	-	29,820,895	5,122,090
	<u>\$ 32,603,363</u>	<u>\$ 4,073,654</u>	<u>\$ (822,785)</u>	<u>\$ 39,989,124</u>	<u>\$ 6,865,558</u>
<b>Business Activities:</b>					
Capital lease payable	\$ -	\$ 418,098	\$ (104,536)	\$ 313,562	\$ 100,473
<b>Other liabilities -</b>					
Compensated absences payable	94,284	11,347	-	105,631	15,845
Pension liability	752,671	176,227	-	928,898	143,766
Estimated liability for landfill closure	2,179,769	-	(670,182)	1,509,587	83,866
	<u>\$ 3,026,724</u>	<u>\$ 605,672</u>	<u>\$ (774,718)</u>	<u>\$ 2,857,678</u>	<u>\$ 343,950</u>

## **NOTE 11. LANDFILL CLOSURE AND POSTCLOSURE COST**

State and federal laws and regulations require the County to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure.

Although closure and postclosure care costs will be paid only near or after the date that the landfill stops accepting waste, the County reports a portion of these closure and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date.

The \$1,509,587 reported as landfill closure and postclosure care liability at September 30, 2019, represents the cumulative amount reported to date based on the two closed landfills for eighteen years remaining for postclosure care of the landfill. This amount is based on what it would cost to perform all annual postclosure care for the required years. Actual cost may be higher because of inflation, changes in technology, or changes in regulations.

The County is required by state and federal laws and regulations to make annual contributions to an escrow account to finance closure and postclosure. The County is in compliance with these requirements, and at September 30, 2019, restricted cash of \$1,633,336 was held for its purpose. The County expects future inflation costs to be paid from interest earnings on these annual contributions. However, if interest earnings are inadequate or additional postclosure care requirements are determined (because of changes in technology or applicable laws and regulations, for example), these costs may need to be covered by charges to future landfill users or from other future revenues of the County.

## **NOTE 12. COST-SHARING MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLAN**

### **Florida Retirement System**

General Information - All of the County's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan ("Pension Plan") and the Retiree Health Insurance Subsidy ("HIS Plan"). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan ("Investment Plan") alternative to the FRS Pension Plan, which is administered by the State Board of Administration ("SBA"). As a general rule, membership in the FRS is compulsory for all employees working in a regularly established position for a state agency, county government, district school board, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the Web site:

[www.dms.myflorida.com/workforce\\_operations/retirement/publications](http://www.dms.myflorida.com/workforce_operations/retirement/publications).

## **Pension Plan**

**Plan Description** – The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (“DROP”) for eligible employees.

**Benefits Provided** - Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits. Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary, for each year of credited service. Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least six years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life, equal to 3.0% of their final average compensation based on the five highest years of salary for each year of credited service. Senior Management Service class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the five highest years of salary for each year of credited service. Elected Officers’ class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the five highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to eight years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers’ class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is three percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of three percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by three percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants

**Contributions** – Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the periods from October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively, were as follows: Regular—8.26% and 8.47%; Special Risk Administrative Support—

34.98% and 38.59%; Special Risk—24.50% and 25.48%; Senior Management Service—24.06% and 25.41%; Elected Officers’—48.70% and 48.82%; and DROP participants—14.03% and 14.60%. These employer contribution rates include 1.66% and 1.66% HIS Plan subsidy for the periods October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019, respectively. Also included in the contribution rate are plan administrative and educational expenses of .06%.

The County’s contributions to the Pension Plan totaled \$2,594,234 for the fiscal year ended September 30, 2019.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** – At September 30, 2019, the County reported a liability of \$24,841,497 for its proportionate share of the Pension Plan’s net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2019. The County’s proportionate share of the net pension liability was based on the County’s 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2019, the County’s proportionate share was .072 percent, which was an increase of .00053 percent from its proportionate share measured as of June 30, 2018.

For the fiscal year ended September 30, 2019, the County recognized pension expense of \$6,408,521. In addition the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 1,473,420	\$ (15,416)
Changes in assumptions	6,380,365	-
Net difference between projected and actual earnings on Pension Plan investments	-	(1,374,361)
Changes in proportion and differences between County Pension Plan contributions and proportionate share of contributions	1,182,572	(439,235)
County Pension Plan contributions subsequent to the measurement date	633,089	-
<b>Total</b>	<b>\$ 9,669,446</b>	<b>\$ (1,829,012)</b>

The deferred outflows of resources related to the Pension Plan, totaling \$633,089 resulting from County contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:



Fiscal Year Ending	
September 30	
2020	\$ 2,613,812
2021	788,507
2022	1,905,106
2023	1,437,142
2024	370,633
Thereafter	92,145
	<u>\$ 7,207,345</u>

**Actuarial Assumptions** – The total pension liability in the July 1, 2019 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Inflation	2.60 %
Salary increases	3.25%, average, including inflation
Investment rate of return	6.90%, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2019, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The long-term expected rate of return on Pension Plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Annual Arithmetic Return</u>	<u>Compound Annual (Geometric) Return</u>	<u>Standard Deviation</u>
Cash	1.00%	3.30%	3.30%	1.20%
Fixed income	18.00%	4.10%	4.10%	3.50%
Global equity	54.00%	8.00%	6.80%	16.50%
Real estate	10.00%	6.70%	6.10%	11.70%
Private equity	11.00%	11.20%	8.40%	25.80%
Strategic investments	6.00%	5.90%	5.70%	6.70%
Total	<u>100.00%</u>			
Assumed Inflation - mean			2.60%	1.70%

(1) As outlined in the Pension Plan's investment policy

**Discount Rate** - The discount rate used to measure the total pension liability was 6.90%. The Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

**Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate** - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 6.90%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.90%) or one percentage point higher (7.90%) than the current rate:

	<b>1% Decrease (5.90%)</b>	<b>Current Discount Rate (6.90%)</b>	<b>1% Increase (7.90%)</b>
County's proportionate share of the net pension liability	\$ 45,336,774	\$ 24,841,497	\$ 7,818,958

**Pension Plan Fiduciary Net Position** - Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

**Payables to the Pension Plan** - At September 30, 2019, the County reported a payable in the amount of \$245,607 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2019.

**HIS Plan**

**Plan Description** - The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

**Benefits Provided** - For the fiscal year ended September 30, 2019, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

**Contributions** - The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2019, the HIS contribution for the period October 1, 2018 through June 30, 2019 and from July 1, 2019 through September 30, 2019 was 1.66% and 1.66%, respectively. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contribution are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The County's contributions to the HIS Plan totaled \$340,099 for the fiscal year ended September 30, 2019.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** - At September 30, 2019, the County reported a liability of \$5,908,296 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018 as the actuarial valuation is bi-annual for the HIS plan. The County's proportionate share of the net pension liability was based on the County's 2018-19 fiscal year contributions relative to the 2017-18 fiscal year contributions of all participating members. At June 30, 2019, the County's proportionate share was .053 percent, which was an increase of .0013 percent from its proportionate share measured as of June 30, 2018.

For the fiscal year ended September 30, 2019, the County recognized pension expense of \$522,437. In addition the County reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 71,763	\$ (7,235)
Changes in assumptions	684,125	(482,896)
Net difference between projected and actual earnings on HIS Plan investments	3,813	-
Changes in proportion and differences between County HIS Plan contributions and proportionate share of contributions	398,428	(42,631)
Town HIS Plan contributions subsequent to the measurement date	81,607	-
<b>Total</b>	<b><u>\$ 1,239,736</u></b>	<b><u>\$ (532,762)</u></b>

The deferred outflows of resources related to the HIS Plan, totaling \$81,607 resulting from County contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending	
September 30	
2020	\$ 266,506
2021	213,294
2022	116,756
2023	(84,784)
2024	15,400
Thereafter	98,195
	<u>\$ 625,367</u>

**Actuarial Assumptions** – The total pension liability in the July 1, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 %
Salary increases	3.25%, average, including inflation
Municipal bond rate	3.50 %

Mortality rates were based on the Generational RP-2000 with Projection Scale BB tables.

The actuarial assumptions used in the July 1, 2018, valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013. The actuarial valuation was prepared as of July 1, 2018 and updated procedures were performed to determine the liability as of June 30, 2019.

**Discount Rate** - The discount rate used to measure the total pension liability was 3.50%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate** - The following represents the County's proportionate share of the net pension liability calculated using the discount rate of 3.50%, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (2.50%) or one percentage point higher (4.50%) than the current rate:

	1% Decrease (2.50%)	Current Discount Rate (3.50%)	1% Increase (4.50%)
County's proportionate share of the net pension liability	\$ 6,729,203	\$ 5,908,296	\$ 5,224,023

**Pension Plan Fiduciary Net Position** - Detailed information regarding the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan - At September 30, 2019, the County reported a payable in the amount of \$58,415 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2019.

### **Investment Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan. The investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. County employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular Class, Elected County Officers, etc.), as the Pension Plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.04 percent of payroll and by forfeited benefits of plan members. Allocations to the investment member's accounts during the 2018-19 fiscal year, as established by Section 121.72, Florida Statutes, are based on a percentage of gross compensation, by class, as follows: Regular class 3.30%, Special Risk Administrative Support class 4.95%, Special Risk class 11.00%, Senior Management Service class 4.67% and County Elected Officers class 8.34%.

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five-year period, the employee will regain control over their account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended September 30, 2019, the information for the amount of forfeitures was unavailable from the FRS; however, management believes that these amounts, if any, would be immaterial to the County.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

### **NOTE 13. OPERATING LEASES**

The Board has several operating lease agreements for equipment, buildings and office space with noncancellable terms. These leases are considered, for accounting purposes, to be operating leases. Lease expenditures for the fiscal year totaled \$1,134,465. The future minimum lease payments at September 30, 2019, are as follows:

<u>Year Ending September 30</u>	<u>Minimum Lease Payment</u>
2020	\$ 1,382,032
2021	981,128
2022	759,120
2023	416,443
2024	68,825
	<u>\$ 3,607,548</u>

The Board also has an operating lease agreement with Hatch Enterprises, Inc. for lime rock for the Road Department. The lease calls for monthly payments based upon tons of lime rock mined, subject to price adjustments. Lease expense for the fiscal year totaled \$92,000. Future minimum lease payments based upon the current annual payments at September 30, 2019 are as follows:

<u>Year Ending September 30</u>	<u>Minimum Lease Payments</u>
2020	\$ 92,000
2021	92,000
2022	92,000
2023	92,000
2024	92,000
2025-2029	1,380,000
Total	<u>\$ 1,840,000</u>

The Clerk of the Circuit Court has various leases for equipment, building and office space. These leases are considered, for accounting purposes, to be operating leases. Lease expenditures for the fiscal year totaled \$9,445. The future minimum lease payments for these leases are as follows:

<u>Year Ending September 30</u>	<u>Minimum Lease Payment</u>
2020	\$ 9,445
2021	3,194
2022	2,662
	<u>\$ 15,301</u>

The Property Appraiser has an operating lease agreement for equipment with noncancellable terms. This lease is considered for accounting purposes to be an operating lease. Lease expenditures for the fiscal year totaled \$2,176. The future minimum payments under these leases at September 30, 2019, are as follows:

<u>Year Ending September 30</u>	<u>Minimum Lease Payment</u>
2020	\$ 1,955
2021	1,955
2022	1,955
2023	326
	<u>\$ 5,865</u>

The Sheriff has several operating lease agreements for equipment with noncancellable terms. These leases are considered for accounting purposes to be operating leases. Lease expenditures for the fiscal year totaled \$9,167. The future minimum payments under these leases at September 30, 2019, are as follows:

<u>Year Ending September 30</u>	<u>Minimum Lease Payment</u>
2020	\$ 6,694
2021	4,806
2022	3,076
2023	256
	<u>\$14,576</u>

The Supervisor of Elections has operating lease agreements for equipment with noncancellable terms. Lease expenditures for the fiscal year totaled \$1,634. At September 30, 2019, under the terms of these leases, the Supervisor is obligated to make future minimum lease payments as follows:

<u>Year Ending September 30</u>	<u>Minimum Lease Payment</u>
2020	\$ 1,634
2021	942
	<u>\$ 2,576</u>

The County has entered into various other leases that are properly classified as operating leases. These leases are dependent upon future funding and require annual re-approval. Therefore, the future minimum rental payments required under these leases is \$0.

**NOTE 14. FUND EQUITY**

**GOVERNMENTAL FUNDS**

As of September 30, 2019, fund balances of the governmental funds are classified as follows:

**Nonspendable** – amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** – amounts that can be spent only for specific purposes because of constitutional provisions, charter requirements or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

**Committed** – amounts that can be used only for specific purposes determined by a formal action of the Board of County Commissioners (BCC). The BCC is the highest level of decision making authority for the County. Commitments may be established, modified, or rescinded only through resolutions approved by the BCC.

**Assigned** – amounts that do not meet the criteria to be classified as restricted or committed, but that are intended to be used for specific purposes. Under current practices, the assignment of amounts for specific purposes is approved by the Board of County Commissioners.

**Unassigned** – all other spendable amounts.

Fund balances at September 30, 2019 with restrictions, consist of the following:

	Restricted	Committed	Assigned
General Fund			
Equipment replacement	\$ -	\$ -	\$ 557,974
Capital improvements	-	2,428,448	-
Florida boating revenue	73,880	-	-
Compensated absences	-	-	1,162,797
Fine and Forfeiture Fund			
Law enforcement	-	-	3,473,575
Library Fund			
Library services	2,260,623	-	-
Renovation Construction Fund			
Building improvements	-	2,603,879	-
Recreation Fund			
First Federal Sportsplex and recreation services	-	-	184,571
Municipal Services	-	-	168,579
Juror/Witness Fund			
Juror and witness management	-	-	-
Public Records Modernization Trust Fund			
Public records maintenance	139,918	-	-
Road and Bridge Fund			
Road projects	-	-	4,491,768
Road and Bridge Construction Fund			
Road projects	1,923,760	-	-
Teen Court Fund			
Teen Court services	-	-	530
911 Addressing Fund			
911 Addressing services	995,815	-	-
Reserve Capital Infrastructure Fund			
Capital projects	-	4,388,815	-
Tourist Development Fund			
Tourist Development	233,537	-	-
Law Education Fund			
Law education	7,863	-	-
Law Enforcement Trust Fund			
Law enforcement	315,671	-	-
Local Housing Assistance Fund			
State Program for Local Housing Assistance	151,487	-	-
Emergency Management Fund			
Emergency management services	79,357	-	-
EMS State Grant Fund			
EMS projects	304	-	-
Voting Equipment Fund			
Voting Equipment	-	212,901	-
Drug Task Force			
Sheriff Drug Task Force	19,472	-	-
Federal Seizure			
Law Enforcement	83,903	-	-
Inmate Welfare Fund			
Inmate Services	-	-	253,708
Animal Control Expense Fund			
Animal Control Services	-	-	50,076
	<u>\$ 6,285,590</u>	<u>\$ 9,634,043</u>	<u>\$ 10,343,578</u>

## PROPRIETARY FUNDS

The County had not established any reserves within the fund equity section of the Proprietary Funds at September 30, 2019.

## NOTE 15. CONTINGENT LIABILITIES

**Grants** - Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the state and federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Board expects such amounts, if any, to be immaterial.

**Litigation** - The County is defendant in various pending or threatened litigation. Although the outcome of these lawsuits is not presently determinable, in the opinion of the County Attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the County.



**NOTE 16. RISK MANAGEMENT**

The County participates in various public entity risk pools for certain of its insurance coverages. Under these insurance risk pools, the Board's entity risk pool pays annual premiums to the pools for its insurance coverages. The agreements for formation of the pools provide that the pools will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of specific amounts.

The County continues to carry commercial insurance for other risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

The pooling agreements allow for the pools to make additional assessments to make the pools self-sustaining. It is not possible to estimate the amount of such additional assessments, which might have to be paid by the County.

The pooling agreements require the pool to be self-sustaining. It is not possible to estimate the amount of losses, which might have to be borne by the County.

**NOTE 17. CONSTRUCTION COMMITMENTS**

During the year, the County had in progress several construction projects including road improvements and economic development related infrastructure. At year end, the projects were ongoing and the existing funds had been earmarked for completion of the projects.

**NOTE 19. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

Pursuant to Section 112.0801, *Florida Statutes*, The County is required to permit participation in the single-employer health insurance program (the "Plan") by retirees and their eligible dependents at a cost to the retiree that is no greater than the cost at which coverage is available for active employees.

Based on Governmental Accounting Standards Board (GASB) approval of Statement Number 75 which set for the guidelines for reporting and disclosure of Other Post-Employment Benefits (OPEB), the County had an actuary calculate future funding requirements using an appropriate actuarial cost method. The valuation was performed as of October 1, 2017 and covers the subsidies for medical benefits.

The following is a description of the plan, the plan, the contributions requirement, and a description of the benefits.

**OPEB PLAN DESCRIPTION**

Plan sponsor and administrator:	Suwannee County, Florida
Plan type:	Single-employer OPEB plan (unfunded)
Number of covered individuals:	359 (eight inactive employees and beneficiaries currently receiving benefits; no inactive employees entitled to but not yet receiving benefits; 351 active employees)
Contribution requirement:	With respect to Sheriff's Office retirees who have earned at least 10 years of service and who are not eligible for Medicare, retirees must contribute \$150.00 per month for

single coverage plus the 100% of the additional health insurance premium for dependent coverage; with respect to all other retirees, retirees must contribute 100% of the applicable health insurance premium charged by the insurance carrier; there are no minimum required employer contributions other than the explicit subsidy that is described above.

**Description of the benefit terms**

Employees covered:	Regular, full-time employees of Suwannee County
Types of benefits offered:	Post-retirement healthcare benefits
 Medical coverage:	 Post-retirement health insurance coverage is provided to eligible individuals under the same fully-insured plan that covers active employees: no explicit subsidy is provided to retirees other than the explicit subsidy that is described above for retirees from the Sheriff's Office who have earned at least 10 years of service; the explicit subsidy is only provided until the retiree becomes eligible for Medicare; retirees may choose from an HMO plan, an HSA plan, or a PPO plan.
Legal Authority:	Under Florida State law, the County is required to offer retirees health insurance on the same basis as employees provided that the retiree pays the full premium for the relevant coverage; the explicit subsidy may be eliminated or changed at any time.
Changes:	The benefit terms did not change from the prior measurement date.

The following is a schedule of Changes in the Net OPEB Liability:

	<u>Total OPEB Liability</u>	<u>Fiduciary Net Position</u>	<u>Net OPEB Liability</u>
Balance as of September 30, 2018	\$ 6,844,415	\$ -	\$ 6,844,415
Change due to:			
Service cost	519,858	-	519,858
Expected interest growth	258,135	-	258,135
Unexpected investment income	-	-	-
Demographic experience	-	-	-
Employer contributions	-	-	-
Employee contributions	-	-	-
Benefit payments & refunds	(310,308)	-	(310,308)
Administrative expenses	-	-	-
Changes in benefit terms	-	-	-
Assumption changes	42,968	-	42,968
Balance as of September 30, 2019	<u>\$ 7,355,068</u>	<u>\$ -</u>	<u>\$ 7,355,068</u>

**Sensitivity of the County's Proportionate Share of the OPEB Liability to Changes in the Discount Rate** - The following represents the County's OPEB liability calculated using alternative discount rates and alternative healthcare cost trend rates. The first table shows the discount rate of 3.58%, as well as what the County's OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate. The second table shows the current healthcare rate as well as what the County's OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate.

	Discount Rate Minus 1%	3.58% Discount Rate	Discount Rate Plus 1%
Total OPEB Liability	\$ 8,114,887	\$ 7,355,068	\$ 6,688,465
Less fiduciary net position	-	-	-
<b>Net OPEB Liability</b>	<b>\$ 8,114,887</b>	<b>\$ 7,355,068</b>	<b>\$ 6,688,465</b>
	Trend Rates Minus 1%	8% graded down to 5.00%	Trend Rates Plus 1.00%
Total OPEB Liability	\$ 6,433,911	\$ 7,355,068	\$ 8,457,274
Less fiduciary net position	-	-	-
<b>Net OPEB Liability</b>	<b>\$ 6,433,911</b>	<b>\$ 7,355,068</b>	<b>\$ 8,457,274</b>

The following are schedules of the Net OPEB Liability, the fiscal year OPEB expense, deferred inflows and outflows of resources and the expense as related to the beginning and ending net OPEB liability and historical trend information.

NET OPEB LIABILITY AS OF SEPTEMBER 30, 2019

Total OPEB liability	\$ 7,355,068 *
Less fiduciary net position	-
<b>Net OPEB liability</b>	<b>\$ 7,355,068 **</b>

\* This amount has been rolled forward from October 1, 2017.

\*\* This amount is recognized on the employer's balance sheet.

OPEB EXPENSE FOR THE 2018/19 FISCAL YEAR

Service cost	\$ 519,858
Other recognized changes in net pension liability	
Expected interest growth	258,135
Investment gain/loss	-
Demographic gain/loss	-
Employee contributions	-
Benefit payments & refunds	(310,308)
Administrative expenses	-
Changes in benefit terms	-
Assumption changes	4,605
<b>OPEB expense</b>	<b>\$ 472,290 *</b>

\* This amount is recognized on the County's Statement of Activities.

BALANCE EQUATION

Net OPEB liability as of September 30, 2018	\$ 6,844,415
Plus OPEB expense for the 2018/19 fiscal year	472,290
Minus employer contribution for the 2018/19 fiscal year	-
Plus change in balance of deferred outflows of resources	38,363
Minus change in balance of deferred inflows of resources	-
<b>Net OPEB liability as of September 30, 2019</b>	<b>\$ 7,355,068</b>

## Deferred Inflows and Outflows of Resources

Amortization schedule for deferred outflows and inflows of resources:

	Deferred Outflows of Resources	Deferred Outflows of Resources
Balance as of September 30, 2019	\$ 38,363	\$ -
Assumption changes:		
Fiscal year ending		
2020	(4,605)	-
2021	(4,605)	-
2022	(4,605)	-
2023	(4,605)	-
2024	(4,605)	-
Balance as of September 30, 2019	<u>\$ 15,338</u>	<u>\$ -</u>

## Historical Trend Information

Measurement Date	Total OPEB Liability	Fiduciary		Funded Percentage	Covered Payroll	Net OPEB Liability as a % of Covered Payroll
		Net Position	Net OPEB Liability			
September 30, 2017	\$ 6,373,014	\$ -	\$ 6,373,014	0.00%	\$ 13,359,624	47.70%
September 30, 2018	\$ 6,844,415	\$ -	\$ 6,844,415	0.00%	\$ 13,359,624	51.23%
September 30, 2019	\$ 7,355,068	\$ -	\$ 7,355,068	0.00%	\$ 13,359,624	55.05%

### Changes in the net OPEB liability by source

Fiscal Year	Service Cost	Expected Interest Growth	Unexpected Investment Income	Demographic Experience	Employer Contributions	Employee Contributions	Benefit Payments & Refunds	Administrative Expenses	Changes in Benefit Terms	Assumption Changes
2017/18	\$ 514,067	\$ 245,492	\$ -	\$ -	\$ -	\$ -	\$ (288,158)	\$ -	\$ -	\$ -
2018/19	\$ 519,858	\$ 258,135	\$ -	\$ -	\$ -	\$ -	\$ (310,308)	\$ -	\$ -	\$ 42,968

The following is information on the information and assumptions used to determine the OPEB liability:

### INFORMATION USED TO DETERMINE THE NET OPEB LIABILITY

Employer's reporting date: September 30, 2019

Measurement date: September 30, 2019

Actuarial valuation date: October 1, 2017

#### Actuarial assumptions

Discount rate: 3.58% per annum; this rate was used to discount all future benefit payments and is based on the return of the S&P Municipal Bond 20-year High Grade Index as of the measurement date.

Salary increases: 3.00% per annum

Cost-of-living increases: Retiree contributions, health insurance premiums, and the implied subsidy have been assumed to increase in accordance with the healthcare cost trend rates.

Healthcare cost trend rates: Increases in healthcare costs are assumed to be 8.00% for the 2017/18 fiscal year graded down by 0.50% per year to 5.00% for the 2023/24 and later

<b>Age-related morbidity:</b>	fiscal years. Healthcare costs are assumed to increase at the rate of 3.50% for each year of age.
<b>Implied subsidy:</b>	Because the insurance carrier charges the same monthly rate for health insurance regardless of age, an implied monthly subsidy has been assumed; for the 2017/18 fiscal year at age 62, the implied subsidy is \$450.00 for the retiree and \$475.00 for the retiree's spouse under the HMO plan, \$675 for the retiree and \$450.00 for the retiree's spouse under the HSA plan, and \$475 for the retiree and \$500.00 for the retiree's spouse under the PPO plan; at other ages, the implied subsidy was developed based on the age-related morbidity assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates; the implied subsidy is assumed to disappear at age 65.
<b>Mortality basis:</b>	Sex-distinct rates set forth in the RP-2000 Combined Mortality Table (for general employees) or the RP-2000 Blue Collar Mortality Table (for police officers), both with full generational improvements in mortality using Scale BB
<b>Retirement:</b>	For general employees hired prior to July, 2011, retirement is assumed to occur at age 62 with six years of service or at any age with 30 years of service; for general employees hired after June, 2011, retirement is assumed to occur at age 65 with six years of service or at any age with 33 years of service; For police officers hired prior to July, 2011, retirement is assumed to occur at age 55 with six years of service or at any age with 25 years of service; for police officers hired after June, 2011, retirement is assumed to occur at age 60 with eight years of service or at any age with 30 years of service.
<b>Other decrements:</b>	Assumed employment termination is based on the Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 for general employees and Class 4 for police officers).
<b>Coverage election:</b>	A percentage of eligible employees are assumed to elect medical coverage until age 65 upon retirement or disability; this percentage is 100% with respect to employees of the Sheriff's Office who have earned at least 10 years of service, 25% with respect to all other police officers, and 10% with respect to all other general employees; coverage for spouses has been assumed in accordance with the employees' current election
<b>Spousal age:</b>	Husbands are assumed to be three years older than wives.

**COBRA:** Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.

**Changes:** Since the prior measurement date, the discount rate was decreased from 3.64% per annum to 3.58%.

**NOTE 20. PRIOR PERIOD ADJUSTMENT**

In the current year a prior period adjustments were made to fixed assets to record an increase in balances, based upon an inventory and an extensive reconciliation to the accounting records. The following is a schedule of the adjustments:

	Governmental Capital Assets
Beginning net assets of governmental activities	\$ 81,531,770
Adjustment to accumulated depreciation	(807,045)
Beginning net assets of governmental activities as restated	<u>\$ 80,724,725</u>

**NOTE 21. SUBSEQUENT EVENT**

In March 2020, the World Health Organization made the assessment that the outbreak of a novel coronavirus (COVID-19) was characterized as a pandemic. As a result, uncertainties have arisen that may have a significant negative impact on the operating activities and results of the County. The occurrence and extent of such an impact will depend on future developments, including (i) the duration and spread of the virus, (ii) government quarantine measures, (iii) voluntary and precautionary restrictions on travel and meeting, (iv) the effects on the financial markets, and (v) the effects on the economy overall, all of which are uncertain.

**REQUIRED SUPPLEMENTARY INFORMATION**

**SUWANNEE COUNTY, FLORIDA**

**GENERAL FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 9,677,567	\$ 9,677,567	\$ 10,127,585	\$ 450,018
Licenses and permits	21,125	21,125	38,078	16,953
Intergovernmental	7,660,317	7,660,317	8,294,842	634,525
Charges for services	3,018,600	3,018,600	2,641,585	(377,015)
Fines and forfeitures	14,700	14,700	14,877	177
Miscellaneous	1,208,806	1,208,806	1,410,434	201,628
Interest	13,451	13,451	79,737	66,286
<b>Total revenues</b>	<b>21,614,566</b>	<b>21,614,566</b>	<b>22,607,138</b>	<b>992,572</b>
<b>EXPENDITURES</b>				
<b>Current expenditures</b>				
General government	6,798,857	7,336,679	4,077,290	3,259,389
Public safety	6,328,575	6,295,636	6,157,371	138,265
Physical environment	858,178	797,411	797,408	3
Transportation	376,588	305,588	304,832	756
Economic environment	780,472	820,150	820,150	-
Human services	1,363,929	1,231,672	1,231,671	1
Culture / recreation	175,064	175,064	175,064	-
Court related	20,238	19,402	19,401	1
<b>Capital outlay</b>				
General government	1,808,315	1,742,499	845,209	897,290
Public safety	11,606	33,802	33,802	-
Physical environment	25,350	58,529	58,529	-
Transportation	572,783	561,722	127,538	434,184
Economic environment	370,665	373,747	1,216,741	(842,994)
Human services	1,000,000	1,000,000	474,906	525,094
<b>Debt service</b>				
Principal	575,430	575,430	707,385	(131,955)
Interest	112,327	118,577	133,921	(15,344)
<b>Total expenditures</b>	<b>21,178,377</b>	<b>21,445,908</b>	<b>17,181,218</b>	<b>4,264,690</b>
Excess of revenues over (under) expenditures	436,189	168,658	5,425,920	5,257,262
<b>OTHER FINANCING SOURCES (USES)</b>				
Interfund transfers in	1,424,629	1,424,629	1,444,516	19,887
Interfund transfers out	(6,738,547)	(6,595,813)	(6,595,813)	-
<b>Total other financing sources (uses)</b>	<b>(5,313,918)</b>	<b>(5,171,184)</b>	<b>(5,151,297)</b>	<b>19,887</b>
<b>Net change in fund balance</b>	<b>(4,877,729)</b>	<b>(5,002,526)</b>	<b>274,623</b>	<b>5,277,149</b>
Fund balance at beginning of year	13,917,478	13,917,478	13,917,478	-
Fund balance at end of year	\$ 9,039,749	\$ 8,914,952	\$ 14,192,101	\$ 5,277,149

See notes to financial statements.



**SUWANNEE COUNTY, FLORIDA**

**ROAD AND BRIDGE FUND  
STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 3,039,257	\$ 3,039,257	\$ 3,236,375	\$ 197,118
Licenses and permits	4,500	4,500	18,085	13,585
Intergovernmental	7,330,917	7,330,917	5,480,777	(1,850,140)
Charges for services	442,659	442,559	344,470	(98,089)
Miscellaneous	5,100	5,100	7,156	2,056
Interest	-	-	70,792	70,792
<b>Total revenues</b>	<b>10,822,433</b>	<b>10,822,333</b>	<b>9,157,655</b>	<b>(1,664,678)</b>
<b>EXPENDITURES</b>				
Current expenditures				
Transportation	7,186,556	6,508,153	6,508,153	-
Capital outlay				
Transportation	8,420,898	9,122,663	3,851,493	5,271,170
<b>Total expenditures</b>	<b>15,607,454</b>	<b>15,630,816</b>	<b>10,359,646</b>	<b>5,271,170</b>
Excess of revenues over (under) expenditures	(4,785,021)	(4,808,483)	(1,201,991)	3,606,492
<b>OTHER FINANCING SOURCES</b>				
Sale of equipment	330,000	-	95,776	95,776
Interfund transfers in	389,874	889,031	1,703,077	814,046
<b>Total other financing sources</b>	<b>719,874</b>	<b>889,031</b>	<b>1,798,853</b>	<b>909,822</b>
Net change in fund balance	(4,065,147)	(3,919,452)	596,862	4,516,314
Fund balance at beginning of year	3,894,906	3,894,906	3,894,906	-
Fund balance at end of year	<u>\$ (170,241)</u>	<u>\$ (24,546)</u>	<u>\$ 4,491,768</u>	<u>\$ 4,516,314</u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**

**FINE AND FORFEITURE FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ 10,132,786	\$ 10,132,786	\$ 10,702,345	\$ 569,559
Intergovernmental	693,250	693,250	693,250	-
Charges for services	110,410	110,410	119,987	9,577
Fines and forfeitures	95,812	95,812	117,597	21,785
Miscellaneous	46,400	46,400	46,402	2
<b>Total revenues</b>	<b>11,078,658</b>	<b>11,078,658</b>	<b>11,679,581</b>	<b>600,923</b>
<b>EXPENDITURES</b>				
Current expenditures				
General government	7,526	4,239	5,959	(1,720)
Public safety	474,300	579,957	529,737	50,220
Court related	582,443	509,312	360,334	148,978
Capital outlay				
General government	-	33,138	33,138	-
Court related	299,827	338,780	45,485	293,295
<b>Total expenditures</b>	<b>1,064,269</b>	<b>1,465,426</b>	<b>974,653</b>	<b>490,773</b>
Excess of revenues over expenditures	10,014,389	9,613,232	10,704,928	1,091,696
<b>OTHER FINANCING USES</b>				
Interfund transfers out	(10,174,909)	(10,073,579)	(10,273,579)	(200,000)
Net change in fund balance	(160,520)	(460,347)	431,349	891,696
Fund balance at beginning of year	3,042,227	3,042,227	3,042,227	-
Fund balance at end of year	<b>\$ 2,881,707</b>	<b>\$ 2,581,880</b>	<b>\$ 3,473,576</b>	<b>\$ 891,696</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**

**LIBRARY FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget
	Original	Final		Positive (Negative)
<b>REVENUES</b>				
Intergovernmental revenue				
State grants				
Culture/recreation				
Aid to libraries	\$ 500,000	\$ 500,000	\$ 549,494	\$ 49,494
Regional state aid to libraries	350,000	350,000	350,000	-
Other governmental grants	-	-	9,870	9,870
Grants from other local units				
Culture/recreation				
Hamilton County	679,712	679,712	606,481	(73,231)
Madison County	645,000	645,000	577,371	(67,629)
Total intergovernmental revenue	<u>2,174,712</u>	<u>2,174,712</u>	<u>2,093,216</u>	<u>(81,496)</u>
Charges for Services	<u>113,000</u>	<u>113,000</u>	<u>113,012</u>	<u>12</u>
Fines and forfeitures				
Library fines				
Library fines	23,000	23,000	18,035	(4,965)
Library fees	11,350	11,350	7,548	(3,802)
Total fines and forfeitures	<u>34,350</u>	<u>34,350</u>	<u>25,583</u>	<u>(8,767)</u>
Other miscellaneous				
Other contributions	2,500	2,500	4,972	2,472
Other miscellaneous	34,025	34,025	81,462	47,437
Total miscellaneous	<u>36,525</u>	<u>36,525</u>	<u>86,434</u>	<u>49,909</u>
Total revenues	<u>2,358,587</u>	<u>2,358,587</u>	<u>2,318,245</u>	<u>(40,342)</u>
<b>EXPENDITURES</b>				
Culture/recreation				
Library Suwannee				
Personnel services	731,512	751,522	751,522	-
Operating expenses	932,917	982,896	982,896	-
Books and capital outlay	263,000	173,243	173,242	1
Total library	<u>1,927,429</u>	<u>1,907,661</u>	<u>1,907,660</u>	<u>1</u>

(Continued)

**SUWANNEE COUNTY, FLORIDA**

**LIBRARY FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL(Continued)  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Library Madison</b>				
Personnel services	\$ 320,170	\$ 287,374	\$ 287,374	\$ -
Operating expenses	280,633	270,322	270,323	(1)
Books and capital outlay	77,000	107,339	53,742	53,597
<b>Total Madison County library</b>	<b>677,803</b>	<b>665,035</b>	<b>611,439</b>	<b>53,596</b>
<b>Regional State Aid</b>				
Personnel services	424,484	457,020	457,020	-
<b>Total regional state aid</b>	<b>424,484</b>	<b>457,020</b>	<b>457,020</b>	<b>-</b>
<b>Library Hamilton</b>				
Personnel services	424,854	358,186	358,185	(1)
Operating expenses	219,205	244,243	244,243	-
Books and capital outlay	45,270	86,900	38,690	48,212
<b>Total Hamilton County library</b>	<b>689,329</b>	<b>689,329</b>	<b>641,118</b>	<b>48,211</b>
<b>Total expenditures</b>	<b>3,719,045</b>	<b>3,719,045</b>	<b>3,617,238</b>	<b>101,806</b>
<b>Excess of revenues over (under) expenditures</b>	<b>(1,360,458)</b>	<b>(1,360,458)</b>	<b>(1,298,993)</b>	<b>51,808</b>
<b>OTHER FINANCING SOURCES</b>				
Interfund transfer in				
Transfers from general fund	1,143,809	1,143,809	1,143,809	-
Transfers from Fine and Forfeiture	62,500	62,500	56,219	(6,281)
<b>Total Interfund Transfer</b>	<b>1,206,309</b>	<b>1,206,309</b>	<b>1,200,028</b>	<b>(6,281)</b>
<b>Net change in fund balance</b>	<b>(154,149)</b>	<b>(154,149)</b>	<b>(98,965)</b>	<b>45,527</b>
<b>Fund balance at beginning of year</b>	<b>2,282,345</b>	<b>2,282,345</b>	<b>2,359,588</b>	<b>-</b>
<b>Fund balance at end of year</b>	<b>\$ 2,128,196</b>	<b>\$ 2,128,196</b>	<b>\$ 2,260,623</b>	<b>\$ 45,527</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**

**FIRE PROTECTION FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Special assessments	\$ 2,134,564	\$ 2,134,564	\$ 2,142,161	\$ 7,597
Intergovernmental	10,000	10,000	5,343	(4,657)
Charges for services	-	-	13,879	13,879
Miscellaneous	(1,896)	(1,896)	3,389	5,285
Interest	1,896	1,896	2,329	433
<b>Total revenues</b>	<b>2,144,564</b>	<b>2,144,564</b>	<b>2,167,101</b>	<b>22,537</b>
<b>EXPENDITURES</b>				
Current expenditures				
Public safety	743,833	1,039,371	867,942	171,429
Capital outlay				
Public safety	1,523,124	1,227,586	49,877	1,177,709
Debt service				
Principal	115,400	115,400	115,400	
Interest	46,171	46,171	46,171	-
<b>Total expenditures</b>	<b>2,428,528</b>	<b>2,428,528</b>	<b>1,079,390</b>	<b>1,349,138</b>
Excess of revenues over (under) expenditures	(283,964)	(283,964)	1,087,711	1,371,675
<b>OTHER FINANCING SOURCES (USES)</b>				
Interfund transfers in	-	22,578	22,578	-
Interfund transfers out	(1,341,295)	(1,341,295)	(1,341,295)	-
<b>Total other financing sources (uses)</b>	<b>(1,341,295)</b>	<b>(1,318,717)</b>	<b>(1,318,717)</b>	<b>-</b>
Net change in fund balance	(1,625,259)	(1,602,681)	(231,006)	1,371,675
Fund balance at beginning of year	1,625,568	1,625,568	1,625,568	-
<b>Fund balance at end of year</b>	<b>\$ 309</b>	<b>\$ 22,887</b>	<b>\$ 1,394,562</b>	<b>\$ 1,371,675</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
CLERK OF CIRCUIT COURT  
COURT RELATED FUND  
COMBINED STATEMENT OF REVENUES ,EXPENDITURES  
BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	<b>Budgeted Amounts</b>		<b>Actual Amounts</b>	<b>Variance Positive (Negative)</b>
	<b>Original</b>	<b>Final</b>		
<b>REVENUES</b>				
Intergovernmental	\$ 290,868	\$ 290,868	\$ 128,055	\$ (162,813)
Charges for services	499,200	499,200	703,114	203,914
Fines and forfeitures	347,800	347,800	359,787	11,987
Miscellaneous	12,875	12,875	18,241	5,366
Interest	-	-	4,282	4,282
Total revenues	<u>1,150,743</u>	<u>1,150,743</u>	<u>1,213,479</u>	<u>62,736</u>
<b>EXPENDITURES</b>				
Current expenditures				
Court related	1,160,097	1,160,097	1,143,011	17,086
Total expenditures	<u>1,160,097</u>	<u>1,160,097</u>	<u>1,143,011</u>	<u>17,086</u>
Excess of revenues over (under) expenditures	<u>(9,354)</u>	<u>(9,354)</u>	<u>70,468</u>	<u>79,822</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Interfund transfers in	143,172	143,172	143,172	-
Interfund transfers out	(133,818)	(133,818)	(213,640)	(79,822)
Total other financing sources (uses)	<u>9,354</u>	<u>9,354</u>	<u>(70,468)</u>	<u>(79,822)</u>
<b>Net change in fund balance</b>	-	-	-	-
<b>Fund balance at beginning of year</b>	-	-	-	-
<b>Fund balance at end of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
SHERIFF  
OPERATING FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Intergovernmental	\$ -	\$ -	\$ 493,723	\$ 493,723
Charges for services	-	-	11,935	11,935
Miscellaneous	-	-	27,545	27,545
Interest	-	-	2,029	2,029
<b>Total revenues</b>	<b>-</b>	<b>-</b>	<b>535,232</b>	<b>535,232</b>
<b>EXPENDITURES</b>				
Current expenditures				
Public safety	9,628,709	9,628,709	9,824,230	(195,521)
Capital outlay				
Public safety	295,505	295,505	570,027	(274,522)
<b>Total expenditures</b>	<b>9,924,214</b>	<b>9,924,214</b>	<b>10,394,257</b>	<b>(470,043)</b>
Excess of revenues over (under) expenditures	(9,924,214)	(9,924,214)	(9,859,025)	65,189
<b>OTHER FINANCING SOURCES</b>				
Transfers from Board of County Commissioners	9,924,214	9,924,214	9,960,355	36,141
Transfers to Board of County Commissioners	-	-	(101,330)	(101,330)
<b>Total other financing sources</b>	<b>9,924,214</b>	<b>9,924,214</b>	<b>9,859,025</b>	<b>(65,189)</b>
<b>Net change in fund balances</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balance at beginning of year</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Fund balance at end of year</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA**

**RESERVE CAPITAL INFRASTRUCTURE FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Interest	\$ 14,200	\$ 14,200	\$ 34,757	\$ 20,557
Total revenues	<u>14,200</u>	<u>14,200</u>	<u>34,757</u>	<u>20,557</u>
<b>EXPENDITURES</b>				
Current expenditures				
General government	60	60	62	(2)
Total expenditures	<u>60</u>	<u>60</u>	<u>62</u>	<u>(2)</u>
Excess of revenues over expenditures	<u>14,140</u>	<u>14,140</u>	<u>34,695</u>	<u>20,555</u>
Net change in fund balance	14,140	14,140	34,695	20,555
Fund balance at beginning of year	<u>4,354,120</u>	<u>4,354,120</u>	<u>4,354,120</u>	<u>-</u>
Fund balance at end of year	<u>\$ 4,368,260</u>	<u>\$ 4,368,260</u>	<u>\$ 4,388,815</u>	<u>\$ 20,555</u>

See notes to financial statements.



**SUWANNEE COUNTY, FLORIDA**

**ROAD AND BRIDGE CONSTRUCTION FUND  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
For the Fiscal Year Ended September 30, 2019**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>REVENUES</b>				
Taxes	\$ -	\$ -	\$ 5,533	\$ 5,533
Interest	-	-	1,961	1,961
<b>Total revenues</b>	<u>-</u>	<u>-</u>	<u>7,494</u>	<u>7,494</u>
<b>EXPENDITURES</b>				
Capital outlay				
Transportation	75,000	145,318	80,220	65,098
<b>Total expenditures</b>	<u>75,000</u>	<u>145,318</u>	<u>80,220</u>	<u>65,098</u>
<b>Net change in fund balance</b>	(75,000)	(145,318)	(72,726)	72,592
<b>Fund balance at beginning of year</b>	<u>1,996,486</u>	<u>1,996,486</u>	<u>1,996,486</u>	<u>-</u>
<b>Fund balance at end of year</b>	<u><u>\$ 1,921,486</u></u>	<u><u>\$ 1,851,168</u></u>	<u><u>\$ 1,923,760</u></u>	<u><u>\$ 72,592</u></u>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
FLORIDA RETIREMENT SYSTEM  
LAST SIX FISCAL YEARS**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b>Contractually required contributions</b>						
Pension plan	\$ 2,594,234	\$ 2,799,602	\$ 2,492,219	\$ 2,405,289	\$ 1,712,712	\$ 960,232
Health insurance subsidy	340,099	383,377	358,211	359,411	211,846	118,771
	<u>\$ 2,934,333</u>	<u>\$ 3,182,979</u>	<u>\$ 2,850,430</u>	<u>\$ 2,764,700</u>	<u>\$ 1,924,558</u>	<u>\$ 1,079,003</u>
<b>Contributions in relation to the contractually required contributions</b>	\$ 2,934,333	\$ 3,182,979	\$ 2,850,430	\$ 2,764,700	\$ 1,924,558	\$ 1,768,532
<b>Contribution deficiency</b>	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<b>County's covered employee payroll</b>	\$ 18,802,179	\$ 17,552,740	\$ 16,080,215	\$ 15,782,452	\$ 15,447,533	\$ 14,919,721
<b>Contributions as a percentage of covered employee payroll</b>						
FRS	13.80%	15.95%	15.50%	15.24%	11.09%	6.44%
HIS	1.81%	2.18%	2.23%	2.28%	1.37%	0.80%
<b>Total</b>	<b>15.61%</b>	<b>18.13%</b>	<b>17.73%</b>	<b>17.52%</b>	<b>12.46%</b>	<b>7.23%</b>

GASB 68 requires information for 10 years. Until a full 10 year trend has been compiled, only those years for which information is available has been presented.

See notes to the required supplementary information.

**SUWANNEE COUNTY, FLORIDA  
SCHEDULE OF THE COUNTY'S CONTRIBUTIONS  
FLORIDA RETIREMENT SYSTEM  
LAST SIX FISCAL YEARS**

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
County's proportion of the net pension liability						
Retirement	0.0721%	0.0761%	0.0692%	0.0694%	0.0647%	0.0613%
Health insurance subsidy	0.0528%	0.0515%	0.0489%	0.0487%	0.0479%	0.0475%
County's proportionate share of the net pension liability						
Retirement	\$ 24,841,497	\$ 21,567,859	\$ 20,467,306	\$ 17,529,170	\$ 8,357,337	\$ 3,740,280
Health insurance subsidy	5,908,296	5,454,053	5,230,883	5,680,113	4,886,732	4,442,614
Total	<u>\$ 30,749,793</u>	<u>\$ 27,021,912</u>	<u>\$ 25,698,189</u>	<u>\$ 23,209,283</u>	<u>\$ 13,244,069</u>	<u>\$ 8,182,894</u>
County's covered payroll	\$ 18,802,179	\$ 17,552,740	\$ 16,080,215	\$ 15,782,452	\$ 15,447,533	\$14,919,721
County's proportionate share of the net pension liability as a percentage of its covered employee payroll						
FRS	132.12%	122.87%	127.28%	111.07%	54.10%	25.07%
HIS	31.42%	31.07%	32.53%	35.99%	31.63%	29.78%
Total	163.54%	153.95%	159.81%	147.06%	85.74%	54.85%
Plan fiduciary net position as a percentage of the total pension liability	84.26%	84.26%	83.89%	79.00%	92.00%	96.09%

GASB 68 requires information for 10 years. Until a full 10 year trend has been compiled, only those years for which information is available has been presented.

See notes to the required supplementary information.

**SUWANNEE COUNTY, FLORIDA**  
**SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY, THE PLAN'S FIDUCIARY NET POSTION,**  
**THE NET OPEB LIABILITY AS A PERCENTAGE OF COVERED PAYROLL AND CHANGES IN THE OPEB**  
**LIABILITY BY SOURCE**

**For the Fiscal Year Ended September 30, 2019**

	<u>Total OPEB Liability</u>	<u>Fiduciary Net Position</u>	<u>Net OPEB Liability</u>
Balance as of September 30, 2018	\$ 6,844,415	\$ -	\$ 6,844,415
Change due to:			
Service cost	519,858	-	519,858
Expected interest growth	258,135	-	258,135
Unexpected investment income	-	-	-
Demographic experience	-	-	-
Employer contributions	-	-	-
Employee contributions	-	-	-
Benefit payments & refunds	(310,308)	-	(310,308)
Administrative expenses	-	-	-
Changes in benefit terms	-	-	-
Assumption changes	42,968	-	42,968
Balance as of September 30, 2019	<u>\$ 7,355,068</u>	<u>\$ -</u>	<u>\$ 7,355,068</u>

Measurement Date	Total OPEB Liability	Fiduciary		Funded Percentage	Covered Payroll	Net OPEB Liability as a % of Covered Payroll
		Net Position	Net OPEB Liability			
September 30, 2017	\$ 6,373,014	\$ -	\$ 6,373,014	0.00%	\$ 13,359,624	47.70%
September 30, 2018	\$ 6,844,415	\$ -	\$ 6,844,415	0.00%	\$ 13,359,624	51.23%
September 30, 2019	\$ 7,355,068	\$ -	\$ 7,355,068	0.00%	\$ 13,359,624	55.05%

Changes in the net OPEB liability by source

Fiscal Year	Service Cost	Expected Interest Growth	Unexpected Investment Income	Demographic Experience	Employer Contributions	Employee Contributions	Benefit Payments & Refunds	Administrative Expenses	Changes in Benefit Terms	Assumption Changes
2017/18	\$ 514,067	\$ 245,492	\$ -	\$ -	\$ -	\$ -	\$ (288,158)	\$ -	\$ -	\$ -
2018/19	\$ 519,858	\$ 258,135	\$ -	\$ -	\$ -	\$ -	\$ (310,308)	\$ -	\$ -	\$ 42,968

GASB requires 10 year information for these tables. Only one year information is available at September 30, 2019.

**SUWANNEE COUNTY, FLORIDA**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
For the Fiscal Year Ended September 30, 2019

**NOTE 1. BUDGETARY INFORMATION**

An annual budget is adopted on a basis consistent with accounting principles generally accepted in the United States of America for the governmental and enterprise funds. All annual appropriations lapse at fiscal year end.

The County generally follows these procedures in establishing the budgetary data for the governmental and enterprise funds as reflected in the financial statements:

1. Prior to September 30, the County Administrator, serving as Budget Officer, submits to the Board of County Commissioners (BOCC) a tentative budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted by the BOCC to obtain taxpayer comments.
3. Prior to September 30, the budget is legally enacted through passage of a resolution by the BOCC.
4. The Constitutional Officers submit, at various times prior to September 30, to the BOCC and to certain divisions within the Department of Revenue, State of Florida, a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the *Florida Statutes*.
5. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and Property Appraiser, which are classified as separate special revenue funds.
6. The BOCC is authorized to amend fixed appropriations by motion to the extent that appropriations do not exceed the total approved budget of the fund, or appropriate for special purpose intended, reserves or unanticipated receipts. Appropriations lapse at year end. No supplemental appropriations were necessary during the year. Various such amendments were made during the year.
7. Formal budgetary integration is employed as a management control device in all governmental and enterprise funds.
8. Governmental fund budgets are initially adopted on the modified accrual basis. The legally amended budgetary data presented in the accompanying financial statements for the fiscal year ending September 30, 2019 are shown on this basis of accounting. Therefore, the actual and budgetary data are on a comparable basis.
9. Enterprise fund budgets are adopted on the accrual basis except that depreciation is not budgeted.
10. Legal control of the budget is exercised pursuant to applicable provisions of the *Florida Statutes*.
11. Appropriations for the County lapse at the close of the fiscal year.

**NOTE 2. Pension Plan:**

**Net Pension Liability**

The components of the collective net pension liability of the participating employers for each defined benefit plan for the measurement date of September 30, 2019, are shown below:

	<u>FRS</u>	<u>HIS</u>
Total Pension Liability	\$ 198,012,334	\$ 11,491,044
Plan fiduciary net position	(163,573,726)	(302,045)
Net Pension Liability	<u>\$ 34,438,608</u>	<u>\$ 11,188,999</u>

**Plan Fiduciary Net Position as a Percentage**

of the Total Pension Liability 82.61% 2.63%

The total pension liability for each plan was determined by the plans' actuary and reported in the plans' valuations dated July 1, 2019. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements. Update procedures were not used.

The HIS actuarial valuation was prepared as of July 1, 2018. Liabilities originally calculated as of the actuarial valuation date are recalculated as of the measurement date using a standard actuarial roll-forward technique. The 2019 actuarial liability is calculated using this roll-forward method. The fiduciary net position used by the actuary to determine the net pension liability (as shown above) was determined on the same basis used by the Plan. The fiduciary net position is reported in the financial statements and the net pension liability is disclosed in the notes to the financial statements.

**Basis for Allocation**

The employer's proportionate share reported in the pension allocation schedules was calculated using accrued retirement contributions related to the reporting periods included in the System's fiscal years ending June 30, 2015 through 2019, for employers that were members of the FRS and HIS during those fiscal years. For fiscal years 2015 through 2019, in addition to contributions from employers the required accrued contributions for the Division (paid on behalf of the Division's employees who administer the Plans) were allocated to each employer on a proportionate basis. The Division administers the Plans, and therefore, cannot allocate a portion of the liability to itself. Although GASB 68 encourages the use of the employers' projected long-term contribution effort to the retirement plan, allocating on the basis of historical employer contributions is acceptable. The aggregate employer contribution amounts for each fiscal year agree to the employer contribution amounts reported in the system's CAFR for that fiscal year.

The proportion calculated based on contributions for each of the fiscal years presented in the pension allocation schedules was applied to the net pension liability and other pension amounts

applicable for that fiscal year to determine each employer's proportionate share of the liability, deferred outflows of resources, deferred inflow of resources and associated pension expense.

For the purposes of the pension allocation schedules, pension amounts are allocated to reporting employers. The pension amounts of participating employers whose payrolls are reported and contributions are remitted by another entity are included in the reporting employer's amounts and will be allocated to the participating employer by the reporting employer.

### **Actuarial Methods and Assumptions**

Actuarial assumptions for both cost-sharing defined benefit plans are reviewed annually by the Florida Retirement System Actuarial Assumptions Conference. The FRS Pension Plan has a valuation performed annually. The HIS Program has a valuation performed biennially that is updated for GASB reporting in the year a valuation is not performed. The most recent experience study for the FRS Pension Plan was completed in 2019 for the period July 1, 2013 through June 30, 2018. Because the HIS Program is funded on a pay-as-you-go basis, no experience study has been completed for that program. The actuarial assumptions that determined the total pension liability for the HIS Program were based on certain results of the most recent experience study for the FRS Pension Plan.

The total pension liability for each cost-sharing defined benefit plan was determined using the individual entry age actuarial cost method. Inflation increases for both Plans is assumed at 2.60%. Payroll growth, including inflation, for both Plans is assumed at 3.25%. Both the discount rate and the long-term expected rate of return used for FRS Pension Plan investments is 6.90%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return of 6.90%.

Because the HIS Program uses a pay-as-you-go funding structure, a municipal bond rate of 3.50% was used to determine the total pension liability for the program (Bond Buyer General Obligation 20-Bond Municipal Bond Index). Mortality assumptions for both Plans were based on the Generational RP-2000 with Projection Scale BB tables (refer to the valuation reports for more information – See Additional Financial and Actuarial Information).

The following changes in actuarial assumptions occurred in 2019:

- **FRS:** The long-term expected rate of return decreased from 7.00% in 2018 to 6.90% for 2019. The mortality assumption was changed from the Generational RP-2000 with the Projection Scale BB tables to the PUB-2010 base table , projected generationally with the Scale MP-2018.
- **HIS:** The municipal bonds rate used to determine total pension liability was increased from 3.87% to 3.50%.

**INFORMATION USED TO DETERMINE THE NET OPEB LIABILITY**

<b>Employer's reporting date:</b>	<b>September 30, 2019</b>
<b>Measurement date:</b>	<b>September 30, 2019</b>
<b>Actuarial valuation date:</b>	<b>October 1, 2017</b>
<b><u>Actuarial assumptions</u></b>	
<b>Discount rate:</b>	<b>3.58% per annum; this rate was used to discount all future benefit payments and is based on the return of the S&amp;P Municipal Bond 20-year High Grade Index as of the measurement date.</b>
<b>Salary increases:</b>	<b>3.00% per annum</b>
<b>Cost-of-living increases:</b>	<b>Retiree contributions, health insurance premiums, and the implied subsidy have been assumed to increase in accordance with the healthcare cost trend rates.</b>
<b>Healthcare cost trend rates:</b>	<b>Increases in healthcare costs are assumed to be 8.00% for the 2017/18 fiscal year graded down by 0.50% per year to 5.00% for the 2023/24 and later fiscal years.</b>
<b>Age-related morbidity:</b>	<b>Healthcare costs are assumed to increase at the rate of 3.50% for each year of age.</b>
<b>Implied subsidy:</b>	<b>Because the insurance carrier charges the same monthly rate for health insurance regardless of age, an implied monthly subsidy has been assumed; for the 2017/18 fiscal year at age 62, the implied subsidy is \$450.00 for the retiree and \$475.00 for the retiree's spouse under the HMO plan, \$675 for the retiree and \$450.00 for the retiree's spouse under the HSA plan, and \$475 for the retiree and \$500.00 for the retiree's spouse under the PPO plan; at other ages, the implied subsidy was developed based on the age-related morbidity assumption and, for other fiscal years, the implied subsidy was increased in accordance with the healthcare cost trend rates; the implied subsidy is assumed to disappear at age 65.</b>
<b>Mortality basis:</b>	<b>Sex-distinct rates set forth in the RP-2000 Combined Mortality Table (for general employees) or the RP-2000 Blue Collar Mortality Table (for police officers), both with full generational improvements in mortality using Scale BB</b>
<b>Retirement:</b>	<b>For general employees hired prior to July, 2011, retirement is assumed to occur at age 62 with six years of service or at any age with 30 years of service; for general employees hired after June, 2011, retirement is assumed to occur at age 65 with six years of service or at any age with 33 years of service; For police officers hired prior to July, 2011, retirement is assumed to occur at age 55 with six years of service or at any age with 25 years of service; for police officers hired after June, 2011, retirement is assumed to occur at age 60 with eight years of service or at any age with 30 years of service;</b>
<b>Other decrements:</b>	<b>Assumed employment termination is based on the</b>



Coverage election:	<p>Scale 155 table; assumed disability is based on the Wyatt 1985 Disability Study (Class 1 for general employees and Class 4 for police officers).</p> <p>A percentage of eligible employees are assumed to elect medical coverage until age 65 upon retirement or disability; this percentage is 100% with respect to employees of the Sheriff's Office who have earned at least 10 years of service, 25% with respect to all other police officers, and 10% with respect to all other general employees; coverage for spouses has been assumed in accordance with the employees' current election</p>
Spousal age:	Husbands are assumed to be three years older than wives.
COBRA:	<p>Future healthcare coverage provided solely pursuant to COBRA was not included in the OPEB valuation; because the COBRA premium is determined periodically based on plan experience, the COBRA premium to be paid by the participant is assumed to fully cover the cost of providing healthcare coverage during the relevant period.</p>
Changes:	<p>Since the prior measurement date, the discount rate was decreased from 3.64% per annum to 3.58%.</p>

## **COMBINING STATEMENTS**

**SUWANNEE COUNTY, FLORIDA  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET**

**September 30, 2019**

	Special Revenue Funds										
	Clerk of the Circuit Court				Property Appraiser	Sheriff				Supervisor of Elections	Tax Collector
	Noncourt Related Operating		Public Records Moderniza- tion Trust	Teen Court	Operating	Drug Task Force	Federal Seizure	Inmate Welfare	Animal Control Expense	Operating	Operating
	Juror/Witness	Operating	tion Trust	Court	Operating	Task Force	Seizure	Welfare	Expense	Operating	Operating
<b>ASSETS</b>											
<b>Current Assets</b>											
Cash	\$ 1,285	\$ 127,689	\$ 155,792	\$ 533	\$ 12,232	\$ 19,472	\$ 83,903	\$ 246,442	\$ 50,076	\$ 36,751	\$ 108,693
Accounts receivable	-	-	-	-	-	-	-	-	-	-	347
Due from other funds	-	24,217	14	-	-	-	7,266	-	-	-	27,200
Due from other governmental units	-	-	-	-	-	-	-	-	-	-	-
Prepaid expenses	-	12,380	-	-	-	-	-	-	-	-	4,501
<b>Total assets</b>	<b>\$ 1,285</b>	<b>\$ 164,286</b>	<b>\$ 155,806</b>	<b>\$ 533</b>	<b>\$ 12,232</b>	<b>\$ 19,472</b>	<b>\$ 83,903</b>	<b>\$ 253,708</b>	<b>\$ 50,076</b>	<b>\$ 36,751</b>	<b>\$ 140,741</b>
<b>LIABILITIES AND FUND BALANCES</b>											
<b>LIABILITIES</b>											
<b>Current Liabilities</b>											
Accounts payable	\$ 89	\$ 10,376	\$ 5,326	\$ -	\$ -	-	-	-	-	-	-
Accrued liabilities	-	4,055	1,034	-	1,784	-	-	-	-	-	574
Accrued wages	-	14,163	5,855	-	-	-	-	-	-	-	12,404
Due to other funds	-	126,115	8	3	10,448	-	-	-	-	24,788	119,532
Due to other governmental units	1,196	6,570	175	-	-	-	-	-	-	-	1,427
Unearned revenues	-	-	-	-	-	-	-	-	11,963	-	-
Other current liabilities	-	3,007	3,490	-	-	-	-	-	-	-	6,804
<b>Total liabilities</b>	<b>1,285</b>	<b>164,286</b>	<b>15,888</b>	<b>3</b>	<b>12,232</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>36,751</b>	<b>140,741</b>
<b>FUND BALANCES</b>											
Prepaid expenses	-	-	-	-	-	-	-	-	-	-	-
Restricted	-	-	139,918	-	-	19,472	83,903	-	-	-	-
Assigned	-	-	-	530	-	-	-	253,708	50,076	-	-
Committed	-	-	-	-	-	-	-	-	-	-	-
<b>Total fund balances</b>	<b>-</b>	<b>-</b>	<b>139,918</b>	<b>530</b>	<b>-</b>	<b>19,472</b>	<b>83,903</b>	<b>253,708</b>	<b>50,076</b>	<b>-</b>	<b>-</b>
<b>Total liabilities and fund balances</b>	<b>\$ 1,285</b>	<b>\$ 164,286</b>	<b>\$ 155,806</b>	<b>\$ 533</b>	<b>\$ 12,232</b>	<b>\$ 19,472</b>	<b>\$ 83,903</b>	<b>\$ 253,708</b>	<b>\$ 50,076</b>	<b>\$ 36,751</b>	<b>\$ 140,741</b>

See notes to financial statements.

**SUWANNEE COUNTY, FLORIDA  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING BALANCE SHEET  
September 30, 2019**

	Special Revenue Funds								Capital Projects Fund			Total Nonmajor Funds
	Board of County Commissioners											
	911 Addressing	Emergency Management	EMS State Grant	Law Education	Law Enforcement	Local Housing Assistance	Municipal Services	Recreation	Tourist Development Trust	Voting Equipment	Renovation Construction	
<b>ASSETS</b>												
<b>Current Assets</b>												
Cash	\$ 946,049	\$ 79,357	\$ 304	\$ 7,331	\$ 315,671	\$ 186,352	\$ 173,359	\$ 127,858	\$ 235,868	\$ 188,113	\$ 2,486,703	\$ 5,589,833
Accounts receivable	-	-	-	-	-	-	-	-	-	-	-	347
Due from other funds	-	-	-	532	-	-	-	19,620	24,788	-	55,362	158,999
Due from other governmental units	51,492	-	-	-	-	-	562	89,294	-	-	61,814	203,162
Prepaid expenses	-	-	-	-	-	-	-	-	-	-	-	16,881
<b>Total assets</b>	<b>\$ 997,541</b>	<b>\$ 79,357</b>	<b>\$ 304</b>	<b>\$ 7,863</b>	<b>\$ 315,671</b>	<b>\$ 186,352</b>	<b>\$ 173,921</b>	<b>\$ 217,152</b>	<b>\$ 255,488</b>	<b>\$ 212,901</b>	<b>\$ 2,603,879</b>	<b>\$ 5,969,222</b>
<b>LIABILITIES AND FUND BALANCES</b>												
<b>LIABILITIES</b>												
<b>Current Liabilities</b>												
Accounts payable	\$ 517	\$ -	\$ -	\$ -	\$ -	\$ 34,865	\$ 415	\$ 19,726	\$ 15,411	\$ -	\$ -	\$ 86,725
Accrued liabilities	168	-	-	-	-	-	516	1,963	-	-	-	10,094
Accrued wages	1,041	-	-	-	-	-	3,201	10,375	-	-	-	47,039
Due to other funds	-	-	-	-	-	-	88	517	6,540	-	-	288,039
Due to other governmental units	-	-	-	-	-	-	1,122	-	-	-	-	10,490
Unearned revenues	-	-	-	-	-	-	-	-	-	-	-	11,963
Other current liabilities	-	-	-	-	-	-	-	-	-	-	-	13,301
<b>Total liabilities</b>	<b>1,726</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>34,865</b>	<b>5,342</b>	<b>32,581</b>	<b>21,951</b>	<b>-</b>	<b>-</b>	<b>467,651</b>
<b>FUND BALANCES</b>												
Prepaid expenses	-	-	-	-	-	-	-	-	-	-	-	-
Restricted	995,815	79,357	304	7,863	315,671	151,487	-	-	233,537	-	-	2,027,327
Assigned	-	-	-	-	-	-	168,579	184,571	-	-	-	657,464
Committed	-	-	-	-	-	-	-	-	-	212,901	2,603,879	2,816,780
<b>Total fund balances</b>	<b>995,815</b>	<b>79,357</b>	<b>304</b>	<b>7,863</b>	<b>315,671</b>	<b>151,487</b>	<b>168,579</b>	<b>184,571</b>	<b>233,537</b>	<b>212,901</b>	<b>2,603,879</b>	<b>5,501,571</b>
<b>Total liabilities and fund balances</b>	<b>\$ 997,541</b>	<b>\$ 79,357</b>	<b>\$ 304</b>	<b>\$ 7,863</b>	<b>\$ 315,671</b>	<b>\$ 186,352</b>	<b>\$ 173,921</b>	<b>\$ 217,152</b>	<b>\$ 255,488</b>	<b>\$ 212,901</b>	<b>\$ 2,603,879</b>	<b>\$ 5,969,222</b>
See notes to financial statements.												

**SUWANNEE COUNTY, FLORIDA  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended September 30, 2019**

	Special Revenue Funds										
	Clerk of the Circuit Court				Property Appraiser	Sheriff				Supervisor of Elections	Tax Collector
	Public		Records		Teen	Drug	Federal	Inmate	Animal Control	Operating	Operating
	Noncourt Related	Trust	Modernization	Court							
Juror/Witness	Operating	Trust	Court	Operating	Task Force	Seizure	Welfare	Expense	Operating	Operating	
<b>REVENUES</b>											
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-
Intergovernmental	-	24,217	76,935	-	-	-	-	-	-	38,781	-
Charges for services	-	167,679	61,531	10,716	31,817	-	-	-	-	-	1,136,439
Fines and forfeitures	-	-	-	-	-	8,126	-	-	-	-	-
Miscellaneous	-	5,157	11,002	-	1,067	-	-	141,217	15,051	1,479	4,195
Interest	-	207	-	-	26	34	126	-	-	-	1
<b>Total revenues</b>	<b>-</b>	<b>197,260</b>	<b>149,468</b>	<b>10,716</b>	<b>32,910</b>	<b>8,160</b>	<b>126</b>	<b>141,217</b>	<b>15,051</b>	<b>40,260</b>	<b>1,140,635</b>
<b>EXPENDITURES</b>											
<b>Current Expenditures</b>											
General government	-	1,181,619	-	-	1,346,528	-	-	-	-	512,332	1,140,635
Public safety	-	-	-	-	-	253	-	74,997	1,123	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-
Human services	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-	-
Court related	-	-	398,286	10,566	-	-	-	-	-	-	-
<b>Capital outlay</b>											
General government	-	-	-	-	1,572	-	-	-	-	9,623	-
Public safety	-	-	-	-	-	10,557	-	16,175	-	-	-
Economic environment	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	-	-	-	-
Court related	-	-	8,027	-	-	-	-	-	-	-	-
<b>Total expenditures</b>	<b>-</b>	<b>1,181,619</b>	<b>406,313</b>	<b>10,566</b>	<b>1,348,100</b>	<b>10,810</b>	<b>-</b>	<b>91,172</b>	<b>1,123</b>	<b>521,955</b>	<b>1,140,635</b>
<b>Excess of revenues over (under) expenditures</b>	<b>-</b>	<b>(984,359)</b>	<b>(256,845)</b>	<b>150</b>	<b>(1,315,190)</b>	<b>(2,650)</b>	<b>126</b>	<b>50,045</b>	<b>13,928</b>	<b>(481,695)</b>	<b>-</b>
<b>OTHER FINANCING SOURCES (USES)</b>											
Interfund transfers in	-	1,068,827	250,695	-	1,325,638	-	-	-	-	506,483	-
Interfund transfers out	-	(84,468)	-	-	(10,448)	-	-	-	-	(24,788)	-
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>984,359</b>	<b>250,695</b>	<b>-</b>	<b>1,315,190</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>481,695</b>	<b>-</b>
<b>Net changes in fund balances</b>	<b>-</b>	<b>-</b>	<b>(6,150)</b>	<b>150</b>	<b>-</b>	<b>(2,650)</b>	<b>126</b>	<b>50,045</b>	<b>13,928</b>	<b>-</b>	<b>-</b>
Fund balances at beginning of year	-	-	146,068	380	-	22,122	83,777	203,663	36,148	-	-
Fund balances at end of year	\$ -	\$ -	\$ 139,918	\$ 530	\$ -	\$ 19,472	\$ 83,903	\$ 253,708	\$ 50,076	\$ -	\$ -
See notes to financial statements.											

**SUWANNEE COUNTY, FLORIDA  
NONMAJOR GOVERNMENTAL FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended September 30, 2019**

	Special Revenue Funds									Capital Projects Fund	Total Nonmajor Funds	
	911 Addressing	Emergency Management	EMS State Grant	Law Education	Law Enforcement	Local Housing Assistance	Municipal Services	Recreation	Tourist Development Trust	Voting Equipment		Renovation Construction
<b>REVENUES</b>												
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 278,319	\$ -	\$ -	\$ 278,319
Licenses and permits	-	-	-	-	-	-	241,784	-	-	-	-	241,784
Intergovernmental	59,026	-	16,802	-	-	350,000	-	995,902	-	23,577	349,477	1,934,717
Charges for services	224,330	-	-	5,667	-	-	-	218,939	-	-	-	1,857,118
Fines and forfeitures	-	-	-	-	-	-	-	-	-	-	-	8,126
Miscellaneous	6,810	-	-	-	46,355	31	515	22,184	-	929	-	255,992
Interest	1,005	86	12	-	297	57,533	-	-	210	122	2,236	61,895
<b>Total revenues</b>	<b>291,171</b>	<b>86</b>	<b>16,814</b>	<b>5,667</b>	<b>46,652</b>	<b>407,564</b>	<b>242,299</b>	<b>1,237,025</b>	<b>278,529</b>	<b>24,628</b>	<b>351,713</b>	<b>4,637,951</b>
<b>EXPENDITURES</b>												
Current Expenditures												
General government	-	-	-	-	-	-	-	-	-	168	-	4,181,282
Public safety	196,078	-	16,802	63	12,249	-	219,309	-	-	-	-	520,874
Economic environment	-	-	-	-	-	424,280	-	-	115,363	-	-	539,643
Human services	-	-	-	-	-	-	-	-	-	-	-	-
Culture/recreation	-	-	-	-	-	-	-	1,240,130	-	-	-	1,240,130
Court related	-	-	-	-	-	-	-	-	-	-	-	408,852
Capital outlay												
General government	-	-	-	-	-	-	-	-	-	6,856	-	18,051
Public safety	148,210	-	-	-	-	-	-	-	-	-	-	174,942
Economic environment	-	-	-	-	-	-	-	-	374	-	-	374
Culture/recreation	-	-	-	-	-	-	-	1,148,812	-	-	-	1,148,812
Court related	-	-	-	-	-	-	-	-	-	-	-	8,027
<b>Total expenditures</b>	<b>344,288</b>	<b>-</b>	<b>16,802</b>	<b>63</b>	<b>12,249</b>	<b>424,280</b>	<b>219,309</b>	<b>2,388,942</b>	<b>115,737</b>	<b>7,024</b>	<b>-</b>	<b>8,240,987</b>
Excess of revenues over (under) expenditures	(53,117)	86	12	5,604	34,403	(16,716)	22,990	(1,151,917)	162,792	17,604	351,713	(3,603,036)
<b>OTHER FINANCING SOURCES (USES)</b>												
Interfund transfers in	-	-	-	-	-	-	-	877,317	-	24,788	200,000	4,253,748
Interfund transfers out	-	(36,140)	-	-	-	-	-	-	(102,773)	-	-	(258,617)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>(36,140)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>877,317</b>	<b>(102,773)</b>	<b>24,788</b>	<b>200,000</b>	<b>3,995,131</b>
Net changes in fund balances	(53,117)	(36,054)	12	5,604	34,403	(16,716)	22,990	(274,600)	60,019	42,392	551,713	392,095
Fund balances at beginning of year	1,048,932	115,411	292	2,259	281,268	168,203	145,589	459,171	173,518	170,509	2,052,166	5,109,476
Fund balances at end of year	<u>\$ 995,815</u>	<u>\$ 79,357</u>	<u>\$ 304</u>	<u>\$ 7,863</u>	<u>\$ 315,671</u>	<u>\$ 151,487</u>	<u>\$ 168,579</u>	<u>\$ 184,571</u>	<u>\$ 233,537</u>	<u>\$ 212,901</u>	<u>\$ 2,603,879</u>	<u>\$ 5,501,571</u>
See notes to financial statements.												

**SINGLE AUDIT AND COMPLIANCE SECTION**

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of County Commissioners  
and Constitutional Officers  
Suwannee County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Suwannee County, Florida, as of and for the year ended September 30, 2019, and the related notes to the financial statements, which collectively comprise Suwannee County, Florida's basic financial statements, and have issued our report thereon dated June 30, 2020.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Suwannee County, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Suwannee County, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of Suwannee County, Florida's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

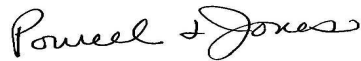


## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Suwannee County, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**POWELL & JONES**  
Certified Public Accountants  
June 30, 2020

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE OMB UNIFORM GUIDANCE**

To the Board of County Commissioners  
and Constitutional Officers  
Suwannee County, Florida

**Report on Compliance for Each Major Federal Program**

We have audited the Suwannee County, Florida's compliance with the types of compliance requirements described in the *OMB Uniform Guidance* that could have a direct and material effect on each of the Suwannee County, Florida's major federal programs for the year ended September 30, 2019. Suwannee County, Florida's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal and state programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the Suwannee County, Florida's major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (OMB Uniform Guidance)*. Those standards, and the *OMB Uniform Guidance* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Suwannee County, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Suwannee County, Florida's compliance.

***Opinion on Each Major Federal Program***

In our opinion, Suwannee County, Florida, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2019.

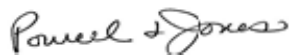
## Report on Internal Control Over Compliance

Management of the Suwannee County, Florida, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Suwannee County, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with *OMB Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Suwannee County, Florida's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of *OMB Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.



**POWELL & JONES**  
Certified Public Accountants  
June 30, 2020

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL, OFFICE OF THE AUDITOR GENERAL**

**To the Board of County Commissioners  
and Constitutional Officers  
Suwannee County, Florida**

**Report on Compliance for Each Major State Project**

We have audited the compliance of Suwannee County, Florida with the types of compliance requirements described in the State of Florida, Department of Financial Services State Projects Compliance Supplement, that could have a direct and material effect on its major State projects for the year ended September 30, 2019. Suwannee County, Florida's major State projects are identified in the summary of auditors' results section of the accompanying Schedule of Findings.

**Management's Responsibility**

Suwannee County, Florida's management is responsible for compliance with the requirements of laws, regulations, contracts and grants applicable to its major State projects.

**Auditor's Responsibility**

Our responsibility is to express an opinion on Suwannee County, Florida's compliance for each major State Project based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Those standards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major State project occurred. An audit includes examining, on a test basis, evidence about Suwannee County, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major State Project. However, our audit does not provide a legal determination of Suwannee County, Florida's compliance.

**Opinion on Each Major State Project**

In our opinion, Suwannee County, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major State projects for the fiscal year ended September 30, 2019.

**Other Matters**

The results of our auditing procedures disclosed no instances of noncompliance, which are required to be reported in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General.

## Internal Control Over Compliance

Management of Suwannee County, Florida is responsible for establishing and maintaining effective internal control over the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Suwannee County, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on a major State project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major State Project and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the State of Florida, Office of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Suwannee County, Florida's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a State project on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a State project will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a State Project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Pursuant to Chapter 119, *Florida Statutes*, this report is a public record and its distribution is not limited. Auditing standards generally accepted in the United States of America require us to indicate that this report is intended solely for the information and use of Suwannee County, Florida's management, State awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.



**POWELL & JONES, CPAs**  
**June 30, 2020**

**SUWANNEE COUNTY FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE**  
For The Fiscal Year Ended September 30, 2019

Federal and State Grantor/Pass Through Grantor Program Title	CFDA#	GRANT #	PROGRAM OR AWARD AMOUNT	REPORTED IN PRIOR YEARS	UNEARNED IN PRIOR YEARS	REVENUES RECOGNIZED	EXPENDITURES	UNEARNED REVENUES
<b>FEDERAL AWARDS</b>								
<b>US Department of Agriculture</b>								
<b>passed through the Florida Forest Service</b>								
Division of Forestry Grant								
Volunteer Fire Assistance Grant	10.664	N/A	\$ 5,343	\$ -	\$ -	\$ 5,343	\$ 5,343	\$ -
<b>US Department of Housing and Urban Development</b>								
<b>passed through Florida Department of Economic Opportunity</b>								
Community Development Block Grant								
Community Development Block Grant	14.228	17DB-OK-03-71-01-E	1,819,948	267,788	-	474,906	474,906	-
Community Development Block Grant	14.228	16DB-OK-03-71-01-H	750,000	268,357	-	133,657	133,657	-
			<u>2,569,948</u>	<u>536,145</u>	<u>-</u>	<u>608,563</u>	<u>608,563</u>	<u>-</u>
<b>Institute of Museum and Library Services</b>								
<b>passed through Florida Department of State</b>								
Library Services and Technology Act Grant: Mobile								
Museum on Main Street Smithsonian	45.310	18-LSTA-B-13	11,100	10,360	-	740	740	-
Innovation Grant	45.310	18-LSTA-D-38	2,875	-	-	1,255	1,255	-
			<u>2,875</u>	<u>-</u>	<u>-</u>	<u>2,875</u>	<u>2,875</u>	<u>-</u>
			<u>15,230</u>	<u>10,360</u>	<u>-</u>	<u>4,870</u>	<u>4,870</u>	<u>-</u>
<b>US Department of Justice</b>								
<b>passed through the State of Florida Attorney General</b>								
Victim of Crime Act								
Victim of Crime Act	16.575	VOCA-2018-Suwannee County Sheriff's -00578	49,396	-	-	39,067	39,067	-
State Criminal Alien Assistance Program (SCAAP)	16.606	2019-AP-BX-0579	9,892	-	-	9,892	9,892	-
<b>Total U.S. Department of Justice</b>			<u>59,288</u>	<u>-</u>	<u>-</u>	<u>48,959</u>	<u>48,959</u>	<u>-</u>
<b>US Department of Transportation</b>								
<b>passed through the Florida Department of Transportation</b>								
Highway Planning and Construction								
National Highway Safety Administration Grants:	20.205	G0V77	726,425	-	-	723,809	723,809	-
Operation Sober	20.616	G1162	20,000	-	-	6,076	6,076	-
Safety Belt	20.616	G1144	10,000	-	-	7,370	7,370	-
Speed/Aggressive Driving	20.600	G1129	20,000	-	-	13,497	13,497	-
			<u>776,425</u>	<u>-</u>	<u>-</u>	<u>750,752</u>	<u>750,752</u>	<u>-</u>
<b>US Elections Assistance Commission</b>								
<b>Passed through the Florida Department of State Division of Elections</b>								
Federal Elections Security Grant								
Help America Vote Act	90.401	MOA#2018-2019	30,576	-	-	30,576	30,576	-
Help America Vote Act	90.401	2015-2016-0006-SUW	23,577	-	-	23,577	23,577	-
Help America Vote Act	90.401	2017-2018-001- SUW	8,205	-	-	8,205	8,205	-
			<u>23,577</u>	<u>-</u>	<u>-</u>	<u>62,358</u>	<u>62,358</u>	<u>-</u>
<b>US Department of Health and Human Services</b>								
<b>Passes through the Florida Department of Revenue</b>								
Title IV-D Funds								
Title IV-D Funds	93.563		203,597	-	-	203,597	203,597	-
<b>Total U.S. Department of Health and Human Services</b>			<u>203,597</u>	<u>-</u>	<u>-</u>	<u>203,597</u>	<u>203,597</u>	<u>-</u>
<b>U.S. Department of Homeland Security</b>								
<b>passed through the Florida Division of Emergency Management</b>								
Hurricane Disaster Relief								
Hurricane Disaster Relief	97.036	Z0598	659,845	-	-	177,561	177,561	-
Hurricane Disaster Relief	97.036	Z0872	31,145	-	-	31,145	31,145	-
Hurricane Disaster Relief	97.036	DEM-17-PA-W1-03-71-02-045	118,208	-	-	238,553	238,553	-
FY19-20 Emergency Management Performance Grant	97.042	G0054	48,714	-	-	9,317	9,317	-
FY18-19 Emergency Management Performance Grant	97.042	19-FG-AF-03-71-01-083	48,649	8,068	-	40,327	40,327	-
<b>Total US Department of Homeland Security</b>			<u>906,561</u>	<u>-</u>	<u>-</u>	<u>496,903</u>	<u>496,903</u>	<u>-</u>
<b>Total Federal Awards</b>			<u>4,539,396</u>	<u>536,145</u>	<u>-</u>	<u>2,181,345</u>	<u>2,181,345</u>	<u>-</u>

**SUWANNEE COUNTY FLORIDA**  
**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**  
For The Fiscal Year Ended September 30, 2019

State Grantor/Pass Through Grantor Program Title	CSFA#	GRANT #	PROGRAM OR AWARD AMOUNT	REPORTED IN PRIOR YEARS	UNEARNED IN PRIOR YEARS	REVENUES RECOGNIZED	EXPENDITURES	UNEARNED REVENUES
<b>STATE OF FLORIDA FINANCIAL ASSISTANCE</b>								
<b>Division of Emergency Management</b>								
Emergency Management Program	31.063	G0054	\$ 48,714	\$ -	\$ -	\$ 23,701	\$ 23,701	\$ -
Emergency Management Program	31.063	19-BG-21-03-71-01-029	105,806	23,263	-	82,543	82,543	-
<b>Total Division of Emergency Management</b>			<u>105,806</u>	<u>23,263</u>	<u>-</u>	<u>106,244</u>	<u>106,244</u>	<u>-</u>
<b>Department of Environmental Protection</b>								
Florida Recreation Development Assistance Program	37.017	A17062	50,000	-	-	50,000	50,000	-
Small County Solid Waste Grant Agreement	37.012	SC928	90,909	-	-	90,909	90,909	-
Suwannee I-75/CR 136 Sewage Treatment Facility	37.039	LP61040	2,780,000	58,180	-	291,219	291,219	-
			<u>2,920,909</u>	<u>-</u>	<u>-</u>	<u>432,128</u>	<u>432,128</u>	<u>-</u>
<b>Department of State</b>								
<b>Division of Library Information Services</b>								
State Aid to Libraries Operating/Equalization Grant-County	45.030	19-ST-82	549,494	-	-	549,494	549,494	-
State Aid to Libraries	45.030	19-ST-79	350,000	-	-	350,000	350,000	-
<b>Total Department of State</b>			<u>15,549,171</u>	<u>669,639</u>	<u>-</u>	<u>899,494</u>	<u>899,494</u>	<u>-</u>
<b>Florida Housing Finance Corporation State Housing Initiatives Program</b>								
SHIP Funds 2019	52.901	2018/2019	350,000	-	-	350,000	350,000	-
<b>Total State Housing Initiatives Program</b>			<u>350,000</u>	<u>-</u>	<u>-</u>	<u>350,000</u>	<u>350,000</u>	<u>-</u>
<b>Florida Department of Health</b>								
EMS County Grant	64.005	C7061	16,802	-	-	16,802	16,802	-
<b>Florida Department of Economic Opportunity</b>								
Rural Infrastructure Fund	40.042	D0096	1,363,039	386,275	-	976,764	976,764	-
Florida Job Growth Infrastructure	40.043	G0028	3,125,000	26,580	-	259,407	259,407	-
Growth Management Implementation	40.024	P0322	40,000	-	-	40,000	40,000	-
			<u>4,528,039</u>	<u>412,855</u>	<u>-</u>	<u>1,276,171</u>	<u>1,276,171</u>	<u>-</u>
<b>Florida Department of Education</b>								
Guardian Program State Appropriation	48.140	90210	110,984	-	-	245,941	245,941	-
<b>Florida Department of Transportation</b>								
<b>Public Transportation Joint Participation Agreements</b>								
<b>Economic Development Transportation Projects</b>								
Aviation Grant Program: Design & Construct Fuel Farm (JET-A)	55.004	AR095	250,000	32,940	-	10,260	10,260	-
Aviation Grant Program	55.004	G1622	40,000	-	-	36,000	36,000	-
Aviation Grant Program: Design and Construct Drainage Retention System	55.004	AR096	76,505	48,037	-	14,629	14,629	-
Aviation Grant Program	55.004	G0W03	550,169	-	-	28,040	28,040	-
Aviation Grant Program: Purchase Apron Tug and Upgrade/Replace AWOS	55.004	G0D70	82,700	49,982	-	29,170	29,170	-
			<u>999,374</u>	<u>130,959</u>	<u>-</u>	<u>118,099</u>	<u>118,099</u>	<u>-</u>

(Continued)

**SUWANNEE COUNTY FLORIDA**  
**SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE**  
For The Fiscal Year Ended September 30, 2017

State Grantor/Pass Through Grantor Program Title	CSFA#	GRANT #	PROGRAM OR AWARD AMOUNT	REPORTED IN PRIOR YEARS	UNEARNED IN PRIOR YEARS	REVENUES RECOGNIZED	EXPENDITURES	UNEARNED REVENUES
<b>Florida Department of Transportation (Continued)</b>								
<b>Public Transportation Joint Participation Agreements</b>								
County Incentive Grant Program	55.008	G0672	\$ 1,028,602	\$ 65,945	\$ -	\$ 250,641	\$ 250,641	\$ -
			<u>1,028,602</u>	<u>65,945</u>	<u>-</u>	<u>250,641</u>	<u>250,641</u>	<u>-</u>
Small County Outreach Program Grant (SCOP)	55.009	G0952	3,895,246	296,020	-	1,274,805	1,274,805	-
Small County Outreach Program Grant (SCOP)	55.009	G1258	950,000	-	-	800,278	800,278	-
			<u>4,845,246</u>	<u>296,020</u>	<u>-</u>	<u>2,075,083</u>	<u>2,075,083</u>	<u>-</u>
Small County Road Assistance Program (SCRAP)	55.016	G0188	1,047,500	923,043	-	112,791	112,791	-
Small County Road Assistance Program (SCRAP)	55.016	G1257	2,190,802	-	-	1,179,262	1,179,262	-
			<u>3,238,302</u>	<u>923,043</u>	<u>-</u>	<u>1,292,053</u>	<u>1,292,053</u>	<u>-</u>
Economic Development Transportation: 169th Road Improvement	55.032	AQY06	3,000,000	2,929,690	-	61,010	61,010	-
<b>Total Florida Department of Transportation</b>			<u>13,111,524</u>	<u>4,345,657</u>	<u>-</u>	<u>3,796,886</u>	<u>3,796,886</u>	<u>-</u>
<b>Department of Management Services/Wireless 911 Board</b>								
E-911 Maintenance Mapping Grant	72.001	19-04-28	59,026	-	-	59,026	59,026	-
			<u>59,026</u>	<u>-</u>	<u>-</u>	<u>59,026</u>	<u>59,026</u>	<u>-</u>
<b>Total State Financial Assistance</b>			<u>\$ 32,096,436</u>	<u>\$ 5,038,559</u>	<u>\$ -</u>	<u>\$ 7,182,692</u>	<u>\$ 7,182,692</u>	<u>\$ -</u>

See notes to schedule of expenditures of federal awards and state financial assistance.



## SUWANNEE COUNTY, FLORIDA

### Notes to Schedule of Expenditures of Federal Awards and State Financial Assistance

For the Fiscal Year Ended September 30, 2019

#### **NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting policies and presentation of the Single Audit Report of Suwannee County, Florida, (the "County") have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General.

##### **A. Reporting Entity**

The reporting entity consists of Suwannee County, the primary government, and each of its component units. The County includes a Schedule of Federal Awards and State Financial Assistance in the Compliance Section.

##### **B. Basis of Accounting**

The accompanying Schedule of Expenditures of Federal Awards and State Financial Assistance includes the federal and state award activity of Suwannee County, Florida, and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and Chapter 10.550, Rules of the State of Florida, Office of the Auditor General. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus.

The modified accrual basis of accounting is followed in the Schedule of Federal Awards and State Financial Assistance. Under the modified accrual basis, revenues are recognized when they become measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

The County did not elect to use the 10% de minimis indirect cost rate.

**SUWANNEE COUNTY, FLORIDA  
SCHEDULE OF FINDINGS  
For the Fiscal Year Ended September 30, 2019**

Summary of Auditor's Results

**Financial Statements**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness identified? No
- Reportable condition identified not considered to be material weaknesses? None reported

Noncompliance material to financial statements noted? No

**Federal Awards**

Internal control over major programs:

- Material weaknesses identified? No
- Reportable condition identified not considered to be material weaknesses? None reported

Type of auditor's report issued on compliance for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2CFR200.516(a) No

Identification of major programs:

<u>CFDA Number</u>	<u>Name of Federal Programs</u>
20.205	<b><u>U.S. Department of Transportation</u></b> Highway Planning and Construction
97.036	<b><u>U. S. Department of Homeland Security</u></b> Federal Emergency Management Agency (FEMA) Hurricane Disaster Relief

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee? No

**Financial Statement Findings**

None

**Federal Award Findings and Questioned Costs**

None

(Continued)

**SUWANNEE COUNTY, FLORIDA  
SCHEDULE OF FINDINGS (Continued)  
For the Fiscal Year Ended September 30, 2019**

Summary of Auditor's Results

**Financial Statements**

Type of auditor's report issued: Unmodified

Internal control over financial reporting:

- Material weakness identified? No
- Reportable condition identified not considered to be material weaknesses? None reported

Noncompliance material to financial statements noted? No

**State Financial Assistance**

Internal control over major projects:

- \* Material weaknesses identified? No
- \* Reportable conditions identified that are not considered to be material weaknesses? None reported

Type of auditor's report issued on compliance for major projects: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Rule 10.656, *Rules of the Auditor General*? No

Identification of Major Programs:

<u>CSFA/Number</u>	<u>Name of State Programs</u>
37.039	<b>Department of Environmental Protection</b> Suwannee 1-75/CR 136 Sewage Treatment Facility
52.901	<b>Florida Housing Finance Corporation</b> State Housing Initiatives Program
40.012	<b>Department of Economic Opportunity</b> Rural Infrastructure Fund
40.043	Florida Job Growth Infrastructure
48.140	<b>Department of Education</b> Guardian Program
55.008	<b>Department of Transportation</b> Small County Incentive Grant Program
55.016	Small County Road Assistance Program

Dollar threshold used to distinguish between type A and type B programs \$750,000

**Financial Statement Findings**

None

**State Financial Assistance Findings and Questioned Costs**

None

## **MANAGEMENT LETTER**

Honorable Board of  
County Commissioners  
and Constitutional Officers  
Suwannee County, Florida

We have audited the financial statements of the Suwannee County, Florida, as of and for the year ended September 30, 2019, and have issued our report thereon dated June 30, 2020.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, Independent Auditor's Report on Compliance and Internal Control over Compliance Applicable to each Major State Financial Assistance Project, and Schedule of Findings. Disclosures in those reports and schedule, which are dated June 30, 2020, should be considered in conjunction with this management letter. Additionally, our audit was conducted in accordance with Chapter 10.550, *Rules of the Auditor General*, which govern the conduct of local governmental entity audits performed in the State of Florida and require that the following items be addressed in this letter.

### **BOARD OF COUNTY COMMISSIONERS**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

### **CLERK OF THE CIRCUIT COURT**

#### **PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

#### **CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**PROPERTY APPRAISER**

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**SHERIFF**

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**SUPERVISOR OF ELECTIONS**

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**TAX COLLECTOR**

**PRIOR YEAR FINDINGS**

There were no reportable findings in the prior year.

**CURRENT YEAR FINDINGS**

There were no reportable findings in the current year.

**AUDITOR GENERAL COMPLIANCE MATTERS**

Annual Local Government Financial Report - The Financial Report filed with the Department of Financial Services pursuant to Section 218.32(1)(a), *Florida Statutes*, is in agreement with the accompanying financial statements of Suwannee County, Florida, for the year ended September 30, 2019.

**Financial Emergency Status** – We have determined that Suwannee County, Florida did not meet any of the conditions described in Section 218.503(1), *Florida Statutes*, that might result in a financial emergency.

**Financial Condition Assessment Procedures** – As required by the *Rules of the Auditor General*, Sections 10.554(1)(i)5.c and 10.556(7), we applied financial condition assessment procedures to the County's financial statements. It is management's responsibility to monitor the entity's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information they provided.

**Deteriorating Financial Conditions** as defined by Rule 10.554(2)(f):

We noted no deteriorating financial condition within the County during the year.

**CONCLUSION** - We have reviewed information regarding our audit with appropriate County officials and management and have provided them with appropriate documentation as requested. We very much enjoyed the challenges and experiences associated with this audit of the County. We look forward to a long and mutually beneficial relationship with the Board of County Commissioners and other County Officials and employees. We also appreciate the helpful assistance and courtesy afforded us by all County employees.



**POWELL & JONES**  
Certified Public Accountants  
June 30, 2020

## INDEPENDENT ACCOUNTANT'S REPORT

To the Board of County Commissioners  
Suwannee County, Florida

We have examined the Suwannee County, Florida's (the County) compliance with Section 218.415, *Florida Statutes*, regarding the investment of public funds during the year ended September 30, 2019. We have also examined the Clerk of the Circuit Court's (Clerk's) compliance with Section 61.181 *Florida Statutes*, regarding alimony and child support payments and Section 28.35 and 28.36 *Florida Statutes* as to the following during the fiscal year ended September 30, 2019:

- a. The budget and performance standards developed and certified by the Florida Clerk of Courts Operations Corporation and Sections 28.35, 28.36 and 61.181 *Florida Statutes*.

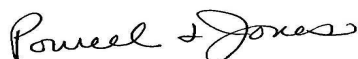
We also examined the County's compliance with Sections 365.172(10) and 365.173(2)(d) *Florida Statutes* and requirements specified by the E911 Board grant and special disbursement programs. These laws require that E911 fee revenues, interest, and E911 grant funding to be used to pay for authorized expenditures as specified in the *Statutes*.

Management is responsible for the County's and Clerk's respective compliance with those requirements. Our responsibility is to express an opinion on the County's and the Clerk's compliance based on our examinations.

Our examinations were conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the County's and the Clerk's compliance with those respective requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examinations provide a reasonable basis for our opinion. Our examinations do not provide a legal determination on the County's and the Clerk's compliance with specified requirements.

In our opinion, Suwannee County, Florida and the Suwannee County Clerk of the Circuit Court complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2019.

This report is intended solely for the information and use of Suwannee County, Florida, the Clerk, and the Auditor General, State of Florida, and is not intended to be and should not be used by anyone other than these specified parties.



**POWELL & JONES**  
Certified Public Accountants  
June 30, 2020